# 2008 British Columbia Financial and Economic Review 

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## Chapter One Economic Review ${ }^{1}$

[^0]
## 2007 Overview

British Columbia's economy expanded 3.1 per cent in 2007, just below the 3.3 per cent growth it experienced in 2006. Continued strong performance by the province's domestic economy drove overall GDP growth in 2007, offsetting weakness in the BC's trade sector brought on by the slowing US economy, the high Canadian dollar and rising energy prices. Investment and consumer expenditure led BC's economic expansion through 2007, while merchandise exports fell 5.8 per cent on the year.

Chart 1.1 Canada and British Columbia economic growth


Source: Statistics Canada, April 2008 Provincial Economic Accounts
Healthy real consumer spending on goods and services continued in 2007, increasing 5.6 per cent from the 5.5 per cent growth observed in the previous year. BC's housing sector also continued its steady pace of increase on the year. The province's employed population grew faster than its labour force in 2007, dropping the annual unemployment rate to a very low 4.2 per cent - the lowest annual rate observed in over 30 years.

## External Environment

The world economy continued its robust pace of growth, with global real GDP increasing by 4.9 per cent in 2007. The rate of US real GDP growth slowed slightly in 2007 from the rates observed in the last few years, posting an increase of 2.2 per cent - down from 2.9 per cent in 2006. Developing Asian economies expanded by 9.7 per cent in 2007, with China leading the way at 11.4 per cent real GDP growth.

## United States Economy

The US experienced 2.2 per cent real GDP growth in 2007, supported by steady increases in household spending and solid non-residential investment. US economic growth slowed in 2007 from the 2.9 per cent growth observed in 2006, due to its rapidly declining domestic housing market and the turbulence in global financial
markets. US housing starts dropped by a remarkable 26.0 per cent in 2007 and sales of new homes fell 26.8 per cent. In the face of its slumping economy in 2007, however, the US labour market held steady from 2006 as the annual unemployment rate remained at 4.6 per cent.

The US current account deficit narrowed in 2007, falling to $\$ 739$ billion from the $\$ 811$ billion reached in the previous year, marking its first decline since 2001. However, the deficit is still extremely high by historical standards. The large current account and budget deficits combined with a crashing US housing market worked to put further downward pressure on the US dollar throughout 2007.

## Canadian Economy

Canada's real GDP grew by 2.7 per cent in 2007, slightly lower than the 2.8 per cent growth observed in 2006. Final domestic demand rose by 4.3 per cent, also down from 2006, when demand increased by 4.7 per cent. The national economy saw a healthy real GDP growth rate in the first quarter of 2007, but slowed in each of the next three successive quarters, reaching a mere 0.8 per cent quarter-over-quarter annualized growth in the final quarter of the year.

The current account surplus was $\$ 13.6$ billion in 2007 , or 0.9 per cent of nominal GDP, compared to 1.4 per cent of nominal GDP in 2006. Real exports of merchandise rose 2.1 per cent through 2007, an improvement on last year's rate of 0.7 per cent. This continued weakness in export markets is likely due to the lingering strength of the Canadian dollar and shrinking demand for Canadian products from a slowing US economy. At the same time, real imports of goods and services rose by 5.7 per cent in 2007, an increase over last year's 5.0 per cent growth.

Nominal corporate profits rose by a robust 5.8 per cent in 2007, after increasing by 5.0 per cent in 2006. Growth in real business investment slowed from its very strong rate of 7.1 per cent in 2006, but still expanded by a healthy 4.0 per cent in 2007. Increases in business investment were fuelled by steady gains in machinery and equipment investment and in non-residential investment.

Total employment in Canada continued to increase steadily in 2007, rising 2.3 per cent on the year. The construction industry, accommodation and food sector, as well as the mining and oil and gas extraction sectors saw significant growth in 2007. At the same time, the number of jobs in the manufacturing industry increased by 3.8 per cent.

The number of new housing starts in Canada fell by 0.6 per cent in 2007, following a near-zero growth rate of 0.8 per cent in 2006. Although growth in the Canadian housing market appears to have stalled over the last two years, housing starts remain at historically high levels. Over the last decade, annual housing starts in Canada have averaged about 190,000 , while in 2007, housing starts reached 228,343. The national retail market also continued to expand at a very healthy pace in 2007, with sales rising 5.8 per cent over 2006. Substantial gains were made in used vehicles, pharmacies, home electronics, home furnishings, as well as building materials and garden centres.

## International Economy

Japanese economic growth slowed in 2007 as real GDP increased by 2.1 per cent, down from the 2.4 per cent seen in 2006.

Europe's economy also grew at a slower rate last year, expanding by 2.6 per cent - a drop from the 2.8 per cent increase in 2006. Slower GDP growth in most European countries, most notably Germany and France, contributed to this decline.

The International Monetary Fund estimates that growth in global real GDP fell very slightly in 2007 to 4.9 per cent from the 5.0 per cent observed in 2006. Rapidly expanding Asian economies, especially those of China and India, are keeping the world economy growing at a robust rate. China's economy grew by a remarkable 11.4 per cent in 2007 , even after expanding by 11.1 per cent in 2006. GDP growth in India reached 9.2 per cent in 2007, and the Commonwealth of Independent States ${ }^{2}$ expanded by 8.5 per cent.

Chart 1.2 External economic growth


## Financial Markets

The Bank of Canada held its overnight target rate steady through the first half of 2007, keeping it at 4.25 per cent until July. The Bank increased the rate to 4.5 per cent in July, and returned it again to 4.25 per cent in December. The US Federal Reserve held its federal funds target rate at 5.25 per cent from January to September, when it lowered the rate to 4.75 per cent. Facing a slowing US economy in the latter half of 2007 , the Fed cut the funds rate again to 4.5 per cent in October and then to 4.25 per cent in December.

The Canadian dollar continued its trend of appreciation against the US dollar in 2007, due in part to a general weakening of the US dollar and high prices for commodities such as oil and metals. The noon spot rate peaked at 109.1 US cents on

[^1]November 7, 2007 then drifted back down to parity shortly afterword. For the year, the dollar averaged 93.1 US cents, appreciating 4.9 cents over the 88.2 cents it averaged in 2006.

## Chart 1.3 Canadian dollar

US cents/Canadian \$


## British Columbia Economy ${ }^{3}$

British Columbia's real GDP grew 3.1 per cent in 2007 , slightly slower than the 3.3 per cent climb observed in 2006. BC's steady performance in 2007 was fuelled mainly by continued strength in domestic economic activity.

Chart 1.4 British Columbia real GDP by component
Annual per cent change


[^2]Healthy gains in real consumer spending were made in 2007, as demand for both goods and services remained strong. BC's housing market also continued its expansion through 2007, as housing starts rose by 7.6 per cent - up from the 5.1 per cent growth seen in 2006. Residential investment also increased by 3.5 per cent, although this has slowed from the 7.4 per cent growth observed in 2006.

Employment in BC continued its healthy rate of growth in 2007, increasing by 3.2 per cent over 2006. At the same time, the provincial labour force expanded by 2.7 per cent, up from the 1.8 per cent seen in 2006. This caused the unemployment rate to fall from 4.8 per cent in 2006 to a very low 4.2 per cent in 2007.

The pace of real business investment growth slowed considerably in 2007, increasing by only 2.9 per cent compared to the 10.0 per cent increase that occurred in 2006. The growth rate in business investment was pulled down by a 2.2 per cent annual decrease in non-residential investment. However, this decrease was complemented by a 3.5 per cent increase in residential investment and a robust 7.2 per cent jump in machinery and equipment investment.

As cited in the government's Major Projects Inventory, investment figures for 2007 include spending on major capital projects across the province. Some of these projects are:

- Sea-to-Sky Highway Improvement Project;
- Canada Line;
- Abbotsford Regional Hospital and Cancer Centre;
- Prince Rupert Port Expansion;
- Vancouver Island Conference Centre;
- William R. Bennett Bridge; and
- Brilliant Expansion Power Project (Castlegar).

The nominal value of BC's manufacturing shipments fell by 3.0 per cent in 2007, due primarily to the declining value of commodity shipments. The value of shipments of wood products dropped 19.2 per cent on the year, following a 13.0 per cent decline in 2006 - mainly due to rapidly falling lumber prices in both years. However, the value of paper shipments grew by 5.2 per cent in 2007 after rising by 1.0 per cent in 2006.

## Exports

## By Destination:

The value of BC's current dollar foreign merchandise exports declined by about $\$ 1.9$ billion (or 5.8 per cent) in 2007. Weaker external demand from a rapidly slowing US economy (and its negative effect on forestry and energy prices) and the continued appreciation of the Canadian dollar were the main reasons for the substantial decline in the value of BC's total exports in 2007. Exports to the US, BC's largest trading partner, dropped again in 2007 - this time by 7.0 per cent on the year. This follows a slightly larger decline of 7.2 per cent in 2006, and reflects lower values for lumber and energy exports. Exports to Japan also took a substantial hit in 2007, plunging

Chart 1.5 Export shares by market
$B C$ origin merchandise exports $2006=\$ 33.5$ billion


Source: BC Stats
$B C$ origin merchandise
exports $2007=\$ 31.5$ billion

12.8 per cent after exhibiting growth of 13.0 per cent in 2006 . However, BC's exports to Pacific Rim countries (excluding Japan and China) showed positive growth in 2007, as they jumped in value by 8.7 per cent. Increases in the value of Pacific Rim exports last year were driven almost entirely by rapid growth in exports to China, which surged upward by 17.4 per cent. Appendix Tables A1.7 and A1.8 provide further detail on exports by major market and commodity.

The US received a slightly smaller proportion of BC's total international exports in 2007 than in 2006. The US accounted for 60.5 per cent of the total after taking in 61.3 per cent in 2006. The Pacific Rim (including Japan and China) took in 27.3 per cent of BC's total exports to the world in 2007 , a small jump from the 27.0 per cent these countries received in 2006.

## By Commodity:

Current dollar energy product exports continued to fall in 2007 , dropping 4.0 per cent to $\$ 6.2$ billion on the year. This decline in 2007 was due to the lower total volume of natural gas exports, which were down 5.4 per cent on the year. However, the rate of decline on energy exports slowed from the 17.3 per cent drop they experienced in 2006. The value of metallic mineral product exports fell 4.9 per cent to $\$ 3.4$ billion, although this drop followed a surge of 32.4 per cent in the previous year. The value of wood product exports also dropped in 2007 , slipping 18.4 per cent to $\$ 7.2$ billion, while the value of pulp and paper exports grew by 7.0 per cent to $\$ 5.1$ billion. Prices for lumber products and newsprint declined substantially in 2007 , while the price of pulp rose by 17.7 per cent.

- Lumber prices averaged $\$ 249$ US per thousand board feet in 2007, down from $\$ 296$ US in 2006.
- Pulp prices surged in 2007, averaging $\$ 793$ US per tonne, up from $\$ 674$ US in the previous year.
- Newsprint prices declined to average $\$ 597$ US per tonne in 2007, compared to $\$ 667$ US per tonne in 2006.


In 2007, the volume of real imports from BC rose much faster than that of real exports. While imports grew by 3.9 per cent on the year, exports fell by 0.6 per cent, resulting in a decline in BC's trade balance.

Overall, imports from international trade rose by a robust 6.4 per cent in 2007 , while interprovincial imports grew by just 0.7 per cent on the year. At the same time, international exports shrank by 1.0 per cent while interprovincial exports held steady from 2006 levels.

## Population

BC welcomed 52,999 net migrants into the province in 2007, including 39,614 from international sources and 13,385 from other Canadian provinces and territories.
Historically, BC's population has grown faster than the national average. From 1998
Map 1.1 Net interprovincial and international migration in BC, 2007
Net Population Movement For British Columbia
Jan 2007 to Dec 2007
Net Inflow : 52,999 Persons


Source: BC Stats
to 2002, BC's population growth slowed due to a net outflow of people to other parts of Canada. However, this trend has changed course since 2003, returning to a net positive inflow of migrants from other provinces.

British Columbia's population is aging, as the province's baby boom generation is currently between their early 40 s and late 50 s (see Chart 1.7 ). As a result, there will be a substantial increase in the number of retired British Columbians over the next few years. The "bust" generation (born during a period of lower birth rates) is currently in their mid 20s to early 30s, with the "baby boom echo" generation currently hovering around 20 years old.

Chart 1.7 British Columbia population by age and sex, 2007


## Labour and Income Developments

The year 2007 saw annual average employment in BC rise by 3.2 per cent, or 70,800 jobs. This rate of growth was second only to Alberta among provinces, which saw strong employment gains of 4.7 per cent in 2007. BC's unemployment rate in 2007 dropped to 4.2 per cent from 4.8 per cent in 2006.

Total employment in British Columbia's goods-producing sector rose by 6.9 per cent, or 31,800 jobs, in 2007. Employment in the construction industry had another robust year, as 17,600 jobs were added-an annual increase of 9.8 per cent. Employment in the primary industries expanded by 4,900 jobs, or 6.2 per cent, including forestry, which added 2,600 jobs in 2007. The manufacturing sector also saw employment gains, adding 7,600 jobs - an increase of 3.8 per cent.

BC's service industries grew 2.3 per cent in 2007 , adding 39,000 jobs to the BC economy. The health and welfare services industry contributed a substantial number of jobs, as it added 7,500 new employees. The finance, insurance and real estate services sectors offered 7,000 new jobs, while the public administration and information and recreation services sectors each added 4,600 jobs. BC's retail and wholesale trade industry also had a strong performance in 2007 in terms of employment gains, with an increase of 11,300 jobs, or 3.2 per cent. The most
significant job losses on the services side of the economy occurred in the professional, scientific and technical services sector, which lost 1,300 jobs in 2007 (see Table A1.5 for more details).

British Columbia's labour force increased by 2.7 per cent in 2007, after expanding by 1.8 per cent in 2006.

Table 1.1 British Columbia Population and Labour Market Statistics

|  | Units | 2003 | 2004 | 2005 | 2006 | 2007 |
| :---: | :---: | ---: | ---: | ---: | ---: | ---: |
| Population (as at July 1) ... (thousands) | 4,155 | 4,204 | 4,260 | 4,320 | 4,380 |  |
|  | (\% change) | 1.0 | 1.2 | 1.3 | 1.4 | 1.4 |
| Net Migration |  |  |  |  |  |  |
| International ....... | (persons) | 31,795 | 32,170 | 41,010 | 38,055 | 39,614 |
| Interprovincial .... | (persons) | 4,055 | 7,551 | 7,434 | 10,221 | 13,385 |
| Labour Force ............... | (thousands) | 2,191 | 2,222 | 2,263 | 2,305 | 2,366 |
|  | (\% change) | 2.0 | 1.4 | 1.9 | 1.8 | 2.7 |
| Employment ............... | (thousands) | 2,015 | 2,063 | 2,131 | 2,196 | 2,266 |
|  | (\% change) | 2.5 | 2.4 | 3.3 | 3.1 | 3.2 |
| Unemployment Rate ...... | (\%) | 8.0 | 7.2 | 5.9 | 4.8 | 4.2 |

Source: Statistics Canada

## Prices and Wages

BC's Consumer Price Index (CPI) rose by 1.8 per cent in 2007, a very small increase from the 1.7 per cent observed in 2006. Gasoline prices climbed again in 2007, this time by 3.8 per cent, while shelter and food costs increased at a modest rate through 2006 , up 2.0 per cent and 2.6 per cent, respectively.

Wages, salaries and supplementary labour income grew by a healthy 6.2 per cent in 2007, signaling robust employment gains. Although this was a slight decrease from the very strong 8.5 per cent growth rate observed in 2006, it still led to an increase of 6.6 per cent in total personal income. However, corporate profits saw a slight decrease of 2.0 per cent last year, due in part to slowing US demand for BC's commodities, falling lumber prices and the strong Canadian dollar's negative effect on BC's exports.

Table 1.2 Price and Earnings Indices

|  | Units | 2003 | 2004 | 2005 | 2006 | 2007 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Consumer Price Index | (2002=100) | 102.2 | 104.2 | 106.3 | 108.1 | 110.0 |
| (British Columbia) | (\% change) | 2.2 | 2.0 | 2.0 | 1.7 | 1.8 |
| Average weekly earnings .... | (\$) | 683.7 | 686.7 | 704.5 | 726.0 | 747.8 |
|  | (\% change) | 2.3 | 0.4 | 2.6 | 3.1 | 3.0 |
| Labour income ${ }^{1}$ | (\$ millions) | 75,605 | 80,376 | 85,799 | 93,102 | 98,866 |
|  | (\% change) | 3.7 | 6.3 | 6.7 | 8.5 | 6.2 |
| Personal income ${ }^{1}$. | (\$ millions) | 117,126 | 124,090 | 131,316 | 141,098 | 150,379 |
|  | (\% change) | 3.2 | 5.9 | 5.8 | 7.4 | 6.6 |
| Corporate profits (pre-tax) ${ }^{1}$.. | (\$ millions) | 12,364 | 16,691 | 19,980 | 21,322 | 20,886 |
|  | (\% change) | 8.6 | 35.0 | 19.7 | 6.7 | (2.0) |

[^3]
## Consumer Expenditure and Housing

BC saw real consumer spending grow by 5.6 per cent in 2007 due to strong demand for both goods and services. The increase in consumer spending on goods was also reflected by the 6.7 per cent rise in the total value of retail sales on the year.

Housing starts in $B C$ continued to increase on the year, rising by 7.6 per cent compared to the 5.1 per cent climb seen in 2006. Although housing starts in $B C$ continue to grow at a very healthy pace, they have slowed from the rapid increases observed in recent years. For instance, growth in housing starts averaged 21.0 and 25.8 per cent in 2003 and 2004, respectively.

Although BC's housing market appears to be coming off its recent boil, its continued strength was also demonstrated in 2007 by the climbing value of residential building permits, which rose by 13.0 per cent. Strong employment growth, low mortgage rates and the scarcity of available rental and market properties combined to create attractive conditions for consumers in 2007.

The value of non-residential building permits in BC held fairly steady in 2007, rising by 0.3 per cent to reach $\$ 3.9$ billion. Commercial permits rose by 6.2 per cent, which offset declines of 9.7 per cent in industrial permits and 10.0 per cent in institutional permits.

Chart 1.8 BC Building permits by category


## Industrial Structure and Performance

The province's rich endowment of natural resources and their development historically formed the backbone of British Columbia's economic structure. In the past, the economy was largely based on primary and secondary forest production. Other natural resource sectors, such as agriculture, mining (including oil and gas) and fishing (including aquaculture) also contributed significantly.

In recent years, a more diversified economy has emerged, supported by many non-resource activities such as film, tourism, high-tech industries including software and biotechnology, and other value-added industries. The British Columbia economy matured into a more broadly based structure that became less vulnerable to changes in international markets for natural resources.

GDP in BC's construction sector grew 3.6 per cent in 2007, driven by continued strength in the residential housing market. Utilities also performed well in 2007, with real GDP in this industry rising 8.6 per cent over the previous year. The mining, oil and gas extraction industries, however, saw a decline of 2.5 per cent in 2007, while forestry and logging also experienced a drop of 7.8 per cent on the year.

Service-producing industries continued to generate about three quarters of the total provincial GDP in 2007. Industries within the services sector include: transportation, communications and storage; wholesale and retail trade; finance, insurance and real estate; community, business and personal services; and public administration and defense.

## Tourism

The US economic slowdown, Canada's strengthening dollar and tighter border security all worked to hamper tourism in BC last year, leading to fewer visits from the US. The total number of visitors entering BC in 2007 fell 3.9 per cent, following a 5.2 per cent decrease in 2006. Total US visitors entering BC in 2007 fell by 5.9 per cent from the previous year, while the number of overseas visitors increased by 3.3 per cent. Despite the decline in US visitors, overall room revenues continued to climb in 2007, rising 8.4 per cent over 2006.


## Chart 1.10 BC tourism industry



## Conclusion

British Columbia's economy expanded 3.1 per cent in 2007, primarily due to continued strength in its domestic market. Real consumption on goods and services improved by 5.6 per cent on the year while real business investment grew by 2.9 per cent due to strong gains in both residential investment and machinery and equipment investment.

BC's retail and housing markets also posted healthy gains through 2007, rising 6.7 per cent and 7.6 per cent, respectively. However, BC's trade market suffered in 2007 , as manufacturing shipments fell by 3.0 per cent and exports dropped 5.8 per cent.

Employment in BC rose 3.2 per cent in 2007, marking another strong year for job growth in the province. BC's annual unemployment rate fell to an average of 4.2 per cent, its lowest rate in over 30 years.

## Chapter Two

## Financial Review ${ }^{\prime}$

[^4]
## 2007/08 Overview

Table 2.1 Operating Statement

| (\$ millions) | $\begin{gathered} \text { Budget } \\ \text { 2007/08 } \end{gathered}$ | $\begin{gathered} \text { Actual } \\ 2007 / 08 \end{gathered}$ | $\begin{gathered} \text { Actual } \\ 2006 / 07^{1} \end{gathered}$ |
| :---: | :---: | :---: | :---: |
| Taxpayer-supported programs and agencies: |  |  |  |
| Revenue | 37,390 | 39,831 | 38,505 |
| Expense | $(36,240)$ | $(36,945)$ | $(34,426)$ |
| Surplus before forecast allowance | 1,150 | 2,886 | 4,079 |
| Forecast allowance | (750) | - | - |
| Surplus | 400 | 2,886 | 4,079 |

${ }^{1}$ Comparative figures have been restated to reflect government accounting policies in effect at March 31, 2008.

The provincial government ended the 2007/08 fiscal year with a surplus of $\$ 2.9$ billion, $\$ 2.5$ billion higher than the budgeted surplus of $\$ 400$ million. The surplus reflected strong domestic economic performance, higher than anticipated federal transfers, and sound financial management on the spending side.

This is the provincial government's fourth consecutive surplus, reflecting British Columbia's recent strong economic performance, resulting, in part, from reductions to the regulatory burden and introduction of competitive tax rates.

The $\$ 2.5$ billion improvement from budget reflected:

- a $\$ 1,970$ million increase in taxpayer-supported program and agency revenue, primarily due to additional taxation revenue resulting from the province's robust economy;
- a $\$ 471$ million increase in commercial Crown corporation net income, primarily due to higher premium revenue and investment earnings in ICBC;
- a $\$ 705$ million increase in taxpayer-supported program and agency expense, reflecting the climate action dividend payment to all BC residents and other priority spending initiatives; and
- a $\$ 750$ million unused forecast allowance since the budget target was exceeded.

The 2007/08 surplus was $\$ 916$ million higher than the third quarter forecast released with the 2008/09 budget on February 19, 2008 (see Table A2.1).

Chart 2.1 2007/08 Surplus - major changes from Budget 2007


Financial information in this publication, including this chapter and Appendices 2 and 3, is derived from the government's Public Accounts. In his audit report on the 2007/08 Public Accounts, BC's Auditor General noted reservations on specific items included in the reported financial results. The overall total impact of the qualification was a $\$ 59$ million reduction to the 2007/08 surplus.

The government feels the accounting treatment recommended by the Auditor General would not be consistent with generally accepted accounting principles (GAAP) for senior governments in Canada, or current practice among other jurisdictions which have similar programs. Further information on compliance with GAAP and the Auditor General's qualification can be found in Appendix 2.

## Revenue

In 2007/08, revenue totaled $\$ 39.8$ billion, $\$ 2.4$ billion higher than budget and 3.4 per cent higher than 2006/07, reflecting strong economic growth and increased federal government transfers. Higher revenues from taxation, investment earnings, fees, other miscellaneous sources, commercial Crown corporations and federal government contributions were partially offset by lower natural resource revenues mainly from natural gas royalties and forests stumpage.


Major changes from the 2007/08 budget included:

- Personal income tax revenue was up $\$ 567$ million as higher than expected 2006 personal income and tax return filings resulted in a $\$ 143$ million prior-year adjustment. This improved base, combined with stronger personal income and employment growth and an assumed continuation of robust earnings of higherincome cohorts in 2007, led to an additional $\$ 424$ million improvement.

Table 2.2 Major Factors Underlying Revenue

| Calendar Year <br> Per cent growth unless otherwise indicated | Budget 2007 |  | Public Accounts |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2007 | 2008 | 2007 | 2008 |
| Real GDP | 3.1 | 3.0 | 3.1 | 2.4 |
| Nominal GDP | 5.0 | 4.9 | 5.5 | 4.2 |
| Personal income | 4.2 | 4.6 | 6.6 | 4.4 |
| Labour income | 4.1 | 5.1 | 6.2 | 4.7 |
| Employment | 1.9 | 1.9 | 3.2 | 1.7 |
| Personal expenditures on consumer goods ................... | 5.2 | 5.1 | 7.5 | 5.3 |
| Personal expenditures on consumer durable goods ........ | 4.4 | 4.2 | 7.7 | 3.0 |
| Personal expenditures on services | 5.2 | 5.1 | 8.4 | 4.9 |
| Housing starts .......................................................... | -7.8 | -6.1 | 7.6 | -11.7 |
| SPF $2 \times 4$ price (\$US/thousand board feet) | \$269 | \$294 | \$251 | \$213 |
| Pulp (\$US/tonne) | \$713 | \$700 | \$794 | \$844 |
| Exchange Rate (US cents/Cdn \$) ................................ | 86.9 | 88.1 | 93.5 | 99.9 |
| 2007/08 Fiscal Year |  | $\begin{aligned} & \text { Budget } \\ & 2007 / 08 \\ & \hline \end{aligned}$ |  | $\begin{gathered} \hline \text { Actual } \\ 2007 / 08 \\ \hline \end{gathered}$ |
| Natural gas price (\$Cdn/GJ at plant inlet) ....... |  | \$6.50 |  | \$5.46 |
| Natural gas production (annual per cent change) ........ |  | 1.9 |  | -1.6 |
| Bonus bids auctioned land base (000 hectares) ............ |  | \$411 |  | \$656 |
| Bonus bids average bid price per hectare (\$) ..... |  | \$1,000 |  | \$1,864 |
| Electricity price (\$US/mega-watt hour) |  | \$65 |  | \$63 |
| Metallurgical coal price (\$US/tonne, fob west coast) ....... |  | \$90 |  | \$85 |
| Copper price (\$US/lb) ................................................ |  | \$2.55 |  | \$3.45 |
| Crown harvest volumes (million cubic metres) |  |  |  |  |
| Interior |  | 52.0 |  | 48.3 |
| Coast |  | 14.0 |  | 12.2 |
| Total ................................................................... |  | 66.0 |  | 60.5 |

- Corporate income tax revenue was up $\$ 855$ million mainly due to higher tax assessments for 2006 and prior years; and higher instalment payments reflecting an improved federal government outlook of the 2007 national tax base. These improvements were partially offset by higher tax credit deductions mainly reflecting 2006 results related to logging, film/television, production services, and scientific research and experimental development tax credits (see Table 2.3).

Table 2.3 Corporate Income Tax Changes from Budget 2007

| (\$ millions) | 2007/08 |
| :---: | :---: |
| Advance instalments from the federal government: |  |
| Gross. | 289 |
| Tax Credits. | (52) |
|  | 237 |
| International Financial Activity Act refunds | 12 |
| Prior-year adjustment: |  |
| Gross.. | 657 |
| Tax Credits. | (51) |
|  | 606 |
| Total changes from Budget 2007 | 855 |

- Revenue from social service tax was $\$ 182$ million above budget and up 7.6 per cent annually as higher growth in personal income led to improved purchases of taxable goods and services - especially durable goods purchases.
- Property transfer tax revenue was $\$ 164$ million higher than budget and up 16.8 per cent from the previous year. Strong sales throughout the year reflected higher incomes, relatively low interest rates and the availability of a variety of residential mortgage options, including low down payments and 40-year amortization. According to BC Stats, in 2007 the number of residential properties sold increased 6.4 per cent and the average residential price rose 12.3 per cent; the budget forecast assumed a moderation in the 2007/08 housing market.
- Natural gas royalties were $\$ 567$ million below budget, reflecting weak market demand and lower prices resulting from relatively mild weather conditions and high natural gas storage inventories in the first half of the year. During 2007/08, North American natural gas storage levels were 11.1 per cent higher than the previous five-year average and plant inlet natural gas prices averaged $\$ 5.46 /$ gigajoule compared to $\$ 6.50$ assumed at budget. Reduced production volume growth and lower average royalty rates, reflecting higher utilization of credit and royalty program offsets, also contributed to the decline from budget.
- Revenue from the sale of Crown land drilling rights was $\$ 107$ million above budget mainly due to the high average bid price per hectare received during the year despite lower than expected natural gas prices. At $\$ 1,864 /$ hectare, the average bid price was $\$ 864$ higher than the budget estimate and 89 per cent higher than 2006/07 indicating industry's continued interest in exploring and developing BC gas reserves. Actual cash received was more than $\$ 800$ million higher than budget, but was amortized to revenue over eight years as determined by the BC Auditor General.

Chart 2.3 Bonus bids - average price per hectare


- Forests revenue was $\$ 308$ million below budget, and down 14.8 per cent from the previous year, mainly due to reduced stumpage revenue resulting from lower lumber prices and Crown harvest volumes, a weak US housing market, and the higher Canadian dollar. Interior stumpage rates were also impacted by the effect of mountain pine beetle infestation on log quality and grade. Depressed lumber prices and weak lumber exports resulting from the collapse in the US housing market reduced border tax collections administered by the federal government, which were $\$ 48$ million lower than budget.
- Investment earnings were up $\$ 225$ million primarily due to higher cash balances invested in short term securities and gains realized from the retirement of sinking funds.
- Revenue from miscellaneous sources was $\$ 425$ million above budget including:
- \$195 million improvement in SUCH sector collections;
- $\$ 148$ million increased ministry program recoveries (offset by increased expense) mainly reflecting services delivered in the regional health sector (Ministry of Health), in support of highway projects (Ministry of Transportation), and recognition of University of British Columbia lands associated with the Musqueam compensation settlement;
- $\$ 31$ million gain due to the effects of the actuarial evaluations of the Risk Management and Long Term Disability funds; and
- a remaining $\$ 51$ million increase mainly in taxpayer-supported Crown corporation revenue.
- Federal government contributions were up $\$ 388$ million. Major changes included:
- $\$ 199$ million one-time eco-Trust funding for reducing air pollutant and greenhouse gas emissions;
- \$30 million reduced health and social transfers due to a lower entitlement of $\$ 143$ million in 2007/08, and $\$ 85$ million for prior years as preliminary Census undercount information from Statistics Canada indicated a significantly lower BC population share. This was partially offset by $\$ 165$ million in one-time floor adjustments and $\$ 33$ million in new child care spaces funding established in the federal government's 2008 budget;
- $\$ 168$ million increased ministry recoveries including $\$ 57$ million for the Millennium Scholarship Fund and Canada Study grants (Ministry of Advanced Education), $\$ 30$ million for the Conservation Investments and Incentives Initiative

Chart 2.4 Federal contributions changes from Budget 2007 (\$ million)

fund (Ministry of Agriculture and Lands), $\$ 25$ million for multiculturalism and immigration programs (Ministry of Attorney General), and $\$ 21$ million for the mountain pine beetle infestation mitigation program (Ministry of Forests and Range); and

- $\$ 51$ million additional funding including $\$ 24$ million received from the post-secondary institutions and $\$ 17$ million for disaster relief programs (Ministry of Public Safety and Solicitor General).


