

Minister's Forest and Range PRACTICES ADVISORY COUNCIL (PAC) ANNUAL REPORT 2005



Honourable Rich Coleman
Minister of Forests and Range

Minister's Message

In November 2002, government introduced the *Forest and Range Practices Act* (FRPA). The Act represents a new way of regulating forest and range practices and is a fundamental shift from the *Forest Practices Code*. While the Code was the right legislation for its time, it was clear that a new approach was needed; one that would help create jobs and economic growth by promoting industry innovation without compromising the high environmental standards that protect British Columbia's forest and range land.

In developing the FRPA results-based model, it was recommended government create a standing advisory body to reflect broad-based interests to provide sound and rigorous comment on the efficacy of the Act and its regulations. As this idea matched government's desire for independent third-party evaluation of FRPA, the Forest and Range Practices Advisory Council (PAC) was formed.

Since then, PAC members have worked hard to make FRPA and its regulations relevant and effective. Members have developed strong relationships with other FRPA working committees, including the Provincial FRPA Implementation Team and with the FRPA Resource Evaluation Program, which evaluates forest and range practices. The PAC has also shown its value in building relationships with forest and range stakeholders, and its interest in issues which impact forest and range practices, particularly, the mountain pine beetle epidemic and worker safety.

The Council's advice on forest and range practices has proven invaluable as government moved forward with implementing FRPA. Therefore, I am pleased to present this first annual report, which summarizes the PAC's activities and accomplishments to date.

On behalf of all British Columbians, I thank the PAC members for their dedicated efforts to ensure British Columbia's forests are sustainably managed.

Message from PAC Co-Chairs:

Implementing forest and range practices under the FRPA requires a new way of thinking and a new approach to doing business - on the part of resource professionals, licensees and the B.C. Forest Service. This new approach must be built on cooperation and trust that will foster shared learning by all parties, and ultimately result in achieving a higher standard of forest and range management.

Given the culture shift associated with this new model, it will take time for resource professionals to implement strategies and assess their results. The forest sector has demonstrated that it works cooperatively with stakeholders. Tenure holders must now prove they can successfully work with the public, First Nations and stakeholders to achieve the commitments set out in the Forest Stewardship Plans and the requirements set out in the FRPA regulations. Professional associations are being asked to take a leadership role in providing guidance on professional reliance and accountability.

There have been some challenges while we work to implement the results-based regime - as is to be expected when making a change of this magnitude. The ministry's Provincial FRPA Implementation Team is working with all stakeholders to identify issues and solutions to assist in successfully implementing FRPA.

The Minister's Forest and Range Practices Advisory Council meets regularly and stays informed on issues arising during implementation. In addition, PAC is focussing increasing attention on developing a more strategic role in considering macro-scale forest management issues in British Columbia. As representatives from diverse sectors, we apply our collective knowledge and offer carefully considered advice on managing these issues.

Minister's Forest and Range Practices Council:

Current Membership (2005):

Duncan Barnett, BC Cattlemen's Association

Bruno Delesalle, Grasslands Conservation Council of British Columbia

Dale Drown, Guide Outfitters Association of British Columbia

David Littlejohn, Council of Tourism Associations

Corinne Lonsdale, Union of BC Municipalities Natural Resource Committee

Brian McNaughton, Federation of BC Woodlot Associations

Garry Merkel (Co-Chair), First Nations Summit Task Group

Roy Nagel, Central Interior Logging Association

James O'Hanley, Weyerhaeuser Canada Ltd, representing major licensees (Interior)

Kim Pollock, United Steelworkers of Canada

Ric Slaco, International Forest Products, representing major licensees (Coast)

Jim Snetsinger (Co-Chair), Chief Forester, Ministry of Forests and Range

Minister's Forest and Range Practices Council: – 2005:

Meetings:

In 2005, the PAC held three 2-day meetings and met twice via teleconference as set out below:

- February 3 and 4, 2005 - PAC Meeting
- June 1 and 2, 2005 - PAC Meeting
- June 27, 2005 - PAC Teleconference
- October 18 and 19, 2005 - PAC Meeting
- November 15, 2005 - PAC Teleconference

PAC Activities and Accomplishments – 2005:

The PAC reported to the Minister on the following:

- Environmental Protection: Recreational and Other Public Use of Crown Land;
 - Ways and means of improving the FRPA Resource Evaluation Program;
 - Expanding FRPA evaluations to include all FRPA goals and objectives, not just those being addressed under the FRPA Resource Evaluation Program;
 - Matters relating to FRPA implementation, including additional training needs, an on-going extension program and interpretative guidance to provide those working under FRPA with a better understanding on how to interpret key words or phrases in the legislation;
 - Worker Safety, notably advising that PAC is in the process of gathering more information to assess whether additional safety concerns have been generated as a result of the innovative practices that arise out of FRPA; and
 - Achieving the provincial Crown's policies with respect to the consultation obligations (within FRPA) to First Nations.
- The PAC identified the need to help employees and forestry contractors understand their liabilities and responsibilities and how they should operate under the principles of due diligence. Members of PAC provided review and comment on a draft pocket handbook, which resulted in the publication of the InfoFlip "Due Diligence under the *Forest and Range Practices Act* – What Employees and Forestry Contractors Need to Know".
 - Reviewed and provided comment on draft proposals for amendments to the Forest Planning and Practices Regulation.
 - Reviewed and provided comment on draft proposals for amendments to the Government Actions Regulation.
 - The PAC was instrumental in identifying the need for a pocket handbook to assist range tenure holders, employees and contractors, consultants, government staff and guideoutfitters. PAC provided review and comment on the Range InfoFlip that provides pertinent information on Range requirements under the *Forest and Range Practices Act*, touches on other relevant legislation, and highlights related information linked to range management.
 - The PAC provided recommendations to both Minister de Jong and Minister Coleman regarding proposed legislation.
 - The PAC provided input on various initiatives, including:
 - professional certification/professional reliance in a results based regime
 - statutory/non-statutory guidance
 - The FRPA Resource Evaluation Program: <http://www.for.gov.bc.ca/hfp/frep/index.html>

PAC Priorities – 2006:

Minister Coleman has requested the PAC continue taking an active role in providing oversight on several key areas and offer advice or recommendations as required:

- Forest worker safety
- FRPA implementation issues
- FRPA Resource Evaluation Program
- FRPA communication strategy
- Management practices for Mountain Pine Beetle affected areas under FRPA

For complete reference on past PAC activities, please visit <http://www.for.gov.bc.ca/code/pac.htm>

**Both the “Due Diligence under the *Forest and Range Practices Act* – What Employees and Forestry Contractors Need to Know” and the “Range Management in British Columbia under the *Forest and Range Practices Act* and other Legislation” InfoFlips can be viewed on the PAC website above.*

PAC Members' Biographies:



Duncan Barnett

Affiliation: BC Cattlemen's Association

Duncan divides his time between operating the family ranch near Williams Lake, B.C., and working as a consultant within the ranching and forest sectors with a focus on aboriginal and range issues.

Duncan is also an elected director of the Cariboo Regional District.



Bruno Delesalle, MSc.

Affiliation: Grasslands Conservation Council of British Columbia

Since May 1999, Bruno has worked with a group of grassland enthusiasts, conservation organizations and ranching interests to establish and develop the Grasslands Conservation Council of British Columbia. Bruno has a wide range of experience in managing conservation and extension programs, as well as ecology, policy, research, consultation and communications work. Bruno actively participates on various boards and committees.



Dale Drown

Affiliation: Guide Outfitters Association of British Columbia (GOABC)

Dale has been the General Manager of the Guide Outfitters Association of British Columbia since 1995. This organization represents nearly 80 per cent of all guide outfitters in the province and wildlife stewardship is its priority. Guide outfitter tenures cover approximately 78 per cent of B.C. Prior to joining GOABC, Dale spent 20 years with governments, political organizations and the media in four different jurisdictions in Canada.

David Littlejohn

Affiliation: BC Lodging & Campgrounds Association and COTA

David received national certification as a professional campground operator and operates both Living Forest Ocean Campground and Bastion City Wildlife Tourism in Nanaimo, B.C. David is involved in promoting B.C. tourism and has a special interest in issues relating to BC Ferries and coastline/marine access as faced by communities such as Prince Rupert and Bella Coola.

PHOTO
UNAVAILABLE



Corinne Lonsdale

Affiliation: Union of BC Municipalities

Corinne has over 19 years experience as an elected official, including three terms as Mayor of the District of Squamish. Corinne has been re-elected as Councillor for the District of Squamish and has a wide range of knowledge gained from her service on various committees (Advisory Committee of FRBC, MAC on Certification, EOF for the Sea to Sky LRMP, Executive of UBCM, Lower Mainland Treaty Advisory Committee).



Brian McNaughton, RPF

Affiliation: Federation of BC Woodlot Associations

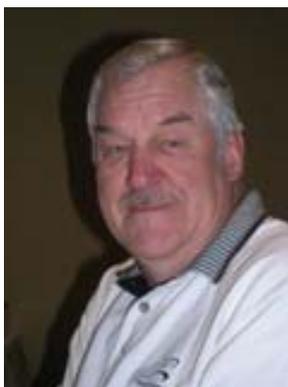
Brian is under contract as General Manager, Federation of BC Woodlot Associations. The Federation represents 27 woodlot associations whose members consist of about 815 woodlot licence holders as well as numerous private forest landowners throughout B.C. Previously, Brian worked as a public servant with the Ministry of Forests, with 10 years in silviculture and a further 10 years as District Manager, Williams Lake Forest District.



Garry Merkel, RFP

Affiliation: First Nations Summit

Garry is a First Nations professional forester with 35 years experience in the forest sector. In addition, he is an experienced treaty negotiator, active on many regional and provincial initiatives, and has a special interest in community-based land management.



Roy Nagel

Affiliation: Central Interior Logging Association (also representing the Interior Logging Association, the North West Loggers Association, and the Truck Loggers Association)

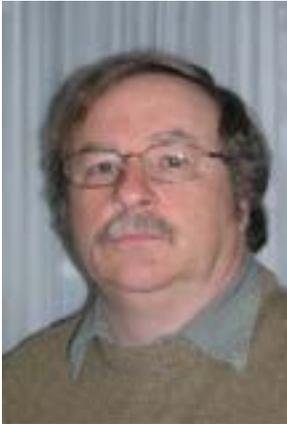
Roy has been the General Manager for the Central Interior Logging Association since 1997. Previously he was a newspaper editor (Prince George Citizen) for 12 years. Roy has special interests in harvest sector activities and forest safety issues and serves on various committees including the BC Forest Safety Council, Minister's Community Advisory Group on the Mountain Pine Beetle and the Cariboo Regional Transportation Advisory Committee.



James O'Hanley, RPF, Weyerhaeuser Company Limited

Affiliation: Interior Industry

James is a professional forester and has a wide range of experience, having held positions including Field Planner and Planning Forester and Manager, Forestry and Aboriginal Affairs. James has special interests in forest policy development and implementation, and serves as a member on the Provincial FRPA Implementation Team and on the COFI Forestry Committee.



Kim Pollock

Affiliation: United Steelworkers

Kim Pollock is a Canadian national research representative for the United Steelworkers. Previously, he was director of public policy and environment for the Industrial, Wood and Allied Workers of Canada for 12 years, which merged with Steelworkers in 2004. Kim provides USW officials, activists and members with social and economic research and analysis of forest sector issues and has written extensively on forestry and forest industry issues. Kim grew up in Port Coquitlam, B.C., and graduated with a degree in sociology from the University of B.C. He also worked previously as a newspaper reporter and political aide.



