

## ORDER OF THE PROVINCIAL HEALTH OFFICER

(Pursuant to Sections 30, 31, 32, 39, 54, 56, 67 (2) and 69 *Public Health Act*, S.B.C. 2008)

# GATHERINGS AND EVENTS – MARCH 10, 2022

The *Public Health Act* is at: <a href="http://www.bclaws.ca/civix/content/complete/statreg/08028/?xsl=/templates/browse.xsl">http://www.bclaws.ca/civix/content/complete/statreg/08028/?xsl=/templates/browse.xsl</a> (excerpts enclosed)

TO: OWNERS AND OPERATORS OF PLACES

TO: PERSONS WHO ORGANIZE EVENTS

TO: PERSONS WHO ATTEND EVENTS

TO: MEDICAL HEALTH OFFICERS

#### **WHEREAS:**

- A. On March 17, 2020, I provided notice under section 52 (2) of the *Public Health Act* that the transmission of the infectious agent SARS-CoV-2, which has caused cases, clusters and outbreaks of a serious communicable disease known as COVID-19 among the population of the Province of British Columbia, constitutes a regional event, as defined in section 51 of the *Public Health Act*:
- B. A person infected with SARS-CoV-2 can infect other people with whom the infected person is in contact;
- C. Vaccination is safe, highly effective, and the single most important preventive measure a person can take to protect themselves, their families, and other persons with whom they come into contact from infection, severe illness and possible death from COVID-19. In particular:
  - (a) the vaccines available in British Columbia, in company with other protective and preventive measures, provide protection against infection and are highly effective in protecting against severe illness, hospitalization, intensive care unit (ICU) admission and death across all eligible age groups, with illness being mostly milder in vaccinated people who become infected than in unvaccinated people;

- (b) most British Columbians who have received their primary course of vaccine (two doses) have strong and durable protection against severe illness from SARS-CoV-2 resulting from the extended interval between dose one and dose two that is being utilized in British Columbia; in addition, a vaccine is being offered which only requires one dose to be effective, and booster doses are being implemented in order to reinforce the protection afforded by vaccination; and
- (c) a full course of vaccine provides more effective and durable protection against infection and severe illness than natural immunity from prior COVID-19 infection alone, or natural immunity in combination with a single-dose of vaccine;
- D. Vaccines, which prevent or reduce the risk of infection with SARS-CoV-2, have been and continue to be readily available in British Columbia and while substantial progress has been made in vaccinating the population of British Columbia 12 years of age and older, and children aged 5 to 11 years of age are now being vaccinated, a portion of the public remains unvaccinated and there are communities where vaccination rates are low;
- E. Communities with low vaccination rates have experienced rapid spread of SARS-CoV-2, causing serious illness and increases in hospitalizations and ICU admissions, primarily in unvaccinated people. By contrast, communities with high vaccination rates have seen corresponding less serious illness and lower per capita hospitalization, ICU admission and death rates;
- F. Unvaccinated people are at greater risk than vaccinated people of being infected with SARS-CoV-2, and unvaccinated people who are infected, experience significantly higher rates of hospitalization, ICU-level care and invasive mechanical ventilation, complications and death when compared with vaccinated people. Unvaccinated people are also at higher risk of transmitting SARS-CoV-2 to other people, including vaccinated people;
- G. People who are vaccinated can be infected with SARS-CoV-2, but experience less severity of illness than unvaccinated people, especially in younger populations. Vaccinated persons who contract COVID-19 can transmit SARS-CoV-2 but since they are generally contagious for shorter periods of time, and are less symptomatic, they are less likely to transmit SARS-CoV-2, when compared to unvaccinated infected persons;
- H. The ongoing incidence of COVID-19 and serious health consequences that result has been exacerbated over time, first by the arrival of the highly transmissible Delta variant of SARS-CoV-2, which caused significantly more rapid transmission and increased severity of illness, particularly in younger unvaccinated people, than earlier variants, and now by the arrival of the even more transmissible Omicron variant, which has been responsible for a surge in infections, and is now the dominant strain of SARS-CoV-2 circulating in the province;