## Commercial Crown Corporation Net Income

In 2007/08, commercial Crown corporation net income of $\$ 3.0$ billion was $\$ 471$ million higher than budget and 10.7 per cent higher than 2006/07.

Major changes from budget include:

- BC Hydro - income before regulatory transfers is $\$ 97$ million below plan, reflecting higher operating costs mainly due to First Nations settlements and lower than forecast trade income due to the impact of the higher Canadian dollar combined with reduced volatility in market prices. Net income is $\$ 5$ million higher than plan after the inclusion of regulatory transfers;
- ICBC - up $\$ 408$ million mainly resulting from higher investment earnings including net proceeds from the sale of Surrey Central City Mall ( $\$ 170$ million), higher premium revenue ( $\$ 57$ million), and lower claims/operating costs ( $\$ 172$ million);
- BC Lottery Corporation - up $\$ 56$ million reflecting higher net income from casino and community gaming operations (up $\$ 80$ million), partially offset by lower lottery net income (down $\$ 24$ million);
- Liquor Distribution Branch - up $\$ 48$ million due to improved sales; and
- BC Rail - down $\$ 47$ million reflecting the timing of real estate gains from property sales.

Further information on commercial Crown corporations is provided in Chapter 3.

Table 2.4 Revenue by Source

| (\$ millions) | $\begin{gathered} \text { Budget } \\ \text { 2007/08 } \end{gathered}$ | $\begin{gathered} \text { Actual } \\ \text { 2007/08 } \end{gathered}$ | $\begin{gathered} \hline \text { Actual } \\ \text { 2006/07 } \end{gathered}$ |
| :---: | :---: | :---: | :---: |
| Taxation |  |  |  |
| Personal income .................................................... | 6,389 | 6,956 | 6,905 |
| Corporate income | 1,395 | 2,250 | 1,538 |
| Social service | 4,890 | 5,072 | 4,714 |
| Fuel | 919 | 935 | 901 |
| Tobacco | 705 | 692 | 726 |
| Property | 1,863 | 1,795 | 1,732 |
| Property transfer | 904 | 1,068 | 914 |
| Other taxes | 606 | 638 | 588 |
|  | 17,671 | 19,406 | 18,018 |
| Natural resource |  |  |  |
| Natural gas royalties | 1,699 | 1,132 | 1,207 |
| Forests | 1,395 | 1,087 | 1,276 |
| Other natural resource ${ }^{1}$. | 1,534 | 1,559 | 1,499 |
|  | 4,628 | 3,778 | 3,982 |
| Other revenue |  |  |  |
| Medical Services Plan premiums | 1,497 | 1,557 | 1,524 |
| Other fees ${ }^{2}$. | 2,374 | 2,429 | 2,288 |
| Investment earnings | 914 | 1,139 | 1,032 |
| Miscellaneous | 2,260 | 2,617 | 2,589 |
|  | 7,045 | 7,742 | 7,433 |
| Contributions from the federal government |  |  |  |
| Health and social transfers | 4,644 | 4,614 | 4,473 |
| Other federal contributions | 899 | 1,317 | 1,913 |
|  | 5,543 | 5,931 | 6,386 |
| Commercial Crown corporation net income |  |  |  |
| BC Hydro | 365 | 370 | 407 |
| Liquor Distribution Branch. | 810 | 858 | 840 |
| BC Lotteries | 1,024 | 1,080 | 1,011 |
| ICBC | 225 | 633 | 381 |
| Other | 79 | 33 | 47 |
|  | 2,503 | 2,974 | 2,686 |
| Total revenue ......................................................... | 37,390 | 39,831 | 38,505 |

[^5]
## Expense

In 2007/08, government expenses totaled $\$ 36.9$ billion, $\$ 705$ million higher than budget and a 7.3 per cent increase over the previous year. The increase from budget reflected government spending on climate action and other priority initiatives, additional spending resulting from forest fires and floods, the impact of revised estimates and accounting for BC Timber Sales road costs, and other spending increases such as additional Crown Land Account costs for recognition of University of British Columbia lands associated with the Musqueam compensation settlement.

Table 2.5 Expense by Function

| (\$ millions) | 2007/08 |  |  |  | $\begin{gathered} \text { Actual } \\ 2006 / 07^{2} \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Budget | Contingencies Allocation ${ }^{1}$ | Restated Budget | Actual |  |
| Health |  |  |  |  |  |
| Medical Services Plan | 3,217 | - | 3,217 | 3,247 | 2,969 |
| Pharmacare | 1,023 | - | 1,023 | 955 | 914 |
| Regional services | 9,149 | - | 9,149 | 9,038 | 8,500 |
| Social assistance healthcare costs ${ }^{3}$ | 256 | - | 256 | 338 | 339 |
| Other healthcare expenses | 570 | 87 | 657 | 658 | 528 |
|  | 14,215 | 87 | 14,302 | 14,236 | 13,250 |
| Education |  |  |  |  |  |
| Elementary and secondary | 5,544 | - | 5,544 | 5,521 | 5,272 |
| Post-secondary | 4,124 | 7 | 4,131 | 4,303 | 4,056 |
| Other education expenses ${ }^{4}$. | 169 | - | 169 | 165 | 159 |
|  | 9,837 | 7 | 9,844 | 9,989 | 9,487 |
| Social services |  |  |  |  |  |
| Social assistance ${ }^{3,4}$. | 1,310 | - | 1,310 | 1,297 | 1,277 |
| Child welfare ${ }^{3}$. | 1,058 | - | 1,058 | 992 | 1,027 |
| Community living and other services | 738 | - | 738 | 757 | 588 |
|  | 3,106 | - | 3,106 | 3,046 | 2,892 |
| Protection of persons and property | 1,418 | 101 | 1,519 | 1,579 | 1,326 |
| Transportation | 1,351 | 1 | 1,352 | 1,379 | 1,251 |
| Natural resource and economic development | 1,566 | 68 | 1,634 | 1,974 | 1,641 |
| Other | 1,734 | (279) | 1,455 | 1,398 | 1,278 |
| General government | 668 | 11 | 679 | 669 | 768 |
| Debt servicing costs | 2,345 | - | 2,345 | 2,231 | 2,269 |
| Operating expense | 36,240 | (4) | 36,236 | 36,501 | 34,162 |
| Climate Action Dividend | - | - | - | 440 | - |
| Negotiating Framework incentive payments | - | 4 | 4 | 4 | 264 |
| Total expense | 36,240 | - | 36,240 | 36,945 | 34,426 |

[^6]These cost increases were partially offset by debt servicing savings. As well, a portion of the Contingencies funding was not required as priority initiatives were funded from Supplementary Estimates, and BC Timber Sales and natural disaster costs have standing statutory funding.

Government allocated $\$ 1,045$ million of its 2007/08 surplus to climate action and other priority initiatives. Of the total, the following initiatives resulted in direct funding for individuals and non-government organizations:

- Climate Action Dividend - a direct payment of $\$ 100$ to each resident of British Columbia to assist in the transition of their personal finances towards "greener" choices. The actual cost of this initiative was $\$ 10$ million less than originally estimated.
- Other initiatives - funding was provided to regional authorities for provincial transit ( $\$ 52$ million); the Bioenergy Network ( $\$ 25$ million); the SCRAP-it Program ( $\$ 15$ million); other climate action initiatives, including forest health and growth,

pulp and paper emissions reduction, and solar and other clean energy solutions (total $\$ 41$ million); and funding for arts, science and culture, including the Vancouver East Cultural Centre and Science World (total $\$ 88$ million).

The remaining funding was directed towards other organizations within the broader government entity, such as health authorities and universities, to promote research and innovation in climate change issues ( $\$ 169$ million), healthcare ( $\$ 43$ million) and geoscience ( $\$ 12$ million). As well, $\$ 150$ million was retained within the BC150 Cultural Fund, creating a permanent endowment that will fund a wide range of arts and cultural activities in communities throughout the province.

## Expense by Function

As part of its compliance with generally accepted accounting principles, the provincial government reports expense on a function basis. Function reporting is based on the categories of government spending as defined by Statistics Canada, and represents the "what" of government spending rather than the "who". The main functions are health; education; social services; protection of persons and property; transportation; natural resource and economic development; general government; debt servicing; and other.

Each function may encompass spending by a number of ministries and service delivery agencies, including SUCH sector entities. Some ministry spending falls intuitively within a specific function, such as the Ministries of Health, Education, or Transportation. Other ministries provide programs in a number of functions.

For example, the Ministry of Employment and Income Assistance, in addition to providing social services support payments, funded client healthcare costs and education programs. All three of these initiatives are classified separately in function reporting. Similarly, the Ministry of Children and Family Development is responsible for community youth justice programs, which are classified under protection of persons and property and not social services. Even the major ministries have program costs, such as debt servicing, that are classified outside of their main functions.

Service delivery agencies predominantly deliver service within a specific function. They are assigned to a specific function based on the classification of their program, and all their expenses are reported within that function, with the exception of interest costs, which are classified as debt servicing.

Function reporting facilitates multi-year comparison of government spending, which is difficult on an entity basis due to government reorganizations or program transfers between ministries.

## 2007/08 Expense Results

- Health expense was $\$ 66$ million lower than budget, mainly due to lower Pharmacare costs and the allocation of $\$ 134$ million in health funding to universities to support healthcare research and the post-graduate medical program whose costs are reported in Education expense.

These impacts were partially offset by additional Medical Services Plan payments to doctors and increased social assistance healthcare payments such as in-home medical services, dental and eye-care costs, and medical equipment.

- Education expense was $\$ 145$ million higher than budget, mainly due to spending on priority initiatives and the health-funded research and post graduate program, partially offset by lower operating costs in the school system.
- Social Services expense was $\$ 60$ million below budget. This primarily reflects social assistance and child welfare spending to meet client support needs in the area of medical costs (reported in Health expense). These decreases were partially offset by higher legal assistance and community living costs.
- Protection of Persons and Property expense was $\$ 60$ million higher than budget, mainly reflecting the impact of floods and disaster relief on emergency program budgets.
- Transportation expense was $\$ 27$ million over budget due to additional highway rehabilitation costs.
- Natural Resource and Economic Development expense was $\$ 340$ million higher than budget, reflecting:
- additional costs resulting from forest fires ( $\$ 43$ million) and the re-evaluation of the BC Timber Sales inventory ( $\$ 103$ million);
- government's climate action initiatives ( $\$ 133$ million);
- additional Crown Land Account costs for recognition of University of British Columbia lands associated with the Musqueam compensation settlement ( $\$ 21$ million); and
- other expense increases, including additional site remediation costs (total $\$ 40$ million).
- Other expense was $\$ 57$ million lower than budget, mainly reflecting the unused portion of the Contingencies vote and deferred spending on housing, partially offset by spending on priority arts and culture initiatives.
- General Government expense was $\$ 10$ million below budget, reflecting changes from projected administration costs in a number of areas.
- Debt Servicing expense was $\$ 114$ million below budget mainly due to declining direct operating debt balances, partially offset by higher debt costs funded by sinking fund earnings as a result of financial market gains realized during the retirement of sinking funds.

The Climate Action Dividend was not assigned to a function; rather, it was treated as a one-time unusual expense similar to the Negotiating Framework incentive payments.

Further information on 2007/08 spending by entity is provided in Appendix Table A3.8 (a cross reference between government entities and 2007/08 functional spending) and Appendix Table 3.1 (ministry spending compared to budget and the prior fiscal year).

## Provincial Capital Spending

Capital spending is required to build, acquire or replace assets such as roads, schools, post-secondary facilities, hospitals and related major equipment.

Capital spending does not flow directly to the government's annual surplus or deficit as it occurs. Instead, as required by generally accepted accounting principles, capital costs are spread out over the useful lives of the related assets through annual amortization expenses. These amortization expenses are charged annually against the surplus. However, the cash requirements for capital projects have an immediate impact on provincial debt. Similarly, the ongoing amortization expenses do not require cash or later borrowing.


Capital spending in 2007/08 totaled $\$ 5.0$ billion, $\$ 192$ million below budget (see Chart 2.6). Spending on education and health facilities accounted for 41 per cent of total capital investments, power generation and transmission projects for 24 per cent, and highway/public transit projects for 19 per cent (see Chart 2.7 and Table 2.6).

Taxpayer-supported capital spending includes schools, hospitals, post-secondary facilities, social housing and transportation projects, plus minor capital spending by

Table 2.6 Capital Spending

| (\$ millions) | $\begin{aligned} & \hline \text { Budget } \\ & 2007 / 08 \end{aligned}$ | $\begin{gathered} \hline \text { Actual } \\ \text { 2007/08 } \end{gathered}$ | $\begin{gathered} \hline \text { Actual } \\ \text { 2006/07 } \end{gathered}$ |
| :---: | :---: | :---: | :---: |
| Taxpayer-supported |  |  |  |
| Education |  |  |  |
| Schools (K-12) | 365 | 380 | 322 |
| Post-secondary | 857 | 782 | 874 |
| Health | 819 | 881 | 760 |
| BC Transportation Financing Authority | 922 | 884 | 821 |
| Vancouver Convention Centre expansion project | 206 | 251 | 105 |
| Government operating (ministries) | 325 | 335 | 355 |
| Other ${ }^{1}$. | 75 | 159 | 172 |
| Capital spending contingencies | 295 | - | - |
| Total taxpayer-supported | 3,864 | 3,672 | 3,409 |
| Self-supported commercial |  |  |  |
| BC Hydro | 995 | 1,072 | 807 |
| BC Transmission Corporation | 68 | 70 | 50 |
| Columbia River power projects ${ }^{2}$. | 30 | 29 | 19 |
| BC Rail | 66 | 20 | 19 |
| Insurance Corporation of British Columbia ${ }^{3}$ | 30 | 23 | 22 |
| BC Lotteries | 85 | 60 | 44 |
| Liquor Distribution Branch | 18 | 18 | 22 |
| Total self-supported commercial | 1,292 | 1,292 | 983 |
| Total capital spending | 5,156 | 4,964 | 4,392 |

${ }^{1}$ Includes BC Housing Management Commission, Provincial Rental Housing Corporation, BC Transit and other service delivery agencies.
${ }^{2}$ Joint ventures of the Columbia Power Corporation and Columbia Basin Trust.
${ }^{3}$ Includes ICBC Properties Ltd.
ministries and other minor taxpayer-supported agencies. In 2007/08, spending of $\$ 3.7$ billion was $\$ 192$ million below budget mainly due to:

- post-secondary facilities - down $\$ 75$ million, reflecting slower than expected spending on furniture and equipment and self-funded university projects;
- BC Transportation Financing Authority - down $\$ 38$ million, primarily due to a variety of construction delays on a number of projects and delays in acquiring federal funding approvals;
- capital contingencies - the $\$ 295$ million capital spending contingencies was not required;
partially offset by:
- K-12 schools - up $\$ 15$ million, reflecting increased spending for land, computers, furniture and equipment and vehicles;
- health facilities - up $\$ 62$ million, reflecting construction of the Blusson Pavilion (home to spinal cord research) and projects in support of the health innovation fund throughout the province;
- Vancouver Convention Centre - up $\$ 45$ million reflecting the impact of the revised project cost estimates resulting from the review conducted early in 2007; and
- social housing - up $\$ 92$ million, reflecting the transfer of properties from the Canadian Mortgage Housing Corporation under the social housing agreement.

Chart 2.7 Capital spending, 2007/08
Per Cent of Total


More than 90 per cent of self-supported commercial Crown corporation capital spending is for electricity generation, transmission and distribution projects undertaken by BC Hydro, BC Transmission and for Columbia River power projects. The remaining 10 per cent represents capital spending by BC Rail, ICBC, BC Lotteries and the Liquor Distribution Branch. Overall spending for these agencies was on budget at $\$ 1.3$ billion. However, individual corporation capital spending varied including:

- BC Hydro - $\$ 77$ million above budget mainly reflecting accelerated expenditures on Revelstoke Unit 5 and to improve system resiliency;
- BC Rail - $\$ 46$ million below budget reflecting delayed real estate site preparation costs; and
- BC Lotteries - $\$ 25$ million below budget reflecting the postponement of new lottery games as the corporation addressed the BC Ombudsman's recommendations to improve player protection and ticket validation procedures.

Significant capital projects (those with multi-year budgets totaling $\$ 50$ million or more) are shown in Appendix Table A3.11. During 2007/08, over $\$ 1.2$ billion was invested in these larger enterprises that will provide long-term social and economic benefits for the province.

Provincial capital infrastructure spending is financed through a combination of sources:

- cash balances;
- partnerships with the private sector (public-private partnerships or P3s);
- cost-sharing with partners; and
- borrowing (debt financing).

Chart 2.8 shows that 39 per cent of 2007/08 taxpayer-supported capital spending was financed from operating surpluses and cash balances, 38 per cent from direct borrowing, 13 per cent from external capital contributions and 10 per cent from public-private partnerships.


Commercial Crown corporation capital spending of $\$ 1.3$ billion was financed 55 per cent from operating surpluses and cash balances ( $\$ 717$ million) and 45 per cent from direct borrowing ( $\$ 575$ million).

## Provincial Debt

The government and its Crown corporations borrow to finance construction of capital projects or other investments, to refinance maturing debt, and to finance working capital needs.

Provincial debt increased $\$ 1.2$ billion to total $\$ 34.6$ billion at March 31, 2008, or 18.2 per cent of provincial GDP (see Chart 2.9, Table 2.7 and Appendix Tables A2.11 and A2.12). Total debt was $\$ 2.2$ billion below budget reflecting significantly improved government operating results, reduced working capital requirements and non-utilization of the forecast allowance.

Chart 2.9 Debt changes from Budget 2007
$\$$ millions Total decrease from budget: $\$ 2,210$ million


Table 2.7 Provincial Debt Summary ${ }^{1,2}$

| (\$ millions) | $\begin{aligned} & \hline \text { Budget } \\ & 2007 / 08 \end{aligned}$ | $\begin{gathered} \hline \text { Actual } \\ 2007 / 08 \end{gathered}$ | Actual 2006/07 |
| :---: | :---: | :---: | :---: |
| Taxpayer-supported debt |  |  |  |
| Provincial government direct operating | 9,125 | 8,264 | 9,505 |
| Other taxpayer-supported debt (mainly capital) |  |  |  |
| Education facilities ${ }^{2}$ | 8,399 | 8,220 | 7,633 |
| Health facilities ${ }^{2}$. | 3,348 | 3,345 | 2,899 |
| Highways and public transit | 6,202 | 6,082 | 5,378 |
| Other ${ }^{3}$. | 729 | 668 | 545 |
| Total other taxpayer-supported debt | 18,678 | 18,315 | 16,455 |
| Total taxpayer-supported debt | 27,803 | 26,579 | 25,960 |
| Self-supported debt |  |  |  |
| Commercial Crown corporations and agencies | 8,284 | 8,048 | 7,473 |
| Total self-supported debt | 8,284 | 8,048 | 7,473 |
| Forecast allowance | 750 | - | - |
| Total provincial debt | 36,837 | 34,627 | 33,433 |

${ }^{1}$ Debt is after deduction of sinking funds and unamortized discounts, and excludes accrued interest. Government direct and fiscal agency accrued interest is reported in the government's accounts as an accounts payable.
${ }^{2}$ Includes debt and guarantees incurred by the government on behalf of school districts, universities, colleges and health authorities/hospital societies (SUCH), as well as debt directly incurred by these entities.
${ }^{3}$ Includes debt of other taxpayer-supported Crown corporations and agencies and fiscal agency loans to local governments. Also includes student loan guarantees, loan guarantees to agricultural producers, guarantees under economic development and home mortgage assistance programs, and loan guarantee provisions.

Total provincial debt was more than offset by investments in capital assets, which totaled $\$ 41.9$ billion at March 31, 2008. Capital assets - such as schools, hospitals, roads, transportation, hydroelectric facilities, and other forms of provincial infrastructure - are crucial for the social and economic development of the province.

## Chart 2.10 Provincial debt components



Total: \$34,627 million

[^7]
## Taxpayer-supported Debt

Taxpayer-supported debt increased by $\$ 619$ million to total $\$ 26.6$ billion at year-end (14.0 per cent of GDP). This was $\$ 1.2$ billion below budget, mainly reflecting:

- lower borrowing requirements for government's consolidated revenue fund due to significantly better-than-expected operating results, and reduced working capital requirements;
- reduced borrowing for education facilities reflecting higher than expected cash balances and lower capital spending for post-secondary facilities; and
- reduced borrowing for the BC Transportation Financing Authority mainly due to lower highway capital spending.



## Self-supported Debt

Self-supported debt totaled $\$ 8.0$ billion at March 31, 2008 ( 4.2 per cent of GDP). Debt at year-end was up $\$ 575$ million from the previous year, but $\$ 236$ million below plan mainly reflecting BC Hydro's improved cash flows due to reduced market energy purchases and lower US-denominated debt due to the stronger Canadian dollar, and delayed borrowing for the Columbia Power Corporation's Waneta Dam project.

## Statement of Financial Position

The provincial government's statement of financial position (often referred to as the balance sheet) summarizes the consolidated assets and liabilities of central government, Crown corporations and agencies, and the SUCH sector. In accordance with generally accepted accounting principles, the government's financial position is presented on a net liabilities basis ${ }^{1}$ (see Table 2.8).

Net liabilities represents the difference between government's financial assets and its financial liabilities, and is the most comprehensive measure of government indebtedness and the future revenue required to pay for past transactions and events.

[^8]Table 2.8 Net Liabilities and Accumulated Surplus

| (\$ millions) | $\begin{gathered} \hline \text { Budget } \\ 2007 / 08 \end{gathered}$ | $\begin{gathered} \hline \text { Actual } \\ \text { 2007/08 } \end{gathered}$ | $\begin{gathered} \text { Actual } \\ 2006 / 07^{1} \end{gathered}$ | Annual Change ${ }^{2}$ |
| :---: | :---: | :---: | :---: | :---: |
| Financial assets | 26,579 | 29,642 | 26,758 | 2,884 |
| Less: liabilities | $(53,379)$ | $(51,925)$ | $(49,904)$ | $(2,021)$ |
| Net liabilities | $(26,800)$ | $(22,283)$ | $(23,146)$ | 863 |
| Non-financial assets | 29,951 | 29,734 | 27,793 | 1,941 |
| Accumulated surplus | 3,151 | 7,451 | 4,647 | 2,804 |

${ }^{1}$ Comparative figures have been restated to reflect government accounting policies in effect at March 31, 2008.
${ }^{2}$ Change between 2007/08 actual and 2006/07 actual. Change in accumulated surplus includes other comprehensive income ( $\$ 365$ million in 2007/08 less $\$ 447$ million in 2006/07), which is not included in the statement of operations.

As a result of government operations during 2007/08, the province's assets increased by $\$ 4.8$ billion to $\$ 59.4$ billion and liabilities increased by $\$ 2.0$ billion to $\$ 51.9$ billion, resulting in a $\$ 2.8$ billion increase to the accumulated surplus. This increase reflects the $\$ 2.9$ billions surplus for the year, partially offset by an $\$ 82$ million decline in comprehensive income.

Comprehensive income primarily represents the unrealized gains on ICBC and BC Hydro investments and sinking funds that are not reported as revenue until the investments and funds are sold.

The change in assets included:

- a $\$ 2.5$ billion increase to cash balances in anticipation of capital funding and debt repayment requirements in 2008/09;
- a $\$ 1.2$ billion increase in commercial Crown corporation investments, reflecting an increase in retained earnings and capital investments; and
- a net increase of $\$ 2.0$ billion in tangible capital assets resulting from investments in healthcare and post secondary facilities, and improvements to highway infrastructure;

Chart 2.12 Changes in accumulated surplus

partially offset by

- a $\$ 1.1$ billion reduction in sinking funds, which were liquidated in order to increase cash balances as part of the province's capital and debt management strategy.

The change in liabilities included:

- a $\$ 0.9$ billion increase in current liabilities and debt, as increased spending resulted in a corresponding increase in accounts payable; and
- a $\$ 1.1$ billion increase in deferred revenue resulting from record petroleum and natural gas bonus bid lease sales, as well as contributions received from third parties prior to year end in anticipation of programs that will be implemented in subsequent fiscal years.

Further data on the statement of financial position and annual changes can be found in Appendix Tables A2.3 and 2.4. A topic box on the trends over the last ten years for key indicators of the province's financial condition is on page 36.

## Unfunded Pension Liabilities

The province contributes to four defined benefit pension plans for most of its employees. These pension plans are managed under joint trusteeship arrangements with the plan members. Under joint trusteeship, the provincial government has no formal claim on plan surpluses or assets. As a result, government's balance sheet does not contain any liabilities for pensions other than MLA pensions, which are not part of a joint trusteeship arrangement.

In the event that a plan is determined to be in a deficit position, the pension boards, by agreement, are required to address the deficit through contribution adjustments or other measures. As a result, it is expected that any unfunded pension liability in the future would be short-term in nature. No unfunded liability exists for the future indexing of pensions, as the obligation is limited to the amount of available assets in separate inflation accounts.

The estimated financial positions of each plan (based on extrapolations of the most recent actuarial valuations) as at March 31, 2008 are shown in Table 2.9.

Table 2.9 Pension Plan Balances

| (\$ millions) | Pension Plan |  |  |  |  | $\begin{gathered} \hline \text { Total } \\ 2007 / 08 \end{gathered}$ | 2006/07 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Public Service | Municipal | Teachers' | College | Other ${ }^{1}$ |  |  |
| Accrued benefit obligation | $(11,311)$ | $(12,919)$ | $(12,893)$ | $(1,835)$ | (390) | $(39,348)$ | $(36,837)$ |
| Pension fund assets | 12,026 | 13,480 | 11,829 | 1,839 | 422 | 39,596 | 37,343 |
| Subtotal | 715 | 561 | $(1,064)$ | 4 | 32 | 248 | 506 |
| Less: unamortized actuarial gain (loss) | $)(1,456)$ | $(1,178)$ | $(1,436)$ | (371) | 11 | $(4,430)$ | $(4,062)$ |
| Accrued net asset (obligation) ....... | 2,171 | 1,739 | 372 | 375 | 21 | 4,678 | 4,568 |

[^9]Actuarial valuations are performed on the pension plans every three years. The pension plans and the dates of their last actuarial valuation are:

- Public Service Pension Plan, March 31, 2005;
- Municipal Pension Plan, December 31, 2006;
- Teachers' Pension Plan, December 31, 2005; and
- College Pension Plan, August 31, 2006.

Key actuarial assumptions, which are generally conservative, used in the valuations are:

- Public Service Pension Plan - long-term annual rate of return on fund assets (ARR) 6.75 per cent, long-term annual salary increase (ASI) 4.00 per cent;
- Municipal Pension Plan - ARR 6.75 per cent, ASI 4.00 per cent;
- Teachers' Pension Plan - ARR 6.85 per cent, ASI 4.10 per cent; and
- College Pension Plan - ARR 6.75 per cent, ASI 4.00 per cent.

The pension plans are administered by the BC Pension Corporation. The audited financial statements of each pension plan, along with full descriptions, benefit formulas, inflation assumptions and funding polices may be found on the corporation's website at www.pensionsbc.ca.

## Credit Rating

A credit rating is an evaluation of a borrower's ability to pay interest and to repay principal. A credit rating affects the borrower's debt servicing costs and the investor's rate of return since an investor will demand a higher interest rate on a higher-risk, lower-rated security. Table 2.10 provides an interprovincial comparison of credit ratings.

BC's fiscal outlook and its record for meeting annual budget targets has resulted in ratings of Aaa and AAA (the highest possible ratings) from Moodys and Standard \& Poors respectively, while Dominion Bond Rating Service rates the province at AA (high).

Table 2.10 Interprovincial Comparison of Credit Ratings, July 2008

| Province | Rating Agency $^{1}$ |  |  |
| :--- | :---: | :---: | :---: |
|  | Moody's Investors <br> Service | Standard \& Poor's | Dominion Bond <br> Rating Service |
| British Columbia $\ldots \ldots \ldots \ldots \ldots \ldots$. | Aaa | AAA | AA (High) |
| Alberta $\ldots \ldots \ldots \ldots \ldots \ldots \ldots \ldots$. | Aaa | AAA | AAA |
| Saskatchewan $\ldots \ldots \ldots \ldots \ldots \ldots$. | Aa1 | AA | AA (Low) |
| Manitoba $\ldots \ldots \ldots \ldots \ldots \ldots \ldots$. | Aa1 | AA | A (High) |
| Ontario $\ldots \ldots \ldots \ldots \ldots \ldots \ldots \ldots$. | Aa1 | AA | AA |
| Quebec $\ldots \ldots \ldots \ldots \ldots \ldots \ldots \ldots \ldots$. | Aa2 | A+ | A (High) |
| New Brunswick $\ldots \ldots \ldots \ldots \ldots .$. | Aa1 | AA- | A (High) |
| Nova Scotia $\ldots \ldots \ldots \ldots \ldots \ldots$. | Aa2 | A+ | A |
| Prince Edward Island $\ldots \ldots \ldots \ldots$. | Aa2 | A | A (Low) |
| Newfoundland $\ldots \ldots \ldots \ldots \ldots \ldots$. | Aa2 | A | A (Low) |

${ }^{1}$ The rating agencies assign letter ratings to borrowers. The major categories, in descending order of credit quality are: AAA/Aaa; AA/Aa; A; BBB/Baa; BB/Ba; and B. The " 1 ", " 2 ", " 3 ", "high", "low", "+", and "-" modifiers show relative standing within the major categories. For example, AA+ exceeds AA and Aa2 exceeds Aa3.

The ratio of taxpayer-supported debt relative to gross domestic product is a measure often used by investors and credit rating agencies when analyzing a province's ability to manage its debt load. British Columbia's taxpayer-supported debt to gross domestic product ratio is one of the lowest in Canada, translating into a strong credit rating and lower debt service costs.

## Debt Indicators

Table 2.11 provides a historical summary of financial indicators depicting the province's debt position, recent borrowing trends and related interest cost burden.