Ric Slaco, RPF, V. Pres. & Chief Forester, Interfor

Affiliation: Industry, Coastal Representative

Ric is a professional forester with over 25 years experience in forest management and resource planning. He has been with Interfor since 1992, previously working for Fletcher Challenge Canada and BC Forest Products. Ric is an active participant in sustainable forestry issues and forest policy matters and serves on several committees including the Forest Investment Council, Forestry Innovation and Investment Strategic Group.



Jim Snetsinger

Chief Forester, Ministry of Forests and Range

Jim was appointed B.C.'s Chief Forester on November 8, 2004. Since joining the BC Forest Service in 1986, Jim held various positions, including Appraisal Officer, Regional Recreation Officer and Operations Manager in the former Morice Forest District, and Regional Staff Manager, Regional Manager, and Regional Executive Director for the Northern Interior Forest Region. He also served as the Regional Director for Land and Water BC for a short period in 2002.

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Honourable Rich Coleman
Minister of Forests and Range

Minister's Message

We have now approached a major milestone in the transition to *Forest and Range Practices Act* (FRPA) with the completion of Forest Stewardship Plans for most of the province. This will result in a shift of focus from the planning phase to the operations phase. With that renewed focus, we need to ensure that key goals that guided FRPA are being delivered, including the need to promote industry innovation while upholding the high environmental standards that protect British Columbia's forest and range land, and maintaining and enhancing the level of public acceptance of forest management.

The Forest and Range Practices Advisory Council (PAC) provides an important sounding board that helps ensure our collective efforts to implement FRPA are effective, continuously improve and achieve FRPA's goals. The Council provides an independent evaluation of FRPA from the perspective of stakeholders and First Nations that complements the role of the Forest Practices Board.

A key role of the Council is to understand and assist many initiatives that are FRPA-related or interface closely with FRPA. The Council has built strong relationships with the Provincial FRPA Implementation Team, the Forest and Range Evaluation Program, and the Future Forest Ecosystems Initiative and provides timely comments and advice that helps strengthen these initiatives. The Council continues to examine issues associated with worker safety, First Nations consultation and our response to the mountain pine beetle epidemic as well as other challenges.

I had the pleasure to meet PAC members and thanked them for their efforts to provide advice and recommendations on forest and range practices as we move forward with implementing FRPA. I am pleased to present this second annual report, which summarizes the Council's activities and accomplishments in 2006.

I look forward to their continued advice and assistance to help ensure the sustainable management of our precious forest and rangelands for the benefit of all British Columbians.

Message from Forest and Range Practices Advisory Council (PAC) Co-Chairs:

The Forest and Range Practices Council (PAC) was appointed by the Minister of Forests and Range to examine and evaluate the implementation of the *Forest and Range Practices Act* (FRPA) for its continued improvement. PAC members consider a broad diversity of interests when providing advice to improve forest and range practices that sustain resource values for the benefit of all British Columbians. PAC's focus is to maintain a high-level oversight of the FRPA framework and how it is implemented to meet its strategic goals. In this way, PAC can augment the role of various government agencies that provide technical advice.

In addition to attaining the key goals that guided the development of FRPA, successful FRPA implementation is also predicated on fair and open process that includes:

- Maintaining and improving dialogue between government, forest and range tenure holders, First Nations, stakeholders and the public; and
- Communicating successes and lessons learned so that we continuously improve.

In that regard, PAC members play an important outreach role to the many initiatives, both in and out of government, where dialogue about FRPA implementation is vital. This is accomplished as members converse with the various stakeholder interests that they represent as members of PAC.

PAC is developing strategic direction for its activities so that our efforts are focused on areas where we can contribute most and complement the efforts of other program activities. To do that effectively, PAC works closely with other FRPA-related initiatives to strengthen linkages and cooperatively build on their efforts.

The Minister's Forest and Range Practices Advisory Council meets regularly and stays informed on issues arising during FRPA implementation. Our meetings strive to ensure the best available information is provided from a variety of perspectives and in a manner that enables each member of PAC and others with the opportunity to fully present their views. As representatives from diverse sectors, we apply our collective knowledge and strive to provide clear, informed and balanced advice.

Minister's Forest and Range Practices Advisory Council:

Current Membership (2006):

Duncan Barnett, BC Cattlemen's Association

Bruno Delesalle, Grasslands Conservation Council of British Columbia

Dale Drown, Guide Outfitters Association of British Columbia

Peter LaRose, Council of Tourism Associations

Corinne Lonsdale, Union of BC Municipalities

Brian McNaughton, Federation of BC Woodlot Associations

Garry Merkel (Co-Chair), First Nations Summit Task Group

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James O'Hanley, Weyerhaeuser Canada Ltd, representing major licensees (Interior)

Kim Pollock, United Steelworkers

Ric Slaco, International Forest Products, representing major licensees (Coast)

Jim Snetsinger (Co-Chair), Chief Forester, Ministry of Forests and Range

Minister's Forest and Range Practices Council: – 2006:

Meetings:

In 2006, the PAC held four two-day meetings including a field tour and also met four times via teleconference.

PAC Briefings – 2006:

PAC members were briefed on various ministry initiatives over the year, including:

- MOFR Policy Secretariat to improve the way in which all forestry legislative and policy initiatives including those related to FRPA are addressed;
- Provincial FRPA Implementation Team (PFIT) activities including development of a new policy guide for the *Government Actions Regulation*, a brochure on public and First Nations review opportunities related to Forest Stewardship Plans (FSPs), tracking submitted FSPs and efforts to complete the transition from the Code;
- Forest and Range Evaluation Program (FREP) including its purpose to conduct evaluations that support continual improvement of forest and range practices, and its activities such as forage (range) evaluations and the monitoring and evaluation of forest worker safety;
- First Nations consultation requirements specific to the forest sector and linkages with the New Relationship;
- Range issues including those stemming from the mountain pine beetle epidemic (such as loss of range barriers), invasive plants, road deactivation, and the need for an inventory of natural range barriers;
- Workers' safety concerns including the activities of the BC Forest Safety Council, the development by MOFR of a Forest Safety Action Plan, analysis work underway that will likely lead to guidebook products, the inclusion within FREP of a safety indicator to address continuous improvement, and the hiring of new staff to address forest safety;
- Future Forest Ecosystems Initiative that is exploring opportunities to adjust our approach to forest management in response to rapidly changing conditions in our forest ecosystems such as climate change, bark beetle infestations and wildfire events;
- Mountain Pine Beetle (MPB) Action Plan including the Minister's Community Advisory Group on the MPB that provides input into the plan, the federal MPB funding initiative and partnering opportunities, and links with the Forestry Innovation Investment MPB program;
- Recreation sites where danger trees can pose a hazard particularly in MPB-impacted areas and where the process of log removal needs streamlining;
- Off-Road Vehicle Coalition's recommendations for registration, licensing and management;
- Oil and gas legislative changes underway that are intended to be results-based; and
- Non-statutory guidance that can augment FRPA in delivering forest and range management based on a recently prepared report.

PAC Recommendations and Accomplishments – 2006:

PAC expressed interest in going out in the field to learn how practices are being carried out on the ground to determine for themselves whether the FRPA regime will facilitate the management of MPB related issues. This field tour took place in June 2006 where PAC reviewed issues related to FRPA values. PAC is following up on items identified as requiring further information and discussion including:

- Communication: need for more timely communication on current issues like MPB management to raise public awareness;
- Range/riparian: value of a pilot project to evaluate use of selective falling to provide natural barriers to reduce stream disturbance by cattle; and
- Forage: need to develop approaches that result in harvested areas providing a desirable level of forage for both wildlife and cattle.

PAC activities and accomplishments also included:

- Worker safety: encouraging MOFR to undertake an analysis on impacts of forest practices on worker's safety and provide an update to PAC (that analysis work is in progress), and a commitment by PAC to consider the potential role of an occupational health and safety objective under FRPA;
- Mountain Pine Beetle (MPB): PAC examined vulnerabilities under FRPA, including impacts on resource values, First Nations and public interest, that arise from practices carried out in response to the MPB epidemic. PAC identified concerns that need strategic consideration such as the need to balance forage and timber production in salvage harvesting practices, and the value and impacts of non-harvested MPB killed trees on Crown land;
- MPB catalogue of activities: to better inform PAC discussions, a list of MPB related activities that address each FRPA value was developed;
- Provincial FRPA Implementation Team: PFIT circulated draft guidance and communication documents to PAC so that members could review and provide comment;
- Forest and Range Evaluation Program: PAC members were invited to respond to a FREP survey designed to refine the program's direction, and to respond to resource value priority questions in order to enhance program focus;
- Future Forest Ecosystems Initiative: PAC members requested opportunities to review and comment on proposed recommendations from this initiative, to be regularly updated, and to obtain further information on related issues such as seed supply;
- PAC Strategic Plan: draft document developed that sets out PAC mandate and that provides clarity and focus for PAC activities will be completed in 2007; this may lead to amendments to PAC's terms of reference; and
- PAC review and comment: PAC members provided comment on proposed amendments and numerous policy and information documents.

PAC meetings include discussions on a wide range of issues, and suggestions stemming from such discussions create innovative ideas for further consideration at future meetings, such as:

- FRPA plans: creation of a “registry” for both Forest Stewardship Plans and Range Stewardship Plans so stakeholders could, via internet access, determine which licensees have submitted plans for public review, comment and consultation;
- First Nations: the need for three parties (MOFR staff/licensees/First Nations) to work together to build relationships to ensure the Crown is able to meet its legal obligations;
- Forest and Range Evaluation Program: consideration of a more integrated approach for teams carrying out forest and range evaluations;
- Range: that MOFR support a pilot project to evaluate use of selective falling to provide natural barriers to reduce stream disturbance by cattle;
- Recreation sites: to support the Ministry of Tourism, Sport and the Arts’ need to have the authorization and timber mark process streamlined to enable removal of danger trees that pose a hazard to the public from recreation sites in MPB affected areas.

PAC Priorities – 2007:

Minister Coleman has requested the PAC continue taking an active role in providing oversight on several key areas and offer advice or recommendations as required. PAC priorities for 2007 include:

- Forest worker safety
- FRPA implementation issues (including undertaking an analysis of how First Nation consultation requirements are being managed under FRPA)
- Forest and Range Evaluation Program
- Management practices for Mountain Pine Beetle (MPB) affected areas under FRPA, and linkages between provincial management and the federal MPB initiative
- Agro-forestry/non-timber forest products
- Strategic oversight with focus on the goals that guided the development of FRPA.

For complete reference on past PAC activities, please visit <http://www.for.gov.bc.ca/code/pac.htm>

PAC Members' Biographies:



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Affiliation: BC Cattlemen's Association

Duncan divides his time between operating the family ranch near Williams Lake, B.C., and working as a consultant within the ranching and forest sectors with a focus on aboriginal and range issues. Duncan is also an elected director of the Cariboo Regional District.



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Peter LaRose

Affiliation: Council of Tourism Associations (COTA)

Peter has several years of public policy and program development experience, in such diverse areas as international trade, natural resources, energy, and technology. With a background in federal, provincial and local government as well as the private sector, he brings a balanced and consensus-driven approach to public policy issues affecting the BC tourism industry. Peter holds a Masters degree in comparative politics from the University of British Columbia.



Corinne Lonsdale

Affiliation: Union of BC Municipalities

Corinne has over 19 years experience as an elected official, including three terms as Mayor of the District of Squamish. Corinne has been re-elected as Councillor for the District of Squamish and has a wide range of knowledge gained from her service on various committees (Advisory Committee of FRBC, MAC on Certification, EOF for the Sea to Sky LRMP, Executive of UBCM, Lower Mainland Treaty Advisory Committee).



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Affiliation: Federation of BC Woodlot Associations

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Garry is a First Nations professional forester with 35 years experience in the forest sector. In addition, he is an experienced treaty negotiator, active on many regional and provincial initiatives, and has a special interest in community-based land management.