- I. Absent vaccination, British Columbia would be in a far more challenging situation than the fragile balance our current immunization rates have provided, but the transmissibility of the Delta and Omicron variants means that higher vaccination rates than previously expected are now required to maintain this balance, mitigate transmission, reduce case numbers and serious outcomes, and most importantly, given the high case rates experienced with Omicron, reduce the burden on the healthcare system, particularly hospital and ICU admissions going forward;
- J. The emergence of the Omicron variant, which has led to significant surges in infection and hospitalizations in British Columbia and in other jurisdictions worldwide, underlines the importance of vaccination in protecting the population and in removing the conditions which foster the development of variants which pose ever greater threats to public health;
- K. Further, vaccinated people who are infected with SARS-CoV-2, including the Omicron variant, have been shown to have high levels of protection against severe illness and to experience shorter infectious and symptomatic periods, and to recover from COVID-19 faster than similarly situated unvaccinated people, which, in turn, reduces the risk of transmission to their close contacts and co-workers and minimizes the disruption caused by absenteeism, all of which supports the continued provision of essential services in particular, and the orderly functioning of society as a whole;
- L. Preserving the ability of the public health and health care systems to protect and care for the health needs of the population, including providing care for health needs other than COVID-19, is critical. High incidence of transmission and illness in one or more regions have spill-over effects on health care delivery across the province, including in critical care and surgical services. Our public health and health care systems are currently experiencing severe stress, and are stretched beyond capacity in their efforts to prevent and respond to illness resulting from the transmission of COVID-19 in the population;
- M. Both the public health and the health care systems are using disproportionate amounts of their resources in their efforts to prevent and respond to COVID-19 due to transmission of SARS-CoV-2 across the province, and to provide care for those who become ill with COVID-19, who can be quite ill, require high levels of care and be hospitalized for long periods of time, which situation is exacerbated by the care needs of unvaccinated people who comprise a substantial proportion of those who require hospitalization and ICU admission;
- N. While people who have contracted SARS-CoV-2 may develop some natural immunity for a period of time following infection, the strength and duration of that immunity varies depending on a multitude of factors, including which variant they were infected with and severity of infection. The risk of reinfection and hospitalization is significantly higher in people who remained unvaccinated after contracting SARS-CoV-2 than in those who are

- vaccinated post-infection. Vaccination, even after infection, remains an important measure to protect against reinfection by providing a stronger immune response that is known to be effective for a longer period of time than immunity arising from infection;
- O. People over 70 years of age, and people with chronic health conditions or compromised immune systems, are particularly vulnerable to severe illness, hospitalization, ICU admission, and death from COVID-19, even if they are vaccinated;
- P. Children under 12 are included among the members of the community who are more likely to be infected. This is because children in the 5-11 age group have only recently become eligible for their second dose of vaccine and children under the age of 5 will remain unprotected from infection until a vaccine is available for them;
- Q. Adults and children who are either particularly vulnerable to infection with SARS-CoV-2, or too young to be immunized, depend upon the people with whom they come into contact to protect them from the risk of infection;
- R. Unvaccinated people in close contact with other people promotes the transmission of SARS-CoV-2 to a greater extent than vaccinated people in the same situations, which in turn increases the number of people who develop COVID-19 and become seriously ill;
- S. Programs that require proof of vaccination have been shown to increase vaccination uptake in populations, thereby reducing the public health risk of SARS-CoV-2 and the burden of COVID-19 illness on the public health system, health care system and society as a whole;
- T. There are difficulties and risks in accommodating a person who is unvaccinated, since there is no other measure that is as effective as vaccination in reducing the risk of contracting or transmitting SARS-Co-2, and the likelihood of experiencing severe illness, hospitalization, ICU admission and death if infected:
- U. I have considered and continue to consider based on the currently available generally accepted scientific evidence whether other measures, such as natural immunity, polymerase chain reaction (PCR) testing or rapid antigen testing, are as effective as vaccination in reducing the risk of transmission SARS-Co-2 and or the severity of illness if infected;
- V. Routine COVID-19 testing of asymptomatic people is not recommended in British Columbia. PCR testing capacity is reserved for people who have symptoms of COVID-19 and are either at risk of more severe disease and currently eligible for treatment, or live or work in high-risk settings, such as health care workers. Rapid antigen testing requires higher virus levels in the sample to detect and report a positive result and, therefore, has a higher risk of providing a false negative result and is less accurate and reliable than PCR testing;
- W. Rapid antigen testing is not a substitute for vaccination and is most useful when used for