Table 2.11 Key Debt Indicators - 2003/04 to 2007/08 ${ }^{1}$

|  | 2003/04 | 2004/05 | 2005/06 | 2006/07 | $\begin{aligned} & \text { Budget } \\ & \text { 2007/08 } \end{aligned}$ | $\begin{gathered} \text { Actual } \\ 2007 / 08 \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Debt to revenue (per cent) |  |  |  |  |  |  |
| Total provincial | 100.5 | 85.1 | 74.6 | 69.1 | 76.9 | 68.3 |
| Taxpayer-supported | 107.1 | 88.5 | 77.6 | 69.6 | 76.5 | 69.4 |
| Debt per capita (\$) ${ }^{2}$ |  |  |  |  |  |  |
| Total provincial | 9,082 | 8,527 | 8,074 | 7,739 | 8,451 | 7,906 |
| Taxpayer-supported | 7,216 | 6,815 | 6,384 | 6,009 | 6,378 | 6,068 |
| Debt to GDP (per cent) ${ }^{3}$ |  |  |  |  |  |  |
| Total provincial | 25.9 | 22.8 | 20.3 | 18.5 | 19.6 | 18.2 |
| Taxpayer-supported | 20.6 | 18.2 | 16.1 | 14.4 | 14.8 | 14.0 |
| Interest bite (cents per dollar of revenue) ${ }^{4}$ |  |  |  |  |  |  |
| Total provincial | 5.9 | 4.7 | 4.4 | 4.3 | 4.7 | 4.0 |
| Taxpayer-supported. | 6.1 | 5.0 | 4.4 | 4.2 | 4.7 | 3.9 |
| Interest costs (\$ millions) |  |  |  |  |  |  |
| Total provincial | 2,231 | 1,999 | 2,012 | 2,068 | 2,244 | 2,005 |
| Taxpayer-supported | 1,706 | 1,635 | 1,546 | 1,569 | 1,691 | 1,482 |
| Interest rate (per cent) ${ }^{5}$ |  |  |  |  |  |  |
| Taxpayer-supported | 5.7 | 5.6 | 5.5 | 5.9 | 6.2 | 5.6 |
| Background Information: |  |  |  |  |  |  |
| Revenue (\$ millions) |  |  |  |  |  |  |
| Total provincial ${ }^{6}$. | 37,540 | 42,141 | 46,096 | 48,416 | 47,900 | 50,678 |
| Taxpayer-supported ${ }^{7} . . . . . . . . . . . . . . . . . . . . . . . . . . ~$ | 27,997 | 32,391 | 35,029 | 37,280 | 36,333 | 38,287 |
| Total debt (\$ millions) |  |  |  |  |  |  |
| Total provincial . | 37,737 | 35,846 | 34,397 | 33,433 | 36,837 | 34,627 |
| Taxpayer-supported ${ }^{8} . . . . . . . . . . . . . . . . . . . . . . . .$. | 29,984 | 28,651 | 27,197 | 25,960 | 27,803 | 26,579 |
| Provincial GDP (\$ millions) ${ }^{9}$. | 145,642 | 157,365 | 169,404 | 180,328 | 187,789 | 190,214 |
| Population (thousands at July 1) ${ }^{10} \ldots . . . . . . . . . . .$. | 4,155 | 4,204 | 4,260 | 4,320 | 4,359 | 4,380 |

${ }^{1}$ Figures for prior years and the 2007/08 budget have been restated to conform with the presentation used for 2008 and to include the effects of changes in underlying data and statistics.
${ }^{2}$ The ratio of debt to population (e.g. debt at March 31, 2008 divided by population at July 1, 2007).
${ }^{3}$ The ratio of debt outstanding at fiscal year end to provincial nominal gross domestic product (GDP) for the calendar year ending in the fiscal year (e.g. debt at March 31, 2008 divided by 2007 GDP).
${ }^{4}$ The ratio of interest costs (less sinking fund interest) to revenue. Figures include capitalized interest expense in order to provide a more comparable measure to outstanding debt.
${ }^{5}$ Weighted average of all outstanding debt issues.
${ }^{6}$ Includes revenue of the consolidated revenue fund (excluding dividends from enterprises) plus revenue of all government organizations and enterprises.
${ }^{7}$ Excludes revenue of government enterprises, but includes dividends from enterprises paid to the consolidated revenue fund.
${ }^{8}$ Excludes debt of commercial Crown corporations and agencies and funds held under the province's warehouse borrowing program.
${ }^{9}$ GDP for the calendar year ending in the fiscal year (e.g. GDP for 2007 is used for the fiscal year ended March 31, 2008).
${ }^{10}$ Population at July 1st within the fiscal year (e.g. population at July 1, 2007 is used for the fiscal year ended March 31, 2008).

## Review of the Province's Financial Condition

## Introduction

There are several indicators of government financial condition that are grouped into three broad categories:

- Sustainability - the ability to maintain existing programs and meet existing creditor requirements without increasing the debt burden on the economy. The indicators in this group include the net liabilities to gross domestic product (GDP) ratio, change in net liabilities to change in GDP ratio, non-financial assets to net liabilities, and net liabilities per capita.
- Flexibility - the degree to which a government can increase financial resources to respond to rising commitments, by either expanding its revenues or by decreasing its debt burden. The indicators in this group are public debt charges as a per cent of revenue, annual growth in capital assets, the own-source revenue (i.e. excluding federal transfers) to GDP ratio, and the expenditure to GDP ratio.
- Vulnerability - the degree to which a government becomes dependent on sources of funding, or vulnerable to costs, outside its control or influence. The indicators in this group are federal government transfers as a per cent of revenue and unhedged foreign currency debt as a per cent of overall debt.


## Sustainability

Net liabilities to GDP ${ }^{1}$ is similar to the familiar debt to GDP ratio. Net liabilities is a more comprehensive indicator of government's indebtedness as it reflects the fact that government has financial liabilities not included in the debt figures, and also has financial assets available to offset its total liabilities.

[^10]

A declining net liabilities to GDP ratio indicates an improvement in government's ability to sustain its current level of operations and capital investment. Chart 1 shows that net liabilities as a per cent of GDP has decreased to 11.7 per cent in 2007/08 from the peak of 20.0 per cent in 2002/03 - a significant improvement of 8.3 percentage points.

Change in net liabilities relative to the change in GDP correlates changes in government debt to annual improvements in the economy. Ratios greater than one-toone indicate that government indebtedness is growing faster than the economy. Ratios less than zero indicate that government indebtedness is actually declining.

Chart 2 Change in net liabilities to change in GDP


In 2001/02, indebtedness was growing 4.3 times the rate of economic growth (see Chart 2); by 2004/05, government begun to reduce its debt. Overall, there has been a
five-fold improvement in this indicator over the last six years.

Non-financial assets relative to net liabilities indicates the proportion of government's net liabilities that were used to acquire capital assets. Ratios less than one-to-one indicate that government indebtedness includes the financing of ongoing operations as well as capital assets. Ratios greater than one indicate that government revenues are not only paying its operating costs, but also financing a portion of its capital asset acquisitions.

Chart 3 Capital/non-financial assets to net liabilities Ratio
1.5


In 2003/04, only 80 per cent of government's indebtedness financed capital spending; 20 per cent had been used to pay operating costs resulting in an accumulated deficit (see Chart 3). By 2007/08, this indicator shows a significant turnaround, with none of the indebtedness due to operations and 33 per cent of capital assets funded from revenue rather than debt.

Net liabilities per capita provides context to the amount of government indebtedness by relating it to the number of people served by the programs for which the government incurred the debt. Constant increases to the indebtedness per capita indicates that government is spending beyond the capacity of its population base to fund program costs through taxation or other forms of user pay revenue.

Chart 4 Net liabilities per person


Beginning in 2004/05, when government turned the deficit corner, net liabilities per capita have significantly decreased to the point where they are now 7.5 per cent lower than they were in 1998/99 (see Chart 4).

Overall, towards the end of the 1990s and into the first four years of this century, government indebtedness was high in relation to the size of the economy; and government operating costs were increasingly debt financed. The energy price spike, and resultant government revenue, only produced a temporary pause in the growth pattern, and government program spending was becoming unsustainable as is demonstrated by the growth in net liabilities per capita.

In 2002/03, despite the increases in net liabilities to GDP, the proportion of debt used to fund operations and net liabilities per capita, the growth in government indebtedness began a sustained decline in relation to the growth of the economy. The following year (2003/04), the economy outpaced the growth in government indebtedness; and over the next three years government indebtedness decreased, primarily through the elimination of operating debt.

By 2006/07, government debt reached its lowest point in eight years. By 2007/08, one-third of government's capital assets had been financed from revenue rather than debt. However, the rate of improvement has slowed from the steep decline over the last
four years, indicating that government fiscal sustainability is approaching equilibrium.

## Flexibility

Taxpayer-supported debt charges as a per cent of revenue is an indicator of how much of a "bite" debt interest costs take out of provincial government revenue. Having to use a significant portion of revenue to service a debt burden limits government spending on program delivery.

Chart 5 Debt charges as a per cent of revenue Per cent
 Indicators table (Table 2.11).

As is seen in Chart 5 the proportion of revenue used to pay taxpayer-supported debt servicing costs has declined sharply in the last two years and is less than half what it was nine years ago in 1998/99.

The annual growth in capital assets is an indicator of whether the provincial government is maintaining its infrastructure, a large portion of which is necessary for program delivery and sustained economic growth (e.g. education and health care facilities, highways and bridges). Sustained low growth in the face of increasing demand for services builds up a capital deficit, which must be overcome if government is to maintain or improve service levels. Conversely, high growth reflects greater capacity to provide services for British Columbians.

Chart 6 reflects the impact of government initiatives such as the transportation

investment plan and increased capacity in healthcare facilities and post secondary institutes.

Own-source revenue to GDP is a measure of the impact that the provincial government's taxation, fees and other revenue generating activities have on the economy, and an indicator of government's capacity to raise additional revenue to fund its programs and services.


The own-source revenue to GDP ratio has remained stable over the last three years, despite significant tax reductions in Budget 2005, Budget 2006, and Budget 2007. This primarily reflects the impact of recent economic strength on taxation revenues, and indicates that the government has room for further tax measures. The provincial government takes a lower percentage out of the economy in the form of revenue generation than it did prior to 2000/01 (see Chart 7), showing a strengthened capacity to react to future events.

Expenditure to GDP ratio is a measure of the impact of government activity on the economy. If government activity is a major driver of economic growth, its flexibility to manage costs is constrained by potential negative impacts on economic growth.


Government expenditures as a proportion of the economy was relatively high between 1998/99 and 2001/02. This correlates with the sustainability measures for the same period. Since 2001/02, the expense to GDP ratio has declined steadily to where, at 20.2 per cent, it is 3.2 percentage points below its peak of 23.4 per cent in 1998/99 (see Chart 8), despite significant increases in spending on health and education programs. In the last two years, this indicator as trended slightly upward, reflecting the impact of government's capital program.

Overall, the decline in debt charges as a per cent of revenue, the stability of ownsource revenue in relation to the economy despite tax reductions, and the general reduction in the expenditure to GDP ratio indicate increasing ability on the part of government to respond to changing demands. Growth in capital assets, though, is relatively high, with the result that government capital spending may be a significant influence on economic growth in the province, as is indicated by the recent upward trend in the expenditure to GDP ratio.

## Vulnerability

The provincial government receives transfers from the federal government in support of social programs. In recent years, transfers for health, childcare and infrastructure programs have increased.


Federal transfers as a percentage of total government revenue declined in 2007/08 (see Chart 9), reflecting the end of equalization payments to the province which began in 1999/00 and reached their peak in 2004/05. The overall growth since 1998/99 reflects provincial pressure on the federal government to transfer excess revenues to the provinces to help fund their key programs for healthcare and education and the provincial government's success in obtaining its share of those revenues.

Increased reliance on federal funding exposes the government to greater risk from shifts in federal priorities potentially resulting in funding reductions. However, any change in federal funding would not have an immediate fiscal impact, as a significant portion of the federal funding received to date has been deferred to match future program spending. Nonetheless, the availability of federal funding may have an increasing influence on government spending initiatives.

The provincial government's debt includes debt borrowed in foreign currencies. In order to protect itself from the impact of foreign exchange rate fluctuations on interest costs for this debt, the government uses financial
derivative instruments such as currency swaps and forward contracts as a "hedge" around these risks.


Not all foreign currency debt is protected in this manner. Some commercial Crown corporations with significant revenue derived from US sources, such as BC Hydro, have a natural hedge for their \$US-denominated debt resulting from their operations. Chart 10 shows that the government's exposure to foreign exchange rate fluctuations dropped significantly in 2002/03 and in 2005/06, and is now relatively low in relation to its position in 1998/99.

## Summary

No single indicator, or subset of indicators, gives a complete financial picture of government; rather, they should be reviewed holistically. Since 2001/02, the provincial
government has improved the sustainability of its program spending and its flexibility to react to future demands for its services when compared to the situation that existed up to that year. While this is in part due to recent economic strength, it also reflects the changes in policy and fiscal planning, including the Balanced Budget and Ministerial Accountability Act and the introduction of three-year fiscal plans.

The improvement has made possible significant increases in government spending, especially on healthcare and education, which have grown 25 and 24 per cent, respectively, since 2001/02. ${ }^{2}$ However, some of the spending increases have been funded by an increase in federal transfers, which has correspondingly increased the provincial government's vulnerability to federal funding reductions. Also, the ratio of government expenditures as a portion of GDP is trending upwards, and its capital spending program has expanded into having a significant influence on economic growth.

While the rate of improvement has slowed in 2007/08, the overall improvement in government's financial situation since 1998/99 has been significant, with a 7.3 per cent decline in net liabilities to GDP, the lowest net liabilities per capita in ten years, net indebtedness below 1999/00 levels, interest "bite" reduced by more than half, and improved flexibility in revenue generation and spending.

[^11]
## ChapterThree

## Commercial Crown Corporations Review

## Introduction

Over the years, British Columbia's governments have created or acquired a number of commercial Crown corporations as a means of combining public policy goals with private sector management practices. The Crown corporations vary greatly in terms of size and scope, from large companies such as the BC Hydro and Power Authority and the Insurance Corporation of British Columbia to the more limited scope of entities such as the Provincial Capital Commission.

The provincial government's commercial Crown corporations report on their operations through the usual corporate publications such as audited financial statements and annual reports. However, under the Budget Transparency and Accountability Act, they are also required to table annually in the BC Legislature a three-year Service Plan outlining financial and non-financial performance targets, as well as an Annual Service Plan Report on the results achieved in relation to the previous year's Service Plan.

In general, the Service Plans are tabled each February in conjunction with the provincial government's Budget and Fiscal Plan. The Annual Service Plan Reports are tabled around the end of June in conjunction with the release of the provincial government's Public Accounts. The commercial Crown corporations also post the above reports on their websites.

## BC Hydro and Power Authority

BC Hydro is one of North America's leading providers of clean, renewable energy, and the largest electric utility in British Columbia, serving approximately 95 per cent of the province's population and 1.7 million customers. The utility operates and maintains 75 dams at 41 sites mainly on the Peace and Columbia River Systems and on the Pacific Coast. About 90 per cent of BC Hydro's 11.3 gigawatts generating capacity is produced by 80 generating units at 30 hydroelectric facilities, while the remaining 10 per cent comes from 9 units at 3 thermal generating plants. Power is delivered to customers through a network consisting of more than 74,000 kilometres of transmission and distribution lines, 882,000 utility poles and 317,000 transformers.

BC Hydro's mandate is to provide a reliable, sustainable, low cost supply of electricity to the people of British Columbia. BC Hydro's general powers and governance are established under the terms of the Hydro and Power Authority Act. The BC Hydro Public Power Legacy and Heritage Contract Act provides further direction with respect to BC Hydro's assets. The act ensures public ownership of BC Hydro's heritage resources, which includes BC Hydro's transmission and distribution systems, and all of BC Hydro's existing generation and storage assets. As well, BC Hydro is regulated by the British Columbia Utilities Commission (BCUC) under the terms of the Utilities Commission Act. The BCUC is responsible for ensuring that energy utilities under its jurisdiction charge fair, just and reasonable rates for energy, and provide safe, adequate and secure service to customers.

While BC Hydro owns the majority of the transmission and distribution systems that deliver electricity in the province, the transmission systems are managed by the BC Transmission Corporation at arm's length from BC Hydro in order to ensure equal access to the transmission network for all power producers in the province.

Table 3.1 British Columbia Hydro and Power Authority Five-Year Income Statement for the Years Ended March 31

| (\$ millions, unless otherwise indicated) | 2004 | 2005 | 2006 | 2007 | 2008 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Domestic energy revenue | 2,553 | 2,704 | 2,727 | 2,786 | 2,944 |
| Domestic energy costs | 963 | 1,095 | 1,135 | 1,037 | 948 |
|  | 1,590 | 1,609 | 1,592 | 1,749 | 1,996 |
| Trade margin | 254 | 157 | 231 | 326 | 157 |
| Revenue net of energy costs | 1,844 | 1,766 | 1,823 | 2,075 | 2,153 |
| Operations, maintenance and administration expenses ... | (621) | (717) | (805) | (716) | (942) |
| Amortization and depreciation | (526) | (410) | (411) | (378) | (368) |
| EBIT <br> Interest and taxes | $\begin{gathered} 697 \\ (599) \\ \hline \end{gathered}$ | $\begin{array}{r} 639 \\ (461) \end{array}$ | $\begin{gathered} 607 \\ (582) \end{gathered}$ | $\begin{gathered} 981 \\ (602) \end{gathered}$ | $\begin{gathered} 843 \\ (616) \\ \hline \end{gathered}$ |
| Operating results | 98 | 178 | 25 | 379 | 227 |
| Unusual items | (8) | 137 | - | - | - |
| Net transfer (to) from regulatory accounts | 21 | 87 | 241 | 28 | 142 |
| Net income | 111 | 402 | 266 | 407 | 369 |
| Financial data: |  |  |  |  |  |
| Dividend paid to shareholder | 73 | 339 | 223 | 331 | 288 |
| Capital spending ................................... | 574 | 528 | 610 | 807 | 1,072 |
| Property, plant and equipment (including intangible assets) | 9,900 | 9,933 | 10,023 | 10,426 | 11,102 |
| Debt (including current portion) .................. | 6,853 | 6,583 | 6,627 | 6,916 | 7,519 |
| Performance indicators: |  |  |  |  |  |
| Hydro generation (gigawatt hours) .............. | 44,540 | 41,601 | 46,850 | 44,476 | 52,140 |
| Domestic requirements (gigawatt hours) ....... | 50,151 | 51,205 | 52,440 | 52,911 | 53,300 |
| Average System Availability Index (per cent) | 99.960 | 99.966 | 99.969 | 99.967 | 99.961 |
| Customer Average Interruption Duration Index (hours) ${ }^{1}$ | 2.41 | 2.27 | 1.82 | 2.16 | 2.24 |
| ROCE $^{2}$ (per cent)................................. | 7.92 | 7.38 | 7.01 | 11.51 | 8.92 |

${ }^{1}$ Excludes unusual events.
${ }^{2}$ Excludes impact of regulatory accounts.

BC Hydro participates in the western North America energy trade market through the activities of its subsidiary Powerex Corp. BC Hydro uses the energy trade market to make the best financial use of its generation capacity by selling power when energy prices are high, and acquiring electricity for domestic demand or later re-sale when energy prices are low.

BC Hydro's domestic energy costs are largely dependent on its hydro-electric storage and generation capability, which in turn is affected by water inflows into reservoirs. Low inflows impair hydro generation, resulting in higher energy costs from purchases to meet domestic demand. Energy prices also significantly affect energy costs as well as trade income. These factors have a significant impact on operating results and BC Hydro's return on capital employed (ROCE).
$B C$ has increasingly become a net importer of electricity as domestic demand has increased at a higher rate than generating capacity. However, water supply into reservoirs was 114 per cent of average during 2007/08 resulting in reduced energy purchases and lower energy costs. The higher water inflows, combined with a favourable forecast of 102 per cent in the 2008 water season, will allow BC's domestic power rates to remain among the lowest in North America.

Chart 3.1 Electricity price competitiveness


Main source for all data: Hydro Quebec's "Comparison of Electricity Prices in Major North American Cities" for rates in effect as of April 1, 2007.
BC Hydro rates effective April 1, 2008 are not reflected in the comparison, and comparator utility data has been adjusted to November 1, 2007 for known rate changes (based on BC Hydro estimates) and for movements in exchange rates.

BC Hydro's capital spending is driven as much by a requirement for sustaining existing capital (many of its key assets were constructed in the 1950's, 1960's and 1970's) as it is for capital expansion to meet the growing demands of a strong economy. Under the provincial government's 2007 Energy Plan, increasing demand is to be met with conservation and demand management, upgrades to BC Hydro's existing facilities, increased purchases from independent power producers, and, potentially, new largerscale projects.

The electric utility standard for reliability is defined as a combination of Average System Availability Index (ASAI) and Customer Average Interruption Duration Index (CAIDI). BC Hydro is generally in the third quartile of Canadian and US utilities for ASAI and CAIDI due to terrain, weather, and the long distances between the primary generating facilities on the Peace and Columbia Rivers and demand centres in the Lower Mainland and Vancouver Island. Although the number of forced outages across the generating system decreased in 2007/08, reliability was lower than planned due to the increased duration of the outages.

## BC Liquor Distribution Branch

LDB is responsible for the importation, distribution and retailing of beverage alcohol in British Columbia and the operation of government liquor stores and distribution centres in the province. LDB, under the authority of the Liquor Distribution Act, has the sole right to purchase beverage alcohol, both in and out of British Columbia, in accordance with the Importation of Intoxicating Liquors Act (Canada).

LDB has a workforce of approximately 3,500 full and part-time employees, and manages its retail and wholesale business through the operation of 199 government liquor stores throughout the province; two distribution centres located in Vancouver and Kamloops; and a head office facility in Vancouver.

LDB also issues appointments or authorizations and enters into contracts with the private sector for the operation of private retail outlets, such as licensee retail stores (LRSs), rural agency stores, beverage alcohol manufacturer stores, independent wine stores and duty-free stores.

Table 3.2 Liquor Distribution Branch
Five-Year Income Statement for the Years Ended March $31{ }^{1}$

| (\$ millions) | 2004 | 2005 | 2006 | 2007 | 2008 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Provincial liquor sales | 2,043.4 | 2,208.8 | 2,318.6 | 2,509.1 | 2,679.5 |
| Less: commissions and discounts | 69.5 | 91.3 | 124.9 | 142.1 | 180.0 |
| Net sales | 1,973.9 | 2,117.5 | 2,193.7 | 2,367.0 | 2,499.5 |
| Cost of sales | 1,037.4 | 1,109.0 | 1,170.8 | 1,276.2 | 1,396.5 |
| Gross margin | 936.5 | 1,008.5 | 1,022.9 | 1,090.8 | 1,103.0 |
| Operating expenses | (215.3) | (240.0) | (242.4) | (256.3) | (256.0) |
| Other income | 5.5 | 10.1 | 20.0 | 5.8 | 10.2 |
| Net income | 726.7 | 778.6 | 800.5 | 840.3 | 857.2 |
| Financial data: |  |  |  |  |  |
| Commissions as a per cent of total sales ...... | 3.40 | 4.13 | 5.39 | 5.66 | 6.72 |
| Gross margin percentage | 45.83 | 45.66 | 44.12 | 43.47 | 41.16 |
| Performance indicators: |  |  |  |  |  |
| Operating costs per dollar of revenue ${ }^{2}$ (cents) | 10.54 | 10.87 | 10.45 | 10.21 | 9.55 |
| Sales per square foot (dollars) ................... | 1,197 | 1,309 | 1,347 | 1,425 | 1,522 |
| Inventory turnover (times per year) .............. | 15.5 | 16.1 | 16.7 | 17.7 | 18.0 |

${ }^{1}$ Prior years are restated to be consistent with the current presentation.
${ }^{2}$ Excludes the impact of restructuring accruals.

As of March 31, 2008, there were a total of 1,106 private liquor outlets in the province, a 27 per cent increase from 809 stores five years ago. The expansion has been predominantly in the area of LRSs, whose numbers have been allowed to increase by over 52 per cent (from 431 to 654) in a move to bring more private sector competition into the liquor marketplace.

In 2007/08, beer (packaged and draught) accounted for 40 per cent of sales revenue followed by wine ( 29 per cent) and spirits ( 26 per cent). Although beer continues to generate the most revenue, its percentage of total sales has declined over the past five years while wine has shown a strong increase.

## Chart 3.2 Liquor sales by category



LDB has experienced a number of policy changes over the last five years that have affected its operating ratios. In addition to the increase in their numbers, LRSs are now permitted to sell spirits as well as beer and wine beverages, and their product discount has been increased to 16 per cent from the 10 per cent of five years ago. Other policy changes include moving from a percentage to a flat markup on beer products and the consolidation of a number of government liquor stores into larger "Signature" retail outlets.

From an operating perspective, the impacts on LDB from these policy changes has been a doubling of commissions as a percentage of total sales (currently at 6.7 per cent), a 4.7 per cent decrease in gross margin, and a 16 per cent reduction in market share for counter sales. However, LDB has introduced efficiencies in its distribution network by initiating direct shipments to LRSs from its warehouses instead of routing them through the local liquor stores. This change improved its inventory turnover to 18 times per year from 14.8 five years ago, and reduced its operating costs per dollar of revenue to 9.56 cents from 10.54 cents. Revamping the retail outlets has also improved sales efficiencies to $\$ 1,522$ per square foot from $\$ 1,197$.

## BC Lottery Corporation

British Columbia's gaming industry is operated and regulated under the authority and direction of the provincial government under the terms of the Criminal Code of Canada. Under the Gaming Control Act (2002), BCLC is designated as the agent of the

Table 3.3 British Columbia Lottery Corporation Five-Year Income Statement for the Years Ended March 31

| (\$ millions) | 2004 | 2005 | 2006 | 2007 | 2008 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Gaming revenue net of direct costs: |  |  |  |  |  |
| Lottery products | 358.1 | 356.6 | 353.6 | 368.5 | 355.1 |
| Casinos | 481.2 | 585.6 | 715.4 | 800.0 | 871.7 |
| Community gaming | 35.6 | 36.4 | 45.9 | 57.8 | 89.0 |
|  | 874.9 | 978.6 | 1,114.9 | 1,226.3 | 1,315.8 |
| Administrative costs | (90.8) | (95.3) | (102.2) | (106.7) | (118.8) |
| Amortization | (24.7) | (36.3) | (52.8) | (64.0) | (64.9) |
| GST and other costs (net) | (31.8) | (28.1) | (37.2) | (36.8) | (43.2) |
| Net income | 727.6 | 818.9 | 922.7 | 1,018.8 | 1,088.9 |
| Financial data: |  |  |  |  |  |
| Lottery product profit margin | 30.1 | 30.4 | 28.0 | 28.2 | 26.8 |
| Casino profit margin | 57.0 | 57.7 | 57.3 | 57.8 | 57.6 |
| Community gaming centre profit margin | 10.4 | 9.6 | 13.4 | 16.8 | 24.3 |
| Gross gaming receipts | 1,889.5 | 2,027.4 | 2,260.7 | 2,425.2 | 2,559.2 |
| Capital spending (\$millions) ..................... | 49.0 | 93.5 | 82.9 | 43.9 | 60.5 |
| Performance indicators: <br> Administrative costs as a percent of $\begin{array}{lllllll}\text { total revenue } \ldots . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . . ~ & 4.8 & 4.7 & 4.5 & 4.4 & 4.6\end{array}$ |  |  |  |  |  |
|  |  |  |  |  |  |
| Allocation of net income |  |  |  |  |  |
| Government of Canada | 7.9 | 8.0 | 8.3 | 8.4 | 8.5 |
| Funding for problem gaming programs ........ | $0.5{ }^{1}$ | - | - | - | - |
| Transfers to charities/local governments | 184.7 | 183.7 | 210.8 | 242.4 | 255.6 |
| Contribution to provincial revenue .............. | 534.5 | 627.2 | 703.6 | 768.0 | 824.8 |
|  | 727.6 | 818.9 | 922.7 | $\underline{\underline{1,018.8}}$ | $\underline{\underline{1,088.9}}$ |

[^12]Crown responsible for conducting, managing and operating all forms of lottery, casino and commercial bingo gaming in the province. BCLC also participates in the marketing of nationwide and regional lottery games in association with other provinces of Canada.

At its inception, BCLC operated within a limited, traditional lottery market. A number of policy changes in the late 1990s, including the introduction of slot machines in 1997/98 and full casino gaming in 1998/99, provided opportunity for growth of gaming in the province. In 2007/08, BCLC had gross gaming receipts of $\$ 2.6$ billion, while its net income amounted to $\$ 1.1$ billion, an almost four-fold increase from a decade ago. Each year, a portion of BCLC's net income is redistributed by the provincial government to charities and local governments. In 2007/08, this redistribution amounted to $\$ 256$ million ( 23.5 per cent).

BCLC has two corporate offices - Kamloops (finance, information technology and administration) and Richmond (sales and marketing) - and a workforce of about 640 FTEs. Retail operations and gaming is provided by a network of licensed and regulated service providers, including over 4,000 lottery retailers, 17 casinos, 15 commercial bingo halls, and 12 community gaming centres. It is estimated that the gaming industry in BC directly employs 16,400 people and generates $\$ 1.1$ billion in gaming facility development.

Casino operations account for more than half of BCLC's revenue and almost 70 per cent of its net win (after prizes), making it the most profitable part of BCLC's business. Based on revenue, the casino profit margin is more than double lottery products or community gaming, which includes commercial bingo halls and community gaming centres.

In May 2007 BC's Ombudsman made 23 recommendations to improve player protection and ticket validation procedures for lottery winnings. BCLC accepted the recommendations and developed Player First, a comprehensive change in the way lotteries are administered in the province. Implementing these changes resulted in the postponement of several new lottery games that were designed to restore some

Chart 3.3 Interprovincial gaming comparisons

measure of growth in lottery revenues which have been declining in recent years. BCLC expects improvement in the lottery revenue stream as player confidence is restored and the new products are introduced.

Community gaming was also in decline until the introduction of upgraded facilities and slot machines in 2004/05. Since then, community gaming profitability has improved by more than 150 per cent.

Despite the increase in gaming activity in BC over the last decade, gaming activity on a per capita basis is still moderate compared to the rest of Canada. BC ranks 4th out of the 10 provinces in terms of gaming expenditures per capita, and has the fewest electronic gaming devices per 1,000 of adult population of all the provinces (see Chart 3.3).

## BC Railway Company

BCRC's original mandate was to construct and operate a freight railway in British Columbia. Significant expansion of the corporation occurred in the 1990s, as it added to its rail network and acquired a telecommunications company, deep-sea bulk loading facilities in the Port of Vancouver, and barge operations in northern BC. BCRC also diversified into real estate development, and formed a joint venture management company. At its peak, BCRC was Canada's fourth largest railway, operating 2,314 kilometres of mainline track and 638 kilometres of industrial and yard track.

In 2002, the provincial government decided to wind down the operations of BCRC. The main initiative was the BC Rail Investment Partnership (BCRIP) agreement with CN, completed in July 2004. Under the agreement, BCRC's rail operations (with the exception of its Port Subdivision subsidiary) were sold to CN. BCRC retained ownership of the railway right-of-way, rail bed, and track infrastructure.

Table 3.4 British Columbia Railway Company Five-Year Income Statement for the Years Ended December $31{ }^{1}$

| (\$ millions) | 2003 | 2004 | 2005 | 2006 | 2007 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Revenue | 364.0 | 242.3 | 24.4 | 17.5 | 18.2 |
| Expenses | 285.7 | 223.4 | 35.3 | 33.7 | 35.4 |
| Operating income (loss) | 78.3 | 18.9 | (10.9) | (16.2) | (17.2) |
| Non-operating income (expenses) ${ }^{2}$ | (42.2) | (7.6) | 9.1 | 21.4 | 17.0 |
| Income before special items | 36.1 | 11.3 | (1.8) | 5.2 | (0.2) |
| Investment and asset impairment write-downs ${ }^{3}$ | - | (14.6) | (15.2) | - | - |
| Gain from BC Rail/CN transaction | - | 198.6 | (5.6) | - | - |
| Gain on sale of assets | 27.7 | - | $9.9{ }^{6}$ | 63.7 | 19.8 |
| Net income (loss) | 63.8 | 195.3 | (12.7) | 68.9 | 19.6 |

${ }^{1}$ Prior years are restated to be consistent with the current presentation.
${ }^{2}$ Includes gain (loss) from discontinued operations.
${ }^{3}$ Primarily relating to the investment in Vancouver Wharves Limited Partnership.
${ }^{4}$ Certain aspects of the BC Rail/CN transaction were finalized in 2005, resulting in a slight reduction to the gain recorded in 2004.
${ }^{5}$ Sale of Canadian Stevedoring Company Limited. The gain was realized over two years due to the structure of the transaction.
${ }^{6}$ Property sales, including sale of intermodal yard in 2006.