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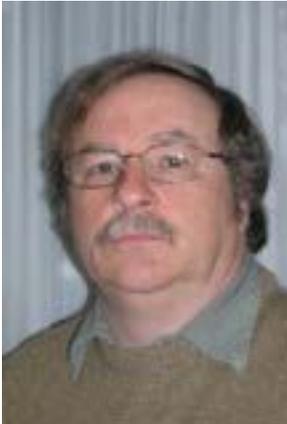
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Minister of Forests and Range

Minister's Message

Most of British Columbia's 95 million hectares are publicly owned and I take great pride that these forest and range lands are managed to the highest level of sustainability. To help us maintain these high standards, we rely on key cornerstones of policy such as the Forest and Range Practices Act (FRPA), created with a broad spectrum of stakeholders.

Because this Act is relatively new, I believe it requires the support of strong-minded and visionary individuals to ensure that it stays on track to achieve its stated aims. The Forest and Range Practices Advisory Council (PAC) is a driver of that process and provides critical advice to ensure that FRPA is reviewed and evaluated appropriately.

However, reviewing FRPA in isolation of other initiatives would result in an incomplete picture. The PAC's mandate is broader and I've encouraged them to examine other forest management matters that may influence forest practices in British Columbia.

The Council made significant headway in 2007. They developed a strategic framework for activities, highlighted the issue of worker safety and the need to effectively address invasive plants. They also examined the effectiveness of the Act in the areas of professional reliance and interface issues with range, agro forestry and non-timber forest products.

I take the Council's advice and recommendations seriously. For example, PAC recommended we address the issue of individuals causing environmental damage by activities such as reckless driving of ATVs through sensitive range lands and wetlands. Last year, we responded by passing a new law making these activities illegal. Their opinions carry weight.

I am pleased to present this third annual report which summarizes the Council's activities and accomplishments in 2007. I appreciate their time and dedication to their role and their commitment to ensuring we continue, on behalf of all British Columbians, to act as guardians for the invaluable forest and range resources that our province possesses.

Message from Forest and Range Practices Advisory Council (PAC) Co-Chairs:

The Forest and Range Practices Advisory Council (PAC) was established by the Minister of Forests and Range to provide advice on legislation, policies and implementation of the *Forest and Range Practices Act* (FRPA) and its associated regulations. In 2007, PAC developed a *Strategic Framework* document which updated its mandate and terms of reference, established its guiding principles, and clarified its strategic focus.

PAC's focus is to provide a high-level strategic oversight of the FRPA framework and how it is implemented, and its practical effectiveness. PAC provides a continuous monitoring role, offering advice on FRPA implementation particularly where issues arise from the way the legislation is constructed.

PAC believes that FRPA must succeed in the following fundamental areas and therefore is focussing its activities and advice in each of these areas:

- *Public/sector support* – public trust and support for FRPA where PAC has some advantage in monitoring this given the many sectors represented by PAC members;
- *Implementation* – timely and smooth FRPA implementation;
- *Monitoring and evaluation* – FRPA evolves and continuously improves over time;
- *Efficiency* – FRPA's goal to reduce costs and administrative burdens are realized;
- *Land stewardship* – FRPA at least achieves levels of land stewardship attained under the Code, with likelihood that even higher standards can be attained; and
- *Professional reliance* – FRPA is reliant on professionals providing sound advice.

To support these fundamental areas of success, PAC has developed key indicators to guide its strategic focus which are described in the *Strategic Framework* document.

PAC strives to stay abreast of these initiatives and other external factors that may influence FRPA implementation such as worker safety, legal obligations to First Nations, stumpage rates, B.C.'s international market position, and the softwood lumber agreement.

PAC meets regularly and stays informed on issues arising during FRPA implementation. Our meetings continue to strive to ensure the best available information is provided from a variety of perspectives. As representatives from diverse sectors, we apply our collective knowledge and endeavour to provide clear, informed and balanced recommendations and advice to the Minister.

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Peter LaRose, Council of Tourism Associations of British Columbia

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Minister's Forest and Range Practices Council: – 2007:

Meetings:

In 2007, the PAC held three two-day meetings, including a field tour, and also met four times via teleconference.

PAC Briefings – 2007:

PAC members were briefed on various initiatives over the year, including:

- FRPA legislation updates including proposals to strengthen environmental protection provisions related to damage caused by members of the public, and streamlining remediation orders to address public safety and environmental concerns;
- FRPA transition issues including transition from forest development plans (FDPs) under the Forest Practices Code to forest stewardship plans (FSPs) under FRPA;
- Forest and Range Evaluation Program (FREP) update;
- Worker safety under FRPA including a FREP safety report;
- First Nations update based on recent Sappier and Gray court decision;
- Invasive plant legislative framework under FRPA and other legislation as well as supporting working groups, committees, and guidebook;
- Range/forestry interface issues and range management updates;
- Agro-forestry initiatives including ways to integrate management for timber and forage for cattle under FRPA;
- Non-timber forest products including research studies undertaken at Royal Roads University;
- Provincial Forest Genetics Strategy from the Program Manager of Forest Genetics Council;
- Mountain pine beetle (MPB) initiatives under the Canada-BC MPB program;
- MPB federal direction from the Director General of the Pacific Forestry Centre;
- MPB emergency response update from the Assistant Deputy Minister, MFR;

PAC Briefings – 2007 (Continued)

- Resource Road Act Initiative that is seeking to streamline the resource road access and management process;
- Compliance and enforcement activities under FRPA;
- Future Forest Ecosystems Initiative implementation update where options for maintaining and enhancing the resilience of B.C.'s forest ecosystems are being assessed;
- Professional reliance update from the Association of BC Forest Professionals (ABCFP) with focus on how it supports the FRPA framework.

A field tour in the Cariboo enabled PAC to be briefed on and examine:

- Forest and range practices, including challenges associated with MPB-attacked stands, such as use of shelterwood silvicultural systems, incremental silviculture in MPB-killed pine stands, old growth management areas, and practices in woodlots and community forests; and
- Range/forestry interface issues, including those associated with the MPB epidemic, such as encroachment burning, natural range barriers, fencing issues associated with dead pine, and grass seeding.

PAC Recommendations and Accomplishments – 2007:

PAC activities and accomplishments included:

- Strategic framework: the development of a PAC *Strategic Framework* document that updates PAC's mandate and strategic focus over the next two years. The *Strategic Framework* also clarifies the PAC Planning Framework, provides guiding principles for PAC's conduct, describes fundamental areas where FRPA needs to succeed, identifies key relationships with other groups where collaboration is key, provides indicators that support its strategic focus that should be monitored, and revises PAC's Terms of Reference;
- Legislative review: review of proposed FRPA legislative amendments and the preparation of a letter of support to the Minister for proposals to: (i) strengthen environmental protection provisions to address damage caused by individual members of the public; and (ii) streamline remediation order procedures to ensure public safety and environmental issues are addressed;
- Worker safety: The above letter also provided PAC's advice that the Minister continue to support every initiative and activity that will effectively improve worker safety in the forest sector. PAC also reviewed the draft FREP safety report entitled *Worker Safety Impacts Associated with Legislation, Policy, Planning and Implementation of Forest Harvesting Activities in BC*;
- Agroforestry: request that the Minister be made aware of the need for a policy analysis of how agroforestry fits in the land base under FRPA, and under the Forests for Tomorrow strategy;

PAC reported to the Minister on a number of priority topics including:

- FRPA culture shift: PAC is continuing to monitor the culture shift from a prescriptive regime under the Code to a results-based model under FRPA and may be providing further communication on this in future;
- Worker safety: all members of PAC share a common interest in worker safety, but no consensus has been reached regarding whether there should be a safety objective under FRPA. Worker safety continues to be a high priority for PAC, and further analysis is underway;
- Professional reliance: PAC continues to give consideration to issues around professional reliance and some recommendations for next steps may follow;

- Mountain pine beetle: PAC continues to assess how FRPA works in the mountain pine beetle infested areas, and related FSP transition issues, and may offer recommendations in the future on these important topics;
- Agroforestry and non-timber forest products (NTFPs): PAC has asked for further analysis to see if FRPA provides flexibility to enable added benefits from agroforestry and NTFPs, and may wish to provide advice in future;
- Invasive plants: PAC has requested that there be an executive level champion within MFR that addresses invasive plants with other inter-agency Assistant Deputy Ministers;
- Other policy issues: While PAC's focus has been on FRPA, PAC feels it may be more effective if it expands its scope to consider other high level policy issues, and asked the Minister if he agreed with this direction. The Minister responded and agreed that he should be able to bring other non-FRPA issues to PAC as a priority topic for advice.

PAC Priorities – 2008:

PAC has identified the following high priority issues for 2008, including some matters that were brought to their attention by Minister Coleman:

- Coastal issues: such as the need to modernize forest operations as the coast industry moves to harvesting second growth;
- Northwest strategy: such as the need for additional investment to improve roads so logging trucks can operate safely;
- Forest operations: to help ensure that industry is cost-competitive given global markets;
- Mountain pine beetle: to explore forest and range opportunities both in the immediate and post MPB timeframes given the impacts of the epidemic on communities and the environment;
- Professional reliance under FRPA: to have PAC stay focused on the professional reliance issue and culture shift to a results-based model and provide advice around these topic areas;
- Ungulate winter range/mountain caribou: a need for PAC to provide advice on this high priority file particularly given the media attention it receives;
- Agroforestry/NTFPs: as these products provide opportunities on the land base and can link to climate change initiatives such as bioenergy;
- Bioenergy: the need for MFR to explore options to modernize its regulations to foster sustainable use of bioenergy; and
- Worker safety: need for PAC to provide further comments or advice in consideration of analysis work that is currently underway such as recent FREP safety report.

Consistent with the Minister's request, PAC feels it will be important to also do the following:

- FRPA effectiveness: continue to monitor the overall effectiveness of FRPA using the fundamental areas of success and key indicators developed in PAC's *Strategic Framework* document; and
- Range/forestry interface issues: continue to review issues such as forage management concerns arising from FRPA legislation and implementation activities.

For complete reference on past PAC activities, please visit <http://www.for.gov.bc.ca/code/pac.htm>

PAC Members' Biographies:



Duncan Barnett

Affiliation: BC Cattlemen's Association

Duncan divides his time between operating the family ranch near Williams Lake, B.C., and working as a consultant within the ranching and forest sectors with a focus on aboriginal and range issues.

Duncan is also an elected director of the Cariboo Regional District.



Bruno Delesalle, MSc.

Affiliation: Grasslands Conservation Council of British Columbia

Since May 1999, Bruno has worked with a group of grassland enthusiasts, conservation organizations and ranching interests to establish and develop the Grasslands Conservation Council of British Columbia. Bruno has a wide range of experience in managing conservation and extension programs, as well as ecology, policy, research, consultation and communications work. Bruno actively participates on various boards and committees.



Peter LaRose

Affiliation: Council of Tourism Associations (COTA)

Peter has several years of public policy and program development experience, in such diverse areas as international trade, natural resources, energy, and technology. With a background in federal, provincial and local government as well as the private sector, he brings a balanced and consensus-driven approach to public policy issues affecting the BC tourism industry. Peter holds a Master's degree in comparative politics from the University of British Columbia.



Corinne Lonsdale

Affiliation: Union of BC Municipalities

Corinne has over 19 years experience as an elected official, including three terms as Mayor of the District of Squamish. Corinne has been re-elected as Councillor for the District of Squamish and has a wide range of knowledge gained from her service on various committees (Advisory Committee of FRBC, MAC on Certification, EOF for the Sea to Sky LRMP, Executive of UBCM, Lower Mainland Treaty Advisory Committee).