- symptomatic people in specific settings in which additional layers of protection are needed to protect people at higher risk of serious outcomes of COVID-19, such as in long-term care facilities, and then followed up with confirmatory PCR testing for positive tests, and when used in remote communities where obtaining results of PCR testing may be delayed;
- X. There are clear, objective criteria for determining whether a person has a medical deferral to a COVID-19 vaccination, and very few people fall into this category;
- Y. Various options for establishing vaccine status, including in paper and online format, are readily available to members of the public;
- Z. The Omicron variant has resulted in a rapid rise in infection, hospitalization and ICU admission rates in British Columbia and has led me to conclude that measures continue to be needed to temper the extent of transmission, reduce severity of disease and continue to incentivize vaccination;
- AA. I recognize the societal effects, including the hardships, which the measures which I have and continue to put in place to protect the health of the population have on many aspects of life, and, with this in mind, continually engage in a process of reconsideration of these measures, based upon the information and evidence available to me, including infection rates, sources of transmission, the presence of clusters and outbreaks, the number of people in hospital and in intensive care, deaths, the emergence of and risks posed by virus variants of concern, vaccine availability, immunization rates, the vulnerability of particular populations and reports from the rest of Canada and other jurisdictions, with a view to balancing the interests of the public, including constitutionally protected interests, against the risk of harm to public health created by the presence of unvaccinated persons at gatherings and events;
- BB. I further recognize that constitutionally protected interests include the rights and freedoms guaranteed by the *Canadian Charter of Rights and Freedoms*, including specifically freedom of religion and conscience, freedom of thought, belief, opinion and expression, and the right not to be deprived of life, liberty or security of the person, other than in accordance with the principles of fundamental justice. However, these rights and freedoms are not absolute and are subject to such reasonable limits prescribed by law as can be demonstrably justified in a free and democratic society, which includes proportionate, precautionary and evidence-based measures to prevent loss of life, serious illness and disruption of our health system and society;
- CC. When exercising my powers to protect the health of the public from the risks posed by COVID-19, I am aware of my obligation to choose measures that limit the *Charter* rights and freedoms of British Columbians less intrusively, and to balance these rights and interests in a way that is consistent with the protection of public health. I have concluded that the measures

which I am putting in place in this Order are proportionate, rational and tailored to address the risk, and are consistent with principles of fundamental justices; the measures are neither arbitrary, overbroad, nor grossly disproportionate in light of the need to protect public health at this time. In my view, any limits on constitutionally protected rights and freedoms arising from this Order, are proportionate and reasonable in the interests of protecting public health, and there are no other reasonable alternatives that would provide the same level of protection for the population;

- DD. In addition, I recognize privacy interests, informational privacy rights protected by the *Freedom of Information and Protection of Privacy Act* and the rights protected by the *Human Rights Code*, and have taken these into consideration when exercising my powers to protect the health interests of members of the public;
- EE. I am also mindful that the volume of requests for reconsideration of my Orders, and the time and expertise which considering them entails, has become beyond my capacity and that of my office and team of medical health officers to manage, and is using resources which are better directed at assessing and responding to the protection of the public as a whole;
- FF. This Order does not apply to the Executive Council; the Legislative Assembly; a council, board, or trust committee of a local authority as defined under the Community Charter, the Local Government Act or the Islands Trust Act, a school board or a Board of Governors of a post-secondary institution; the distribution of food or other supplies to people in need; health or social services provided to people in need, such as warming or cooling centres; fitness facilities or pools which are located in a workplace for the benefit of workers, in a residential building for the benefit of residents, or in a hotel for the benefit of guests; rehabilitation or exercise therapy programs; health care related events, including immunization clinics, COVID-19 testing centres and blood donation clinics; drug and alcohol and other support group meetings; court sittings wherever they occur; workers at a workplace, including at a social gathering for the workers in their workplace as long as no member of the public is present; work camps; before, during or after school programs for students of public or independent schools (schools) organized by a school; home education or distributed learning activities; educational activities, including a practicum or research, involving students or researchers of post-secondary institutions in any location when provided or arranged by a post-secondary institution; language courses; employment related training, including occupational health and re-hiring; safety and first aid training; funeral services wherever they may occur and funeral receptions held at a funeral home; the use of any place for local, provincial or federal government purposes; services provided by or on behalf of any level of government, other than events, as defined in the Order, provided inside by or on behalf of a recreation centre or a library; school and post-secondary institution graduation ceremonies and related events organized by a school or post-secondary institution, including dinners when held at the same venue as the ceremony; investiture ceremonies; worship services or events in a private residence or vacation accommodation;

GG. Part A, section 4, does not apply to the Province as owner of a place;