BCRC has also divested itself of its North Vancouver ports operations, including the sale of Canadian Stevedoring Ltd to P\&O Ports in 2003, and the recent divestiture of Vancouver Wharves (VW) through a 40-year non-renewable Operating Lease Agreement with Kinder Morgan Canada Terminals ULC (KMCT). Under terms of the lease, KMCT will consolidate VW operations and assume the remediation obligations for VW lands. As well, BCRC is in the process of selling surplus real estate holdings not required to support its operations.

BCRC's current mandate is to support and facilitate the British Columbia Ports Strategy and Pacific Gateway Strategy by providing consulting advice, acquiring and holding railway corridor and strategic port lands, and making related infrastructure investments for the province. BCRC's mandate includes the ongoing management of the agreements with CN and KMCT, other port-related holdings and the Port Subdivision as part of the provincial government's overall Pacific Gateway Strategy.

BCRC is governed by two principal pieces of legislation. The British Columbia Railway Act establishes the corporation's structure, responsibilities and accountabilities. The British Columbia Railway Finance Act establishes the borrowing and investment framework for BCRC.

## Insurance Corporation of BC

ICBC is one of BC's largest corporations and one of Canada's largest property and casualty insurers. ICBC earns approximately $\$ 3.5$ billion in insurance premiums from over 3.1 million policies sold annually, and currently holds a $\$ 9.6$ billion investment portfolio. ICBC offers automobile insurance products and services through a province-wide network of more than 900 independent brokers, government agents and appointed agents. ICBC processes almost 1 million claims per year through its 24-hour telephone claims handling facility, province-wide network of 39 claims service locations, and corporate website, www.icbc.com.

ICBC was established in 1973 under the Insurance Corporation Act to provide universal property and casualty liability (i.e. Basic) automobile insurance to BC motorists, which was made compulsory. At the time it was established, ICBC was designated the sole provider of all automobile insurance products in British Columbia, Basic and Optional. Soon afterwards, the legislation was amended to allow private insurance companies to compete in the sale of non-compulsory Optional automobile insurance products. As part of its mandate, ICBC also provides driver licensing services, vehicle licensing and registration services, and fines collection on behalf of the provincial government.

In 2003, the provincial government mandated a number of changes to ICBC's operations in order to ensure fair competition among all insurance providers in the Optional insurance marketplace. The British Columbia Utilities Commission (BCUC) was directed to regulate ICBC's Basic insurance rates, and ICBC was required to separately disclose information on its Basic insurance line of business to the BCUC for Basic insurance rate setting purposes and in order to ensure appropriate cost allocation between the Basic and Optional lines of business.

Government also set out minimum capitalization targets for both the Basic and Optional lines of business, based on the minimum capital test for insurance companies in Canada as required by the federal Office of the Superintendent of Financial Institutions, and the timeframes by which the targets must be achieved.

Table 3.5 Insurance Corporation of British Columbia Five-Year Income Statement for the Years Ended December $31{ }^{1}$

| (\$ millions) | 2003 | 2004 | 2005 | 2006 | 2007 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Revenue: |  |  |  |  |  |
| Net premiums | 2,852.4 | 3,026.5 | 3,117.4 | 3,256.9 | 3,482.4 |
| Investment income | 329.9 | 395.3 | 579.4 | 512.3 | 611.6 |
| Service fees | 33.6 | 36.6 | 37.5 | 47.1 | 66.0 |
|  | 3,215.9 | 3,458.4 | 3,734.3 | 3,816.3 | 4,160.0 |
| Claims and expenses: |  |  |  |  |  |
| Claims incurred | 2,208.1 | 2,242.3 | 2,444.5 | 2,544.4 | 2,646.4 |
| Prior years' claims adjustments | $(39.6){ }^{3}$ | (4.7) | 80.7 | 99.0 | (33.8) |
| Net claims incurred | 2,168.5 | 2,237.6 | 2,525.2 | 2,643.4 | 2,612.6 |
| Claims services and operations ................ | 409.3 | 419.3 | 423.8 | 433.8 | 450.8 |
| Insurance premium taxes and commissions . | 274.8 | 323.2 | 478.5 | 292.2 | 380.5 |
| Non-insurance operating costs | 102.6 | 105.3 | 108.9 | 96.8 | 92.9 |
|  | 2,955.2 | 3,085.4 | 3,536.4 | 3,466.2 | 3,536.8 |
| Income before unusual items | 260.7 | 373.0 | 197.9 | 350.1 | 623.2 |
| Unusual items | 14.1 | - | - | - | 19.1 |
| Net income | 274.8 | 373.0 | 197.9 | 350.1 | 642.3 |
| Financial data: |  |  |  |  |  |
| Average premium (\$) | 998 | 1,036 | 1,038 | 1,051 | 1,094 |
| Claims incurred per thousand earned policies ${ }^{5}$ | 336 | 327 | 316 | 314 | 319 |
| Average cost per claim incurred (\$) ${ }^{6} \ldots \ldots \ldots$. | 2,372 | 2,414 | 2,646 | 2,687 | 2,668 |
| Performance indicators: |  |  |  |  |  |
| Loss ratio | 87.4 | 83.2 | 90.2 | 90.4 | 83.7 |
| Insurance expense ratio ......................... | 15.5 | 15.9 | 16.0 | 15.7 | 16.0 |
| Return on investments ${ }^{7}$. | 7.2 | 6.1 | 6.4 | 7.3 | 6.0 |

${ }^{1}$ Prior years are restated to be consistent with the current presentation.
${ }^{2}$ Claims incurred costs for 2003 are presented on an undiscounted basis.
${ }^{3}$ Includes the cumulative adjustment to retained earnings for a change in accounting policy to present claims on a discounted basis.
${ }^{4}$ Gain on sale of property and equipment.
${ }^{5}$ Represents the number of claims reported per thousand policies earned during the year
${ }^{6}$ Average claims incurred cost per claims reported.
${ }^{7}$ Four-year annualized return.

Since 2004, ICBC has maintained an average 4.8 per cent growth in premium revenue, primarily due to the increasing number of vehicles in the province, higher average optional insurance sales and changes to both Basic and Optional insurance rates. Investment income has also been strong, with investment returns exceeding comparable market-based benchmarks in each of the last four years.

Rising injury claims costs are a concern throughout the automobile insurance industry. ICBC's claims costs account for approximately 75 per cent of ICBC's total expenditures, and injury claims costs make up 60 per cent of that amount. Injury claims costs have increased by 23 per cent since 2003, reflecting a 27 per cent increase in the cost per claim, partially offset by a decrease in the number of claims. Comparatively, material damage claims costs have increased by 16 per cent since 2003, reflecting a 7 to 8 per cent increase in cost per claim and an equal increase in the number of claims.

Chart 3.4 ICBC injury and material damages claims


In May 2007, Basic insurance rates were increased by 3.3 per cent due to rising injury claims costs. The rate increase was approved by BCUC in January 2008. Rates for 2008 have yet to be determined.

ICBC continues to maintain its market share for Optional insurance products. Enabled by ongoing profitability, ICBC was able to provide approximately $\$ 41$ million in refunds to Optional policyholders and $\$ 100$ million in Optional insurance rate reductions in 2005 and 2006. This was followed by an additional 3.8 per cent decrease in the average premiums for Optional insurance coverage in May 2007. For 2008, Optional insurance rates are expected to be further decreased by about 3 per cent, effective July 1, 2008.

## BC Transmission Corporation

BCTC was established in 2003 to manage the provincially owned transmission system by operating, maintaining, planning and expanding the transmission system and managing interconnections with independent power producers. BCTC provides safe, reliable and cost effective transmission service for a variety of system users through the Open Access Transmission Tariff. The heritage transmission system owned by BC Hydro is the second largest in the Pacific Northwest with over 18,300 kilometres of high-voltage power lines, underground and submarine cables; 22,000 steel towers; 100,000 wood poles; and 292 substations. BCTC owns the control centre assets, which are required for operating and controlling the transmission system.

BCTC's mandate is to provide open and fair access to the provincially owned electric transmission system, facilitate private generation investment in BC and maintain access to the Western North American wholesale electricity market. BCTC's powers and functions are set out in the Transmission Corporation Act (2003), and in agreements with BC Hydro that have been designated under that act.

Table 3.6 British Columbia Transmission Corporation Five-Year Income Statement for the Years Ended March $31{ }^{1}$

| (\$ millions) | 2004 | 2005 | 2006 | 2007 | 2008 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Revenue | 42.3 | 94.8 | 205.3 | 189.8 | 193.4 |
| Expenses: |  |  |  |  |  |
| Operations, maintenance and administration . | 35.7 | 71.6 | 157.2 | 167.8 | 177.6 |
| Amortization | 4.9 | 17.3 | 19.7 | 14.2 | 14.4 |
| Finance charges and other costs | 0.8 | 2.5 | 6.8 | 6.5 | 6.3 |
|  | 41.4 | 91.4 | 183.7 | 188.5 | 198.3 |
| Operating results | 0.9 | 3.4 | 21.6 | 1.3 | (4.9) |
| Net transfer (to) from regulatory accounts ..... | - | - | (8.1) | 1.8 | 4.3 |
| Accounting policy change for construction financing $\qquad$ | - | - | - | - | 3.8 |
| Net income | 0.9 | 3.4 | 13.5 | 3.1 | 3.2 |
| Financial data: |  |  |  |  |  |
| Capital spending | 3.9 | 13.7 | 20.8 | 50.6 | 66.2 |
| Debt (including current portion) ................. | 17.2 | 40.2 | 37.2 | 37.0 | 85.8 |
| Performance indicators: |  |  |  |  |  |
| System Average Interruption Duration |  |  |  |  |  |
| Index (hours) ..................................... | 2.74 | 2.33 | 2.07 | 4.23 | 2.43 |
| Operating costs as a percent of revenue ...... | 84.4 | 75.5 | 76.6 | 88.4 | 91.8 |

${ }^{1}$ Prior years are restated to be consistent with the current presentation.
BCTC is subject to regulation by the British Columbia Utilities Commission (BCUC), which reviews BCTC's tariff structure and proposed transmission projects. BCTC has a number of transmission projects underway, including the Vancouver Island Transmission Reinforcement and a major 500-kilovolt reinforcement from the Southern Interior to the Lower Mainland. In March 2008, BCTC's project to consolidate and modernize its transmission control centres and systems became operational.

Capital spending on transmission assets is reflected in BC Hydro's financial statements. BCTC's own capital spending primarily reflects the System Control Modernization Project and business systems.

System Average Interruption Duration Index (SAIDI) is a measure of the reliability of the transmission system that BCTC operates and manages. It includes all planned and unplanned outages, and excludes interruptions attributed to generators. It is calculated as the average amount of time in hours across all transmission delivery points that service is interrupted in a year due to planned or unplanned outages. In 2007/08 SAIDI amounted to 2.43 hours, a decline of 43 per cent from 2006/07 reflecting milder weather compared to the powerful storms experienced in the fall and winter of 2006.

## Columbia Power Corporation

CPC was incorporated in 1994 as a precursor to the Columbia Basin Initiative, a unique arrangement under which the provincial government directly shared a portion of the revenue from the sale of downstream power benefits from the Columbia River Treaty with the residents of the Columbia Basin in recognition of the significant economic, environmental and social costs resulting from the construction of the three dams required by the treaty.

The Columbia Basin Initiative was launched in 1995 with the Columbia Basin Trust Act, which created Columbia Basin Trust (CBT), and the 1995 Financial

Table 3.7 Columbia Power Corporation Five-Year Income Statement for the Years Ended March 31

| (\$ millions) | 2004 | 2005 | 2006 | 2007 | 2008 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Revenue | 30.0 | 29.2 | 31.7 | 35.0 | 41.8 |
| Expenses: |  |  |  |  |  |
| Water rentals | 3.5 | 4.1 | 4.0 | 4.2 | 4.7 |
| Operations, maintenance and administration . | 3.0 | 3.2 | 3.1 | 3.6 | 5.4 |
| Amortization | 6.8 | 6.9 | 6.3 | 6.4 | 7.9 |
| Other costs | 1.7 | 2.4 | 1.9 | 1.7 | 3.7 |
|  | 15.0 | 16.6 | 15.3 | 15.9 | 21.7 |
| Operating results | 15.0 | 12.6 | 16.4 | 19.1 | 20.1 |
| Finance charges | (6.7) | (8.4) | (8.9) | (8.5) | (8.3) |
| Unusual items | - | 1.5 | (4.4) | 4.2 | 3.9 |
| Net income | 8.3 | 5.7 | 3.1 | 14.8 | 15.7 |
| Financial data: |  |  |  |  |  |
| Capital spending on power projects ............ | 50.3 | 41.7 | 17.2 | 10.4 | 15.2 |
| Debt (including current portion) .................. | 107.7 | 128.4 | 123.4 | 118.0 | 109.4 |
| Performance indicators: |  |  |  |  |  |
| Debt to Equity Ratio ............................... | 26:74 | 30:70 | 29:71 | 27:73 | 25:75 |
| ROCE (per cent) ................................... | 3.71 | 2.95 | 3.87 | 4.44 | 4.62 |

Agreement between the provincial government and CBT. Under the agreement, CPC and CBT each received $\$ 250$ million over 10 years to provide equity for qualifying power project developments in the region. Returns from CBT's 50 per cent share are used by CBT to provide benefits to the people of the region, in accordance with the Columbia Basin Trust Act.

CPC's mandate is to develop the core hydroelectric projects and other qualifying power projects through joint ventures with subsidiaries of CBT, and to manage the joint ventures. CPC finances the power projects using the government's equity contributions, retained earnings and limited-recourse project debt, without government debt guarantees.

The purchase of the Brilliant Dam in 1996 was the first investment by the joint venture partners. In addition, three projects were designated as core to the initiative: Arrow Lakes Generating Station (completed); Brilliant Expansion (in service July 2007); and Waneta Expansion (in the development phase). Other generation, distribution and transmission projects can be carried out by CPC and CBT, provided both parties agree and the projects meet the same commercial and other tests as the core projects.

CPC's return on capital employed (ROCE) over the last five years has gradually increased reflecting completion of the Brilliant Expansion. Now that this project is in operation, further improvement in the provincial government's overall return on its investment in the Columbia Basin projects is expected.

CPC is a small organization, with fewer than 45 full-time equivalent positions, located in Castlegar. The corporation focuses on asset management activities while engaging private sector firms to provide construction, plant operation and specialist consulting services. Through its joint ventures, CPC is one of the largest producers of electricity in British Columbia.

## Provincial Capital Commission

The Capital Commission Act provides PCC with the authority to protect and enhance the amenity value of the Capital Improvement District (CID), which includes the City of Victoria, the municipalities of Esquimalt and Oak Bay, the Saanich Peninsula and the Western Communities. This mandate was expanded to include the delivery of Outreach programs intended to connect British Columbians with their capital, and foster awareness of and pride in the diverse cultures and rich history of the province.

PCC owns and manages a property inventory within the CID that includes heritage buildings, Inner Harbour ferry terminal facilities and development sites currently used as temporary parking lots, parks and green space. As a self-supporting Crown corporation, net income from its property portfolio is used to fund its outreach programs, property maintenance and other initiatives.

PCC is an active supporter of BC150 Years celebrations through a variety of events including Festival 150, to be held on the BC Day long weekend in August 2008. Another major initiative focuses on research and other studies for redevelopment of the Inner Harbour including a revitalized Belleville Port Facility.

Reserves represent past earnings that are an important source of financing for PCC programs, building remediation and capital maintenance. The reserve balance has increased to $\$ 1.3$ million in 2007/08 reflecting the completion of structural and seismic upgrades to the Crystal Gardens.

Table 3.8 Provincial Capital Commission
Five-Year Income Statement for the Years Ended March 31

| (\$ thousands) | 2004 | 2005 | 2006 | 2007 | 2008 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Revenue | 3,557 | 3,181 | 2,580 | 3,089 | 3,322 |
| Expenses: |  |  |  |  |  |
| Operating and program costs | 3,019 | 2,853 | 2,159 | 2,346 | 2,777 |
| Amortization | 262 | 270 | 284 | 372 | 401 |
|  | 3,281 | 3,123 | 2,443 | 2,718 | 3,178 |
| Operating results | 276 | 58 | 137 | 371 | 144 |
| Property Plan dispositions (net of expenses) | - | - | - | - | 645 |
| Grants from restricted reserves ${ }^{1}$. | (246) | (182) | (106) | (35) | (223) |
| Transition costs, Crystal Gardens | (59) | (549) | (51) | - | - |
| Net income | (29) | (673) | (20) | 336 | 566 |
| Financial data: |  |  |  |  |  |
| Capital spending, net of contributions .......... | 697 | 377 | 1,074 | 228 | 195 |
| Deferred contribution - Belleville Port Facility. | 1,377 | 1,330 | 1,163 | 1,122 | 1,078 |
| Restricted reserves................................ | 1,220 | 1,223 | 295 | 95 | 472 |
| Unrestricted reserves .............................. | 1,299 | 413 | 414 | 743 | 850 |

[^13]
## Appendix 1

Economic Review

Table A1.1A Aggregate and Labour Market Indicators

|  | Population ${ }^{1}$ (thousands) | Nominal GDP (\$ millions) | Real GDP <br> (chained) <br> (\$2002 millions) | Personal income (\$ millions) | Capital investment (\$ millions) | Business incorporations (number) | Labour force (thousands) | Employment (thousands) | Unemployment rate (per cent) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1980 | 2,743 | - | - | - | - | 21,381 | 1,357 | 1,266 | 6.7 |
| 1981 | 2,824 | 44,869 | 84,482 | 37,220 | - | 23,368 | 1,416 | 1,320 | 6.8 |
| 1982 | 2,873 | 45,024 | 79,324 | 40,425 | - | 11,432 | 1,427 | 1,253 | 12.1 |
| 1983 | 2,905 | 47,477 | 79,824 | 41,634 | - | 13,787 | 1,446 | 1,245 | 13.9 |
| 1984 | 2,946 | 49,840 | 80,440 | 43,734 | - | 14,052 | 1,465 | 1,245 | 15.0 |
| 1985 | 2,974 | 53,540 | 86,026 | 46,588 | - | 15,581 | 1,491 | 1,274 | 14.6 |
| 1986 | 3,004 | 56,547 | 86,187 | 48,911 | - | 17,067 | 1,524 | 1,327 | 12.9 |
| 1987 | 3,050 | 62,515 | 91,503 | 52,903 | - | 18,691 | 1,567 | 1,378 | 12.1 |
| 1988 | 3,115 | 69,408 | 96,824 | 58,298 | - | 18,703 | 1,599 | 1,435 | 10.3 |
| 1989 | 3,198 | 75,582 | 100,007 | 65,009 | - | 21,817 | 1,659 | 1,508 | 9.1 |
| 1990 | 3,291 | 79,350 | 101,408 | 72,038 | - | 19,550 | 1,703 | 1,560 | 8.4 |
| 1991 | 3,373 | 81,849 | 101,593 | 75,336 | 17,370 | 18,528 | 1,751 | 1,578 | 9.9 |
| 1992 | 3,468 | 87,242 | 104,216 | 78,610 | 17,979 | 20,406 | 1,800 | 1,617 | 10.1 |
| 1993 | 3,567 | 94,077 | 108,874 | 81,914 | 18,875 | 22,955 | 1,848 | 1,668 | 9.7 |
| 1994 | 3,676 | 100,512 | 111,945 | 85,703 | 21,353 | 25,774 | 1,918 | 1,743 | 9.1 |
| 1995 | 3,777 | 105,670 | 114,620 | 90,056 | 20,591 | 23,846 | 1,951 | 1,786 | 8.5 |
| 1996 | 3,874 | 108,865 | 117,442 | 92,661 | 19,408 | 22,848 | 1,988 | 1,816 | 8.7 |
| 1997 | 3,949 | 114,383 | 121,177 | 95,925 | 22,552 | 22,958 | 2,031 | 1,861 | 8.4 |
| 1998 | 3,983 | 115,641 | 122,766 | 98,135 | 20,819 | 20,759 | 2,038 | 1,858 | 8.8 |
| 1999 | 4,011 | 120,921 | 126,708 | 101,465 | 21,152 | 21,009 | 2,065 | 1,894 | 8.3 |
| 2000 | 4,039 | 131,333 | 132,578 | 107,624 | 21,799 | 21,515 | 2,080 | 1,931 | 7.1 |
| 2001 | 4,078 | 133,514 | 133,403 | 110,369 | 23,414 | 19,749 | 2,083 | 1,922 | 7.7 |
| 2002 | 4,115 | 138,193 | 138,193 | 113,451 | 23,732 | 21,262 | 2,148 | 1,965 | 8.5 |
| 2003 | 4,155 | 145,642 | 141,435 | 117,126 | 25,434 | 23,243 | 2,191 | 2,015 | 8.0 |
| 2004 | 4,204 | 157,365 | 146,629 | 124,090 | 29,665 | 25,428 | 2,222 | 2,063 | 7.2 |
| 2005 | 4,260 | 169,404 | 153,208 | 131,316 | 33,254 | 28,593 | 2,263 | 2,131 | 5.9 |
| 2006 | 4,320 | 180,328 | 158,335 | 141,098 | 39,912 | 30,667 | 2,305 | 2,196 | 4.8 |
| 2007 | 4,380 | 190,214 | 163,200 | 150,379 | 42,086 | 30,841 | 2,366 | 2,266 | 4.2 |


|  | Population ${ }^{1}$ <br> (\% change) | Nominal GDP (\% change) | Real GDP <br> (\% change) | Personal income (\% change) | Capital investment (\% change) | Business incorporations (\% change) | Labour force (\% change) | Employment <br> (\% change) | Unemployment rate (change) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1981 ....... | 2.9 | - | - | - | - | 9.3 | 4.3 | 4.2 | 0.1 |
| 1982 ....... | 1.7 | 0.3 | (6.1) | 8.6 | - | (51.1) | 0.8 | (5.0) | 5.3 |
| 1983 ....... | 1.1 | 5.4 | 0.6 | 3.0 | - | 20.6 | 1.3 | (0.7) | 1.8 |
| 1984 ....... | 1.4 | 5.0 | 0.8 | 5.0 | - | 1.9 | 1.3 | 0.0 | 1.1 |
| 1985 ....... | 1.0 | 7.4 | 6.9 | 6.5 | - | 10.9 | 1.8 | 2.3 | (0.4) |
| 1986 ....... | 1.0 | 5.6 | 0.2 | 5.0 | - | 9.5 | 2.2 | 4.2 | (1.7) |
| 1987 ....... | 1.5 | 10.6 | 6.2 | 8.2 | - | 9.5 | 2.8 | 3.8 | (0.8) |
| 1988 ....... | 2.1 | 11.0 | 5.8 | 10.2 | - | 0.1 | 2.0 | 4.1 | (1.8) |
| 1989 ....... | 2.6 | 8.9 | 3.3 | 11.5 | - | 16.6 | 3.8 | 5.1 | (1.2) |
| 1990 ....... | 2.9 | 5.0 | 1.4 | 10.8 | - | (10.4) | 2.6 | 3.4 | (0.7) |
| 1991 ....... | 2.5 | 3.1 | 0.2 | 4.6 | - | (5.2) | 2.8 | 1.1 | 1.5 |
| 1992 ....... | 2.8 | 6.6 | 2.6 | 4.3 | 3.5 | 10.1 | 2.8 | 2.5 | 0.2 |
| 1993 ...... | 2.9 | 7.8 | 4.5 | 4.2 | 5.0 | 12.5 | 2.7 | 3.1 | (0.4) |
| 1994 ....... | 3.0 | 6.8 | 2.8 | 4.6 | 13.1 | 12.3 | 3.8 | 4.5 | (0.6) |
| 1995 ....... | 2.8 | 5.1 | 2.4 | 5.1 | (3.6) | (7.5) | 1.7 | 2.4 | (0.6) |
| 1996 ....... | 2.6 | 3.0 | 2.5 | 2.9 | (5.7) | (4.2) | 1.9 | 1.7 | 0.2 |
| 1997 ....... | 1.9 | 5.1 | 3.2 | 3.5 | 16.2 | 0.5 | 2.1 | 2.4 | (0.3) |
| 1998 ....... | 0.9 | 1.1 | 1.3 | 2.3 | (7.7) | (9.6) | 0.4 | (0.1) | 0.4 |
| 1999 ....... | 0.7 | 4.6 | 3.2 | 3.4 | 1.6 | 1.2 | 1.3 | 1.9 | (0.5) |
| 2000 ....... | 0.7 | 8.6 | 4.6 | 6.1 | 3.1 | 2.4 | 0.7 | 1.9 | (1.2) |
| 2001 ....... | 1.0 | 1.7 | 0.6 | 2.6 | 7.4 | (8.2) | 0.1 | (0.5) | 0.6 |
| 2002 ....... | 0.9 | 3.5 | 3.6 | 2.8 | 1.4 | 7.7 | 3.1 | 2.3 | 0.8 |
| 2003 ....... | 1.0 | 5.4 | 2.3 | 3.2 | 7.2 | 9.3 | 2.0 | 2.5 | (0.5) |
| 2004 ...... | 1.2 | 8.0 | 3.7 | 5.9 | 16.6 | 9.4 | 1.4 | 2.4 | (0.8) |
| 2005 ...... | 1.3 | 7.7 | 4.5 | 5.8 | 12.1 | 12.4 | 1.9 | 3.3 | (1.3) |
| 2006 ....... | 1.4 | 6.4 | 3.3 | 7.4 | 20.0 | 7.3 | 1.8 | 3.1 | (1.1) |
| 2007 ....... | 1.4 | 5.5 | 3.1 | 6.6 | 5.4 | 0.6 | 2.7 | 3.2 | (0.6) |

[^14]Table A1.1B Prices, Earnings and Financial Indicators

|  | $\begin{gathered} \text { BC } \\ \text { CPI } \\ (2002=100) \\ \hline \end{gathered}$ | $\begin{gathered} \text { Vancouver } \\ \text { CPI } \\ (2002=100) \\ \hline \end{gathered}$ | Average weekly wage rate ${ }^{1}$ (\$) | Labour income (\$ millions) | Personal income per capita (dollars) | Personal Disposable Income per capita (dollars) | $\begin{gathered} \text { Prime } \\ \text { rate } \\ \text { (per cent) } \end{gathered}$ | Can/US exchange rate (US cents) | Conventional <br> (5 year) <br> mortgage rate (per cent) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1980 | 45.4 | 44.8 | - | - | - | - | 14.3 | 85.5 | 14.5 |
| 1981 | 51.8 | 51.2 | - | 25,637 | 13,180 | 10,793 | 19.3 | 83.4 | 18.4 |
| 1982 | 57.3 | 56.6 | - | 26,497 | 14,071 | 11,482 | 15.8 | 81.1 | 18.0 |
| 1983 | 60.4 | 59.7 | - | 27,018 | 14,329 | 11,588 | 11.2 | 81.1 | 13.2 |
| 1984 | 62.8 | 62.1 | - | 27,811 | 14,847 | 12,141 | 12.1 | 77.2 | 13.6 |
| 1985 | 64.8 | 64.0 | - | 29,100 | 15,664 | 12,780 | 10.6 | 73.2 | 12.1 |
| 1986 | 66.7 | 66.2 | - | 30,339 | 16,281 | 13,133 | 10.5 | 72.0 | 11.2 |
| 1987 | 68.7 | 68.2 | - | 32,837 | 17,344 | 13,853 | 9.5 | 75.4 | 11.2 |
| 1988 | 71.2 | 70.6 | - | 36,110 | 18,713 | 14,843 | 10.8 | 81.3 | 11.6 |
| 1989 | 74.4 | 73.8 | - | 40,295 | 20,329 | 16,150 | 13.3 | 84.5 | 12.1 |
| 1990 | 78.4 | 77.8 | - | 44,216 | 21,891 | 17,010 | 14.1 | 85.7 | 13.4 |
| 1991 | 82.6 | 81.9 | - | 46,296 | 22,332 | 17,311 | 9.9 | 87.3 | 11.1 |
| 1992 | 84.8 | 84.3 | - | 48,924 | 22,664 | 17,456 | 7.5 | 82.7 | 9.5 |
| 1993 | 87.8 | 87.3 | - | 51,312 | 22,962 | 17,804 | 5.9 | 77.5 | 8.8 |
| 1994 | 89.5 | 89.1 | - | 53,972 | 23,316 | 17,970 | 6.9 | 73.2 | 9.5 |
| 1995 | 91.6 | 91.3 | - | 56,768 | 23,843 | 18,302 | 8.6 | 72.9 | 9.2 |
| 1996 | 92.4 | 92.1 | - | 58,517 | 23,917 | 18,221 | 6.1 | 73.3 | 7.9 |
| 1997 | 93.1 | 92.6 | 612.63 | 60,681 | 24,294 | 18,484 | 5.0 | 72.2 | 7.1 |
| 1998 | 93.4 | 93.0 | 621.21 | 61,965 | 24,638 | 18,676 | 6.6 | 67.4 | 6.9 |
| 1999 | 94.4 | 93.9 | 628.82 | 64,045 | 25,295 | 19,298 | 6.4 | 67.3 | 7.6 |
| 2000 | 96.1 | 96.0 | 639.37 | 68,369 | 26,645 | 20,277 | 7.3 | 67.3 | 8.4 |
| 2001 | 97.7 | 97.8 | 648.19 | 70,044 | 27,062 | 20,923 | 5.8 | 64.6 | 7.4 |
| 2002 | 100.0 | 100.0 | 668.04 | 72,900 | 27,567 | 21,527 | 4.2 | 63.7 | 7.0 |
| 2003 | 102.2 | 102.0 | 683.68 | 75,605 | 28,187 | 22,021 | 4.7 | 71.4 | 6.4 |
| 2004 | 104.2 | 104.0 | 686.74 | 80,376 | 29,518 | 23,006 | 4.0 | 76.8 | 6.2 |
| 2005 | 106.3 | 106.0 | 704.49 | 85,799 | 30,824 | 23,839 | 4.4 | 82.5 | 6.0 |
| 2006 | 108.1 | 108.0 | 726.02 | 93,102 | 32,660 | 25,364 | 5.8 | 88.2 | 6.7 |
| 2007 | 110.0 | 110.2 | 747.84 | 98,866 | 34,331 | 26,607 | 6.1 | 93.1 | 7.1 |


|  | BC <br> CPI <br> (\% change) | Vancouver CPI <br> (\% change) | Average weekly wage rate ${ }^{1}$ (\% change) | Labour income (\% change) | Personal income per capita (\% change) | Personal <br> Disposable Income per capita (\% change) | Prime rate (change) | Can/US exchange rate (change) | Conventional <br> (5 year) <br> mortgage rate (change) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1981 | 14.1 | 14.3 | - | - | - | - | 5.0 | (2.1) | 3.9 |
| 1982 | 10.6 | 10.5 | - | 3.4 | 6.8 | 6.4 | (3.5) | (2.4) | (0.3) |
| 1983 | 5.4 | 5.5 | - | 2.0 | 1.8 | 0.9 | (4.6) | 0.1 | (4.8) |
| 1984 | 4.0 | 4.0 | - | 2.9 | 3.6 | 4.8 | 0.9 | (3.9) | 0.4 |
| 1985 | 3.2 | 3.1 | - | 4.6 | 5.5 | 5.3 | (1.5) | (4.0) | (1.5) |
| 1986 | 2.9 | 3.4 | - | 4.3 | 3.9 | 2.8 | (0.1) | (1.3) | (0.9) |
| 1987 | 3.0 | 3.0 | - | 8.2 | 6.5 | 5.5 | (1.0) | 3.4 | (0.0) |
| 1988 | 3.6 | 3.5 | - | 10.0 | 7.9 | 7.1 | 1.3 | 5.8 | 0.4 |
| 1989 | 4.5 | 4.5 | - | 11.6 | 8.6 | 8.8 | 2.5 | 3.2 | 0.5 |
| 1990 | 5.4 | 5.4 | - | 9.7 | 7.7 | 5.3 | 0.7 | 1.2 | 1.3 |
| 1991 | 5.4 | 5.3 | - | 4.7 | 2.0 | 1.8 | (4.1) | 1.6 | (2.2) |
| 1992 | 2.7 | 2.9 | - | 5.7 | 1.5 | 0.8 | (2.5) | (4.5) | (1.6) |
| 1993 | 3.5 | 3.6 | - | 4.9 | 1.3 | 2.0 | (1.5) | (5.2) | (0.7) |
| 1994 | 1.9 | 2.1 | - | 5.2 | 1.5 | 0.9 | 0.9 | (4.3) | 0.8 |
| 1995 | 2.3 | 2.5 | - | 5.2 | 2.3 | 1.8 | 1.8 | (0.4) | (0.4) |
| 1996 | 0.9 | 0.9 | - | 3.1 | 0.3 | (0.4) | (2.6) | 0.5 | (1.2) |
| 1997 | 0.8 | 0.5 | - | 3.7 | 1.6 | 1.4 | (1.1) | (1.1) | (0.9) |
| 1998 | 0.3 | 0.4 | 1.4 | 2.1 | 1.4 | 1.0 | 1.6 | (4.8) | (0.1) |
| 1999 | 1.1 | 1.0 | 1.2 | 3.4 | 2.7 | 3.3 | (0.2) | (0.1) | 0.6 |
| 2000 | 1.8 | 2.2 | 1.7 | 6.8 | 5.3 | 5.1 | 0.8 | 0.0 | 0.8 |
| 2001 | 1.7 | 1.9 | 1.4 | 2.4 | 1.6 | 3.2 | (1.5) | (2.8) | (0.9) |
| 2002 | 2.4 | 2.2 | 3.1 | 4.1 | 1.9 | 2.9 | (1.6) | (0.9) | (0.4) |
| 2003 | 2.2 | 2.0 | 2.3 | 3.7 | 2.2 | 2.3 | 0.5 | 7.7 | (0.6) |
| 2004 | 2.0 | 2.0 | 0.4 | 6.3 | 4.7 | 4.5 | (0.7) | 5.5 | (0.2) |
| 2005 | 2.0 | 1.9 | 2.6 | 6.7 | 4.4 | 3.6 | 0.4 | 5.7 | (0.2) |
| 2006 | 1.7 | 1.9 | 3.1 | 8.5 | 6.0 | 6.4 | 1.4 | 5.7 | 0.7 |
| 2007 | 1.8 | 2.0 | 3.0 | 6.2 | 5.1 | 4.9 | 0.3 | 4.9 | 0.4 |