Brian McNaughton, RPF

Affiliation: Federation of BC Woodlot Associations

Brian is under contract as General Manager, Federation of BC Woodlot Associations. The Federation represents 27 woodlot associations whose members consist of about 815 woodlot licence holders as well as numerous private forest landowners throughout B.C. Previously, Brian worked as a public servant with the Ministry of Forests, with 10 years in silviculture and a further 10 years as District Manager, Williams Lake Forest District.



Garry Merkel, RPF

Affiliation: First Nations Summit

Garry is a First Nations professional forester with 35 years experience in the forest sector. In addition, he is an experienced treaty negotiator, active on many regional and provincial initiatives, and has a special interest in community-based land management.



Rick Publicover, RPF

Affiliation: Central Interior Logging Association (also representing the Interior Logging, the North West Loggers, and the Truck Loggers Associations)

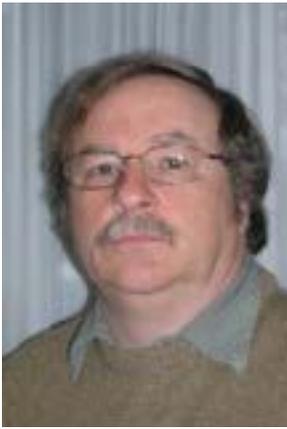
Rick is a professional forester with a varied career spanning thirty years - working for a consulting firm, a major forest company, as a forestry consultant, the BC Council on Substance Abuse and currently as the executive director for the CILA (since April 2007). Rick is active on many forest initiatives and participates on many boards including the BC Forest Safety Council, Forest and Resource Expo, Valemount Community Forest Company Ltd. and BC Council on Substance Abuse.



James O'Hanley, RPF, Weyerhaeuser Company Limited

Affiliation: Interior Industry

James is a professional forester and has a wide range of experience, having held positions including Field Planner and Planning Forester and Manager, Forestry and Aboriginal Affairs. James has special interests in forest policy development and implementation, and serves as a member on the Provincial FRPA Implementation Team and on the COFI Forestry Committee.



Kim Pollock

Affiliation: United Steelworkers

Kim Pollock is a Canadian national research representative for the United Steelworkers. Previously, he was director of public policy and environment for the Industrial, Wood and Allied Workers of Canada for 12 years, which merged with Steelworkers in 2004. Kim provides USW officials, activists and members with social and economic research and analysis of forest sector issues and has written extensively on forestry and forest industry issues. Kim grew up in Port Coquitlam, B.C., and graduated with a degree in sociology from the University of B.C. He also worked previously as a newspaper reporter and political aide.



Ric Slaco, RPF, Vice-President & Chief Forester, Interfor

Affiliation: Industry, Coastal Representative

Ric is a professional forester with over 25 years experience in forest management and resource planning. He has been with Interfor since 1992, previously working for Fletcher Challenge Canada and BC Forest Products. Ric is an active participant in sustainable forestry issues and forest policy matters and serves on several committees including the Forest Investment Council, Forestry Innovation and Investment Strategic Group.



Jim Snetsinger, RPF

Chief Forester, Ministry of Forests and Range

Jim was appointed B.C.'s Chief Forester on November 8, 2004. Since joining the BC Forest Service in 1986, Jim held various positions, including Appraisal Officer, Regional Recreation Officer and Operations Manager in the former Morice Forest District, and Regional Staff Manager, Regional Manager, and Regional Executive Director for the Northern Interior Forest Region. He also served as the Regional Director for Land and Water BC for a short period in 2002.

Minister's Forest and Range PRACTICES ADVISORY COUNCIL (PAC) ANNUAL REPORT 2008



Honourable Pat Bell
Minister of Forests and Range

Minister's Message

Since becoming Minister in June 2008, I have been pleased with the role the Forest and Range Practices Advisory Council (PAC) has been playing in our overall efforts at sustainable forest and range management.

Over the past five years, PAC has been providing advice to the Minister of Forests and Range and ministry staff on legislation, policies and the implementation of the *Forest and Range Practices Act* (FRPA), and has been instrumental in helping ensure FRPA and its associated regulations and policies remain relevant and effective, while continuing to improve over time.

PAC's formal mandate is to undertake periodic reviews and to provide recommendations to: (i) improve FRPA, including its implementation, and (ii) any other specific matters that the Minister refers to PAC. FRPA helps foster sustainable forest and range management in British Columbia.

PAC provides an important forum for a wide cross-section of forest and range interests in British Columbia to meet and discuss key issues. PAC members include the forest, range and tourism sectors, First Nations and local government, and environmental interest groups.

PAC has been particularly effective in providing recommendations on FRPA legislation, forest worker safety, and addressing damage to the environment from recreational use. PAC continues to provide valuable perspectives on some of the larger, long-term issues facing the ministry, for example, the mountain pine beetle epidemic, agro-forestry and non-timber forest products. PAC's *Strategic Framework* guided its priorities in 2008 and will continue to support its efforts in 2009.

British Columbia is a global leader in sustainable forest and range management. I thank PAC members for their dedicated efforts to help ensure our province's forest and range lands are supported by a solid FRPA framework that continues to contribute to their sustainable management for current and future generations of all British Columbians.

Message from Forest and Range Practices Advisory Council (PAC) Co-Chairs:

The Forest and Range Practices Advisory Council (PAC) provides advice to the Minister of Forests and Range consistent with its *Strategic Framework* developed in 2007. PAC's focus is to maintain a high-level strategic view of the *Forest and Range Practices Act* (FRPA), including associated regulations and policies, and its implementation with a strong emphasis on how the FRPA framework actually translates into forest and range practices on the ground. PAC plays an oversight role where the effectiveness of FRPA is continually being monitored and advice is provided on implementation issues – particularly if the issues identified are linked to the way FRPA legislation is constructed.

To ensure transparency, the PAC's *Strategic Framework* (including terms of reference), annual reports, key issues discussed at specific PAC meetings, and recommendations provided to the Minister along with the Minister's response can be found on the Internet at www.for.gov.bc.ca/code/pac.htm.

It is important that PAC members remain current and informed regarding other related initiatives given their influence on FRPA implementation. Many PAC members are involved in various other policy initiatives, some of which relate to how forest and range practices are being implemented. PAC members communicate with a number of organizations and individuals with shared interests in our natural resources to broaden their understanding around FRPA implementation issues. PAC is particularly interested in improving its understanding around the cumulative impacts associated with the implementation of FRPA and related policy initiatives and how they collectively affect our provincial forest and range lands. These learnings assist PAC in determining how other initiatives may affect implementation of FRPA, and if FRPA is limiting our ability to achieve broader objectives, so that sound technical advice can be provided.

In 2003 and 2004, PAC examined ways that the initial development of FRPA could be improved as legislation was being introduced. In 2005 and 2006, PAC's focus included providing advice and guidance during the transition period between the Forest Practices Code and FRPA. In 2007 and 2008, PAC has been particularly focused on FRPA implementation issues to help ensure that the FRPA framework is practical and effective in a manner that complements other legislation.

Over the years, PAC has benefited from the commitment provided by its membership. We would like to thank past members James O'Hanley and Ric Slaco for their significant contributions over the years, including their work during the first part of 2008, and welcome Randy Chan who has recently joined PAC to provide a forest industry perspective.

Minister's Forest and Range Practices Advisory Council:

Current Membership (2008):

Duncan Barnett, BC Cattlemen's Association

Randy Chan, Tolko Industries Ltd, representing major forest licensees (Interior)

Bruno Delesalle, Grasslands Conservation Council of British Columbia

Peter LaRose, Council of Tourism Associations of British Columbia

Corinne Lonsdale, Union of British Columbia Municipalities - Natural Resource Committee

Brian McNaughton, Federation of British Columbia Woodlot Associations

Garry Merkel, (Co-Chair), First Nations Summit Task Group

Kim Pollock, United Steelworkers of Canada

Rick Publicover, Central Interior Logging Association

Jim Snetsinger (Co-Chair), Chief Forester, Ministry of Forests and Range (MFR)

Minister's Forest and Range Practices Council: – 2008:

Meetings:

In 2008, PAC held two two-day meetings and also met three times via teleconference.

PAC Briefings – 2008:

PAC members were briefed and had discussions about various initiatives over the year, including:

- FRPA legislation updates: proposed FRPA amendments such as those related to range management, stocking standards and licence to cut as they relate to the Forests for Tomorrow program;
- Provincial FRPA Implementation Team (PFIT): revised PFIT terms of reference, success measures, briefings on the four PFIT Working Groups (issues management, silviculture, woodlots/range/small forest licensees, and objectives), Administrative Guide revisions related to Forest Stewardship Plan approval, and specific concerns such as providing opportunities for innovation and managing for cumulative effects on the land base;
- FRPA objectives: PFIT chair provided an update on the „objectives“ pillar under FRPA including how orders under the *Government Actions Regulation* (GAR) apply and plans for offering workshops on writing orders;
- Range management: MFR Range Branch draft report regarding FRPA implementation between range tenure holders and forest licensees, Range Program Strategy, compliance and enforcement efforts to improve programs for range across districts, natural range barrier issues, considerations regarding need for forage objective under FRPA, agro-forestry initiatives, and updates on Invasive Plant Council activities;
- Forest Worker Safety: follow-up concerning the Forest and Range Evaluation Program's report, MFR's Forest Worker Safety Strategy and Action Plan, the Inter-Agency Committee on Forest Safety, range safety concerns, road use permit issues, MFR compliance and enforcement's "recognize/record/report" approach to safety infractions as well as its authority to address and act on safety concerns, and the overall legislative approach regarding forest worker safety;
- 90-day Forestry Regulatory Review: regulations, policies and processes that affect forest industry were examined, opportunities for streamlining to reduce unnecessary cost burdens were explored with 50 priority actions approved by government;
- Working Roundtable on Forestry: identifying key issues/opportunities facing the forest sector (i.e., climate change, remaining competitive in evolving world economies, impacts of innovation and technology, changing demographics in the workforce, issues facing B.C.'s forests including the mountain pine beetle, changing societal expectations, upholding First Nations' rights, and sustaining B.C.'s environmental standards) and making recommendations to ensure a sustainable forest industry for the future; the Roundtable examined longer term issues (relative to the 90-day review process) and held various consultation meetings supported by four working groups: (i) products and markets, (ii) cost structure and capital investment, (iii) stumpage, and (iv) tenure;
- Minister's objectives: the Minister established four key objectives for MFR: (i) maximizing the value extracted from B.C.'s forests; (ii) maximizing growth opportunity from our forests; (iii) expanding markets particularly to China; and (iv) expanding the use of wood in commercial and institutional construction;
- Forest and Range Evaluation Program (FREP): MFR staff provided updates on activities concerning the following FRPA values: biodiversity, cultural heritage, and fish, riparian and water quality;

- Climate change and forest carbon: the role of the Climate Action Team and Climate Action Secretariat, a draft interim report by the Forest Sector Climate Action Steering Committee being presented to the Roundtable, linkages to Future Forest Ecosystems Initiative, Forests for Tomorrow and other programs, and information on seed transfer;
- Bioenergy: inter-agency and industry analysis regarding current bioenergy activities and future opportunities as well as links to other key government initiatives, and release of B.C.'s Bioenergy Strategy;
- Gene resources: final report on forest gene resource conservation and management based on a challenge dialogue sponsored by MFR's Tree Improvement Branch, Research Branch and the Forest Genetics Council with stakeholders and interested members of the public;
- Oil and gas activities: cross-agency working group developing a new Act governing oil and gas activities.