## THEREFORE, I have reason to believe and do believe that

- (a) the continued presence of unvaccinated people in the population, more so in some age groups and some communities where vaccination rates continue to be low, coupled with the presence of the highly transmissible Omicron variant, poses a risk to the health of the population, threatens the capacity of the public health and health care systems to address the health care needs of the population, and constitutes a health hazard;
- (b) in order to protect the health of the public, and the public health and health care systems, it is necessary for me to keep in place preventive measures to reduce the risk of the transmission of SARS-CoV-2 at gatherings and events, which could lead to widespread infection and serious illness, especially among unvaccinated people, and overwhelm the public health and the health care systems, which are already operating beyond capacity;
- (c) it is in the public interest for me to proceed on a precautionary basis to exercise the powers in sections 30, 31, 32, 39, 54, 56, 67 (2) and 69 of the *Public Health Act* **TO ORDER** as follows:

### THIS ORDER

- A. REPEALS AND REPLACES MY ORDER MADE ON FEBRUARY 16, 2022, WITH RESPECT TO *GATHERINGS AND EVENTS*,
- B. CONFIRMS MY VARIANCE OF NOVEMBER 12, 2021,
- C. APPLIES THAT VARIANCE TO THIS ORDER AS VARIED BY THIS ORDER.

#### **DEFINITIONS:**

"adult" means a person 19 years of age or older;

"COVID-19 Safety Plan" means a plan based on risk identification which includes a hierarchy of controls intended to ensure that the transmission of COVID-19 is minimized at workplaces to the extent practicable;

"event" means a gathering of participants inside a place for one of the following purposes:

(a) a form of entertainment involving a performance, such as a theatrical production, a concert, a symphony performance, a choral performance, any other type of musical performance or a dance performance;

- (b) business, including a lecture, presentation, conference, convention, commercial trade fair, workshop or home show;
- (c) a wedding reception;
- (d) a funeral reception not held at a funeral home,
- (e) a sponsored or ticketed party;
- (f) a social celebration of a significant event, such as a birth, a birthday, a graduation, a coming of age, an upcoming marriage, a promotion, the receipt of an award, a retirement or a celebration of life:
- (g) gambling;
- (h) recreational education or classes, including arts, crafts, music, photography, culture, or travel education or classes;
- (i) an exercise or fitness activity or class, or a dance class,
- (j) a swimming activity or a sports activity;
- (k) a sports event;
- (l) a program for children or youth;

"exemption" means a variance issued to a person under the *Public Health Act* on the basis of a medical deferral to a vaccination, which permits an unvaccinated person to do that which they would otherwise be prohibited from doing pursuant to this or another order made under the *Public Health Act*, despite not being vaccinated;

## "exemption certificate" means proof, whether in paper or electronic form,

- (a) issued by the provincial health officer or a delegate of the provincial health officer for the purpose of showing proof of exemption in accordance with orders of the provincial health officer made under the *Public Health Act*, and
- (b) showing the name of the holder;

"industry" has the same meaning as in the Workers Compensation Act;

"organizer" means the person responsible for organizing an event;

## "participant" means

- (a) a person who is present at an event, including an audience member or a spectator, but does not include
  - (i) an organizer, event staff member, official, volunteer, officiant, or any other person who is acting in an official or service capacity;
  - (ii) a paid performer, player or athlete; or
  - (iii) a child or youth participating in a program for children or youth;

<sup>&</sup>quot;patron" means a participant;

<sup>&</sup>quot;person" does not include the Province;

## "photo identification" means one of the following:

- (a) a photo BC Services Card within the meaning of the Identification Card regulation;
- (b) a temporary or permanent driver's licence, issued by a government of a province of Canada;
- (c) a certificate of Indian Status;
- (d) a Métis Nation British Columbia citizenship and identification card;
- (e) a passport attesting to citizenship or other national status, issued by a government of any jurisdiction and including a photograph of the holder;
- (f) another form of identification, issued by a government of any jurisdiction, including a photograph of the holder;
- (g) a military identification card that is issued by a government of any jurisdiction, which includes a photograph of the holder.

"place" means a venue, other than a private residence or vacation accommodation, and includes a hotel ballroom or conference room, a banquet hall, conference hall, auditorium, recreation centre, theatre, movie theatre, multi-movie theatre complex, casino, work-out gym, fitness centre, exercise or dance facility or studio, recreational facility arena, stadium, or a tent with one or more sides;

"private residence" means the primary residence of a person;

"program for children or youth" means a structured educational program not provided by a school, including music, art, drama, dance or recreational, sport, exercise or social activity and provided primarily for persons under 22 years of age, but not including a parenting program or a breast feeding program;

## "proof of exemption" means

- (a) in the case of a person who is more than 18 years of age, photo identification and an exemption certificate,
- (b) in the case of a person who is 18 years of age or younger, an exemption certificate;

## "proof of vaccination" means

- (a) in the case of a person who is more than 18 years of age, photo identification and a vaccine card:
- (b) in the case of a person who is 18 years of age or younger, a vaccine card;