[^15]Table A1.1C Other Indicators

|  | Manufacturing <br> shipments <br> (\$ millions) | Retail sales ${ }^{1}$ (\$ millions) | Housing starts (number) | Non-residential building permits (\$ millions) | Tourism GDP ${ }^{2}$ (\$ millions) | High-tech GDP ${ }^{2}$ <br> (\$ millions) | BC product exports (\$ millions) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1980 ........ | - | - | 37,546 | 1,207 | - |  | 12,708 |
| 1981 ........ | - | - | 41,585 | 1,335 | - |  | 12,888 |
| 1982 ........ | - | - | 19,807 | 1,026 | - | - | 12,353 |
| 1983 ........ | - | - | 22,607 | 775 | - |  | 13,244 |
| 1984 ........ | - | - | 16,169 | 827 | - |  | 15,748 |
| 1985 ........ | - | - | 17,969 | 812 | - | - | 13,591 |
| 1986 ........ | - | - | 20,687 | 912 | - | - | 13,033 |
| 1987 ........ | - | - | 28,944 | 999 | - | - | 15,883 |
| 1988 ........ | - | - | 30,487 | 1,647 | - | - | 17,822 |
| 1989 ........ | - | - | 38,894 | 1,812 | - | - | 18,307 |
| 1990 ........ | - | - | 36,720 | 1,833 | - | - | 16,605 |
| 1991 ........ | - | 25,022 | 31,875 | 1,803 | - |  | 15,253 |
| 1992 ........ | 24,398 | 26,194 | 40,621 | 2,082 | - | - | 16,336 |
| 1993 ........ | 26,583 | 28,463 | 42,807 | 1,944 | - |  | 19,033 |
| 1994 ........ | 30,333 | 31,770 | 39,408 | 1,772 | - | - | 22,856 |
| 1995 ........ | 34,207 | 34,219 | 27,057 | 1,966 | - |  | 26,873 |
| 1996 ........ | 32,932 | 34,775 | 27,641 | 1,957 | - | - | 25,717 |
| 1997 ........ | 33,496 | 36,591 | 29,351 | 1,960 | 4,482 | 5,104 | 26,699 |
| 1998 ........ | 31,757 | 35,762 | 19,931 | 2,022 | 4,630 | 5,428 | 25,942 |
| 1999 ........ | 36,679 | 36,373 | 16,309 | 2,104 | 4,806 | 5,534 | 29,044 |
| 2000. | 40,699 | 38,435 | 14,418 | 2,089 | 5,046 | 6,242 | 33,639 |
| 2001 ........ | 38,303 | 40,719 | 17,234 | 2,125 | 5,192 | 6,275 | 31,680 |
| 2002 ........ | 38,610 | 43,265 | 21,625 | 1,771 | 5,236 | 6,695 | 28,828 |
| 2003 ........ | 39,691 | 44,421 | 26,174 | 1,880 | 5,441 | 7,289 | 28,264 |
| 2004 ........ | 42,147 | 47,217 | 32,925 | 2,070 | 5,828 | 7,533 | 31,008 |
| 2005 ........ | 43,212 | 49,286 | 34,667 | 3,212 | 6,173 | 7,907 | 34,167 |
| 2006 ........ | 44,553 | 52,837 | 36,443 | 3,921 | 6,685 | 8,573 | 33,468 |
| 2007 ........ | 43,204 | 56,365 | 39,195 | 3,933 | n.a. | n.a. | 31,542 |


|  | Manufacturing shipments (\% change) | Retail sales ${ }^{1}$ (\% change) | Housing <br> starts <br> (\% change) | Non-residential building permits (\% change) | Tourism GDP ${ }^{2}$ (\% change) | High-tech GDP ${ }^{2}$ (\% change) | BC product <br> exports <br> (\% change) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1981 ........ | - | - | 10.8 | 10.7 | - | - | 1.4 |
| 1982 ........ | - | - | (52.4) | (23.2) | - | - | (4.2) |
| 1983 ........ | - | - | 14.1 | (24.5) | - | - | 7.2 |
| 1984 ........ | - | - | (28.5) | 6.7 | - | - | 18.9 |
| 1985 ........ | - | - | 11.1 | (1.7) | - | - | (13.7) |
| 1986 ........ | - | - | 15.1 | 12.3 | - | - | (4.1) |
| 1987 ........ | - | - | 39.9 | 9.6 | - | - | 21.9 |
| 1988 ........ | - | - | 5.3 | 64.9 | - | - | 12.2 |
| 1989 ........ | - | - | 27.6 | 10.0 | - | - | 2.7 |
| 1990 ........ | - | - | (5.6) | 1.2 | - | - | (9.3) |
| 1991 ........ | - | - | (13.2) | (1.6) | - | - | (8.1) |
| 1992 ........ | - | 4.7 | 27.4 | 15.5 | - | - | 7.1 |
| 1993 ........ | 9.0 | 8.7 | 5.4 | (6.7) | - | - | 16.5 |
| 1994 ........ | 14.1 | 11.6 | (7.9) | (8.9) | - | - | 20.1 |
| 1995 ........ | 12.8 | 7.7 | (31.3) | 11.0 | - | - | 17.6 |
| 1996 ........ | (3.7) | 1.6 | 2.2 | (0.4) | - | - | (4.3) |
| 1997 ........ | 1.7 | 5.2 | 6.2 | 0.1 | - | - | 3.8 |
| 1998 ........ | (5.2) | (2.3) | (32.1) | 3.2 | 3.3 | 6.3 | (2.8) |
| 1999 ........ | 15.5 | 1.7 | (18.2) | 4.0 | 3.8 | 2.0 | 12.0 |
| 2000 ........ | 11.0 | 5.7 | (11.6) | (0.7) | 5.0 | 12.8 | 15.8 |
| 2001 ........ | (5.9) | 5.9 | 19.5 | 1.7 | 2.9 | 0.5 | (5.8) |
| 2002 ........ | 0.8 | 6.3 | 25.5 | (16.6) | 0.8 | 6.7 | (9.0) |
| 2003 ........ | 2.8 | 2.7 | 21.0 | 6.1 | 3.9 | 8.9 | (2.0) |
| 2004 ........ | 6.2 | 6.3 | 25.8 | 10.1 | 7.1 | 3.3 | 9.7 |
| 2005 ........ | 2.5 | 4.4 | 5.3 | 55.2 | 5.9 | 5.0 | 10.2 |
| 2006 ........ | 3.1 | 7.2 | 5.1 | 22.1 | 8.3 | 8.4 | (2.0) |
| 2007 ........ | (3.0) | 6.7 | 7.6 | 0.3 | n.a. | n.a. | (5.8) |

[^16]Table A1.1D Commodity Production Indicators

|  | Lumber <br> production (thousand $\mathrm{m}^{3}$ ) | Timber scale billed (thousand m3) | Pulp shipments (000 tonnes) | Newsprint, etc production (000 tonnes) | Oil \& natural gas production (\$ millions) | Coal production (000 tonnes) | Solid mineral shipments (\$ millions) | Electric pwr generated (GW.h) | Farm cash receipts (\$ millions) | Landed value of seafood products (\$ millions) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1980 .. | 28,269 | 74,652 | 3,266 | 2,164 | - | 10,156 | - | 43,334 | 779 | 184 |
| 1981 ... | 24,598 | 52,992 | 2,854 | 1,852 | - | 11,782 | - | 51,008 | 877 | 236 |
| 1982. | 23,855 | 56,232 | 2,662 | 1,862 | - | 11,769 | - | 48,238 | 962 | 241 |
| 1983. | 30,773 | 71,443 | 3,221 | 2,120 | - | 11,717 | - | 47,213 | 917 | 210 |
| 1984 | 30,884 | 74,557 | 2,836 | 2,082 | - | 20,771 | - | 52,369 | 1,005 | 243 |
| 1985 .. | 32,994 | 76,869 | 3,298 | 2,481 | - | 22,993 | - | 59,126 | 1,061 | 378 |
| 1986 .... | 31,468 | 77,503 | 3,628 | 2,629 | - | 20,361 | - | 50,759 | 1,106 | 405 |
| 1987 | 37,336 | 90,592 | 4,136 | 2,762 | - | 21,990 | - | 63,066 | 1,122 | 455 |
| 1988. | 36,736 | 86,808 | 4,141 | 2,845 | - | 24,942 | - | 60,943 | 1,206 | 573 |
| 1989. | 35,952 | 86,793 | 4,189 | 2,834 | - | 24,800 | - | 57,655 | 1,255 | 513 |
| 1990 .... | 33,514 | 78,045 | 3,547 | 2,992 | - | 24,557 | - | 60,662 | 1,299 | 559 |
| 1991 | 31,406 | 73,449 | 4,014 | 2,667 | - | 24,965 | - | 62,981 | 1,342 | 492 |
| 1992 | 33,396 | 73,937 | 3,825 | 2,708 | 890 | 17,173 | 2,577 | 64,058 | 1,404 | 533 |
| 1993. | 33,935 | 79,232 | 4,040 | 3,110 | 1,089 | 20,633 | 2,415 | 58,774 | 1,446 | 605 |
| 1994. | 33,671 | 75,639 | 4,763 | 2,983 | 1,270 | 22,583 | 2,632 | 61,015 | 1,538 | 728 |
| 1995. | 32,611 | 76,471 | 4,572 | 2,833 | 1,040 | 24,350 | 3,438 | 58,006 | 1,586 | 604 |
| 1996. | 32,671 | 75,213 | 4,390 | 2,801 | 1,333 | 25,422 | 3,004 | 71,765 | 1,706 | 590 |
| 1997. | 31,562 | 68,628 | 4,532 | 2,649 | 1,588 | 27,876 | 3,047 | 66,961 | 1,739 | 604 |
| 1998. | 30,238 | 64,967 | 4,462 | 2,567 | 1,574 | 24,868 | 2,893 | 67,710 | 1,814 | 547 |
| 1999 .... | 32,397 | 75,998 | 4,995 | 3,016 | 2,091 | 24,845 | 2,445 | 68,045 | 1,906 | 613 |
| 2000 .... | 34,346 | 76,988 | 5,152 | 3,126 | 4,783 | 25,682 | 2,891 | 68,241 | 2,048 | 667 |
| 2001. | 32,606 | 72,008 | 4,710 | 2,879 | 5,666 | 27,006 | 2,867 | 57,332 | 2,224 | 647 |
| 2002. | 35,501 | 73,386 | 4,477 | 2,900 | 4,251 | 24,397 | 2,864 | 64,945 | 2,195 | 664 |
| 2003 . | 36,031 | 61,925 | 4,762 | 2,919 | 6,230 | 23,073 | 2,914 | 63,051 | 2,283 | 645 |
| 2004. | 39,879 | 92,361 | 4,724 | 2,976 | 6,784 | 27,313 | 3,674 | 60,496 | 2,403 | 635 |
| 2005. | 41,013 | 83,134 | 4,932 | 2,953 | 8,967 | 26,718 | 4,925 | 67,811 | 2,405 | 703 |
| 2006. | 41,051 | 81,526 | 4,736 | 3,019 | 7,148 | 23,161 | 5,991 | 62,021 | 2,311 | 789 |
| 2007. | 36,677 | 75,557 | 4,717 | 2,763 | 6,912 | 25,941 | 5,672 | 72,212 | 2,399 | n.a. |
|  | Lumber production (\% change) | $\begin{gathered} \text { Timber scale } \\ \text { billed } \\ \text { (\% change) } \\ \hline \end{gathered}$ | Pulp shipments (\% change) | Newsprint, etc production (\% change) | Oil \& natural gas production (\% change) | Coal production (\% change) | Solid mineral shipments (\% change) | Electric pwr generated (\% change) | Farm cash receipts (\% change) | Value of seafood products (\% change) |
| 1981 | (13.0) | (29.0) | (12.6) | (14.4) | - | 16.0 | - | 17.7 | 12.5 | 28.3 |
| 1982. | (3.0) | 6.1 | (6.7) | 0.5 | - | (0.1) | - | (5.4) | 9.7 | 2.1 |
| 1983 . | 29.0 | 27.1 | 21.0 | 13.9 | - | (0.4) | - | (2.1) | (4.7) | (12.9) |
| 1984. | 0.4 | 4.4 | (12.0) | (1.8) | - | 77.3 | - | 10.9 | 9.6 | 15.7 |
| 1985. | 6.8 | 3.1 | 16.3 | 19.2 | - | 10.7 | - | 12.9 | 5.7 | 55.6 |
| 1986. | (4.6) | 0.8 | 10.0 | 6.0 | - | (11.4) | - | (14.2) | 4.2 | 7.1 |
| 1987. | 18.6 | 16.9 | 14.0 | 5.1 | - | 8.0 | - | 24.2 | 1.4 | 12.3 |
| 1988 | (1.6) | (4.2) | 0.1 | 3.0 | - | 13.4 | - | (3.4) | 7.6 | 25.9 |
| 1989 . | (2.1) | (0.0) | 1.2 | (0.4) | - | (0.6) | - | (5.4) | 4.0 | (10.5) |
| 1990 .. | (6.8) | (10.1) | (15.3) | 5.5 | - | (1.0) | - | 5.2 | 3.5 | 9.0 |
| 1991 .. | (6.3) | (5.9) | 13.2 | (10.8) | - | 1.7 | - | 3.8 | 3.3 | (12.0) |
| 1992 | 6.3 | 0.7 | (4.7) | 1.5 | - | (31.2) | - | 1.7 | 4.7 | 8.3 |
| 1993. | 1.6 | 7.2 | 5.6 | 14.8 | 22.4 | 20.1 | (6.3) | (8.2) | 3.0 | 13.5 |
| 1994. | (0.8) | (4.5) | 17.9 | (4.1) | 16.6 | 9.5 | 9.0 | 3.8 | 6.4 | 20.3 |
| 1995. | (3.1) | 1.1 | (4.0) | (5.0) | (18.1) | 7.8 | 30.6 | (4.9) | 3.1 | (17.0) |
| 1996 .. | 0.2 | (1.6) | (4.0) | (1.1) | 28.2 | 4.4 | (12.6) | 23.7 | 7.6 | (2.3) |
| 1997 | (3.4) | (8.8) | 3.2 | (5.4) | 19.1 | 9.7 | 1.4 | (6.7) | 1.9 | 2.4 |
| 1998. | (4.2) | (5.3) | (1.5) | (3.1) | (0.9) | (10.8) | (5.1) | 1.1 | 4.3 | (9.4) |
| 1999 .... | 7.1 | 17.0 | 11.9 | 17.5 | 32.8 | (0.1) | (15.5) | 0.5 | 5.1 | 12.1 |
| 2000 ... | 6.0 | 1.3 | 3.1 | 3.6 | 128.7 | 3.4 | 18.2 | 0.3 | 7.5 | 8.8 |
| 2001 ... | (5.1) | (6.5) | (8.6) | (7.9) | 18.5 | 5.2 | (0.8) | (16.0) | 8.6 | (3.0) |
| 2002 ... | 8.9 | 1.9 | (4.9) | 0.7 | (25.0) | (9.7) | (0.1) | 13.3 | (1.3) | 2.6 |
| 2003 .... | 1.5 | (15.6) | 6.4 | 0.7 | 46.6 | (5.4) | 1.7 | (2.9) | 4.0 | (2.9) |
| 2004 ... | 10.7 | 49.2 | (0.8) | 2.0 | 8.9 | 18.4 | 26.1 | (4.1) | 5.2 | (1.6) |
| 2005 .... | 2.8 | (10.0) | 4.4 | (0.8) | 32.2 | (2.2) | 34.1 | 12.1 | 0.1 | 10.7 |
| 2006 .... | 0.1 | (1.9) | (4.0) | 2.2 | (20.3) | (13.3) | 21.6 | (8.5) | (3.9) | 12.2 |
| 2007 .... | (10.7) | (7.3) | (0.4) | (8.5) | (3.3) | 12.0 | (5.3) | 16.4 | 3.8 | n.a. |

Sources: Statistics Canada and BC Stats, Ministry of Finance, based on federal, provincial and industry data.

Table A1.2 British Columbia Real GDP at Market Prices, Expenditure Based

|  | Consumer <br> Expenditure | Government Expenditure | Residential Investment | Non-Residential Investment | Machinery and Equipment Investment | Business Investment | Exports | Imports | Real GDP |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| (millions of 2002 \$, chained) |  |  |  |  |  |  |  |  |  |
| 1983... | 47,386 | 19,074 | 4,448 | 5,815 | 2,468 | 12,257 | 28,909 | 29,304 | 79,824 |
| 1984...... | 48,794 | 18,834 | 4,227 | 5,120 | 2,644 | 11,680 | 31,393 | 31,806 | 80,440 |
| 1985...... | 50,790 | 19,293 | 4,567 | 4,795 | 2,942 | 12,072 | 34,493 | 32,811 | 86,026 |
| 1986.. | 52,048 | 19,491 | 5,025 | 3,758 | 2,835 | 11,406 | 36,060 | 34,148 | 86,187 |
| 1987.... | 54,882 | 19,626 | 5,967 | 4,000 | 3,422 | 13,206 | 38,879 | 37,081 | 91,503 |
| 1988.. | 57,649 | 20,887 | 6,647 | 4,846 | 4,453 | 15,844 | 41,153 | 40,168 | 96,824 |
| 1989.. | 61,216 | 21,259 | 7,651 | 5,370 | 5,295 | 18,245 | 40,426 | 43,926 | 100,007 |
| 1990.... | 63,788 | 22,152 | 7,790 | 5,325 | 5,330 | 18,379 | 40,078 | 45,889 | 101,408 |
| 1991. | 63,972 | 23,548 | 7,368 | 5,593 | 5,254 | 18,119 | 40,825 | 46,431 | 101,593 |
| 1992. | 66,034 | 24,415 | 9,056 | 4,388 | 5,138 | 18,674 | 42,286 | 48,547 | 104,216 |
| 1993...... | 68,115 | 24,775 | 9,289 | 4,186 | 5,150 | 18,760 | 44,034 | 48,195 | 108,874 |
| 1994.. | 70,986 | 24,868 | 9,342 | 5,388 | 5,888 | 20,605 | 46,727 | 55,624 | 111,945 |
| 1995.... | 72,960 | 24,487 | 8,224 | 5,421 | 5,972 | 19,541 | 49,407 | 56,261 | 114,620 |
| 1996...... | 75,660 | 25,144 | 8,350 | 4,859 | 5,792 | 18,981 | 49,936 | 55,930 | 117,442 |
| 1997.... | 78,443 | 25,057 | 8,783 | 6,277 | 6,781 | 21,757 | 51,917 | 59,953 | 121,177 |
| 1998.... | 79,749 | 25,743 | 7,601 | 5,099 | 7,321 | 20,013 | 53,381 | 59,318 | 122,766 |
| 1999.. | 81,984 | 25,614 | 7,016 | 5,420 | 7,652 | 20,093 | 58,065 | 62,938 | 126,708 |
| 2000.. | 84,482 | 26,672 | 7,090 | 5,423 | 8,188 | 20,713 | 63,050 | 67,745 | 132,578 |
| 2001... | 86,296 | 27,952 | 7,752 | 6,343 | 8,284 | 22,389 | 61,927 | 67,912 | 133,403 |
| 2002.. | 89,238 | 28,260 | 8,982 | 5,890 | 8,021 | 22,893 | 62,706 | 68,144 | 138,193 |
| 2003.. | 92,250 | 28,357 | 9,969 | 6,620 | 8,133 | 24,747 | 63,918 | 71,816 | 141,435 |
| 2004...... | 96,228 | 28,535 | 11,451 | 7,090 | 8,857 | 27,456 | 67,106 | 77,165 | 146,629 |
| 2005... | 100,482 | 29,094 | 12,260 | 7,559 | 10,207 | 29,968 | 70,408 | 82,846 | 153,208 |
| 2006...... | 105,986 | 30,331 | 13,165 | 8,351 | 11,651 | 32,970 | 72,158 | 89,594 | 158,335 |
| 2007...... | 111,937 | 31,656 | 13,624 | 8,169 | 12,488 | 33,935 | 71,713 | 93,051 | 163,200 |
| (annual percentage change) |  |  |  |  |  |  |  |  |  |
| 1984..... | 3.0 | (1.3) | (5.0) | (12.0) | 7.1 | (4.7) | 8.6 | 8.5 | 0.8 |
| 1985...... | 4.1 | 2.4 | 8.0 | (6.3) | 11.3 | 3.4 | 9.9 | 3.2 | 6.9 |
| 1986...... | 2.5 | 1.0 | 10.0 | (21.6) | (3.6) | (5.5) | 4.5 | 4.1 | 0.2 |
| 1987...... | 5.4 | 0.7 | 18.7 | 6.4 | 20.7 | 15.8 | 7.8 | 8.6 | 6.2 |
| 1988.. | 5.0 | 6.4 | 11.4 | 21.2 | 30.1 | 20.0 | 5.8 | 8.3 | 5.8 |
| 1989...... | 6.2 | 1.8 | 15.1 | 10.8 | 18.9 | 15.2 | (1.8) | 9.4 | 3.3 |
| 1990.... | 4.2 | 4.2 | 1.8 | (0.8) | 0.7 | 0.7 | (0.9) | 4.5 | 1.4 |
| 1991.. | 0.3 | 6.3 | (5.4) | 5.0 | (1.4) | (1.4) | 1.9 | 1.2 | 0.2 |
| 1992...... | 3.2 | 3.7 | 22.9 | (21.5) | (2.2) | 3.1 | 3.6 | 4.6 | 2.6 |
| 1993...... | 3.2 | 1.5 | 2.6 | (4.6) | 0.2 | 0.5 | 4.1 | (0.7) | 4.5 |
| 1994... | 4.2 | 0.4 | 0.6 | 28.7 | 14.3 | 9.8 | 6.1 | 15.4 | 2.8 |
| 1995...... | 2.8 | (1.5) | (12.0) | 0.6 | 1.4 | (5.2) | 5.7 | 1.1 | 2.4 |
| 1996...... | 3.7 | 2.7 | 1.5 | (10.4) | (3.0) | (2.9) | 1.1 | (0.6) | 2.5 |
| 1997...... | 3.7 | (0.3) | 5.2 | 29.2 | 17.1 | 14.6 | 4.0 | 7.2 | 3.2 |
| 1998... | 1.7 | 2.7 | (13.5) | (18.8) | 8.0 | (8.0) | 2.8 | (1.1) | 1.3 |
| 1999...... | 2.8 | (0.5) | (7.7) | 6.3 | 4.5 | 0.4 | 8.8 | 6.1 | 3.2 |
| 2000...... | 3.0 | 4.1 | 1.1 | 0.1 | 7.0 | 3.1 | 8.6 | 7.6 | 4.6 |
| 2001...... | 2.1 | 4.8 | 9.3 | 17.0 | 1.2 | 8.1 | (1.8) | 0.2 | 0.6 |
| 2002...... | 3.4 | 1.1 | 15.9 | (7.1) | (3.2) | 2.3 | 1.3 | 0.3 | 3.6 |
| 2003...... | 3.4 | 0.3 | 11.0 | 12.4 | 1.4 | 8.1 | 1.9 | 5.4 | 2.3 |
| 2004...... | 4.3 | 0.6 | 14.9 | 7.1 | 8.9 | 10.9 | 5.0 | 7.4 | 3.7 |
| 2005...... | 4.4 | 2.0 | 7.1 | 6.6 | 15.2 | 9.1 | 4.9 | 7.4 | 4.5 |
| 2006...... | 5.5 | 4.3 | 7.4 | 10.5 | 14.1 | 10.0 | 2.5 | 8.1 | 3.3 |
| 2007...... | 5.6 | 4.4 | 3.5 | (2.2) | 7.2 | 2.9 | (0.6) | 3.9 | 3.1 |

[^17]Table A1.3 British Columbia GDP at Basic Prices, by Industry

|  | Crop and <br> Animal <br> Production | Fishing, <br> Hunting and Trapping | Forestry and Logging | Mining, Oil and Gas Extraction | Manufacturing | Construction | Utilities | Transportation and Warehousing | Wholesale and Retail Trade | Finance, Insurance and Real Estate | Other <br> Services | Public <br> Administration | Real GDP <br> at Basic <br> Prices |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| (millions of 2002 \$, chained) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1997.... | 954 | 235 | 2,935 | 3,137 | 11,507 | 6,617 | 2,914 | 7,176 | 11,380 | 24,763 | 33,274 | 6,277 | 111,554 |
| 1998 | 909 | 153 | 2,952 | 3,324 | 11,255 | 6,101 | 2,991 | 7,273 | 11,977 | 25,076 | 34,223 | 6,339 | 112,913 |
| 1999 | 979 | 118 | 2,789 | 3,329 | 12,840 | 5,881 | 3,040 | 7,575 | 12,158 | 25,838 | 34,762 | 6,588 | 116,307 |
| 2000 | 975 | 135 | 2,638 | 3,344 | 14,990 | 5,795 | 3,058 | 8,122 | 12,689 | 26,284 | 36,157 | 6,790 | 121,546 |
| 2001 | 1,141 | 111 | 2,647 | 4,252 | 13,667 | 6,021 | 2,389 | 7,997 | 13,055 | 27,019 | 37,079 | 6,919 | 122,848 |
| 2002 | 1,058 | 134 | 2,713 | 4,383 | 13,687 | 6,328 | 2,837 | 8,072 | 13,566 | 28,078 | 38,253 | 7,128 | 126,761 |
| 2003 | 1,053 | 130 | 2,761 | 4,298 | 13,884 | 6,927 | 2,844 | 8,135 | 14,114 | 28,884 | 39,272 | 7,188 | 130,026 |
| 2004 | 1,044 | 151 | 3,102 | 4,358 | 15,008 | 7,673 | 2,827 | 8,421 | 14,916 | 30,037 | 40,134 | 7,263 | 135,396 |
| 2005 | 1,093 | 128 | 3,191 | 4,450 | 15,902 | 8,292 | 3,057 | 8,920 | 15,769 | 31,222 | 41,297 | 7,463 | 141,216 |
| 2006 | 1,057 | 135 | 3,272 | 4,400 | 16,370 | 9,105 | 3,037 | 9,330 | 16,955 | 32,268 | 42,570 | 7,522 | 146,284 |
| 2007 | 1,113 | 120 | 3,018 | 4,289 | 15,872 | 9,431 | 3,297 | 9,540 | 18,144 | 33,795 | 43,939 | 7,797 | 150,442 |
| (annual percentage change) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1998 | (4.8) | (35.1) | 0.6 | 6.0 | (2.2) | (7.8) | 2.6 | 1.4 | 5.2 | 1.3 | 2.9 | 1.0 | 1.2 |
| 1999 | 7.7 | (23.0) | (5.5) | 0.2 | 14.1 | (3.6) | 1.7 | 4.1 | 1.5 | 3.0 | 1.6 | 3.9 | 3.0 |
| 2000. | (0.4) | 14.6 | (5.4) | 0.5 | 16.7 | (1.5) | 0.6 | 7.2 | 4.4 | 1.7 | 4.0 | 3.1 | 4.5 |
| 2001. | 17.0 | (17.5) | 0.3 | 27.1 | (8.8) | 3.9 | (21.9) | (1.5) | 2.9 | 2.8 | 2.6 | 1.9 | 1.1 |
| 2002 | (7.3) | 21.0 | 2.5 | 3.1 | 0.1 | 5.1 | 18.7 | 0.9 | 3.9 | 3.9 | 3.2 | 3.0 | 3.2 |
| 2003 .. | (0.4) | (3.0) | 1.8 | (1.9) | 1.4 | 9.5 | 0.3 | 0.8 | 4.0 | 2.9 | 2.7 | 0.8 | 2.6 |
| 2004 .. | (0.9) | 15.5 | 12.3 | 1.4 | 8.1 | 10.8 | (0.6) | 3.5 | 5.7 | 4.0 | 2.2 | 1.0 | 4.1 |
| 2005. | 4.7 | (14.9) | 2.9 | 2.1 | 6.0 | 8.1 | 8.1 | 5.9 | 5.7 | 3.9 | 2.9 | 2.8 | 4.3 |
| 2006 ... | (3.3) | 5.3 | 2.5 | (1.1) | 2.9 | 9.8 | (0.7) | 4.6 | 7.5 | 3.3 | 3.1 | 0.8 | 3.6 |
| 2007 ... | 5.3 | (11.2) | (7.8) | (2.5) | (3.0) | 3.6 | 8.6 | 2.3 | 7.0 | 4.7 | 3.2 | 3.6 | 2.8 |