PAC Recommendations and Accomplishments – 2008:

PAC activities and accomplishments included:

- FRPA legislation: providing review and comment on proposed amendments;
- FRPA implementation: PAC requested that PFIT prepare a report on innovation, including impediments under FRPA and successes that have been made around innovation as well as information coming out of PFIT's scoping activities regarding how cumulative effects on the land base are managed and shared when available;
- Range management: discussing (via teleconference) and reviewing the draft MFR Range Branch report and its recommendations, and the draft Range Program Strategy;
- Forest worker safety: teleconferencing to review and discuss issues around forest worker safety prior to making recommendations to the Minister (see below), and member review of MFR's Forest Worker Safety Strategy and Action Plan. PAC also requested that additional information be provided on the role of compliance and enforcement officers concerning forest worker safety, clarity on the reporting/accountability aspects of the Inter-Agency Committee on Forest Safety, and asked that the Inter-Agency Committee consider requiring operators to have SAFE companies certification;
- Premier's initiatives: teleconferencing to discuss the 90 day Regulatory Review process and the Working Roundtable on Forestry that led to recommendations to the Minister (see below);
- FRPA objectives: draft revisions to the Government Actions Regulation: Policy and Procedures and related documents were provided to PAC members for review and comment.

PAC provided a recommendation regarding forest worker safety stating that:

- PAC recommends that the Minister commission a review of FRPA and FRPA-related regulations specifically to identify and provide appropriate wording where forest worker safety is an integral part of a practice requirement and/or standard.
- The recommendation was in consideration of three recent safety reports: (i) MFR's FREP report *Worker Safety Impacts Associated with Legislation, Policy, Planning and Implementation of Forest Harvesting Activities in BC*; (ii) the Auditor General's report *Preventing Fatalities and Serious Injuries in BC Forests: Progress Needed*; and (iii) the Forest Safety Ombudsman report *No Longer the Road Less Travelled*.

- The Minister responded to PAC indicating that the recommendation is being considered within the context of an overall MFR Forest Worker Safety Strategy for which an Action Plan is being developed. In addition, he noted that MFR's forest worker safety initiatives are now part of government's larger response to addressing worker safety. The Minister committed the ministry to keep PAC informed of the MFR's progress on worker safety initiatives, and encouraged PAC to pass along any further specific safety-related concerns to MFR's Safety Team or to MFR's representatives on the Inter-Agency Safety Committee.

PAC also provided recommendation regarding the Regulatory Review and Forestry Roundtable stating that:

- PAC recommends that the Minister direct his staff to: (a) ensure that PAC is consulted as part of the regulatory review; (b) consider PAC membership on the review committee; and (c) ensure that range side of the Ministry be included in the review.
- PAC further recommends that the Minister consider: (a) including both local government and range representatives on the forestry roundtable; and (b) establishing a parallel roundtable to address the serious situation in the range industry in B.C.
- The Minister responded to PAC noting that more than 250 submissions to the regulatory review process have been received; many from sectors represented by PAC members, and the results of the review will be published. He noted that the Roundtable's primary focus will be on identifying conditions for the long-term success of B.C.'s forest sector within the global marketplace, and noted that PAC can provide the Roundtable with any specific suggestions it wishes to make. He anticipated that range user interests may be better addressed through discussions in progress with the BC Cattlemen's Association on the beef cattle industry strategy and regulatory issues, and encouraged PAC to continue to work with the Director of the Range Branch to identify and address range-related issues.

PAC Priorities – 2009:

During its deliberations in 2008, PAC identified the following actions that need to be addressed in 2009:

- Working Roundtable on Forestry: Roundtable recommendations that affect FRPA will be monitored by PAC. (the Roundtable report was released March 2009)
- Worker safety: MFR will be reviewing the FREP report on forest worker safety to determine what actions need to be included in MFR's Forest Worker Safety Action Plan and/or be addressed by the Inter-Agency Committee on Forest Safety and will report back to PAC; PAC is particularly interested in understanding policy options being considered by MFR to address safety recommendations and having MFR report back on what can be done to improve information sharing about/among the various industrial users of resource roads to ensure they are aware of who else is authorized (i.e. road permit holders) to use those roads;
- FRPA implementation: review report to be prepared by PFIT on opportunities for innovation including successes around innovation under FRPA;
- Cultural heritage resources: as part of the Forest and Range Evaluation Program (FREP), MFR is assessing how cultural heritage resource values are being addressed under FRPA and the results of the assessment will be reviewed by PAC;

- Range issues: MFR Range Branch will report back to PAC on implications of having a potential FRPA forage objective; further discussions with PAC members are needed on range monitoring requirements in Bill 33 and the Range Program Strategy (e.g. the forage supply modeling/ analysis aspects);
- Climate change: the Forest Sector Climate Action Steering Committee is preparing a report that will be presented to the Roundtable and opportunities for PAC involvement will be examined; as more information regarding climate change policy is brought forward, PAC may wish to consider if FRPA can be used to support forest management, given climate change concerns (including the need to retain forest carbon), and if FRPA provides sufficient flexibility necessary for forest practices to address climate change;
- Interior forestry issues: PAC will be seeking presentations from Forests for Tomorrow, forest health, and Future Forest Ecosystem Initiative staff, given the importance of these programs to addressing the mountain pine beetle and climate change challenges;
- Agro-forestry: ways to build working relationships with agro-forestry as part of the Range Program Strategy will be examined;
- Bioenergy: PAC will continue to follow this important issue, particularly with the release of B.C.'s Bioenergy Strategy, to track its implementation as it relates to forest practices and sustainability.
- Assessing whether Government's goals and assumptions for FRPA have been successfully achieved.

For complete reference on past PAC activities, please visit <http://www.for.gov.bc.ca/code/pac.htm>

PAC Members' Biographies:



Duncan Barnett

Affiliation: BC Cattlemen's Association

Duncan divides his time between operating the family ranch near Williams Lake, B.C., and working as a consultant within the ranching and forest sectors with a focus on Aboriginal and range issues.

Duncan is also an elected director of the Cariboo Regional District.



Randy Chan, RPF, VP & General Manager, Tolko Industries

Affiliation: Industry, Interior Representative

Randy has been practicing forestry in the BC interior since 1971 and is currently Vice-President and General Manager of Environment and Forestry with Tolko Industries Ltd. Randy was past president of the Association of BC Forest Professionals (ABCFP). The ABCFP awarded Randy as Professional Forester of the Year in 1990; Volunteer of the Year in 1999 and Distinguished Forest Professional in 2008. Randy is also an honorary member of the Applied Science Technologists and Technicians of B.C.



Bruno Delesalle, MSc.

Affiliation: Grasslands Conservation Council of British Columbia

Since May 1999, Bruno has worked with a group of grassland enthusiasts, conservation organizations and ranching interests to establish and develop the Grasslands Conservation Council of British Columbia. Bruno has a wide range of experience in managing conservation and extension programs as well as ecology, policy, research, consultation and communications work. Bruno actively participates on various boards and committees.



Peter LaRose

Affiliation: Council of Tourism Associations (COTA)

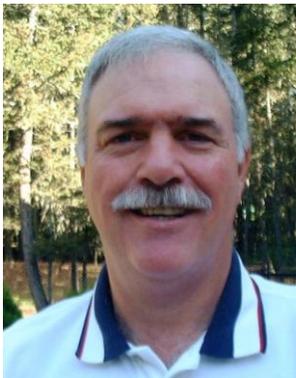
Peter has several years of public policy and program development experience in such diverse areas as international trade, natural resources, energy, and technology. With a background in federal, provincial and local government as well as the private sector, he brings a balanced and consensus-driven approach to public policy issues affecting the B.C. tourism industry. Peter holds a Master's degree in comparative politics from the University of British Columbia.



Corinne Lonsdale

Affiliation: Union of BC Municipalities

Corinne has over 19 years experience as an elected official, including three terms as Mayor of the District of Squamish. Corinne has been re-elected as Councillor for the District of Squamish and has a wide range of knowledge gained from her service on various committees (Advisory Committee of FRBC, MAC on Certification, EOF for the Sea to Sky LRMP, Executive of UBCM and the Lower Mainland Treaty Advisory Committee).



Brian McNaughton, RPF

Affiliation: Federation of BC Woodlot Associations

Brian is under contract as General Manager, Federation of BC Woodlot Associations. The Federation represents 27 woodlot associations whose members consist of about 815 woodlot licence holders as well as numerous private forest landowners throughout B.C. Previously, Brian worked as a public servant with the Ministry of Forests with 10 years in silviculture and a further 10 years as District Manager, Williams Lake Forest District.



Garry Merkel, RFP

Affiliation: First Nations Summit

Garry is a First Nations professional forester with 35 years experience in the forest sector. In addition, he is an experienced treaty negotiator, active on many regional and provincial initiatives, and has a special interest in community-based land management.



Kim Pollock

Affiliation: United Steelworkers

Kim is a Canadian national research representative for the United Steelworkers. Previously, he spent 12 years as Director of Public Policy and Environment for the Industrial, Wood and Allied Workers of Canada, which merged with Steelworkers in 2004. Kim provides USW officials, activists and members with social and economic research and analysis of forest sector issues and has written extensively on forestry and forest industry issues. Kim grew up in Port Coquitlam, B.C., and graduated with a degree in sociology from the University of B.C. He also worked previously as a newspaper reporter and political aide.



Rick Publicover

Affiliation: Central Interior Logging Association (also representing the Interior Logging Association, the North West Loggers Association, and the Truck Loggers Association)

Rick is Executive Director of the Central Interior Logging Association (CILA). He is responsible for the overall implementation of the association's programs and services. CILA represents the log-harvest sector across the Central and Northern Interior Regions. CILA members include independent logging, log-hauling, road building and silviculture contractors and suppliers.



Jim Snetsinger

Chief Forester, Ministry of Forests and Range

Jim was appointed B.C.'s Chief Forester on November 8, 2004. Since joining the B.C. Forest Service in 1986, Jim has held various positions, including Appraisal Officer, Regional Recreation Officer and Operations Manager in the former Morice Forest District, and Regional Staff Manager, Regional Manager and Regional Executive Director for the Northern Interior Forest Region. He also served as the Regional Director for Land and Water B.C. for a short period in 2002.

Minister's Forest and Range PRACTICES ADVISORY COUNCIL (PAC) ANNUAL REPORT 2009



Honourable Pat Bell
Minister of Forests, Mines and Lands

Minister's Message

I would like to thank the Forest and Range Practices Advisory Council for their on-going advice to me and ministry staff regarding the legislation, policy and the implementation of the *Forest and Range Practices Act* and regulations.

In March 2009, I met with PAC and specifically asked PAC to review the discussion paper "***GROWING OPPORTUNITIES – A New Vision for Silviculture in British Columbia***" and offer their thoughts on a strategic approach for silviculture for B.C.'s forests and range. PAC provided some excellent higher-level advice around achieving long term success to improve and diversify the values and products that we derive from BC forests.

The restoration of mountain pine beetle-attached forests is a key issue for B.C.'s Interior communities, and PAC members continue to ensure this remains a high priority for government.

PAC members remain interested in a broad range of areas including forest worker safety, environment, agro-forestry and non-timber forest products. I look forward to receiving further recommendations and advice from them, as government focuses on identifying new innovative opportunities to ensure economic growth for our province.

Message from Forest and Range Practices Advisory Council (PAC) Co-Chairs Jim Snetsinger and Garry Merkel:

The Forest and Range Practices Advisory Council (PAC) presents advice and/or recommendations to the Minister on issues related to the *Forest and Range Practices Act* (FRPA) and regulations. PAC discussions cover a diverse range of topics, such as forest worker safety, how activities performed by other agencies affect our forest and range values, how the professional reliance model is working under FRPA, as well as many other current forestry issues.

During 2009, as requested by Minister Bell, PAC placed significant emphasis on the discussion paper "***GROWING OPPORTUNITIES – A New Vision for Silviculture in British Columbia.***" Following considerable deliberations and a field tour, PAC agreed that a strategic approach to silviculture would be necessary to achieve a long term sustainable forest that supports all resource values. Further, PAC stressed the need to ensure forest health and ecosystem resilience are over-riding priorities.