"tent" includes a marquee;

"vacation accommodation" means a house, townhouse, cottage, cabin, apartment, condominium, mobile home, recreational vehicle, hotel suite, tent, yurt, houseboat or any other type of living accommodation, and any associated deck, garden or yard, in which a person is staying or of which a person has the use, but which is not the person's primary residence;

#### "vaccinated" means

- (a) with respect to a person 13 years of age or older, to have received all doses of a vaccine or a combination of vaccines, but not including a booster dose, as recommended by
  - (i) the provincial health officer, with respect to vaccines approved for use in Canada by the department of the federal government responsible for regulating drugs, or
  - (ii) the World Health Organization, with respect to vaccines approved by the World Health Organization but not approved for use in Canada;
- (b) with respect to a person 12 years of age, to have received one dose of a vaccine recommended by
  - (i) the provincial health officer, with respect to vaccines approved for use in Canada by the department of the federal government responsible for regulating drugs, or
  - (ii) the World Health Organization, with respect to vaccines approved by the World Health Organization but not approved for use in Canada;

"vaccine" means a vaccine intended for use in humans against SARS-CoV-2;

"vaccine card" means proof in one of the following forms that the holder is vaccinated:

- (a) electronic proof or a printed copy of an electronic proof,
  - (i) issued by the government in the form of a QR code, accessible through the Health Gateway online platform, and
  - (ii) showing the name of the holder;
- (b) proof in writing, issued by the government for the purpose of showing proof of vaccination in accordance with orders of the provincial health officer made under the *Public Health Act*;
- (c) proof, whether electronic or in writing, issued
  - (i) by the government of Canada or of a province of Canada, and
  - (ii) for the purpose of showing proof of vaccination in accordance with an order made in the exercise of a statutory power with respect to the protection of public health or the facilitation of international travel;
- (d) in the case of an international visitor,
  - (i) proof, whether electronic or in writing, relied upon to enter Canada, and
  - (ii) the person's passport or photo identification;

"variance" means the Variance of Gatherings and Events & Food and Liquor Serving Premises Orders to Suspend Reconsideration re Proof of Vaccination – November 12, 2021; "worker" has the same meaning as in the Workers Compensation Act;

"workplace" means a place where a worker engages in work in or about an industry.

#### A. EVENTS

- 1. A person must not permit a place to be used for an event, or host, organize, work or volunteer at, be a participant in, or a spectator at, or be otherwise present at an event, except in compliance with this Order.
- 2. A participant must comply with the requirements in this Order, and with measures, guidance or directions from the organizer or a member of staff intended to ensure compliance with this Order.
- 3. If an event is held in a workplace, the organizer must ensure that there is a COVID-19 Safety Plan as required by the *Workplace Safety* Order.
- 4. If the organizer is not the owner or occupant of the place in which an event is held, the owner or occupant must be satisfied that the organizer is aware of the conditions and requirements in this Order and has the capacity to fulfill them.

#### **B. PROOF OF VACCINATION**

- 1. This Part does not apply to
  - (a) a person under 12 years of age,
  - (b) a person 12 to 21 years of age who is participating in a program for children or youth, or
  - (c) a person who is present at an event as a worker.
- 2. A participant must be vaccinated.
- 3. An organizer must obtain
  - (a) proof that a participant is vaccinated by way of proof of vaccination, or
  - (b) proof that a participant has an exemption by way of proof of exemption,
- 4. A participant must provide an organizer with

- (a) proof of being vaccinated by way of proof of vaccination, or
- (b) proof of having an exemption by way of proof of exemption,
- 5. An organizer must not permit a participant who has not provided the organizer with
  - (a) proof of being vaccinated by way of proof of vaccination, or
  - (b) proof of having an exemption by way of proof of exemption,

to enter or remain in a place for the purpose of an event, or to participate in an event.

- 6. A participant who has not provided an organizer with
  - (a) proof of being vaccinated by way of proof of vaccination,
  - (b) or proof of having an exemption by way of proof of exemption,

must not enter or remain in a place for the purpose of an event or participate in an event.