Source: Statistics Canada

Table A1.4 British Columbia GDP, Income Based


[^18]Table A1.5 Employment by Industry in British Columbia

|  | 1997 | 1998 | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 | 2006 | 2007 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | (thousands) |  |  |  |  |  |  |  |  |  |  |
| Total - all industries | 1,861 | 1,858 | 1,894 | 1,931 | 1,922 | 1,965 | 2,015 | 2,063 | 2,131 | 2,196 | 2,266 |
| Primary industries .......................... | 88 | 84 | 77 | 82 | 66 | 67 | 79 | 72 | 76 | 79 | 83 |
| Agriculture ................................ | 34 | 33 | 28 | 30 | 26 | 29 | 33 | 37 | 39 | 35 | 36 |
| Forestry, logging \& support activities | 32 | 30 | 30 | 36 | 25 | 25 | 28 | 22 | 22 | 22 | 24 |
| Fishing, hunting and trapping | 5 | 3 | 4 | 4 | 5 | 3 | 5 | 3 | 2 | 3 | 3 |
| Mining and oil \& gas extraction ........ | 16 | 18 | 15 | 13 | 11 | 9 | 13 | 11 | 14 | 19 | 20 |
| Manufacturing ............................. | 196 | 196 | 192 | 203 | 195 | 197 | 207 | 211 | 198 | 198 | 205 |
| Food, beverages \& tobacco ........... | 25 | 26 | 22 | 23 | 26 | 27 | 32 | 31 | 32 | 24 | 28 |
| Wood products | 45 | 43 | 42 | 46 | 49 | 44 | 49 | 47 | 46 | 45 | 45 |
| Paper | 23 | 23 | 22 | 18 | 15 | 17 | 14 | 12 | 12 | 15 | 15 |
| Printing \& related support activities ... | 10 | 8 | 9 | 11 | 9 | 9 | 8 | 8 | 8 | 8 | 6 |
| Primary metals ........................... | 9 | 9 | 10 | 11 | 8 | 6 | 9 | 7 | 7 | 7 | 6 |
| Metal fabrication | 11 | 10 | 12 | 13 | 14 | 13 | 14 | 15 | 18 | 15 | 16 |
| Transportation equipment | 13 | 13 | 13 | 13 | 10 | 13 | 12 | 12 | 9 | 10 | 13 |
| Machinery manufacturing .............. | 9 | 9 | 8 | 8 | 7 | 10 | 9 | 10 | 10 | 9 | 9 |
| Other manufacturing .................... | 53 | 55 | 53 | 61 | 58 | 58 | 60 | 71 | 57 | 64 | 67 |
| Construction ................................. | 123 | 117 | 114 | 111 | 111 | 118 | 120 | 144 | 168 | 179 | 197 |
| General contractors ..................... | 41 | 38 | 42 | 42 | 40 | 42 | 47 | 51 | 66 | 66 | 66 |
| Special trade contractors ............... | 82 | 79 | 73 | 69 | 71 | 77 | 73 | 93 | 102 | 113 | 131 |
| Utilities | 10 | 11 | 11 | 10 | 11 | 11 | 11 | 9 | 10 | 9 | 10 |
| Transportation and warehousing | 108 | 106 | 116 | 117 | 112 | 113 | 120 | 117 | 119 | 120 | 126 |
| Transportation | 102 | 102 | 112 | 114 | 108 | 108 | 114 | 112 | 114 | 113 | 119 |
| Warehousing and storage .............. | 6 | 3 | 4 | 3 | 4 | 5 | 6 | 5 | 5 | 7 | 7 |
| Trade | 298 | 290 | 305 | 301 | 303 | 325 | 328 | 316 | 335 | 354 | 365 |
| Wholesale trade | 71 | 61 | 79 | 67 | 67 | 74 | 76 | 66 | 80 | 83 | 82 |
| Retail trade | 227 | 229 | 226 | 234 | 236 | 251 | 251 | 250 | 255 | 271 | 283 |
| Finance, Insurance, Real Estate |  |  |  |  |  |  |  |  |  |  |  |
| \& Leasing | 128 | 122 | 121 | 118 | 121 | 123 | 125 | 129 | 133 | 138 | 145 |
| Finance | 56 | 52 | 55 | 52 | 56 | 56 | 60 | 56 | 60 | 61 | 69 |
| Insurance | 27 | 24 | 23 | 27 | 25 | 24 | 20 | 27 | 26 | 27 | 29 |
| Real estate | 34 | 38 | 33 | 29 | 28 | 32 | 34 | 35 | 35 | 39 | 37 |
| Leasing ................................... | 11 | 8 | 10 | 9 | 12 | 11 | 11 | 12 | 13 | 11 | 10 |
| Public administration ....................... | 101 | 94 | 93 | 92 | 90 | 88 | 93 | 97 | 95 | 91 | 96 |
| Federal administration | 34 | 29 | 33 | 34 | 30 | 32 | 37 | 34 | 33 | 35 | 36 |
| Provincial administration | 32 | 29 | 29 | 27 | 33 | 27 | 28 | 29 | 30 | 27 | 26 |
| Local administration | 34 | 35 | 31 | 32 | 27 | 29 | 29 | 34 | 32 | 29 | 34 |
| Other service industries ................. | 809 | 839 | 866 | 897 | 913 | 924 | 933 | 967 | 997 | 1,029 | 1,039 |
| Education \& related services | 120 | 118 | 127 | 137 | 138 | 139 | 140 | 136 | 146 | 156 | 156 |
| Health \& welfare services | 191 | 197 | 193 | 201 | 197 | 212 | 213 | 219 | 217 | 232 | 240 |
| Professional, scientific \& technical .... | 112 | 123 | 136 | 136 | 139 | 136 | 139 | 146 | 164 | 168 | 166 |
| Information, culture \& recreation ...... | 89 | 93 | 91 | 99 | 106 | 106 | 109 | 115 | 112 | 113 | 118 |
| Services to business management ... | 63 | 67 | 65 | 71 | 71 | 72 | 80 | 82 | 90 | 99 | 99 |
| Accommodation \& food services ...... | 142 | 147 | 149 | 155 | 164 | 163 | 159 | 175 | 176 | 171 | 173 |
| Miscellaneous services ................. | 92 | 93 | 105 | 99 | 98 | 96 | 93 | 94 | 91 | 91 | 88 |

Source: Statistics Canada, Labour Force Survey (unpublished data). Totals may not add due to rounding.

Table A1.6 Capital Investment by Industry

|  |  |  |  |  | Preliminary |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{aligned} & \text { Actual } \\ & 2003 \end{aligned}$ | Actual $2004$ | $\begin{aligned} & \text { Actual } \\ & 2005 \end{aligned}$ | Actual $2006$ | Actual <br> 2007 | Intentions 2008 | $\begin{gathered} \text { to } \\ 2007 \end{gathered}$ | $\begin{gathered} \text { to } \\ 2008 \end{gathered}$ |
|  | (\$ millions) |  |  |  |  |  | (per cent) |  |
| Agriculture, forestry, fishing and hunting ...... | 395.6 | 444.5 | 414.6 | 368.3 | 339.5 | 350.5 | (7.8) | 3.2 |
| Mining, quarrying and oil well industries | 3,309.3 | 3,978.6 | 5,026.9 | 6,411.9 | 5,017.7 | 6,590.6 | (21.7) | 31.3 |
| Manufacturing | 1,176.4 | 1,466.9 | 1,656.7 | 1,636.7 | 1,344.2 | 1,565.7 | (17.9) | 16.5 |
| Construction | 306.9 | 355.6 | 391.9 | 482.3 | 539.4 | 543.5 | 11.8 | 0.8 |
| Transport and warehousing | 1,429.6 | 1,359.5 | 1,877.6 | 2,882.2 | 3,296.9 | 3,636.6 | 14.4 | 10.3 |
| Utilities | 1375.8 | 1374.8 | 1329.5 | 1,551.7 | 2,115.9 | 2,352.6 | 36.4 | 11.2 |
| Wholesale | 415.5 | 392.5 | 480.9 | 465.3 | 484.2 | 497.0 | 4.1 | 2.6 |
| Retail trade | 822.5 | 1,065.6 | 1,011.2 | 1,124.3 | 1,211.0 | 1,229.9 | 7.7 | 1.6 |
| Finance and insurance | 1,295.5 | 1,292.0 | 1,455.2 | 1,589.2 | 1,669.4 | 1,679.2 | 5.0 | 0.6 |
| Real estate, rental and leasing | 1,572.1 | 1,557.6 | 1,681.3 | 2,036.7 | 2,488.0 | 2,297.1 | 22.2 | (7.7) |
| Information and cultural industries... | 764.1 | 947.5 | 828.2 | 1,015.7 | 1,059.7 | 1,207.8 | 4.3 | 14.0 |
| Professional, scientific and technical .... | 349.4 | 362.8 | 297.3 | 296.4 | 279.0 | 281.0 | (5.9) | 0.7 |
| Management of companies and enterprises . | 14.4 | 57.6 | 32.9 | 26.9 | 13.1 | 14.3 | (51.3) | 9.2 |
| Admin, waste and remediation services ....... | 99.0 | 107.7 | 113.2 | 277.4 | 271.1 | 225.6 | (2.3) | (16.8) |
| Arts, entertainment and recreation ............. | 144.1 | 216.6 | 191.3 | 248.3 | n/a | 339.2 | n/a | n/a |
| Accommodation and food services | 431.0 | 467.7 | 543.0 | 579.7 | n/a | 646.9 | n/a | n/a |
| Education services | 726.2 | 871.6 | 1,020.7 | 1,179.0 | 1,374.7 | 1,188.4 | 16.6 | (13.6) |
| Health services | 612.3 | 711.0 | 993.9 | 1,199.6 | 1,037.4 | 994.1 | (13.5) | (4.2) |
| Public administration | 2,017.6 | 2,386.8 | 2,697.0 | 3,086.2 | 3,723.2 | 3,573.2 | 20.6 | (4.0) |
| Other services | 170.4 | 207.4 | 217.9 | 155.6 | 154.1 | 150.8 | (1.0) | (2.1) |
| Housing | 8,006.4 | 10,040.4 | 10,993.1 | 13,298.9 | 14,522.2 | 14,666.2 | 9.2 | 1.0 |
| Total | $\underline{\text { 25,434.1 }}$ | $\underline{\text { 29,664.7 }}$ | 33,254.2 | 39,912.2 | 42,086.1 | 44,030.2 | 5.4 | 4.6 |
| Public | 4,611.1 | 5,352.2 | 6,106.3 | 7,130.2 | 8,655.1 | 8,906.8 | 21.4 | 2.9 |
| Private | 20,823.1 | 24,312.4 | 27,147.9 | 32,782.0 | 33,431.0 | 35,123.4 | 2.0 | 5.1 |
| Total | 25,434.2 | 29,664.6 | 33,254.2 | 39,912.2 | 42,086.1 | 44,030.2 | 5.4 | 4.6 |
| Machinery and equipment ...................... | 8,305.8 | 8,922.8 | 10,215.4 | 11,471.5 | 12,186.3 | 12,576.3 | 6.2 | 3.2 |
| Construction | 17,128.4 | 20,741.9 | 23,038.8 | 28,440.7 | 29,899.7 | 31,453.9 | 5.1 | 5.2 |
| Total | 25,434.2 | 29,664.7 | 33,254.2 | 39,912.2 | 42,086.0 | 44,030.2 | 5.4 | 4.6 |

Note: Totals may not add due to rounding.
Totals may not add due to some data not being disclosed for confidentiality reasons.
Source: Statistics Canada.

Table A1.7 British Columbia International Goods Exports by Major Market and Selected Commodities, 2007

| Commodity | U.S. | Japan | European Union ${ }^{1}$ | Other Markets | Total - <br> All Countries |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | (\$ millions) |  |  |  |  |
| Solid wood products | 5,222 | 1,037 | 359 | 545 | 7,164 |
| Lumber (softwood) | 3,377 | 741 | 250 | 405 | 4,773 |
| Cedar shakes and shingles | 253 | 0 | 10 | 7 | 270 |
| Plywood (softwood) | 258 | 12 | 15 | 5 | 290 |
| Other panel products | 466 | 52 | 3 | 33 | 554 |
| Selected value-added wood products | 579 | 56 | 9 | 29 | 674 |
| Logs | 178 | 133 | 0 | 58 | 369 |
| Other | 111 | 43 | 71 | 9 | 235 |
| Pulp and paper products ............................................ | 2,151 | 313 | 452 | 2,203 | 5,118 |
| Pulp | 926 | 299 | 407 | 1,746 | 3,379 |
| Newsprint | 245 | 5 | 1 | 183 | 433 |
| Paper, paperboard - excluding newsprint .................... | 841 | 6 | 43 | 246 | 1,137 |
| Other | 139 | 2 | 1 | 27 | 169 |
| Agriculture and food other than fish ................................ | 1,088 | 103 | 42 | 240 | 1,472 |
| Fruit and nuts | 176 | 12 | 10 | 19 | 217 |
| Vegetables | 196 | 10 | 4 | 2 | 213 |
| Other ....... | 716 | 80 | 27 | 219 | 1,042 |
| Fish products ........................................................ | 543 | 138 | 62 | 154 | 897 |
| Whole fish; fresh, chilled, frozen - excluding salmon ....... | 58 | 29 | 18 | 54 | 159 |
| Whole salmon; fresh, chilled, frozen ............................ | 339 | 20 | 11 | 12 | 383 |
| Salmon; canned, smoked, etc | 2 | 1 | 29 | 8 | 39 |
| Other ................................................................ | 144 | 87 | 5 | 81 | 316 |
| Metallic mineral products ............................................. | 901 | 1,527 | 185 | 794 | 3,407 |
| Copper ores and concentrates | 0 | 754 | 0 | 367 | 1,121 |
| Molybdenum ores and concentrates | 72 | 139 | 148 | 76 | 436 |
| Unwrought aluminum | 53 | 509 | 3 | 201 | 766 |
| Unwrought zinc | 600 | 23 | 12 | 107 | 743 |
| Other | 176 | 101 | 21 | 43 | 341 |
| Fabricated metal products | 779 | 12 | 15 | 275 | 1,082 |
| Energy products ....................................................... | 3,733 | 838 | 668 | 961 | 6,200 |
| Natural gas | 2,698 | 0 | 0 | 0 | 2,698 |
| Coal | 8 | 838 | 668 | 960 | 2,474 |
| Electricity | 640 | 0 | 0 | 0 | 640 |
| Other | 387 | 0 | 0 | 1 | 388 |
| Machinery and equipment ......................................... | 2,452 | 61 | 397 | 565 | 3,476 |
| Motor vehicles and parts ........................................ | 315 | 0 | 7 | 33 | 356 |
| Electrical/electronic/communications .......................... | 485 | 13 | 104 | 115 | 717 |
| Scientific/photographic/measuring equipment, etc. ......... | 228 | 7 | 72 | 86 | 392 |
| Other | 1,424 | 41 | 214 | 331 | 2,011 |
| Plastics and articles of plastic ...................................... | 438 | 2 | 8 | 31 | 479 |
| Chemicals and chemical products | 451 | 53 | 43 | 132 | 678 |
| Apparel and accessories . | 126 | 5 | 14 | 11 | 155 |
| Textiles .................................................................... | 26 | 0 | 8 | 24 | 59 |
| All other commodities .................................................. | 1,182 | 13 | 66 | 95 | 1,356 |
| Total | 19,092 | 4,102 | 2,319 | 6,029 | 31,542 |

[^19]Source: BC Stats

Table A1.8 British Columbia International Goods Exports by Market Area

|  | 2005 | 2006 | 2007 | $\begin{aligned} & \text { \% Change } \\ & \text { 2006-2007 } \end{aligned}$ | Percent of Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | 2006 | 2007 |
|  | (\$ millions) |  |  | (per cent) |  |  |
| United Kingdom.. | 421 | 386 | 402 | 4.0 | 1.2 | 1.3 |
| Germany. | 471 | 447 | 464 | 3.7 | 1.3 | 1.5 |
| People's Republic of China..................... | 1,325 | 1,486 | 1,744 | 17.4 | 4.4 | 5.5 |
| Hong Kong. | 213 | 199 | 167 | (16.4) | 0.6 | 0.5 |
| Taiwan. | 499 | 521 | 462 | (11.2) | 1.6 | 1.5 |
| Japan.. | 4,164 | 4,706 | 4,102 | (12.8) | 14.1 | 13.0 |
| South Korea. | 1,168 | 1,365 | 1,308 | (4.2) | 4.1 | 4.1 |
| India. | 197 | 346 | 234 | (32.3) | 1.0 | 0.7 |
| Australia. | 180 | 171 | 224 | 30.3 | 0.5 | 0.7 |
| Mexico. | 237 | 185 | 199 | 7.2 | 0.6 | 0.6 |
| United States. | 22,101 | 20,519 | 19,092 | (7.0) | 61.3 | 60.5 |
| Other. | 3,192 | 3,137 | 3,145 | 0.3 | 9.4 | 10.0 |
| Total. | 34,167 | 33,468 | 31,542 | (5.8) | 100.0 | 100.0 |
| Market Areas: |  |  |  |  |  |  |
|  | 2,453 | 2,263 | 2,295 | 1.4 | 6.8 | 7.3 |
| Pacific Rim ${ }^{2}$..................................... | 8,078 | 9,035 | 8,596 | (4.9) | 27.0 | 27.3 |

${ }^{1}$ Austria, Belgium, Denmark, Finland, France, Germany, Greece, Iceland, Ireland, Italy, Luxembourg, Netherlands, Norway, Portugal, Spain, Sweden, Switzerland and the United Kingdom.
${ }^{2}$ Australia, Brunei Darussalam, China, Fiji, Hong Kong, Indonesia, Japan, Laos, Macau, Malaysia, Mongolia, New Zealand, North Korea, Philippines, Singapore, South Korea, Taiwan, Thailand and Vietnam.

Source: BC Stats

Table A1.9 Historical Commodity Prices (in US Dollars)

|  | 1997 | 1998 | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 | 2006 | 2007 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Metals |  |  |  |  |  |  |  |  |  |  |  |
| Copper (London; \$/lb) .......... | 1.03 | 0.75 | 0.71 | 0.82 | 0.72 | 0.71 | 0.81 | 1.30 | 1.67 | 3.07 | 3.24 |
| Lead (London; \$/lb) | 0.28 | 0.24 | 0.23 | 0.21 | 0.22 | 0.21 | 0.23 | 0.40 | 0.44 | 0.59 | 1.17 |
| Zinc (London; \$/lb) | 0.65 | 0.51 | 0.53 | 0.56 | 0.44 | 0.35 | 0.39 | 0.48 | 0.63 | 1.49 | 1.47 |
| Gold (London; \$/troy oz) | 331 | 294 | 279 | 280 | 271 | 310 | 363 | 409 | 445 | 604 | 697 |
| Silver (London; \$/troy oz) ....... | 4.89 | 5.53 | 5.25 | 5.00 | 4.39 | 4.60 | 4.88 | 6.66 | 7.32 | 11.55 | 13.38 |
| Molybdenum (\$/lb) ............... | 4.18 | 3.31 | 2.65 | 2.51 | 2.31 | 3.59 | 5.21 | 15.92 | 31.05 | 24.46 | 30.22 |
| Aluminum (London; \$/lb) ....... | 0.73 | 0.62 | 0.62 | 0.69 | 0.65 | 0.61 | 0.65 | 0.78 | 0.86 | 1.17 | 1.20 |
| Forest Products |  |  |  |  |  |  |  |  |  |  |  |
| Lumber (Madison's Lumber Reporter; WSPF, \$/1000 bd ft) $\qquad$ | 353 | 287 | 342 | 256 | 247 | 235 | 270 | 394 | 355 | 296 | 249 |
| Pulp (Northern Europe; \$/tonne; transaction price) $\qquad$ | 566 | 515 | 523 | 681 | 543 | 463 | 523 | 616 | 611 | 674 | 793 |
| Newsprint (Pulp and Paper Week; \$/tonne) | 560 | 595 | 513 | 564 | 588 | 468 | 501 | 549 | 608 | 667 | 597 |
| Hemlock baby squares (Madison's Lumber Reporter; 3 9/16") | 821 | 556 | 585 | 566 | 583 | 593 | 535 | 614 | 540 | 584 | 609 |
| Other |  |  |  |  |  |  |  |  |  |  |  |
| Oil (West Texas <br> Intermediate; \$/barrel) $\qquad$ | 21 | 14 | 19 | 30 | 26 | 26 | 31 | 42 | 57 | 66 | 72 |
| Natural Gas (Sumas; <br> \$/Mmbtu) | 1.70 | 1.61 | 2.15 | 4.17 | 4.58 | 2.68 | 4.66 | 5.27 | 7.15 | 6.28 | 6.51 |

Sources: Ministry of Finance, Ministry of Energy, Mines and Petroleum Resources, US Federal Reserve Bank

Table A1.10 British Columbia Forest Sector Economic Activity Indicators

${ }^{1}$ Percentage change based on unrounded numbers.
2 Total may not add due to rounding.
Sources: Timber scaled (less waste and reject) - Ministry of Forests and Range
Lumber and plywood production - Statistics Canada
Pulp and paper production - Canadian Pulp and Paper Association
Industrial product price indices - Statistics Canada

Table A1.11 Historical Value of Mineral, Petroleum and Natural Gas Shipments

| Year | Metals | Industrial <br> Minerals ${ }^{1}$ | Construction <br> Aggregates ${ }^{2}$ | Coal | Crude Oil ${ }^{3}$ | Natural Gas to Pipeline | Other oil and Gas ${ }^{4}$ | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | (\$ millions) | (\$ millions) | (\$ millions) | (\$ millions) |  |  |  |  |
| 1991 | 1,511 | 290 | 159 | 990 | 260 | 562 | 36 | 3,808 |
| 1992 | 1,502 | 212 | 157 | 706 | 260 | 592 | 38 | 3,467 |
| 1993 | 1,198 | 229 | 166 | 822 | 233 | 814 | 42 | 3,504 |
| 1994 | 1,354 | 237 | 180 | 861 | 235 | 991 | 44 | 3,902 |
| 1995 | 2,016 | 249 | 204 | 968 | 272 | 710 | 58 | 4,478 |
| 1996 | 1,537 | 251 | 189 | 1,027 | 441 | 817 | 75 | 4,337 |
| 1997 | 1,495 | 249 | 195 | 1,107 | 403 | 1,087 | 98 | 4,635 |
| 1998 | 1,484 | 245 | 208 | 956 | 373 | 1,154 | 47 | 4,467 |
| 1999 | 1,183 | 249 | 219 | 797 | 461 | 1,577 | 53 | 4,539 |
| 2000 | 1,571 | 284 | 224 | 812 | 843 | 3,826 | 114 | 7,674 |
| 2001 | 1,394 | 296 | 217 | 959 | 729 | 4,834 | 103 | 8,532 |
| 2002 | 1,288 | 310 | 231 | 1,035 | 714 | 3,458 | 79 | 7,114 |
| 2003 | 1,353 | 336 | 226 | 972 | 718 | 5,396 | 116 | 9,117 |
| 2004 | 1,956 | 355 | 239 | 1,191 | 824 | 5,827 | 133 | 10,523 |
| 2005 | 2,442 | 364 | 278 | 2,300 | 973 | 7,821 | 173 | 14,351 |
| 2006 | 3,248 | 363 | 274 | 2,105 | 1,013 | 5,956 | 179 | 13,139 |
| 2007 e | 2,987 | 424 | 296 | 1,965 | 989 | 5,723 | 200 | 12,584 |

e Estimate.
${ }^{1}$ Shipments of gypsum and silica to Canadian cement, lime and clay plants are not included in this table.
${ }^{2}$ Sand and gravel; stone.
${ }^{3}$ Includes Pentanes and Condensate.
${ }^{4}$ Liquified Petroleum Gases and Sulphur.
Sources: Natural Resources Canada and Ministry of Energy, Mines and Petroluem Resources

Table A1.12 Petroleum and Natural Gas Activity Indicators

| Indicator | Unit of Measure | 2002 | 2003 | 2004 | 2005 | 2006 | 2007 | Change 2006-2007 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  | (per cent) |
| Natural gas production (wellhead) ${ }^{1}$. | (billion cubic m ) | 32.4 | 30.8 | 32.0 | 32.8 | 33.0 | 32.6 | (1.2) |
| Crude oil and condensate | (million cubic m) | 3.3 | 2.8 | 2.7 | 2.5 | 2.4 | 2.2 | (8.3) |
| Wells authorized | (number) | 876.0 | 1,399.0 | 1,698.0 | 1,790.0 | 1,730.0 | 1,205.0 | (30.3) |
| Wells drilled | (number) | 643.0 | 1,041.0 | 1,270.0 | 1,426.0 | 1,416.0 | 901.0 | (36.4) |
| Seismic crew-weeks | (number) | 160.0 | 164.0 | 194.0 | 430.0 | 334.0 | 274.7 | (17.8) |
| Provincial reserves |  |  |  |  |  |  |  |  |
| Marketable gas (remaining reserves) . | (billion cubic m ) | 255.0 | 260.0 | 317.0 | 363.0 | 380.1 | n/a | n/a |
| Oil (remaining reserves) ................... | (million cubic m ) | 22.6 | 22.4 | 22.0 | 20.9 | 18.2 | n/a | n/a |
| Provincial government petroleum and natural gas revenue ${ }^{2}$. | (\$ millions) | 1,241.7 | 2,114.4 | 1,794.5 | 2,560.5 | 2,139.0 | 2,360.2 | 10.3 |

[^20]Table A1.13 Supply and Consumption of Electrical Energy in British Columbia

| Year | Supply |  |  |  |  | Consumption |  |  | Net Exports |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Net Generation |  |  | Receipts <br> From Other <br> Provinces and Imports | Total Supply | Delivered <br> To Other Provinces and Exports | Total <br> Provincial Consumption | Total Demand |  |
|  | Hydro | Thermal | Total <br> Provincial Generation |  |  |  |  |  |  |
| (gigawatt-hours) $^{1}$ |  |  |  |  |  |  |  |  |  |
| 1987 | 61,057 | 2,010 | 63,066 | 1,203 | 64,269 | 13,336 | 50,934 | 64,269 | 12,133 |
| 1988 | 58,573 | 2,370 | 60,943 | 2,351 | 63,293 | 9,215 | 54,078 | 63,293 | 6,865 |
| 1989 | 51,082 | 6,573 | 57,655 | 4,500 | 62,155 | 6,583 | 55,572 | 62,155 | 2,083 |
| 1990 | 57,245 | 3,417 | 60,662 | 3,233 | 63,895 | 6,689 | 57,206 | 63,895 | 3,456 |
| 1991 | 60,149 | 2,832 | 62,981 | 2,272 | 65,253 | 7,725 | 57,528 | 65,253 | 5,454 |
| 1992 | 60,555 | 3,503 | 64,058 | 2,685 | 66,743 | 9,473 | 57,270 | 66,743 | 6,788 |
| 1993 | 53,057 | 5,716 | 58,774 | 5,691 | 64,465 | 5,605 | 58,860 | 64,465 | (86) |
| 1994 | 53,979 | 7,036 | 61,015 | 7,836 | 68,851 | 9,541 | 59,311 | 68,851 | 1,705 |
| 1995 | 49,814 | 8,192 | 58,006 | 6,385 | 64,391 | 3,972 | 60,419 | 64,391 | $(2,413)$ |
| 1996 | 67,329 | 4,436 | 71,765 | 3,289 | 75,053 | 10,390 | 64,664 | 75,053 | 7,101 |
| 1997 | 61,772 | 5,189 | 66,961 | 4,316 | 71,278 | 12,114 | 59,163 | 71,278 | 7,798 |
| 1998 | 60,849 | 6,861 | 67,710 | 5,056 | 72,766 | 10,619 | 62,147 | 72,766 | 5,563 |
| 1999 | 61,588 | 6,457 | 68,045 | 6,807 | 74,852 | 12,529 | 62,323 | 74,852 | 5,722 |
| 2000 | 59,754 | 8,487 | 68,241 | 6,039 | 74,280 | 10,698 | 63,582 | 74,280 | 4,659 |
| 2001 | 48,338 | 8,994 | 57,332 | 10,154 | 67,486 | 6,408 | 61,079 | 67,486 | $(3,747)$ |
| 2002 | 58,627 | 6,318 | 64,945 | 5,769 | 70,714 | 8,078 | 62,636 | 70,714 | 2,309 |
| 2003 | 56,689 | 6,362 | 63,051 | 7,084 | 70,135 | 9,599 | 60,535 | 70,135 | 2,515 |
| 2004 | 53,281 | 7,214 | 60,496 | 8,261 | 68,757 | 6,791 | 61,966 | 68,757 | $(1,470)$ |
| 2005 | 60,605 | 7,207 | 67,811 | 7,226 | 75,037 | 9,247 | 65,790 | 75,037 | 2,021 |
| 2006 | 54,772 | 7,249 | 62,021 | 12,695 | 74,716 | 6,155 | 68,561 | 74,716 | $(6,540)$ |
| 2007 | 64,738 | 7,473 | 72,212 | 8,027 | 80,239 | 10,987 | 69,252 | 80,239 | 2,960 |

${ }^{1}$ Gigawatt-hour = one million kilowatt-hours
Source: Statistics Canada

## Appendix 2

Financial Review

## Government's Financial Statements

## Government Reporting Entity

The provincial government conducts its activities through:

- ministries;
- service delivery agencies;
- the SUCH sector (school districts; universities; colleges, university colleges and institutes; and health authorities and hospital societies); and
- commercial Crown corporations.

The accounts relating to the ministries and other direct activities of government are contained in the Consolidated Revenue Fund (CRF), whose financial results are reported as a separate entity in the Public Accounts. The CRF comprises all money over which the legislature has direct power of appropriation. The operations of service delivery agencies, the SUCH sector entities and commercial Crown corporations are recorded in their own financial statements, which are subject to audit by the Auditor General or by private sector auditors.

The relationship between the Legislature and government's service delivery agencies, including the SUCH sector, and commercial Crown corporations is guided by either legislation or governance agreements between the boards of directors and their responsible ministers. In general, government is moving towards adopting governance agreements as its primary guide for these relationships.

According to generally accepted accounting principles (GAAP) for senior governments as established by the Public Sector Accounting Board (PSAB) of the Canadian Institute of Chartered Accountants, the province's financial reporting consolidates the financial results of all these entities into a single set of financial statements. The provincial government publishes its financial statements annually in the Public Accounts.

## Compliance with GAAP

British Columbia's Budget Transparency and Accountability Act (BTAA) requires all financial documents produced by the province under that legislation to fully comply with GAAP. Compliance with this requirement began with the February 2004 budget and was completed in the 2004/05 Public Accounts.

Under GAAP, the CRF must be converted from a net basis to provide gross revenues and expenses. Next, service delivery agencies are consolidated with the CRF on a line-by-line basis for both the income statement and balance sheet. Commercial Crown corporations ${ }^{1}$ are disclosed on a modified equity basis - i.e. their net income is reported as revenue and their retained earnings as an investment.