In 2009, PAC continued to stress forest worker safety as an important issue for all stakeholders, and partly as a result of PAC's efforts, a "safety culture" has grown and is being actively supported across the Ministry of Forests and Range, and within other agencies and the BC Forest Safety Council.

As Co-Chairs, we wish to thank all our PAC members for the passion they bring to the table, and the wisdom they offer to help ensure our provincial forests are managed sustainably for the future.

Minister's Forest and Range Practices Advisory Council:

Membership (2009):

Randy Chan, Tolko Industries Ltd, representing major forest licensees (Interior)
Bruno Delesalle, Grasslands Conservation Council of British Columbia
Shannon Janzen, Western Forest Products Inc., representing major forest licensees, (Coast)
Peter LaRose, Council of Tourism Associations of British Columbia
Vacant, Union of British Columbia Municipalities - Natural Resource Committee
Mike McConnell, BC Cattlemen's Association
Brian McNaughton, Federation of British Columbia Woodlot Associations
Garry Merkel, (Co-Chair), First Nations Summit Task Group
Kim Pollock, United Steelworkers
Roy Nagel, Central Interior Logging Association
Jim Snetsinger (Co-Chair), Chief Forester, Ministry of Forests and Range

Minister's Forest and Range Practices Council: – 2009:

Meetings:

In 2009, PAC held one 1-day meeting, two 2-day meetings and met twice via teleconference.

PAC Briefings – 2009:

PAC members were briefed and had discussions about various initiatives over the year, including:

- Minister's Priorities: Minister Bell met with PAC and discussed his top priorities, and specifically requested PAC to review the Silviculture Discussion Paper and provide their advice and/or recommendations for a strategic approach to silviculture in BC
- Legislation / Regulations: PAC reviewed Forest Planning and Practices Regulation amendments that supported the Forests for Tomorrow Program; proposed amendments to the Range Planning and Practices Regulation.
- Forest Worker Safety: PAC was briefed on the Ministry of Forests and Range's implementation of a broad range of safety initiatives, and its collaboration with other agencies who are involved in promoting safety (B.C. Forest Safety Council, WorkSafe BC) and ministries (Ministry of Energy, Mines and Petroleum Resources and the Oil and Gas Commission) regarding policies and practices.
- Range – PAC discussed implementation issues to increase understanding around Range Stewardship Plans.
- The *Oil and Gas Activities Act* (OGAA): PAC was briefed on how OGAA will work in coordination with FRPA.
- Climate Change and Forest Carbon: PAC was updated at their March 12-13, 2009 meeting on the Climate Action Secretariat and government's goal to achieve zero net deforestation by 2015. PAC was advised that the Climate Action Plan had been moved under the Ministry of Environment as their mandate is across natural resource agencies.
- Forest and Range Evaluation Program (FREP):
 - MFR staff provided updates on activities on the following FRPA values:
 - Cultural Heritage Resources (CHR) - How to use CHR Assessments under FRPA Framework
 - Water Quality Monitoring.
 - Three new FREP Reports were made available on-line to stakeholders, including:
(see website <http://www.for.gov.bc.ca/hfp/frep/publications/reports.htm>)
 - FREP Report 14 title: Tree Species Composition and Diversity in British Columbia
 - FREP Report 17 title: Resource Stewardship Monitoring: Stand-level Biodiversity Analysis of 2005/2006 Field Season Data by Biogeoclimatic Zone
 - FREP Report 18 title: A Review of FSP Results and Strategies for the Cultural Heritage Resource Value and associated Action Plan.

PAC Recommendations and Accomplishments – 2009:

PAC activities and accomplishments included:

- PAC received an update from Minister Bell in January on the analysis ministry staff was undertaking regarding the most appropriate way to address forest worker safety within the Ministry of Forests and Range.
- PAC members continued to monitor forest worker safety initiatives throughout the year. Some examples of work underway include:
 - Improving signage on forest roads across the province - Signage standards have been integrated into the Ministry of Forests and Range Engineering Manual.
 - Working to standardize radio protocols throughout the province.
 - Increasing information to the public – Road Safety Committees are establishing a variety of ways to communicate information at the local level.
- PAC recommended government implement a provincial strategy for silviculture, with strategic planning frameworks that include a clear vision, principles and over-arching objectives.

PAC Priorities – 2009:

During its deliberations in 2009, PAC identified the following topics that they wish to follow up on in 2010:

- Silviculture, commercial forest reserves, short rotation and fibre plantations
- FRPA Implementation-- What is happening on the ground?
- Landscape level objectives and results for sustainable forest management
- Professional reliance

For complete reference on past PAC activities, please visit <http://www.for.gov.bc.ca/code/pac.htm>

PAC Members' Biographies:



Randy Chan, RPF, VP & General Manager, Tolko Industries

Affiliation: Industry, Interior Representative

Randy has been practicing forestry in the BC Interior since 1971 and is currently Vice-President and General Manager of Environment and Forestry with Tolko Industries Ltd. Randy was past president of the Association of BC Forest Professionals (ABCFP). The ABCFP awarded Randy as Professional Forester of the Year in 1990; Volunteer of the Year in 1999 and Distinguished Forest Professional in 2008. Randy is also an honorary member of the Applied Science Technologists and Technicians of B.C.



Bruno Delesalle, MSc.

Affiliation: Grasslands Conservation Council of British Columbia

Since May 1999, Bruno has worked with a group of grassland enthusiasts, conservation organizations and ranching interests to establish and develop the Grasslands Conservation Council of British Columbia. Bruno has a wide range of experience in managing conservation and extension programs as well as ecology, policy, research, consultation and communications work. Bruno actively participates on various boards and committees.



Shannon Janzen, Western Forest Products Inc.

Affiliation: Industry, Coast Representative

Shannon has been practising forestry in BC since 1998 and is currently the Manager of Strategic Planning with Western Forest Products Inc. Previous to this position, she worked in operational forestry in the interior and on the coast. She also spent over three years with the Coast Forest Conservation Initiative as their Ecosystem Based Management Implementation Manager and received the ABCFP's Professional Forester of the Year award in 2008 for her efforts on this file.



Peter LaRose

Affiliation: Council of Tourism Associations (COTA)

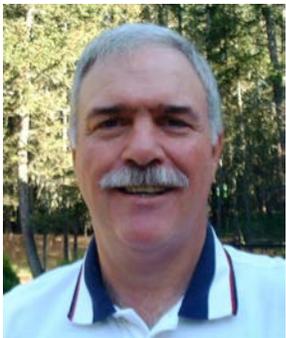
Peter has several years of public policy and program development experience in such diverse areas as international trade, natural resources, energy, and technology. With a background in federal, provincial and local government as well as the private sector, he brings a balanced and consensus-driven approach to public policy issues affecting the B.C. tourism industry. Peter holds a Master's degree in comparative politics from the University of British Columbia.



Mike McConnell, PAg.

Affiliation: BC Cattlemen's Association

Following graduation from UBC, Mike moved to the Peace River to work as a Land Inspector with the Dept. of Lands, Forests and Water Resources in Fort St. John. After several years, Mike left to work as an agriculture lender with the Farm Credit Corp. in Dawson Creek. Returning to the provincial government, Mike spent the next 17 years as a range agrologist with the Ministry of Forests and Range in Dawson Creek. He and his wife Judy run a 150 head cow-calf operation that uses Crown grazing in the Bear Mountain Grazing Reserve. Mike is president of the Peace River Regional Cattlemen's Association, a director to the BC Cattlemen's Association and member of their Land Stewardship Committee.



Brian McNaughton, RPF

Affiliation: Federation of BC Woodlot Associations

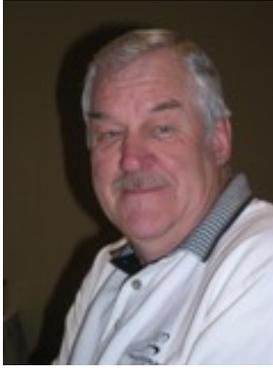
Brian is General Manager, Federation of BC Woodlot Associations. The Federation represents 27 woodlot associations whose members consist of about 815 woodlot licence holders as well as numerous private forest landowners throughout B.C. Previously, Brian worked as a public servant with the Ministry of Forests with 10 years in silviculture and a further 10 years as District Manager, Williams Lake Forest District.



Garry Merkel, RFP

Affiliation: First Nations Summit

Garry is a First Nations professional forester with 35 years experience in the forest sector. In addition, he is an experienced treaty negotiator, active on many regional and provincial initiatives, and has a special interest in community-based land management.



Roy Nagel

Affiliation: Central Interior Logging Association (also representing the Interior Logging Association, the North West Loggers Association, and the Truck Loggers Association)

Roy has been the General Manager for the Central Interior Logging Association since 1997. Previously he was a newspaper editor (Prince George Citizen) for 12 years. Roy has special interests in harvest sector activities and forest safety issues and serves on various committees including the BC Forest Safety Council, Minister's Community Advisory Group on the Mountain Pine Beetle and the Cariboo Regional Transportation Advisory Committee.



Kim Pollock

Affiliation: United Steelworkers

Kim is a Canadian national research representative for the United Steelworkers. Previously, he spent 12 years as Director of Public Policy and Environment for the Industrial, Wood and Allied Workers of Canada, which merged with Steelworkers in 2004. Kim provides USW officials, activists and members with social and economic research and analysis of forest sector issues and has written extensively on forestry and forest industry issues. Kim grew up in Port Coquitlam, B.C., and graduated with a degree in sociology from the University of B.C. He also worked previously as a newspaper reporter and political aide.



Jim Snetsinger

Chief Forester, Ministry of Forests and Range

Jim was appointed B.C.'s Chief Forester on November 8, 2004. Since joining the B.C. Forest Service in 1986, Jim has held various positions, including Appraisal Officer, Regional Recreation Officer and Operations Manager in the former Morice Forest District, and Regional Staff Manager, Regional Manager and Regional Executive Director for the Northern Interior Forest Region. He also served as the Regional Director for Land and Water B.C. for a short period in 2002.

New representative yet to be appointed

Affiliation: Union of BC Municipalities

Minister's Forest and Range Practices Advisory Council (PAC) ANNUAL REPORT 2010 - 2013



Honourable Steve Thomson
Minister of Forests, Lands and Natural Resource Operations

Minister's Message

This report for the Forest and Range Practices Advisory Council (PAC) spans the four years 2010 to 2013. Many PAC discussions during that period touched on common threads, as described in this report.

In October 2011, I was pleased to meet with the PAC to discuss members' feedback on forest and range practices after nearly 10 years of implementing the *Forest and Range Practices Act*. I specifically wanted to discuss how we can improve awareness and delivery of our results-based regime for forest and range practices, and how to strengthen and improve the FRPA framework to support integrated decision making.

PAC members continue to develop ways to evaluate the FRPA framework and the extent to which the Act has met the goals established for it over 10 years ago. That work will dovetail with the activities of the Forest Practices Board and the ministry over the next few years.

PAC's diligent engagement on the issues and interplay between forest harvesting and forage production in the Peace area has been instrumental in elevating the profile of this issue. PAC has also been engaged on mid-term timber supply and mountain pine beetle management strategies; the cumulative effects initiative, how to make professional reliance work better, climate change adaptation, forest worker safety and expansion of FREP-type monitoring across the natural resource sector.

I have asked PAC to provide me ongoing advice on reforestation and how we are meeting our obligations on the core resource values to meet the public interest.

On behalf of all British Columbians, I thank the PAC members for their dedicated efforts to ensure British Columbia's forests are sustainably managed, while contributing to the economic well-being of the province.