- 7. If an event takes place on more than one day, the requirements in this Part apply on each of those days.
- 8. An organizer must scan the QR code on a vaccine card issued in Canada in order to determine whether a participant is vaccinated.
- 9. An organizer must not scan the QR code on a vaccine card with any tool other than a BC Vaccine Card Verifier App.
- 10. Subject to section 11, an organizer must not retain proof of vaccination or proof of exemption provided by a participant, or use it for any purpose other than to confirm that a participant has been vaccinated or has an exemption, as required by this Order.
- 11. Despite section 10, with the written consent of a participant, an organizer may keep a record of the fact that the participant has provided proof of vaccination or proof of exemption as required by this Part, and the organizer may rely upon this record to satisfy the requirements in this Part with respect to future participation by the participant in an event at the same place.
- 12. A person, including a parent, must be vaccinated, if the person is

- (a) leading, supervising or assisting with a program for children or youth on a volunteer basis, including if the person receives an honorarium for doing so, or
- (b) required to be present with a child or youth at a program for children or youth.
- 13. A person, including a parent, who is not vaccinated must not
  - (a) lead, supervise or assist with a program for children or youth on a volunteer basis, including if the person receives an honorarium for doing so, or
  - (b) be present with a child or youth at a program for children or youth.
- 14. Sections 3 through 10 apply to a person to whom section 12 applies, as if the person were a participant.
- 15. For certainty, neither section 12 nor 13 applies to a person who is employed to lead, supervise or assist with a program for children or youth.

# C. DELEGATION OF AUTHORITY TO THE MEDICAL HEALTH OFFICER TO CONSIDER AND MAKE A DECISION WITH RESPECT TO A REQUEST FOR AN EXEMPTION ON THE BASIS OF A MEDICAL DEFERRAL

Under the authority vested in me by section 69 of the *Public Health Act*, I delegate my authority under section 43 of the *Public Health Act* to the medical health officer for the geographic region of the Province in which an event occurs or will occur to receive, consider, and make a decision with respect to a request for reconsideration made by a person on the basis of a medical deferral to a vaccination, and to add conditions to or change conditions on an exemption, or to suspend or cancel an exemption.

#### D. RELATED MEDICAL HEALTH OFFICERS ORDERS

Recognizing that the risk differs in different regions of the province, and that medical health officers are in the best position to assess local circumstances and to determine whether additional or more restrictive steps need to be taken to reduce the risk of the transmission of COVID-19, **I FURTHER ORDER**:

1. A medical health officer may issue an order further to this Order, for the purpose of having the provisions of the order incorporated into this Order, or may add conditions to or change conditions on an exemption, or suspend or cancel an exemption. An order may add further prohibitions, or impose more restrictive

limitations or conditions, in the whole or part of the geographic area of the Province for which the medical health officer is designated, and, subject to section 2, the provisions of the order are incorporated into this Order when posted on my website. For certainty, a contravention of an order of a medical health officer issued further to this Order, and posted on my website, is a contravention of this Order.

2. While it is in force, a provision in an order made by a medical health officer further to this Order and posted on my website, which adds further prohibitions or imposes more restrictive limitations or requirements than this Order, applies in the whole or part of the geographic area of the Province for which the medical health officer is designated, despite the provisions of this Order.

#### E. EXPIRY DATE

This Order expires at 12:01 A.M. on April 8, 2022.

## F. VARIANCE, RECONSIDERATION AND REVIEW

- 1. After weighing the interests of participants and staff at gatherings and events against the interests of persons who are not vaccinated for reasons other than a medical deferral to vaccination, and taking into account the importance of protecting the health of participants and staff, the stress under which the public health and health care systems are currently operating, and the impact this is having on the provision of health care to the population, the burden which responding to more clusters and outbreaks of COVID-19 would put on the public health system, the burden which responding to more patients with serious illness would place upon an already overburdened health care system, the increased risk to the population arising from the presence of the Omicron variant in the Province, and the risk inherent in accommodating persons who are not vaccinated, and for the reasons set out in my Variance of November 12, 2021 posted on my website, I have decided, pursuant to section 54 (1) (h) of the *Public* Health Act, and in accordance with the emergency powers set out in Part 5 of the Act, to confirm the application of the Variance to this Order, and, in accordance with the Variance, will not be accepting requests for a reconsideration of this Order, except from an individual on the basis of a medical deferral to a vaccination.
- 2. For the purposes of this Order, I am varying the Variance to provide that I will not be accepting requests for reconsideration with respect to the provisions of Part B, sections 12 and 13 of this Order on any basis, including on the basis of a medical deferral to a vaccination. The reason for this is that these sections apply to a volunteer position rather than to a position essential to providing a program for children and youth, and, in

my opinion, the inconvenience of losing an unvaccinated volunteer is outweighed by the risk to children or youth created by the involvement of an unvaccinated volunteer.

3. A request for an exemption from being vaccinated or providing proof of vaccination on the basis of a medical deferral to a vaccination must be made on the basis that the health of the person would be seriously jeopardized if the person were to be vaccinated, and must follow the guidelines posted on my website.