Where the accounting policies of service delivery agencies differ from those used by the central government in preparing its own consolidated revenue fund financial statements, the service delivery agency financial statements are adjusted to conform to government's accounting policies.

[^21]Revenue and expenditure are recorded on an accrual basis of accounting except when the accruals cannot be determined with a reasonable degree of certainty or when their estimation is impracticable, as is the case with corporate income tax that is recorded on a cash basis. Assets are recorded to the extent that they represent financial claims by government upon outside parties; are items held for resale, prepaid expenses, deferred charges, or prepaid capital advances; or are tangible capital assets. Similarly, liabilities are recorded only if they represent actual or probable financial claims against the government.

## 2007/08 Public Accounts Audit Reservations

British Columbia is a leader in complying with GAAP and is recognized widely for the transparency of its budget and financial reports. BC's new Auditor General favours a different application of GAAP, and has expressed reservation in specific areas of longstanding policy and practice.

The Auditor General had four areas of reservation, including a scope limitation on the valuation of resource roads, recommendation to recognize a land transfer related to a First Nation settlement in the government's accounts, recommendation to report oil and natural gas producer royalty credits on the gross basis as an increase to revenue and expense, and a recommendation to accrue deep well royalty credits as a liability before royalty revenues are accrued. These reservations would have added $\$ 620$ million to revenue and $\$ 679$ million to expense, primarily due to the impact of the royalty credits and land transfer, with an overall net reduction of $\$ 59$ million to the 2007/08 surplus.

The Public Accounts are prepared on the basis of GAAP established by the Public Sector Accounting Board and are consistent with the treatment of other senior governments in Canada who have similar programs or transactions. These areas where professional judgment differs have been fully explored through consultation within government, with other jurisdictions, and with the broader accounting profession.

The government will continue to work with the professional accounting community and the Office of the Auditor General in conjunction to further explore the application of Canadian public sector accounting guidance in these areas. The full text of the Auditor General's opinion and the comments of the Comptroller General of British Columbia can be found in the 2007/08 Public Accounts.

## Supplementary Schedules

The following tables provide multi-year financial information on the government of British Columbia including operating results and financial position, as well as details on revenue, expense, debt and capital spending.

## Table A2.1 2007/08 Forecasts - Year in Review

| (\$ millions) | Q1 <br> Updates | Q2 <br> Updates | Q3 <br> Updates | Q4 <br> Updates | Total Changes |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Budget 2007 Fiscal Plan (February 20, 2007) | 400 |  |  |  | 400 |
| 2007108 surplus - first Quarterly Report |  | 1,600 |  |  |  |
| 2007/08 surplus - second Quarterly Report |  |  | 2,125 |  |  |
| 2007/08 surplus - third Quarterly Report |  |  |  | 1,970 |  |
| Revenue increases (decreases): |  |  |  |  |  |
| Personal income tax: |  |  |  |  |  |
| Base - improved economic growth and continuation of robust earnings from <br> higher-income taxpayers in 2007 <br> 124 <br> 120 <br> $51 \quad 129$ <br> 424 |  |  |  |  |  |
| Prior-year adjustment - 2006 tax assessments | (75) | 78 | 54 | 86 | 143 |
| Corporate income tax: |  |  |  |  |  |
| Base - improved 2007 federal government outlook | 89 | 127 | 27 | 7 | 250 |
| Prior-year adjustment - improved 2006 corporate profits and tax assessments |  |  |  |  |  |
| Social service tax - stronger 2007 economic and sales growth | 200 | - | 1 | (19) | 182 |
| Property tax - lower than expected property tax base | (69) | - | (6) | 7 | (68) |
| Property transfer tax - strong year-to-date results and improved market outlook | 96 | 50 | 25 | (7) | 164 |
| Other tax | 9 | 6 | 8 | 12 | 35 |
| Natural gas royalties - lower natural gas prices and volumes | (369) | (164) | 4 | (38) | (567) |
| Other energy, metals and mineral revenues - higher metal, oil prices and sales of |  |  |  |  |  |
| Forest revenue - lower harvest volumes, lower price in 2008, higher Canadian dollar | (28) | (120) | (112) | - | (260) |
| - estimated Softwood Lumber Agreement 2006 border tax collections ......................... | (71) | 32 | 2 | (11) | (48) |
| Federal transfers: |  |  |  |  |  |
| Canada Health transfer - impact of tax points and population changes on prior years ........ | 60 | (20) | 8 | (95) | (47) |
| Health trusts - HPV immunization and Patient wait times guarantee (deferred to 2008/09) .. | 116 | - | (116) | - | - |
| Canada Social transfer - impact of tax points and population changes on prior years ........ | 50 | 1 | 16 | (50) | 17 |
| eco-Trust | 199 | - | - | - | 199 |
| Other transfers | 169 | 55 | (15) | 10 | 219 |
| All other taxpayer-supported changes | 128 | 101 | 215 | 253 | 697 |
| Commercial Crown corporation net income: |  |  |  |  |  |
| Liquor Distribution Branch - lower operating costs | 12 | 23 | - | 13 | 48 |
| BC Rail - timing of asset dispositions | (13) | (17) | (2) | (15) | (47) |
| ICBC - primarily higher premium revenue and the sale of Surrey Central City Mall ........... | 259 | 53 | 57 | 39 | 408 |
| Other Crown corporation changes - mainly BCLC | (4) | (1) | 5 | 62 | 62 |
| Total revenue changes | 1,140 | 635 | 235 | 431 | 2,441 |
| Less: expense increases (decreases): |  |  |  |  |  |
| Climate Action Dividend | - | - | 450 | (10) | 440 |
| Priority initiatives (excluding BC150 Cultural Fund - internal CRF transfer; the Q4 Update reflects the distribution of funding among the functions) | - | - | 445 | (445) |  |
| Health - lower Pharmacare costs and health funding allocated to health-related education, partially offset by higher health costs for social assistance clients | (4) | 36 | (59) | (39) | (66) |
| Education - mainly health-funded medical education programs | 9 | 55 | (173) | 254 | 145 |
| Social services - redirection of spending to client medical costs .................................... | 35 | 8 | 14 | (117) | (60) |
| Protection of persons and property - mainly flood costs and disaster assistance ................ | 81 | 4 | 29 | (54) | 60 |
| Transportation - higher highway maintenance costs recovered from third parties | (20) | 34 | - | 13 | 27 |
| Natural resources and economic development - includes forest fire and BC Timber Sales costs, climate action initiatives, and costs acssociated with the Musqueam agreement | 131 | 33 | 16 | 160 | 340 |
| Other - spending of priority arts and cultue initiatives, partially offset by lower housing costs .. | 10 | 11 | (37) | 66 | 50 |
| Contingencies - funding not required | - | - | - | (107) | (107) |
| General government - lower administration costs ................................................... | 17 | 3 | 32 | (62) | (10) |
| Interest - mainly reduced operating debt levels | (69) | (74) | 23 | 6 | (114) |
| Total expense changes | 190 | 110 | 740 | (335) | 705 |
| Subtotal | 950 | 525 | (505) | 766 | 1,736 |
| Forecast allowance decrease | 250 | - | 350 | 150 | 750 |
| Net change | 1,200 | 525 | (155) | 916 | 2,486 |
| 2007/08 surplus - first Quarterly Report | 1,600 |  |  |  |  |
| 2007/08 surplus - second Quarterly Report .......................................................... |  | 2,125 |  |  |  |
| 2007/08 surplus - third Quarterly Report |  |  | 1,970 |  |  |
| 2007/08 surplus Public Accounts ....................................................................... |  |  |  | 2,886 | 2,886 |

Table A2.2 Operating Statement - 1998/99 to $2007 / 08$

| (\$ millions) | $\begin{aligned} & \text { Actual } \\ & \text { 1998/99 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 1999/00 } \end{aligned}$ | Actual 2000/01 | Actual 2001/02 | $\begin{aligned} & \text { Actual } \\ & \text { 2002/03 } \end{aligned}$ | Actual 2003/04 | Actual 2004/05 | Actual 2005/06 | Actual 2006/07 | Actual 2007/08 | Average annual change |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Taxpayer-supported programs and agencies: |  |  |  |  |  |  |  |  |  |  | (per cent) |
| Revenue <br> Expense $\qquad$ | $\begin{gathered} 25,372 \\ (26,333) \end{gathered}$ | $\begin{gathered} 26,807 \\ (26,820) \end{gathered}$ | $\begin{gathered} 29,701 \\ (28,439) \end{gathered}$ | $\begin{gathered} 28,166 \\ (30,321) \end{gathered}$ | $\begin{gathered} 27,773 \\ (30,227) \end{gathered}$ | $\begin{gathered} 29,162 \\ (30,354) \end{gathered}$ | $\begin{gathered} 33,368 \\ (30,647) \end{gathered}$ | $\begin{gathered} 35,974 \\ (32,151) \end{gathered}$ | $\begin{gathered} 38,505 \\ (34,162) \end{gathered}$ | $\begin{gathered} 39,831 \\ (36,501) \end{gathered}$ | $\begin{aligned} & 5.1 \\ & 3.7 \end{aligned}$ |
| Surplus/(deficit) before unusual items ....... | (961) | (13) | 1,262 | $(2,155)$ | $(2,454)$ | $(1,192)$ | 2,721 | 3,823 | 4,343 | 3,330 |  |
| Joint trusteeship ............................... | - | - | (52) | 1,464 | - | - | - | - | - | - |  |
| Restructuring exit expenses .................. | - | - | - | (347) | (169) | (123) | - | - | - | - |  |
| Negotiating Framework incentive payments | - | - | - | - | - | - | - | (710) | (264) | (4) |  |
| Climate Action Dividend. | - | - | - | - | - | - | - | - | - | (440) |  |
| Surplus/(deficit) | (961) | (13) | 1,210 | $(1,038)$ | $(2,623)$ | $(1,315)$ | 2,721 | 3,113 | 4,079 | 2,886 |  |
| Per cent of GDP: ${ }^{1}$ |  |  |  |  |  |  |  |  |  |  |  |
| Revenue ........................................ | 21.9 | 22.2 | 22.6 | 21.1 | 20.1 | 20.0 | 21.2 | 21.2 | 21.4 | 20.9 | -0.5 |
| Expense ........................................ | 22.8 | 22.2 | 21.7 | 22.7 | 21.9 | 20.8 | 19.5 | 19.0 | 18.9 | 19.2 | -1.9 |
| Growth rates: |  |  |  |  |  |  |  |  |  |  |  |
| Revenue ........................................ | n/a | 5.7 | 10.8 | -5.2 | -1.4 | 5.0 | 14.4 | 7.8 | 7.0 | 3.4 | 5.3 |
| Expense ........................................ | n/a | 1.8 | 6.0 | 6.6 | -0.3 | 0.4 | 1.0 | 4.9 | 6.3 | 6.8 | 3.7 |
| Per capita: ${ }^{2}$ |  |  |  |  |  |  |  |  |  |  |  |
| Revenue ........................................ | 6,369.9 | 6,682.8 | 7,353.2 | 6,906.1 | 6,748.5 | 7,017.9 | 7,937.6 | 8,444.1 | 8,912.7 | 9,093.3 | 4.0 |
| Expense ........................................ | 6,611.2 | 6,686.0 | 7,040.8 | 7,434.4 | 7,344.8 | 7,304.8 | 7,290.3 | 7,546.7 | 7,907.4 | 8,333.1 | 2.6 |

Table A2.3 Statement of Financial Position - 1998/99 to $2007 / 08$

| (\$ millions) | Actual 1998/99 | Actual 1999/00 | Actual 2000/01 | Actual 2001/02 | $\begin{aligned} & \text { Actual } \\ & \text { 2002/03 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2003/04 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2004/05 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2005/06 } \end{aligned}$ | Actual 2006/07 | $\begin{aligned} & \text { Actual } \\ & \text { 2007/08 } \end{aligned}$ | Average annual change |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Financial assets: |  |  |  |  |  |  |  |  |  |  | (per cent) |
| Cash and temporary investments ............ | 1,829 | 2,674 | 1,935 | 2,452 | 2,617 | 2,690 | 3,589 | 3,880 | 3,450 | 5,951 | 14.0 |
| Other financial assets ......................... | 4,549 | 5,244 | 5,746 | 5,643 | 5,331 | 6,293 | 6,627 | 6,995 | 7,914 | 8,233 | 6.8 |
| Sinking funds . | 6,249 | 6,188 | 6,000 | 5,518 | 5,074 | 4,619 | 4,516 | 4,059 | 3,798 | 2,649 | -9.1 |
| Investments in commercial Crown corporations: |  |  |  |  |  |  |  |  |  |  |  |
| Retained earnings ......................... | 3,054 | 2,735 | 2,795 | 2,456 | 2,631 | 3,047 | 3,195 | 3,476 | 4,426 | 5,090 | 5.8 |
| Recoverable capital loans | 7,704 | 7,304 | 7,111 | 7,246 | 7,231 | 7,512 | 6,901 | 6,916 | 7,170 | 7,719 | 0.0 |
|  | 10,758 | 10,039 | 9,906 | 9,702 | 9,862 | 10,559 | 10,096 | 10,392 | 11,596 | 12,809 | 2.0 |
| Warehouse borrowing program assets | 658 | 1,320 | 1,312 | 1,067 | - | - | - | - |  | - | n/a |
|  | 24,043 | 25,465 | 24,899 | 24,382 | 22,884 | 24,161 | 24,828 | 25,326 | 26,758 | 29,642 | 2.4 |
| Liabilities: |  |  |  |  |  |  |  |  |  |  |  |
| Accounts payable \& accrued lliabilities ...... | 6,457 | 6,797 | 6,692 | 5,632 | 6,003 | 7,007 | 6,788 | 7,288 | 7,094 | 7,955 | 2.3 |
| Deferred revenue ............................... | 1,816 | 2,077 | 2,072 | 2,349 | 2,998 | 4,002 | 5,181 | 5,695 | 5,989 | 7,136 | 16.4 |
| Debt: |  |  |  |  |  |  |  |  |  |  |  |
| Taxpayer-supported debt ......... | 23,232 | 25,206 | 25,104 | 27,514 | 29,383 | 29,984 | 28,651 | 27,197 | 25,960 | 26,579 | 1.5 |
| Self-supported debt | 8,910 | 9,232 | 8,684 | 8,568 | 7,470 | 7,753 | 7,195 | 7,200 | 7,473 | 8,048 | -1.1 |
| Total provincial debt ....................... | 32,142 | 34,438 | 33,788 | 36,082 | 36,853 | 37,737 | 35,846 | 34,397 | 33,433 | 34,627 | 0.8 |
| Add: debt offset by sinking funds ...... | 6,249 | 6,188 | 6,000 | 5,518 | 5,074 | 4,619 | 4,515 | 4,059 | 3,798 | 2,649 | -9.1 |
| Less: guarantees and non-guaranteed debt | (707) | (934) | (602) | (484) | (433) | (415) | (449) | (399) | (410) | (442) | -5.1 |
| Financial statement debt | 37,684 | 39,692 | 39,186 | 41,116 | 41,494 | 41,941 | 39,912 | 38,057 | 36,821 | 36,834 | -0.3 |
|  | 45,957 | 48,566 | 47,950 | 49,097 | 50,495 | 52,950 | 51,881 | 51,040 | 49,904 | 51,925 | 1.4 |
| Net liabilities | $(21,914)$ | $(23,101)$ | $(23,051)$ | $(24,715)$ | $(27,611)$ | $(28,789)$ | $(27,053)$ | $(25,714)$ | $(23,146)$ | $(22,283)$ | 0.2 |
| Capital and other assets: |  |  |  |  |  |  |  |  |  |  |  |
| Tangible capital assets | 19,642 | 20,692 | 21,818 | 22,467 | 22,748 | 22,601 | 23,515 | 25,074 | 26,954 | 28,933 | 4.4 |
| Other assets . | 338 | 462 | 496 | 473 | 465 | 475 | 546 | 761 | 839 | 801 | 10.1 |
|  | 19,980 | 21,154 | 22,314 | 22,940 | 23,213 | 23,076 | 24,061 | 25,835 | 27,793 | 29,734 | 4.5 |
| Accumulated surplus (deficit) | $(1,934)$ | $(1,947)$ | (737) | $(1,775)$ | $(4,398)$ | (5,713) | $(2,992)$ | 121 | 4,647 | 7,451 | n/a |
| Per cent of GDP: ${ }^{1}$ |  |  |  |  |  |  |  |  |  |  |  |
| Net liabilities ................................... | 19.0 | 19.1 | 17.6 | 18.5 | 20.0 | 19.8 | 17.2 | 15.2 | 12.8 | 11.7 | -5.2 |
| Growth rates: |  |  |  |  |  |  |  |  |  |  |  |
| Net liabilities ................................... | n/a | 5.4 | -0.2 | 7.2 | 11.7 | 4.3 | -6.0 | -4.9 | -10.0 | -3.7 | 0.9 |
| Per capita: ${ }^{2}$ |  |  |  |  |  |  |  |  |  |  |  |
| Net liabilities ................................... | 5,502 | 5,759 | 5,707 | 6,060 | 6,709 | 6,928 | 6,435 | 6,036 | 5,358 | 5,087 | -0.9 |

[^22]${ }^{2}$ Per capita net liabilities is calculated using July 1 population (e.g. 2006/07 amount divided by population on July 1, 2006).
Table A2.4 Changes in Financial Position - 1998/99 to 2007/08

| (\$ millions) | $\begin{aligned} & \text { Actual } \\ & \text { 1999/00 } \end{aligned}$ | Actual 2000/01 | $\begin{gathered} \text { Actual } \\ \text { 2001/02 } \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & 2002 / 03 \end{aligned}$ | $\begin{gathered} \text { Actual } \\ \text { 2003/04 } \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & 2004 / 05 \end{aligned}$ | $\begin{gathered} \text { Actual } \\ \text { 2005/06 } \end{gathered}$ | $\begin{gathered} \text { Actual } \\ \text { 2006/07 } \end{gathered}$ | $\begin{gathered} \text { Actual } \\ \text { 2007/08 } \end{gathered}$ | 9-Year Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| (Surplus) deficit for the year | 13 | $(1,210)$ | 1,038 | 2,623 | 1,315 | $(2,721)$ | $(3,113)$ | $(4,079)$ | $(2,886)$ | $(9,020)$ |
| Comprehensive income | - |  |  |  |  |  |  | (447) | 82 | (365) |
| Change in accumulated (surplus) deficit | 13 | $(1,210)$ | 1,038 | 2,623 | 1,315 | $(2,721)$ | $(3,113)$ | $(4,526)$ | $(2,804)$ | $(9,385)$ |
| Capital and other asset changes: |  |  |  |  |  |  |  |  |  |  |
| Taxpayer-supported capital investments .... <br> Less: amortization and other accounting changes | 2,468 $(1,418)$ | 2,567 $(1,441)$ | $\begin{gathered} 2,095 \\ (1,446) \end{gathered}$ | $\begin{gathered} 1,901 \\ (1,620) \end{gathered}$ | $\begin{gathered} 2,074 \\ (2,221) \end{gathered}$ | $\begin{gathered} 2,363 \\ (1,449) \end{gathered}$ | 3,153 $(1,594)$ | 3,409 $(1,529)$ | 3,672 $(1,693)$ | $\begin{aligned} & 23,702 \\ & (14,411) \end{aligned}$ |
| Increase in net capital assets | 1,050 | 1,126 | 649 | 281 | (147) | 914 | 1,559 | 1,880 | 1,979 | 9,291 |
| Increase (decrease) in other assets | 124 | 34 | (23) | (8) | 10 | 71 | 215 | 78 | (38) | 463 |
|  | 1,174 | 1,160 | 626 | 273 | (137) | 985 | 1,774 | 1,958 | 1,941 | 9,754 |
| Increase (decrease) in net liabilities | 1,187 | (50) | 1,664 | 2,896 | 1,178 | $(1,736)$ | $(1,339)$ | $(2,568)$ | (863) | 369 |
| Investment and working capital changes: |  |  |  |  |  |  |  |  |  |  |
| Increase (reduction) in cash and temporary investments | 845 | (739) | 517 | 165 | 73 | 899 | 291 | (430) | 2,501 | 4,122 |
| Increase (decrease) in warehouse borrowing investments $\qquad$ | 662 | (8) | (245) | $(1,067)$ | - | - |  |  |  | (658) |
| Investment in commercial Crown corporations: Increase (decrease) in retained earnings ... | (319) | 60 | (339) | 175 | 416 | 148 | 281 | 950 | 664 | 2,036 |
| Self-supported capital investments | 714 | 773 | 866 | 862 | 784 | 776 | 805 | 983 | 1,292 | 7,855 |
| Less: loan repayments and other accounting changes | $(1,114)$ | (966) | (731) | (877) | (503) | $(1,387)$ | (790) | (729) | (743) | $(7,840)$ |
|  | (719) | (133) | (204) | 160 | 697 | (463) | 296 | 1,204 | 1,213 | $(12,807)$ |
| Other working capital changes | 33 | 424 | 198 | $(1,776)$ | $(1,501)$ | (729) | $(1,103)$ | 558 | $(2,838)$ | $(6,734)$ |
|  | 821 | (456) | 266 | $(2,518)$ | (731) | (293) | (516) | 1,332 | 876 | $(16,077)$ |
| Increase (decrease) in financial statement debt | 2,008 | (506) | 1,930 | 378 | 447 | $(2,029)$ | $(1,855)$ | $(1,236)$ | 13 | (850) |
| (Increase) decrease in sinking fund debt | 61 | 188 | 482 | 444 | 455 | 104 | 456 | 261 | 1,149 | 3,600 |
| Increase (decrease) in guarantees and non-guaranteed debt . | 227 | (332) | (118) | (51) | (18) | 34 | (50) | 11 | 32 | (265) |
| Increase (decrease) in total provincial debt | 2,296 | (650) | 2,294 | 771 | 884 | $(1,891)$ | $(1,449)$ | (964) | 1,194 | 2,485 |
| Represented by increase (decrease) in: |  |  |  |  |  |  |  |  |  |  |
| Taxpayer-supported debt | 1,974 | (102) | 2,410 | 1,869 | 601 | $(1,333)$ | $(1,454)$ | $(1,237)$ | 619 | 3,347 |
| Self-supported debt | 322 | (548) | (116) | $(1,098)$ | 283 | (558) |  | 273 | 575 | (862) |
| Total provincial debt | 2,296 | (650) | 2,294 | 771 | 884 | $(1,891)$ | $(1,449)$ | (964) | 1,194 | 2,485 |

Table A2.5 Revenue by Source - 1998/99 to 2007/08

| (\$ millions) | $\begin{gathered} \text { Actual } \\ \text { 1998/99 } \end{gathered}$ | $\begin{gathered} \text { Actual } \\ \text { 1999/00 } \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2000/01 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2001/02 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2002/03 } \end{aligned}$ | $\begin{gathered} \text { Actual } \\ \text { 2003/04 } \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2004/05 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2005/06 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2006/07 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & 2007 / 08 \end{aligned}$ | Average annual change |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Taxation revenue: |  |  |  |  |  |  |  |  |  |  | (per cent) |
| Personal income | 5,423 | 5,824 | 5,963 | 5,366 | 4,150 | 4,877 | 5,050 | 5,838 | 6,905 | 6,956 | 2.8 |
| Corporate income | 1,102 | 943 | 1,054 | 1,522 | 612 | 775 | 1,255 | 1,426 | 1,538 | 2,250 | 8.3 |
| Social service | 3,204 | 3,332 | 3,626 | 3,552 | 3,794 | 4,024 | 4,156 | 4,367 | 4,714 | 5,072 | 5.2 |
| Fuel and tobacco | 1,373 | 1,200 | 1,175 | 1,158 | 1,293 | 1,522 | 1,603 | 1,612 | 1,627 | 1,627 | 1.9 |
| Property and property transfer | 1,661 | 1,678 | 1,714 | 1,784 | 1,948 | 2,092 | 2,265 | 2,560 | 2,646 | 2,863 | 6.2 |
| Other | 753 | 770 | 771 | 728 | 555 | 540 | 588 | 626 | 588 | 638 | -1.8 |
|  | 13,516 | 13,747 | 14,303 | 14,110 | 12,352 | 13,830 | 14,917 | 16,429 | 18,018 | 19,406 | 4.1 |
| Natural resource revenue: |  |  |  |  |  |  |  |  |  |  |  |
| Natural gas royalties | 194 | 328 | 1,249 | 836 | 1,056 | 1,230 | 1,439 | 1,921 | 1,207 | 1,132 | 21.7 |
| Columbia River Treaty ........................... | 16 | 100 | 632 | 360 | 100 | 230 | 258 | 319 | 223 | 246 | 35.5 |
| Other energy and minerals ..................... | 277 | 340 | 444 | 430 | 473 | 535 | 612 | 797 | 935 | 973 | 15.0 |
| Forests | 1,273 | 1,693 | 1,341 | 1,253 | 1,323 | 1,014 | 1,363 | 1,214 | 1,276 | 1,087 | -1.7 |
| Other resources | 320 | 311 | 308 | 298 | 270 | 300 | 301 | 316 | 341 | 340 | 0.7 |
|  | 2,080 | 2,772 | 3,974 | 3,177 | 3,222 | 3,309 | 3,973 | 4,567 | 3,982 | 3,778 | 6.9 |
| Other revenue: |  |  |  |  |  |  |  |  |  |  |  |
| Medical Services Plan premiums | 876 | 867 | 894 | 954 | 1,355 | 1,447 | 1,465 | 1,482 | 1,524 | 1,557 | 6.6 |
| Post-secondary education fees ................ | 529 | 528 | 440 | 452 | 580 | 781 | 836 | 892 | 928 | 979 | 7.1 |
| Other health-care related fees | 190 | 207 | 211 | 221 | 217 | 231 | 228 | 225 | 237 | 248 | 3.0 |
| Motor vehicle licences and permits | 329 | 334 | 339 | 342 | 351 | 363 | 381 | 403 | 424 | 442 | 3.3 |
| BC Ferries tolls | 296 | 292 | 292 | 306 | 315 | - | - | - | - | - | n/a |
| Other fees and licences | 677 | 568 | 778 | 767 | 741 | 715 | 750 | 685 | 699 | 760 | 1.3 |
| Investment earnings | 1,346 | 1,595 | 1,470 | 1,274 | 1,024 | 950 | 833 | 949 | 1,032 | 1,139 | -1.8 |
| Sales of goods and services | 646 | 729 | 1,064 | 1,006 | 986 | 714 | 741 | 719 | 678 | 638 | -0.1 |
| Miscellaneous | 818 | 822 | 1,018 | 1,007 | 975 | 1,248 | 1,459 | 1,577 | 1,911 | 1,979 | 10.3 |
|  | 5,707 | 5,942 | 6,506 | 6,329 | 6,544 | 6,449 | 6,693 | 6,932 | 7,433 | 7,742 | 3.4 |
| Contributions from the federal government: |  |  |  |  |  |  |  |  |  |  |  |
| Health and social transfers ..................... | 1,968 | 2,438 | 2,619 | 2,445 | 2,606 | 3,044 | 3,421 | 4,220 | 4,473 | 4,614 | 9.9 |
| Equalization | - | 125 | - | 158 | 543 | (330) | 979 | 590 | 459 | - | n/a |
| Other cost shared agreements | 581 | 617 | 677 | 717 | 674 | 905 | 822 | 1,015 | 1,454 | 1,317 | 9.5 |
|  | 2,549 | 3,180 | 3,296 | 3,320 | 3,823 | 3,619 | 5,222 | 5,825 | 6,386 | 5,931 | 9.8 |
| Commercial Crown corporation net income: |  |  |  |  |  |  |  |  |  |  |  |
| BC Hydro | 395 | 416 | 446 | 403 | 418 | 111 | 402 | 266 | 407 | 370 | -0.7 |
| Liquor Distribution Branch ...................... | 616 | 617 | 642 | 637 | 654 | 724 | 779 | 800 | 840 | 858 | 3.8 |
| BC Lotteries (net of payments to federal gov | 449 | 525 | 554 | 598 | 663 | 719 | 811 | 914 | 1,011 | 1,080 | 10.2 |
| BCRC | 22 | (583) | (7) | (166) | 4 | 41 | 183 | 33 | 30 | 13 | -5.7 |
| ICBC | 61 | 190 | (14) | (242) | 80 | 352 | 383 | 191 | 381 | 633 | 29.7 |
| Other | (23) | 1 | 1 | - | 13 | 8 | 5 | 17 | 17 | 20 | n/a |
|  | 1,520 | 1,166 | 1,622 | 1,230 | 1,832 | 1,955 | 2,563 | 2,221 | 2,686 | 2,974 | 7.7 |
| Total revenue | 25,372 | 26,807 | 29,701 | 28,166 | 27,773 | 29,162 | 33,368 | 35,974 | 38,505 | 39,831 | 5.1 |