Message from Forest and Range Practices Advisory Council (PAC) Co-chairs Tom Ethier and Garry Merkel:

The Forest and Range Practices Advisory Council (PAC) presents advice and/or recommendations to the Minister on issues related to the *Forest and Range Practices Act* (FRPA) and the forest management framework around that legislation. PAC discussions typically cover a diverse range of topics, from forest worker safety and the effects of other industrial activities that affect our forest and range values, to FRPA's professional reliance model, and many other current forest management issues.

During 2010 and 2011, as requested by Minister Thomson, PAC placed significant emphasis on reviewing the PAC's Strategic Framework and those activities that actively promote professional development. PAC also advocated for further analysis of the aspen harvest/grazing conflict, and an examination of potential deficiencies in FRPA that may be exacerbating this issue. PAC's ongoing interest in forest worker safety focussed on field camp standards. PAC took a critical look at the Forest Practices Board's high profile projects and results, and determined regular connections with the Board would benefit both groups. PAC also took great interest in the Cumulative Effects project and implementation plan.

In addition to those topic-specific discussions, in 2011 PAC also began planning how to assess the government's goals for FRPA, such as reducing transaction costs, and maintaining environmental standards.

Activities in 2012 included a recommendation to Minister Thomson on aspen harvesting and its impact on forage availability in the Peace, further discussion on assessing FRPA's goals, and becoming conversant with the Ministry's work on the use of qualified people in the natural resource sector. Following-up on the Auditor-General's audit of timber management in BC, PAC also began consideration of the oversight framework for FRPA, PAC's role in that framework, and how to use that framework to help address PAC's assessment of how well the goals of FRPA have been met. March 1, 2012 saw the retirement of Jim Snetsinger, Chief Forester for the Province and PAC co-chair. We wish to thank him for the passion he brought to the table, and the wisdom he offered to help ensure our provincial forests are managed sustainably for the future. As well, at the November 2012 meeting, PAC welcomed Tom Ethier, Assistant Deputy Minister as the new co-chair.

2013 was a year for discussions and review of PACs Strategic Framework and workplans for the next 3 years. The framework's indicators, goals and key activities were discussed. PAC identified that it is time to more actively engage the elements of oversight planning framework for FRPA, and to pull all pieces of input from the framework together, with a view to continuous improvement of the FRPA model. A letter was drafted for Minister Thomson recommending PAC develop an oversight framework for FRPA including PAC's recommendations on what the framework might look like.

As Co-Chairs, we wish to thank those government staff who assist the group in its work, and all our PAC members for the passion they bring to the table, and the wisdom they offer to help ensure our provincial forests are managed sustainably for the future.

Minister's Forest and Range Practices Advisory Council:

Membership (2010):

Garry Merkel,	(co-chair), First Nations Summit Task Group
Jim Snetsinger	(co-chair), Chief Forester -Ministry of Forests and Range,
Randy Chan,	Tolko Industries Ltd, representing major forest licensees (Interior)
Bruno De Lesalle	Grasslands Conservation Council of British Columbia
Shannon Janzen	Western Forest Products Inc, representing major forest licensees, (Coast)
Peter LaRose	Council of Tourism Associations of British Columbia
Vacant,	Union of British Columbia Municipalities, Natural Resource Committee
Mike McConnel,	BC Cattlemen's Association
Brian McNaughton	Federation of British Columbia Woodlot Associations
Kim Pollock	United Steelworkers
Roy Nagel	Central Interior Logging Association

Membership (2011):

Garry Merkel	(co-chair), First Nations Summit Task Group
Jim Snetsinger	(co-chair), Chief Forester, Ministry of Forests and Range
Randy Chan	Tolko Industries Ltd, representing major forest licensees (Interior) (Ret'd)
Shannon Janzen	Western Forest Products Inc., representing major forest licensees, (Coast)
Peter LaRose	Council of Tourism Associations of British Columbia
Mike McConnell	BC Cattlemen's Association
Brian McNaughton	Federation of British Columbia Woodlot Associations
Kim Pollock	United Steelworkers
Roy Nagel	Central Interior Logging Association
Mary Sjostrom	Union of British Columbia Municipalities - Natural Resource Committee
Chris Stagg	Canadian Forest Products, representing major forest licensees, (Interior)

Membership (2012):

Garry Merkel	Co-chair, First Nations Summit Task Group
Tom Ethier	Co-chair, Assistant Deputy Minister, FLNRO
Shannon Janzen	Western Forest Products Inc, representing major forest licensees, (Coast)
Mike McConnell	BC Cattlemen's Association
Brian McNaughton	Federation of British Columbia Woodlot Associations
Roy Nagel	Central Interior Logging Association
Dave Pernarowski	Union of BC Municipalities
Kim Pollock	United Steelworkers
Chris Stagg	Canadian Forest Products, representing major forest licensees, (Interior)

Membership (2013):

Garry Merkel	Co-chair, First Nations Summit Task Group
Tom Ethier	Co-chair, Assistant Deputy Minister, FLNRO
Shannon Janzen	Western Forest Products Inc, representing major forest licensees, (Coast)
Mike McConnell	BC Cattlemen's Association
Brian McNaughton	Federation of British Columbia Woodlot Associations
Roy Nagel	Central Interior Logging Association
Dave Pernarowski	Union of BC Municipalities
Kim Pollock	United Steelworkers
Chris Stagg	Canadian Forest Products, representing major forest licensees, (Interior)
Brian Butler	United Steelworkers
Evan Loveless	Wilderness Tourism Association

Minister's Forest and Range Practices Council: 2010

Meetings:

In 2010, PAC held one two day meeting April 13-14, and met once via teleconference November 24.

PAC Briefings – 2010:

PAC members were briefed and had discussions about various initiatives over the year, including:

- Legislation and regulation updates - PAC reviewed the consequential amendments to FRPA in order to identify practice requirements for a new First Nations Woodland License tenure, consequential amendments to FRPA following the *Haida Act*, Range provisions of FRPA, FRPA amendments to clarify requirements, criteria etc., for signing onto, or signing off of an existing FSP, and bio-energy.
- Proposed legislation changes to the *Range Act* - considerations for future amendments to the *Range Act* and FRPA range provisions are being analyzed for possible efficiencies and flexibilities.
- Stocking standards for Aspen - PAC discussed the loss of grazing opportunities due to aspen harvesting.
- BC Forest Safety Council update.

- Silviculture discussion paper and commercial forest reserves.
- core values and responsibilities of the Ministry of Forest and Range.
- Key priorities of the chief forester.
- Landscape level objectives.
- Review PAC strategic framework.
- Natural Resource Sector ministry restructuring: Government has been moving towards a more integrated approach to resource management and this reorganization will strengthen 'one land' management under the Ministry of Natural Resource Operations who will be responsible for the activities on the land base.

PAC Recommendations and Accomplishments – 2010:

- Review PAC strategic framework - fundamentals, indicators and strategic focus
 - Update from latest MFR Public Affairs Branch Client Survey.
 - Ministry to respond to PACs request to have a role in developing questions for a new public opinion survey.
 - A presentation to discuss implementation issues and efficiencies that PAC believes it has addressed and those that are still being considered/analyzed.
- Professional reliance - identify activities actively promoting professional development.
- NRO and MFML staff to carry out an analysis of the aspen harvest/grazing conflict and examine if there is any potential deficiency in FRPA that is exacerbating this issue.

PAC Priorities 2010:

During its deliberations in 2010, PAC identified the following topics that it wishes to follow up on in 2010/2011:

- Continue to monitor how cumulative impacts are being managed.
- Invite region/district representative from WorkSafe BC present on their involvement during the planning and CP approval stages.
- Invite both a policy and operational representative attend PAC to discuss the professional reliance model at the planning stage and how professional associations are promoting professional development.
- Explore possible opportunities for interaction/linkages between PAC and other agencies overseeing forest practices, e.g., Forest Practices Board, MFT Operations Division, MFR's Resource Management Coordination Project, etc.
- FFEI and adaptation – opportunities/challenges regarding Climate Change and the implications under FRPA.
- Professional reliance – update regarding their Action Plan.
- The role of FREP and the FREP Strategy.
- IFPAs – future.
- Review how FRPA is performing and whether PAC can support Forest Practices Board activities in any way.

Minister's Forest and Range Practices Council: 2011

Meetings:

In 2011, PAC held two, two day meeting April 7-8 and October 27-28.

PAC Briefings – 2011:

PAC members were briefed and had discussions about various initiatives over the year, including:

- Minister's priorities: Minister Thomson met with PAC and discussed his top priorities and specifically directed PAC to review and get feedback on forest practices in general.
- New structure for the Ministry of Forests, Lands and Natural Resource Operations (FLNRO) - Will integrate policy and operational functions of resource management and decision-making/resources stewardship functions under one authority.
- Legislation and regulation updates - updates to First Nations woodland license, bioenergy tenures, FRPA Section 3m and amendment to fibre recovery and new tenures– a *Forest Act* item.
- Forest worker safety and camp standards - PAC was updated on the FLNRO Forest Worker Safety Action Plan as it is collaborating with other agencies (WorkSafe BC and the BC Forest Worker Safety Council) and Safety Culture – Where does the road take us? Worker Safety at FLNRO: PAC was briefed on the action plan to clarify road use management expectations.
- FREP: “Improving communication going forward” - PAC was briefed on FREP's communication strategy, key communications principles, strategic objectives and key focus areas over the next three years.
- Aspen harvesting and forage supply in the Peace Forest District: determine if minimizing impacts to a tenure holder in PACs scope.
- Sustainable forest management plans- PAC's recommendations were given due consideration. The ministry is exploring opportunities for developing a framework by building on the successes associated with several pilot initiatives such as Innovative Forest Practices agreements (IFPAs).
- New silviculture framework.
- PAC membership – continuing to look for an ENGO representative.
- Climate action adaptation: PAC briefed on the presentation “How do we ensure our actions today will give us the goods and services that society will count on in 60 years?”
- Forest practices board update: FPBs current five high profile projects: compliance with FPPR Section 86 and results, fire management planning; Okanagan water quality audit; BCTS audit in Campbell River; and status of NSR areas.
- Cumulative effects assessment and management framework for natural resource division presentation to PAC.

PAC Recommendations and Accomplishments– 2011:

- PAC suggested district resource managers participate and attend local town hall meetings to provide better communication and understanding around the new ministry structure.
- PAC suggested an issues forum in the Peace Management Unit area on aspen harvesting and forage supply.
- PAC to receive details regarding the ministry's Forest Worker Safety efforts in monitoring, compliance and enforcing camp standards. FLNRO lead to be invited to next meeting.
- Co-chairs to discuss and inform PAC of their findings.
- PAC to take a critical look at the Forest Practices Board high profile projects and determine if regular conference calls are to be scheduled.

- PAC to be informed as information arrives on Cumulative Effects Project or implementation plan.

PAC Priorities – 2011:

During its deliberations in 2011, PAC identified the following topics to follow up on in 2011-2012.

- PAC to review and discuss the key pieces of the FRPA goals and advise the minister where PAC sees the Minister needs to make recommendations.
- It is time for PAC to look at how well we are achieving our goals and consider PAC outreach to other sectors.
- PAC to revisit its eight fundamentals goals.
- Invite a representative from Western Silviculture Contractors Association to sit on PAC.

Minister's Forest and Range Practices Council: 2012

Meetings:

In 2012, PAC held a conference call on May 9 and a two day meeting November 1-2.