(https://www2.gov.bc.ca/gov/content/health/about-bc-s-health-care-system/office-of-the-provincial-health-officer/current-health-topics/covid-19-novel-coronavirus).

4. A request under section 43 may be submitted to me at <a href="PHOExemptions@gov.bc.ca">PHOExemptions@gov.bc.ca</a> with the subject line "Request for Reconsideration about Proof of Vaccination".

5. Pursuant to section 54 (1) (h) of the *Public Health Act*, and in accordance with the emergency powers set out in Part 5 of the Act, I will not be accepting requests for a review of this Order.

#### G. COMPLIANCE AND ENFORCEMENT

You are required under section 42 of the *Public Health Act* to comply with this Order.

Failure to comply with this Order is an offence under section 99 (1) (k) of the *Public Health Act*.

If you fail to comply with this Order, I have the authority to take enforcement action against you under Part 4, Division 6 of the *Public Health Act*.

You may contact me at:

Dr. Bonnie Henry, Provincial Health Officer 4th Floor, 1515 Blanshard Street PO Box 9648 STN PROV GOVT, Victoria BC V8W 9P4

Fax: (250) 952-1570

Email: ProvHlthOffice@gov.bc.ca

DATED THIS: 10<sup>th</sup> day of March 2022

SIGNED:

Bonnie Henry

MD, MPH, FRCPC

Provincial Health Officer

DELIVERY BY: Posting to the BC Government the BC Centre for Disease Control websites.

Enclosure: Excerpts of the *Public Health Act*.

#### **ENCLOSURE**

## Excerpts of the Public Health Act [SBC 2008] c. 28

#### **Definitions**

1 In this Act:

#### "health hazard" means

- (a) a condition, a thing or an activity that
  - (i) endangers, or is likely to endanger, public health, or
  - (ii) interferes, or is likely to interfere, with the suppression of infectious agents or hazardous agents, or
- (b) a prescribed condition, thing or activity, including a prescribed condition, thing or activity that
  - (i) is associated with injury or illness, or
  - (ii) fails to meet a prescribed standard in relation to health, injury or illness;

## When orders respecting health hazards and contraventions may be made

- **30** (1) A health officer may issue an order under this Division only if the health officer reasonably believes that
  - (a) a health hazard exists,
  - (b) a condition, a thing or an activity presents a significant risk of causing a health hazard,
  - (c) a person has contravened a provision of the Act or a regulation made under it, or
  - (d) a person has contravened a term or condition of a licence or permit held by the person under this Act.
- (2) For greater certainty, subsection (1) (a) to (c) applies even if the person subject to the order is complying with all terms and conditions of a licence, a permit, an approval or another authorization issued under this or any other enactment.

## General powers respecting health hazards and contraventions

- 31 (1) If the circumstances described in section 30 [when orders respecting health hazards and contraventions may be made] apply, a health officer may order a person to do anything that the health officer reasonably believes is necessary for any of the following purposes:
  - (a) to determine whether a health hazard exists;
  - (b) to prevent or stop a health hazard, or mitigate the harm or prevent further harm from a health hazard;
  - (c) to bring the person into compliance with the Act or a regulation made under it;
  - (d) to bring the person into compliance with a term or condition of a licence or permit held by that person under this Act.
- (2) A health officer may issue an order under subsection (1) to any of the following persons:
  - (a) a person whose action or omission
    - (i) is causing or has caused a health hazard, or
    - (ii) is not in compliance with the Act or a regulation made under it, or a term or condition of the person's licence or permit;
  - (b) a person who has custody or control of a thing, or control of a condition, that
    - (i) is a health hazard or is causing or has caused a health hazard, or
    - (ii) is not in compliance with the Act or a regulation made under it, or a term or condition of the person's licence or permit;
  - (c) the owner or occupier of a place where
    - (i) a health hazard is located, or
    - (ii) an activity is occurring that is not in compliance with the Act or a regulation made under it, or a term or condition of the licence or permit of the person doing the activity.

## Specific powers respecting health hazards and contraventions

- **32** (1) An order may be made under this section only
  - (a) if the circumstances described in section 30 [when orders respecting health hazards and contraventions may be made] apply, and
  - (b) for the purposes set out in section 31 (1) [general powers respecting health hazards and contraventions].
- (2) Without limiting section 31, a health officer may order a person to do one or more of the following:
  - (a) have a thing examined, disinfected, decontaminated, altered or destroyed, including
  - (i) by a specified person, or under the supervision or instructions of a specified person,
    - (ii) moving the thing to a specified place, and
    - (iii) taking samples of the thing, or permitting samples of the thing to be taken;
  - (b) in respect of a place,
    - (i) leave the place,
    - (ii) not enter the place,
    - (iii) do specific work, including removing or altering things found in the place, and altering or locking the place to restrict or prevent entry to the place,
    - (iv) neither deal with a thing in or on the place nor dispose of a thing from the place, or deal with or dispose of the thing only in accordance with a specified procedure, and
    - (v) if the person has control of the place, assist in evacuating the place or examining persons found in the place, or taking preventive measures in respect of the place or persons found in the place;
  - (c) stop operating, or not operate, a thing;
  - (d) keep a thing in a specified place or in accordance with a specified procedure;

- (e) prevent persons from accessing a thing;
- (f) not dispose of, alter or destroy a thing, or dispose of, alter or destroy a thing only in accordance with a specified procedure;
- (g) provide to the health officer or a specified person information, records, samples or other matters relevant to a thing's possible infection with an infectious agent or contamination with a hazardous agent, including information respecting persons who may have been exposed to an infectious agent or hazardous agent by the thing;
- (h) wear a type of clothing or personal protective equipment, or change, remove or alter clothing or personal protective equipment, to protect the health and safety of persons;
- (i) use a type of equipment or implement a process, or remove equipment or alter equipment or processes, to protect the health and safety of persons;
- (j) provide evidence of complying with the order, including
  - (i) getting a certificate of compliance from a medical practitioner, nurse practitioner or specified person, and
  - (ii) providing to a health officer any relevant record;
- (k) take a prescribed action.
- (3) If a health officer orders a thing to be destroyed, the health officer must give the person having custody or control of the thing reasonable time to request reconsideration and review of the order under sections 43 and 44 unless
  - (a) the person consents in writing to the destruction of the thing, or
  - (b) Part 5 [Emergency Powers] applies.

#### **Contents of orders**

**39** (3) An order may be made in respect of a class of persons.

## **Duty to comply with orders**

**42** (1) A person named or described in an order made under this Part must comply with the order.

(2) Subsection (1) applies regardless of whether the person leaves the geographic area for which the health officer who made the order is designated.

## **General emergency powers**

- 54 (1) A health officer may, in an emergency, do one or more of the following:
  - (i) not reconsider an order under section 43 [reconsideration of orders], not review an order under section 44 [review of orders] or not reassess an order under section 45 [mandatory reassessment of orders];

## **Emergency preventive measures**

- 56 (1) The provincial health officer or a medical health officer may, in an emergency, order a person to take preventive measures within the meaning of section 16 [preventive measures], including ordering a person to take preventive measures that the person could otherwise avoid by making an objection under that section.
- (2) If the provincial health officer or a medical health officer makes an order under this section, a person to whom the order applies must comply with the order unless the person delivers to a person specified by the provincial health officer or medical health officer, in person or by registered mail,
  - (a) a written notice from a medical practitioner stating that the health of the person who must comply would be seriously jeopardized if the person did comply, and
  - (b) a copy of each portion of that person's health record relevant to the statement in paragraph (a), signed and dated by the medical practitioner.
- (3) If a person delivers a notice under subsection (2), the person must comply with an instruction of the provincial health officer or a medical health officer, or a person designated by either of them, for the purposes of preventing infection with, or transmission of, an infectious agent or a hazardous agent.

#### Provincial health officer may act as health officer

- 67 (1) The provincial health officer may exercise a power or perform a duty of a medical health officer under this or any other enactment, if the provincial health officer
  - (a) reasonably believes that it is in the public interest to do so because

- (i)the matter extends beyond the authority of one or more medical health officers and coordinated action is needed, or
- (ii)the actions of a medical health officer have not been adequate or appropriate in the circumstances, and
- (b) provides notice to each medical health officer who would otherwise have authority to act.
- (2) During an emergency under Part 5 [Emergency Powers], the provincial health officer may exercise a power or perform a duty of a health officer under this or any other enactment, and, for this purpose, subsection (1) does not apply.

## Delegation by provincial health officer

- **69** The provincial health officer may in writing delegate to a person or class of persons any of the provincial health officer's powers or duties under this Act, except the following:
  - (a) a power to further delegate the power or duty;
  - (b) a duty to make a report under this Act.

#### **Offences**

- 99 (1) A person who contravenes any of the following provisions commits an offence:
  - (k) section 42 [failure to comply with an order of a health officer], except in respect of an order made under section 29 (2) (e) to (g) [orders respecting examinations, diagnostic examinations or preventive measures];