PAC Briefings – 2012:

PAC members were briefed and had discussions about various initiatives over the year, including:

- PAC welcomed Tom Ethier, ADM Resources Stewardship and co-chair of PAC upon Jim Snetsinger's retirement.
- Detailed discussion on the Peace Aspen Harvesting Discussion Paper.
- Legislation updates on: Mid-Term Timber Supply Action Plan – potential changes to area based tenures, proposed Natural Resource Road Act proposed, Integrated Decision Making Act, and Natural Resource Compliance Act.
- FRPA oversight framework and Auditor General's Report findings: the audit identified issues with the oversight framework including forest stewardship plans, compliance and enforcement and effectiveness evaluations. The framework will point us to where we can improve FRPA.
- Discussion on proposed Natural Resource Road Act (NRRA) and the linkage with safety concerns/considerations. PAC needs to pay attention as these two items include practices which are within PACs mandate.
- Briefing on the Compliance and Enforcement Act: C&E staff continue to work on legislation, collaborate with other natural resource sector agencies to develop a common framework and continue involvement with other strategic initiatives.
- Environmental Mitigation Policy presentation to PAC. The intent of this policy is to fit within existing legislative framework and support existing processes, create a decision support tool, a consistent approach, project focused and testing through trial application.

- Qualified Persons (QPs) Cross-Ministry Working Group's mandate is to establish a common framework to guide the use of QPs across the natural resources sector agencies and establish a common understanding of the potential and limits of use of QPs.
- Expansion of professional reliance and other disciplines.
- Mid-Term Timber Supply Action Plan: what is PACs degree of involvement in this changing framework. Public consultation is to begin soon and this may have FRPA impacts

PAC Recommendations and Accomplishments – 2012:

PAC activities and accomplishments included:

- PAC to draft a recommendation to Minister Thomson on the Peace aspen harvesting discussion and Timber and Range Impacts Mitigation Committee.
- PAC to access the report "Use of Qualified Persons in the Natural Resource Sector" and respond to the lead on this report.
- PAC members to look at our strategic plan. It speaks to the fundamentals, key indicators and possible activities.
- Pac to send NRRA our framework and comprehensive evaluation.

PAC Priorities – 2012:

During its deliberations in 2012, PAC identified the following topics that it wishes to follow up on in 2012-2013:

- Continue discussions on FRPA oversight framework, findings to date and discussion of next steps.
- PAC to review and hold discussions on revising/updating the current PAC mandate, terms of reference, strategic framework and work plan.
- PAC to continue to look for replacements for ENGO and Tourism representation on PAC
- Continue conversation on the Mid Term Timber Supply Action Plan.

Minister's Forest and Range Practices Council: 2013

Meetings:

In 2013, PAC held meetings February 4-5 and June 10-11 and a conference call on December 3

PAC Briefings – 2013:

PAC members were briefed and had discussions about various initiatives over the year, including:

- PAC welcomes Brian Butler, 1st Vice President of the United Steelworkers
- PAC welcomes Evan Loveless, Wilderness Tourism Association of BC, representing Tourism

- Continued discussions on a path forward on Aspen Harvesting in the Peace, PAC advancing this to a policy discussion at a strategic level with Assistant Deputy Ministers from the North and South Areas
- Forest Practices Board briefing on current/recent reports and the benefits the Board provides to the BC public by independent oversight of forest and range practices
- Review and discussion on current PAC mandate, Terms of Reference and Strategic Framework. Discussion held on strengths, linkages and what is working
- Discussion on revising or updating PAC Strategic Framework and workplan for the next 3 years
- FRPA Oversight Framework was reviewed with the question: Does PAC have a larger role here? General discussion on the Framework's strengths, linkages, what is working/not working, who effects change?
- Discussion: NRRA and its Policy Framework
- Discussion: Will FRPA meet its goals and is there still room to maintain its values if government's capacity is reduced?

PAC Recommendations and Accomplishments – 2013:

PAC activities and accomplishments included:

- Letter drafted and recommendation sent o Minister Thomson on the Peace Aspen Harvesting Discussion and Timber and Range Impacts Mitigation Committee
- Co-Chair discussed with Minister Thomson PAC's perspective of PACs workplan four years ahead and FRPA Oversight Framework top priorities
- PAC to identify three to four high priority items for legislative changes to take to Minister Thomson

PAC Priorities – 2013:

During its deliberations in 2013, PAC identified the following topics that they wish to follow up on in 2014:

- Continue discussion Aspen Harvesting in the Peace
- Strategic Framework indicators identified for discussion in January 2014
- Continuous improvement of FRPAs role of oversight framework

For complete reference on past PAC activities, please visit <http://www.for.gov.bc.ca/code/pac.htm>

PAC Members' Biographies:



2003 - Present

Garry Merkel, RFP

Affiliation: First Nations Summit

Garry is a First Nations professional forester with 35 years experience in the forest sector. In addition, he is an experienced treaty negotiator, active on many regional and provincial initiatives, and has a special interest in community-based land management.



2003 - Present

Brian McNaughton, RPF

Affiliation: Federation of BC Woodlot Associations

Brian is General Manager, Federation of BC Woodlot Associations. The federation represents 27 woodlot associations whose members consist of about 815 woodlot licence holders as well as numerous private forest landowners throughout B.C. Previously, Brian worked as a public servant with the Ministry of Forests with 10 years in silviculture and a further 10 years as the district manager, Williams Lake Forest District.



2009 - Present

Shannon Janzen, Western Forest Products Inc.

Affiliation: Industry, Coast Representative

Shannon has been practising forestry in B.C. since 1998 and is currently the Manager of Strategic Planning with Western Forest Products Inc. Previous to this position, she worked in operational forestry in the interior and on the coast. She also spent over three years with the Coast Forest Conservation Initiative as its Ecosystem Based Management Implementation Manager and received the ABCFP's Professional Forester of the Year award in 2008 for her efforts on this file.

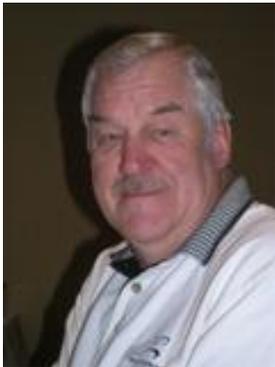


2009 - Present

Mike McConnell, PAg.

Affiliation: BC Cattlemen's Association

Following graduation from UBC, Mike moved to the Peace River to work as a Land Inspector with the Dept. of Lands, Forests and Water Resources in Fort St. John. After several years, Mike left to work as an agriculture lender with the Farm Credit Corp. in Dawson Creek. Returning to the provincial government, Mike spent the next 17 years as a range agrologist with the Ministry of Forests and Range in Dawson Creek. He and his wife Judy run a 150 head cow-calf operation that uses Crown grazing in the Bear Mountain Grazing Reserve. Mike is president of the Peace River Regional Cattlemen's Association, a director to the BC Cattlemen's Association and



2009 – Present

Roy Nagel

Affiliation: Central Interior Logging Association (also representing the Interior Logging Association, the North West Loggers Association, and the Truck Loggers Association)

Roy has been the General Manager for the Central Interior Logging Association since 1997. Previously he was a newspaper editor (Prince George Citizen) for 12 years. Roy has special interests in harvest sector activities and forest safety issues and serves on various committees including the BC Forest Safety Council, Minister's Community Advisory Group on the Mountain Pine Beetle and the Cariboo Regional Transportation Advisory Committee.



2011 – Present

Chris Stagg, RPF, Canadian Forest Products Ltd.

Affiliation: Industry, Interior Representative

Chris has been practicing forestry in the BC Interior since 1991 and is currently Chief Forester - BC with Canadian Forest Products Ltd. Chris was recently elected to the 66th Council of the Association of BC Forest Professionals (ABCFP).

2012 - Present

**Tom Ethier, PAC co-chair and
Assistant Deputy Minister, Resource Stewardship Division,
Ministry of Forests, Lands, and Natural Resource Operations.**



Tom is an ADM with responsibilities for the stewardship of BC's forests, water, fish and wildlife resources. His career with the BC public service has included being a regional fish and wildlife biologist in the Okanagan, Director of the Fish and Wildlife Branch, Chief Negotiator for Ministry of Aboriginal Relations and Reconciliation, and has been the ADM of Resource Stewardship since May of 2012.

2012 – Present

**Dave Pernarowski
Affiliation: Mayor of Terrace**



Dave currently sits as a Director with the Regional District of Kitimat/Stikine, the Northwest Regional Hospital District, and Northern Development Initiative Trust. He is Chair of the Northern Development Initiative Trust Northwest Regional Advisory Committee. Dave is sitting in his second term as a Director-at-large with the Union of British Columbia Municipalities (UBCM). He will be chairing the Community Economic Development Committee and

2013 – Present

**Brian Butler
Affiliation: United Steelworkers**



Brian is the 1st Vice President of the United Steelworkers Local 1-1937 which covers a geographic area that includes virtually all of Coastal BC. He represents workers in many different industries, the largest group of which is in the forest industry. Starting work in the forest industry in 1980 in the manufacturing sector as a member of the International Woodworkers of America Local 1-80, Brian started working full time for the IWA in 1994 first as an Organizer and then as an elected full time officer in 1994. Merging with the USW in 2004, Brian continues to have a range of responsibilities including collective bargaining, grievance and arbitration, Education and organizing. He is currently training as a Union side Trustee for the IWA-Forest Industry Pension Plan.

2013 – Present



Evan Loveless

Affiliation: Wilderness Tourism Association

In this capacity, Evan works with the nature-based tourism industry to develop industry standards and sustainable policy, promote the tourism industry, and act as a general advocate for industry stakeholders addressing land use planning and management issues and other business/industry issues. He has a deep passion and aptitude for the outdoors, wilderness conservation and stewardship, and sustainable economic development, as well as a keen interest in government policy and resource planning. Since 1999, Evan has been working full-time in the tourism/recreation sector as a consultant. He has over 20 years of tourism/recreation industry experience, including owning his own adventure tourism company.

2003 - 2013



Kim Pollock

Affiliation: United Steelworkers

Kim is a Canadian national research representative for the United Steelworkers. Previously, he spent 12 years as Director of Public Policy and Environment for the Industrial, Wood and Allied Workers of Canada, which merged with Steelworkers in 2004. Kim provides USW officials, activists and members with social and economic research and analysis of forest sector issues and has written extensively on forestry and forest industry issues. Kim grew up in Port Coquitlam, B.C., and graduated with a degree in sociology from the University of B.C. He also worked previously as a newspaper reporter and political aide.



2004 - 2012

Jim Snetsinger

Chief Forester, Ministry of Forests and Range

Jim was appointed B.C.'s Chief Forester on November 8, 2004. Since joining the B.C. Forest Service in 1986, Jim has held various positions, including Appraisal Officer, Regional Recreation Officer and Operations Manager in the former Morice Forest District, and Regional Staff Manager, Regional Manager and Regional Executive Director for the Northern Interior Forest Region. He also served as the Regional Director for Land and Water B.C. for a short period in 2002.



2006 - 2010

Peter LaRose

Affiliation: Council of Tourism Associations (COTA)

Peter has several years of public policy and program development experience in such diverse areas as international trade, natural resources, energy, and technology. With a background in federal, provincial and local government as well as the private sector, he brings a balanced and consensus-driven approach to public policy issues affecting the B.C. tourism industry. Peter holds a Master's degree in comparative politics from the University of British Columbia.



2008 - 2011

Randy Chan, RPF, VP & General Manager, Tolko Industries

Affiliation: Industry, Interior Representative

Randy has been practicing forestry in the BC interior since 1971 and is currently Vice-President and General Manager of Environment and Forestry with Tolko Industries Ltd. Randy was past president of the Association of BC Forest Professionals (ABC FP). The ABCFP awarded Randy as Professional Forester of the Year in 1990; Volunteer of the Year in 1999 and Distinguished Forest Professional in 2008. Randy is also an honorary member of the Applied Science Technologists and Technicians of B.C.



2011- 2013

Mayor Mary Sjostrom has served three terms on Quesnel City Council prior to becoming Mayor in 2008. Mary is an active participant in many provincial organizations such as the Union of British Columbia Municipalities and the North Central Local Government association. She has also received ministerial appointments to a myriad of provincial boards, including BC Transit and the Local Government Elections Task Force.