Table A2.6 Revenue by Source Supplementary Information - 1998/99 to 2007/08

| (\$ millions) | $\begin{gathered} \text { Actual } \\ \text { 1998/99 } \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & \text { 1999/00 } \end{aligned}$ | Actual 2000/01 | $\begin{gathered} \text { Actual } \\ \text { 2001/02 } \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2002/03 } \end{aligned}$ | $\begin{gathered} \text { Actual } \\ 2003 / 04 \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & 2004 / 05 \end{aligned}$ | $\begin{gathered} \text { Actual } \\ \text { 2005/06 } \end{gathered}$ | $\begin{gathered} \text { Actual } \\ \text { 2006/07 } \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & 2007 / 08 \end{aligned}$ | Average annual change |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Per cent of GDP: ${ }^{1}$ |  |  |  |  |  |  |  |  |  |  | (per cent) |
| Taxation | 11.7 | 11.4 | 10.9 | 10.6 | 8.9 | 9.5 | 9.5 | 9.7 | 10.0 | 10.2 | -1.5 |
| Natural resources .............................. | 1.8 | 2.3 | 3.0 | 2.4 | 2.3 | 2.3 | 2.5 | 2.7 | 2.2 | 2.0 | 1.1 |
| Other ............................................ | 4.9 | 4.9 | 5.0 | 4.7 | 4.7 | 4.4 | 4.3 | 4.1 | 4.1 | 4.1 | -2.1 |
| Contributions from the federal government | 2.2 | 2.6 | 2.5 | 2.5 | 2.8 | 2.5 | 3.3 | 3.4 | 3.5 | 3.1 | 3.9 |
| Commercial Crown corporation net income | 1.3 | 1.0 | 1.2 | 0.9 | 1.3 | 1.3 | 1.6 | 1.3 | 1.5 | 1.6 | 1.9 |
| Total revenue | 21.9 | 22.2 | 22.6 | 21.1 | 20.1 | 20.0 | 21.2 | 21.2 | 21.4 | 20.9 | -0.5 |
| Growth rates: |  |  |  |  |  |  |  |  |  |  |  |
| Taxation | n/a | 1.7 | 4.0 | -1.3 | -12.5 | 12.0 | 7.9 | 10.1 | 9.7 | 7.7 | 4.4 |
| Natural resources .............................. | n/a | 33.3 | 43.4 | -20.1 | 1.4 | 2.7 | 20.1 | 15.0 | -12.8 | -5.1 | 8.6 |
| Other | n/a | 4.1 | 9.5 | -2.7 | 3.4 | -1.5 | 3.8 | 3.6 | 7.2 | 4.2 | 3.5 |
| Contributions from the federal government | $\mathrm{n} / \mathrm{a}$ | 24.8 | 3.6 | 0.7 | 15.2 | -5.3 | 44.3 | 11.5 | 9.6 | -7.1 | 10.8 |
| Commercial Crown corporation net income . | n/a | -23.3 | 39.1 | -24.2 | 48.9 | 6.7 | 31.1 | -13.3 | 20.9 | 10.7 | 10.7 |
| Total revenue .............................. | $\mathrm{n} / \mathrm{a}$ | 5.7 | 10.8 | -5.2 | -1.4 | 5.0 | 14.4 | 7.8 | 7.0 | 3.4 | 5.3 |
| Per capita: ${ }^{2}$ |  |  |  |  |  |  |  |  |  |  |  |
| Taxation ......................................... | 3,393 | 3,427 | 3,541 | 3,460 | 3,001 | 3,328 | 3,548 | 3,856 | 4,171 | 4,430 | 3.0 |
| Natural resources ............................ | 522 | 691 | 984 | 779 | 783 | 796 | 945 | 1,072 | 922 | 863 | 5.7 |
| Other | 1,433 | 1,481 | 1,611 | 1,552 | 1,590 | 1,552 | 1,592 | 1,627 | 1,721 | 1,767 | 2.4 |
| Contributions from the federal government | 640 | 793 | 816 | 814 | 929 | 871 | 1,242 | 1,367 | 1,478 | 1,354 | 8.7 |
| Commercial Crown corporation net income . | 382 | 291 | 402 | 302 | 445 | 470 | 610 | 521 | 622 | 679 | 6.6 |
| Total revenue | 6,370 | 6,683 | 7,353 | 6,906 | 6,749 | 7,018 | 7,938 | 8,444 | 8,913 | 9,093 | 4.0 |
| Real Per Capita Revenue (2007 \$) ${ }^{3} \ldots \ldots \ldots \ldots .$. | 7,502 | 7,787 | 8,417 | 7,776 | 7,423 | 7,554 | 8,379 | 8,738 | 9,069 | 9,093 | 2.2 |
| Growth rate (per cent) .......................... | n/a | 3.8 | 8.1 | -7.6 | -4.5 | 1.8 | 10.9 | 4.3 | 3.8 | 0.3 | 2.3 |
| ${ }^{1}$ Revenue as a per cent of GDP is calculated using GDP for the calendar year ending in the fiscal year (e.g. 2007/08 revenue divided by GDP for the 2007 calendar year). Totals may due to rounding. |  |  |  |  |  |  |  |  |  |  |  |
| ${ }^{2}$ Per capita revenue is calculated using July 1 population (e.g. 2007/08 revenue divided by population on July 1, 2007). Totals may not add due to rounding. |  |  |  |  |  |  |  |  |  |  |  |
| ${ }^{3}$ Revenue is converted to real (inflation-adjusted) terms using the consumer price index (CPI) for the corresponding calendar year (e.g. 2007 CPI for $2007 / 08$ revenue). |  |  |  |  |  |  |  |  |  |  |  |

Table A2.7 Expense by Function ${ }^{1}$ - 1998/99 to 2007/08

| (\$ millions) | $\begin{gathered} \text { Actual } \\ \text { 1998/99 } \end{gathered}$ | $\begin{gathered} \text { Actual } \\ \text { 1999/00 } \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2000/01 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2001/02 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2002/03 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & 2003 / 04 \end{aligned}$ | $\begin{gathered} \text { Actual } \\ 2004 / 05 \end{gathered}$ | $\begin{gathered} \text { Actual } \\ \text { 2005/06 } \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2006/07 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2007/08 } \end{aligned}$ | Average annual change |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Function: |  |  |  |  |  |  |  |  |  |  | (per cent) |
| Health: |  |  |  |  |  |  |  |  |  |  |  |
| Medical Services Plan | 1,848 | 1,956 | 2,118 | 2,367 | 2,461 | 2,540 | 2,546 | 2,696 | 2,969 | 3,247 | 6.5 |
| Pharmacare | 504 | 569 | 657 | 717 | 728 | 723 | 793 | 868 | 914 | 955 | 7.4 |
| Regional services ............................. | 5,213 | 5,786 | 6,174 | 6,938 | 7,202 | 7,387 | 7,565 | 8,112 | 8,500 | 9,038 | 6.3 |
| Other healthcare expenses ................. | 459 | 464 | 481 | 541 | 571 | 600 | 625 | 754 | 867 | 996 | 9.0 |
|  | 8,024 | 8,775 | 9,430 | 10,563 | 10,962 | 11,250 | 11,529 | 12,430 | 13,250 | 14,236 | 6.6 |
| Education: |  |  |  |  |  |  |  |  |  |  |  |
| Elementary and secondary .................. | 3,878 | 4,068 | 4,318 | 4,495 | 4,542 | 4,687 | 4,757 | 4,829 | 5,272 | 5,521 | 4.0 |
| Post-secondary ............................... | 2,386 | 2,398 | 2,703 | 3,002 | 3,127 | 3,329 | 3,536 | 3,906 | 4,056 | 4,303 | 6.8 |
| Other education expenses .................. | 188 | 194 | 195 | 205 | 223 | 210 | 206 | 182 | 159 | 165 | -1.4 |
|  | 6,452 | 6,660 | 7,216 | 7,702 | 7,892 | 8,226 | 8,499 | 8,917 | 9,487 | 9,989 | 5.0 |
| Social services: |  |  |  |  |  |  |  |  |  |  |  |
| Social assistance | 1,563 | 1,452 | 1,463 | 1,419 | 1,431 | 1,190 | 1,051 | 1,151 | 1,277 | 1,297 | -2.1 |
| Child welfare .................................. | 1,033 | 1,018 | 1,038 | 1,179 | 982 | 838 | 819 | 892 | 1,027 | 992 | -0.4 |
| Community living and other services ...... | 512 | 607 | 713 | 821 | 673 | 725 | 728 | 681 | 588 | 757 | 4.4 |
|  | 3,108 | 3,077 | 3,214 | 3,419 | 3,086 | 2,753 | 2,598 | 2,724 | 2,892 | 3,046 | -0.2 |
| Protection of persons and property ........... | 1,058 | 1,188 | 1,173 | 1,216 | 1,248 | 1,362 | 1,204 | 1,379 | 1,326 | 1,579 | 4.5 |
| Transportation .................................... | 1,967 | 1,609 | 1,470 | 1,448 | 1,606 | 1,120 | 1,308 | 1,196 | 1,251 | 1,379 | -3.9 |
| Natural resources \& economic development | 1,552 | 1,436 | 1,790 | 1,847 | 1,533 | 1,630 | 1,670 | 1,570 | 1,641 | 1,974 | 2.7 |
| Other ................................................. | 681 | 709 | 731 | 814 | 821 | 1,075 | 1,027 | 1,089 | 1,278 | 1,398 | 8.3 |
| General government ........................... | 439 | 430 | 435 | 564 | 539 | 490 | 505 | 644 | 768 | 669 | 4.8 |
| Interest ........................................... | 3,052 | 2,936 | 2,980 | 2,748 | 2,540 | 2,448 | 2,307 | 2,202 | 2,269 | 2,231 | -3.4 |
| Total expense | 26,333 | 26,820 | 28,439 | 30,321 | 30,227 | 30,354 | 30,647 | 32,151 | 34,162 | 36,501 | 3.7 |
| Per cent of total expense: |  |  |  |  |  |  |  |  |  |  |  |
| Health ............................................ | 30.5 | 32.7 | 33.2 | 34.8 | 36.3 | 37.1 | 37.6 | 38.7 | 38.8 | 39.0 | 2.8 |
| Education | 24.5 | 24.8 | 25.4 | 25.4 | 26.1 | 27.1 | 27.7 | 27.7 | 27.8 | 27.4 | 1.2 |
| Social services and housing .................... | 11.8 | 11.5 | 11.3 | 11.3 | 10.2 | 9.1 | 8.5 | 8.5 | 8.5 | 8.3 | -3.8 |
| Protection of persons and property ........... | 4.0 | 4.4 | 4.1 | 4.0 | 4.1 | 4.5 | 3.9 | 4.3 | 3.9 | 4.3 | 0.8 |
| Transportation .................................... | 7.5 | 6.0 | 5.2 | 4.8 | 5.3 | 3.7 | 4.3 | 3.7 | 3.7 | 3.8 | -7.3 |
| Natural resources \& economic development | 5.9 | 5.4 | 6.3 | 6.1 | 5.1 | 5.4 | 5.4 | 4.9 | 4.8 | 5.4 | -1.0 |
| Other ................................................ | 2.6 | 2.6 | 2.6 | 2.7 | 2.7 | 3.5 | 3.4 | 3.4 | 3.7 | 3.8 | 4.5 |
| General government | 1.7 | 1.6 | 1.5 | 1.9 | 1.8 | 1.6 | 1.6 | 2.0 | 2.2 | 1.8 | 1.1 |
| Interest | 11.6 | 10.9 | 10.5 | 9.1 | 8.4 | 8.1 | 7.5 | 6.8 | 6.6 | 6.1 | -6.9 |
|  | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |  |

[^23]Table A2.8 Expense by Function ${ }^{1}$ Supplementary Information - 1998/99 to $2007 / 08$

| (\$ millions) | $\begin{gathered} \text { Actual } \\ \text { 1998/99 } \end{gathered}$ | $\begin{gathered} \text { Actual } \\ \text { 1999/00 } \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2000/01 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2001/02 } \end{aligned}$ | $\begin{gathered} \text { Actual } \\ \text { 2002/03 } \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2003/04 } \end{aligned}$ | $\begin{gathered} \text { Actual } \\ 2004 / 05 \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2005/06 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & 2006 / 07 \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2007/08 } \end{aligned}$ | Average annual change |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Per cent of GDP: ${ }^{2}$ |  |  |  |  |  |  |  |  |  |  | (per cent) |
| Health | 6.9 | 7.3 | 7.2 | 7.9 | 7.9 | 7.7 | 7.3 | 7.3 | 7.3 | 7.5 | 0.8 |
| Education | 5.6 | 5.5 | 5.5 | 5.8 | 5.7 | 5.6 | 5.4 | 5.3 | 5.3 | 5.2 | -0.7 |
| Social services and housing ................... | 2.7 | 2.5 | 2.4 | 2.6 | 2.2 | 1.9 | 1.7 | 1.6 | 1.6 | 1.6 | -5.6 |
| Protection of persons and property ........... | 0.9 | 1.0 | 0.9 | 0.9 | 0.9 | 0.9 | 0.8 | 0.8 | 0.7 | 0.8 | -1.1 |
| Transportation ...................................... | 1.7 | 1.3 | 1.1 | 1.1 | 1.2 | 0.8 | 0.8 | 0.7 | 0.7 | 0.7 | -9.1 |
| Natural resources \& economic development | 1.3 | 1.2 | 1.4 | 1.4 | 1.1 | 1.1 | 1.1 | 0.9 | 0.9 | 1.0 | -2.8 |
| Other .................................................. | 0.6 | 0.6 | 0.6 | 0.6 | 0.6 | 0.7 | 0.7 | 0.6 | 0.7 | 0.7 | 2.5 |
| General government ............................. | 0.4 | 0.4 | 0.3 | 0.4 | 0.4 | 0.3 | 0.3 | 0.4 | 0.4 | 0.4 | -0.9 |
| Interest .............................................. | 2.6 | 2.4 | 2.3 | 2.1 | 1.8 | 1.7 | 1.5 | 1.3 | 1.3 | 1.2 | -8.6 |
| Total expense ............................ | 22.8 | 22.2 | 21.7 | 22.7 | 21.9 | 20.8 | 19.5 | 19.0 | 18.9 | 19.2 | -1.9 |
| Growth rates: |  |  |  |  |  |  |  |  |  |  |  |
| Health | n/a | 9.4 | 7.5 | 12.0 | 3.8 | 2.6 | 2.5 | 7.8 | 6.6 | 7.4 | 6.6 |
| Education ........................................... | n/a | 3.2 | 8.3 | 6.7 | 2.5 | 4.2 | 3.3 | 4.9 | 6.4 | 5.3 | 5.0 |
| Social services and housing | n/a | -1.0 | 4.5 | 6.4 | -9.7 | -10.8 | -5.6 | 4.8 | 6.2 | 5.3 | 0.0 |
| Protection of persons and property ........... | n/a | 12.3 | -1.3 | 3.7 | 2.6 | 9.1 | -11.6 | 14.5 | -3.8 | 19.1 | 5.0 |
| Transportation ..................................... | n/a | -18.2 | -8.6 | -1.5 | 10.9 | -30.3 | 16.8 | -8.6 | 4.6 | 10.2 | -2.7 |
| Natural resources \& economic development | n/a | -7.5 | 24.7 | 3.2 | -17.0 | 6.3 | 2.5 | -6.0 | 4.5 | 20.3 | 3.4 |
| Other | n/a | 4.1 | 3.1 | 11.4 | 0.9 | 30.9 | -4.5 | 6.0 | 17.4 | 9.4 | 8.7 |
| General government | n/a | -2.1 | 1.2 | 29.7 | -4.4 | -9.1 | 3.1 | 27.5 | 19.3 | -12.9 | 5.8 |
| Interest .............................................. | n/a | -3.8 | 1.5 | -7.8 | -7.6 | -3.6 | -5.8 | -4.6 | 3.0 | -1.7 | -3.4 |
| Total expense ............................ | $\mathrm{n} / \mathrm{a}$ | 1.8 | 6.0 | 6.6 | -0.3 | 0.4 | 1.0 | 4.9 | 6.3 | 6.8 | 3.7 |
| Per capita: ${ }^{2}$ |  |  |  |  |  |  |  |  |  |  |  |
| Health | 2,015 | 2,188 | 2,335 | 2,590 | 2,664 | 2,707 | 2,743 | 2,918 | 3,067 | 3,250 | 5.5 |
| Education | 1,620 | 1,660 | 1,786 | 1,888 | 1,918 | 1,980 | 2,022 | 2,093 | 2,196 | 2,280 | 3.9 |
| Social services and housing .................... | 780 | 767 | 796 | 838 | 750 | 663 | 618 | 639 | 669 | 695 | -1.3 |
| Protection of persons and property ........... | 266 | 296 | 290 | 298 | 303 | 328 | 286 | 324 | 307 | 360 | 3.4 |
| Transportation .... | 494 | 401 | 364 | 355 | 390 | 270 | 311 | 281 | 290 | 315 | -4.9 |
| Natural resources \& economic development | 390 | 358 | 443 | 453 | 373 | 392 | 397 | 369 | 380 | 451 | 1.6 |
| Other | 171 | 177 | 181 | 200 | 199 | 259 | 244 | 256 | 296 | 319 | 7.2 |
| General government ............................. | 110 | 107 | 108 | 138 | 131 | 118 | 120 | 151 | 178 | 153 | 3.7 |
| Interest | 766 | 732 | 738 | 674 | 617 | 589 | 549 | 517 | 525 | 509 | -4.4 |
| Total expense ............................... | 6,612 | 6,686 | 7,041 | 7,434 | 7,345 | 7,306 | 7,290 | 7,548 | 7,908 | 8,332 | 2.6 |
| Real Per Capita Expense (2007 \$) ${ }^{4} \ldots \ldots \ldots \ldots$. | 7,786 | 7,791 | 8,059 | 8,370 | 8,079 | 7,862 | 7,696 | 7,809 | 8,046 | 8,333 | 0.8 |
| Growth rate (per cent) ............................. | n/a | 0.1 | 3.4 | 3.9 | -3.5 | -2.7 | -2.1 | 1.5 | 3.0 | 3.6 | 0.8 |

Expense as a per cent of GDP is calculated using GDP for the calendar year ending in the fiscal year (e.g. 2007/08 expense divided by GDP for the 2007 calendar year). Totals may not add due to rounding.
${ }^{3}$ Per capita expense is calculated using July 1 population (e.g. 2007/08 expense divided by population on July 1, 2007). Totals may not add due to rounding.
${ }^{4}$ Expense is converted to real (inflation-adjusted) terms using the consumer price index (CPI) for the corresponding calendar year (e.g. 2007 CPI for 2007/08 expense).
Table A2.9 Full-Time Equivalents (FTEs) - 1998/99 to 2007/08

|  | $\begin{aligned} & \text { Actual } \\ & \text { 1998/99 } \end{aligned}$ | Actual 1999/00 | Actual 2000/01 | Actual 2001/02 | Actual 2002/03 | Actual 2003/04 | Actual 2004/05 | Actual 2005/06 | Actual 2006/07 | Actual 2007/08 | Average annual change |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Taxpayer-supported programs and agencies: |  |  |  |  |  |  |  |  |  |  | (per cent) |
| Ministries and special offices (CRF) ......... | 33,106 | 33,106 | 33,579 | 33,495 | 29,751 | 29,049 | 27,252 | 27,129 | 28,647 | 30,224 | -1.0 |
| Service delivery agencies | 9,527 | 9,527 | 8,450 | 8,447 | 7,814 | 4,570 | 3,822 | 3,992 | 3,917 | 4,128 | -8.9 |
| Total FTEs | 42,633 | 42,633 | 42,029 | 41,942 | 37,565 | 33,619 | 31,074 | 31,121 | 32,564 | 34,352 | -2.4 |
| Growth rates: |  |  |  |  |  |  |  |  |  |  |  |
| Ministries and special offices (CRF) .......... | n/a | 0.0 | 1.4 | -0.3 | -11.2 | -2.4 | -6.2 | -0.5 | 5.6 | 5.5 | -0.9 |
| Service delivery agencies ..................... | n/a | 0.0 | -11.3 | 0.0 | -7.5 | -41.5 | -16.4 | 4.4 | -1.9 | 5.4 | -7.6 |
| Population per FTE: ${ }^{1}$ |  |  |  |  |  |  |  |  |  |  |  |
| Total FTEs ...................................... | 93.4 | 94.1 | 96.1 | 97.2 | 109.6 | 123.6 | 135.3 | 136.9 | 132.7 | 127.5 | 3.5 |

Table A2.10 Capital Spending - 1998/99 to $2007 / 08$

| (\$ millions) | Actual 1998/99 | $\begin{aligned} & \text { Actual } \\ & \text { 1999/00 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2000/01 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2001/02 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2002/03 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2003/04 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & 2004 / 05 \end{aligned}$ | Actual 2005/06 | Actual 2006/07 | Actual 2007/08 | Average annual change |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Taxpayer-supported: |  |  |  |  |  |  |  |  |  |  | (per cent) |
| Education |  |  |  |  |  |  |  |  |  |  |  |
| Schools (K-12) ............................ | 447 | 595 | 595 | 459 | 383 | 313 | 239 | 286 | 322 | 380 | -1.8 |
| Post-secondary ............................ | 230 | 217 | 254 | 391 | 412 | 605 | 696 | 790 | 874 | 782 | 14.6 |
| Health | 316 | 350 | 459 | 275 | 422 | 420 | 568 | 848 | 760 | 881 | 12.1 |
| BC Transportation Financing Authority ...... | 384 | 478 | 485 | 344 | 275 | 407 | 513 | 713 | 821 | 884 | 9.7 |
| Vancouver Convention Centre expansion .. | - | - | - | - | - | 56 | 51 | 85 | 105 | 251 | n/a |
| Rapid Transit Project 2000 .................... | 189 | 396 | 300 | 210 | 35 | 14 | 15 | 16 | 15 |  | n/a |
| BC Ferries ...................................... | 153 | 121 | 55 | 55 | 58 | - | - | - | - | - | n/a |
| Government operating (ministries) ........... | 243 | 181 | 208 | 228 | 208 | 214 | 215 | 320 | 355 | 335 | 3.6 |
| Other ............................................. | 194 | 130 | 211 | 133 | 108 | 45 | 66 | 95 | 157 | 159 | -2.2 |
|  | 2,156 | 2,468 | 2,567 | 2,095 | 1,901 | 2,074 | 2,363 | 3,153 | 3,409 | 3,672 | 6.1 |
| Self-supported: |  |  |  |  |  |  |  |  |  |  |  |
| BC Hydro ...................................... | 387 | 403 | 412 | 517 | 676 | 574 | 528 | 610 | 807 | 1,072 | 12.0 |
| BC Transmission Corporation ................. | - | - | - | - | - | - | - | 21 | 50 | 70 | n/a |
| Columbia River power projects ............... | 24 | 52 | 126 | 118 | 54 | 100 | 84 | 30 | 19 | 29 | 2.1 |
| BC Rail ......................................... | 92 | 155 | 124 | 78 | 52 | 33 | 30 | 15 | 19 | 20 | -15.6 |
| ICBC | 25 | 91 | 78 | 107 | 41 | 26 | 31 | 27 | 22 | 23 | -0.9 |
| BC Lotteries . | 13 | 10 | 13 | 20 | 30 | 49 | 93 | 83 | 44 | 60 | 18.5 |
| Liquor Distribution Branch | 5 | 3 | 20 | 26 | 9 | 2 | 10 | 19 | 22 | 18 | 15.3 |
|  | 546 | 714 | 773 | 866 | 862 | 784 | 776 | 805 | 983 | 1,292 | 10.0 |
| Total capital spending | 2,702 | 3,182 | 3,340 | 2,961 | 2,763 | 2,858 | 3,139 | 3,958 | 4,392 | 4,964 | 7.0 |
| Per cent of GDP: ${ }^{1}$ |  |  |  |  |  |  |  |  |  |  |  |
| Taxpayer-supported | 1.9 | 2.0 | 2.0 | 1.6 | 1.4 | 1.4 | 1.5 | 1.9 | 1.9 | 1.9 | 0.4 |
| Self-supported | 0.5 | 0.6 | 0.6 | 0.6 | 0.6 | 0.5 | 0.5 | 0.5 | 0.5 | 0.7 | 4.1 |
| Total | 2.3 | 2.6 | 2.5 | 2.2 | 2.0 | 2.0 | 2.0 | 2.3 | 2.4 | 2.6 | 1.2 |
| Growth rates: |  |  |  |  |  |  |  |  |  |  |  |
| Taxpayer-supported .......................... | $\mathrm{n} / \mathrm{a}$ | 14.5 | 4.0 | -18.4 | -9.3 | 9.1 | 13.9 | 33.4 | 8.1 | 7.7 | 7.0 |
| Self-supported ................................. | n/a | 30.8 | 8.3 | 12.0 | -0.5 | -9.0 | -1.0 | 3.7 | 22.1 | 31.4 | 10.9 |
| Total | n/a | 17.8 | 5.0 | -11.3 | -6.7 | 3.4 | 9.8 | 26.1 | 11.0 | 13.0 | 7.6 |
| Per capita: ${ }^{2}$ |  |  |  |  |  |  |  |  |  |  |  |
| Taxpayer-supported ........................... | 541 | 615 | 636 | 514 | 462 | 499 | 562 | 740 | 789 | 838 | 5.0 |
| Self-supported | 137 | 178 | 191 | 212 | 209 | 189 | 185 | 189 | 228 | 295 | 8.9 |
| Total | 678 | 793 | 827 | 726 | 671 | 688 | 747 | 929 | 1,017 | 1,133 | 5.9 |
| Real Per Capita Capital Spending (2007 \$ ${ }^{3}$. | 799 | 924 | 947 | 817 | 739 | 740 | 788 | 961 | 1,034 | 1,133 | 4.0 |
| Growth rate (per cent) .......................... | n/a | 15.7 | 2.4 | -13.6 | -9.7 | 0.2 | 6.5 | 22.0 | 7.6 | 9.5 | 4.5 |

 not add due to rounding.
Per capita capital spending is calculated using July 1 population (e.g. 2007/08 amounts divided by population on July 1, 2007). Totals may not add due to rounding.
Capital spending is converted to real (inflation-adjusted) terms using the consumer price index (CPI) for the corresponding calendar year (e.g. 2007 CPI for 2007/08 capital spending).
Table A2.11 Provincial Debt - 1998/99 to 2007/08

| (\$ millions) | $\begin{gathered} \text { Actual } \\ \text { 1998/99 } \end{gathered}$ | $\begin{gathered} \text { Actual } \\ \text { 1999/00 } \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2000/01 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2001/02 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2002/03 } \end{aligned}$ | $\begin{gathered} \text { Actual } \\ \text { 2003/04 } \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2004/05 } \end{aligned}$ | $\begin{gathered} \text { Actual } \\ \text { 2005/06 } \end{gathered}$ | $\begin{gathered} \text { Actual } \\ \text { 2006/07 } \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & 2007 / 08 \end{aligned}$ | Average annual change |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Taxpayer-supported debt: |  |  |  |  |  |  |  |  |  |  | (per cent) |
| Provincial government direct operating | 12,056 | 13,675 | 12,007 | 13,779 | 15,447 | 15,694 | 14,510 | 11,923 | 9,505 | 8,264 | -4.1 |
| Other taxpayer-supported debt (mainly capital): |  |  |  |  |  |  |  |  |  |  |  |
| Education facilities |  |  |  |  |  |  |  |  |  |  |  |
| Schools | 3,291 | 3,639 | 3,910 | 4,126 | 4,333 | 4,409 | 4,483 | 4,588 | 4,724 | 4,906 | 4.5 |
| Post-secondary institutions | 1,508 | 1,545 | 1,543 | 1,697 | 1,749 | 2,066 | 2,284 | 2,650 | 2,909 | 3,314 | 9.1 |
|  | 4,799 | 5,184 | 5,453 | 5,823 | 6,082 | 6,475 | 6,767 | 7,238 | 7,633 | 8,220 | 6.2 |
| Health facilities | 1,406 | 1,584 | 1,926 | 2,075 | 2,146 | 2,217 | 2,119 | 2,459 | 2,899 | 3,345 | 10.1 |
| Highways, ferries and public transit |  |  |  |  |  |  |  |  |  |  |  |
| BC Transportation Financing Authority .. | 1,433 | 1,843 | 2,197 | 2,514 | 2,661 | 2,764 | 2,474 | 2,699 | 3,237 | 3,948 | 11.9 |
| Public transit ................................. | 987 | 952 | 948 | 936 | 930 | 914 | 906 | 904 | 892 | 897 | -1.1 |
| SkyTrain extension | 133 | 488 | 836 | 1,044 | 1,105 | 1,119 | 1,135 | 1,145 | 1,153 | 1,153 | 27.1 |
| Rapid Transit Project 2000 Ltd ............. | 56 | 101 | 114 | 47 | 3 | - | - | - | - | - | n/a |
| BC Transit ........................... | 59 | 79 | 75 | 79 | 87 | 83 | 78 | 80 | 96 | 84 | 4.0 |
| BC Ferries | 973 | 24 | 21 | 19 | - | - | - | - | - | - | n/a |
|  | 3,641 | 3,487 | 4,191 | 4,639 | 4,786 | 4,880 | 4,593 | 4,828 | 5,378 | 6,082 | 5.9 |
| Other |  |  |  |  |  |  |  |  |  |  |  |
| BC Buildings | 715 | 615 | 610 | 596 | 456 | 317 | 241 | 246 | - | - | n/a |
| Social Housing | 183 | 205 | 265 | 299 | 161 | 156 | 133 | 189 | 216 | 218 | 2.0 |
| Homeowner Protection Office .............. | 11 | 34 | 71 | 113 | 123 | 129 | 130 | 110 | 110 | 132 | 31.8 |
| 552513 BC Ltd. (Skeena Cellulose) ...... | - | - | 337 | - | - | - | - | - | - | - | n/a |
| Other | 421 | 422 | 244 | 190 | 182 | 116 | 158 | 204 | 219 | 318 | -3.1 |
|  | 1,330 | 1,276 | 1,527 | 1,198 | 922 | 718 | 662 | 749 | 545 | 668 | -7.4 |
| Total other taxpayer-supported debt | 11,176 | 11,531 | 13,097 | 13,735 | 13,936 | 14,290 | 14,141 | 15,274 | 16,455 | 18,315 | 5.6 |
| Total taxpayer-supported debt | 23,232 | 25,206 | 25,104 | 27,514 | 29,383 | 29,984 | 28,651 | 27,197 | 25,960 | 26,579 | 1.5 |
| Self-supported debt: |  |  |  |  |  |  |  |  |  |  |  |
| Commercial Crown corporations and agencies |  |  |  |  |  |  |  |  |  |  |  |
| BC Hydro ..................................... | 7,327 | 6,880 | 6,649 | 6,670 | 6,784 | 7,040 | 6,906 | 6,892 | 7,144 | 7,633 | 0.5 |
| BC Transmission Corporation ............. | - | - | - | - | - | - | - | 37 | 37 | 86 | n/a |
| Columbia River power projects ............ | 94 | 94 | 113 | 184 | 165 | 215 | 257 | 247 | 236 | 219 | 9.9 |
| BC Rail ....................................... | 607 | 655 | 603 | 614 | 494 | 477 | - | - | - | - | n/a |
| 552513 BC Ltd. (Skeena Cellulose) ...... | 221 | 280 | - | - | - | - | - | - | - | - | n/a |
| Liquor Distribution Branch .................. | 3 | 3 | 2 | 13 | 9 | 7 | 6 | 5 | 3 | 2 | n/a |
| Post-secondary institutions' subsidiaries | - | - | 5 | 20 | 18 | 14 | 26 | 19 | 53 | 108 | n/a |
|  | 8,252 | 7,912 | 7,372 | 7,501 | 7,470 | 7,753 | 7,195 | 7,200 | 7,473 | 8,048 | -0.3 |
| Warehouse borrowing program ................ | 658 | 1,320 | 1,312 | 1,067 | - | - | - | - | - | - |  |
| Total self-supported debt | 8,910 | 9,232 | 8,684 | 8,568 | 7,470 | 7,753 | 7,195 | 7,200 | 7,473 | 8,048 | -1.1 |
| Total provincial debt | 32,142 | 34,438 | 33,788 | 36,082 | 36,853 | 37,737 | 35,846 | 34,397 | 33,433 | 34,627 | 0.8 |

Table A2.12 Provincial Debt Supplementary Information - 1998/99 to 2007/08

| (\$ millions) | $\begin{gathered} \text { Actual } \\ \text { 1998/99 } \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & \text { 1999/00 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2000/01 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2001/02 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & 2002 / 03 \end{aligned}$ | $\begin{gathered} \text { Actual } \\ 2003 / 04 \end{gathered}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2004/05 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2005/06 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2006/07 } \end{aligned}$ | $\begin{aligned} & \text { Actual } \\ & \text { 2007/08 } \end{aligned}$ | Average annual change |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Per cent of GDP: ${ }^{1}$ |  |  |  |  |  |  |  |  |  |  | (per cent) |
| Taxpayer-supported debt: |  |  |  |  |  |  |  |  |  |  |  |
| Provincial government direct operating ....... | 10.4 | 11.3 | 9.1 | 10.3 | 11.2 | 10.8 | 9.2 | 7.0 | 5.3 | 4.3 | -9.3 |
| Education facilities ............................... | 4.2 | 4.3 | 4.2 | 4.4 | 4.4 | 4.4 | 4.3 | 4.3 | 4.2 | 4.3 | 0.4 |
| Health facilities | 1.2 | 1.3 | 1.5 | 1.6 | 1.6 | 1.5 | 1.3 | 1.5 | 1.6 | 1.8 | 4.2 |
| Highways, ferries and public transit ............ | 3.1 | 2.9 | 3.2 | 3.5 | 3.5 | 3.4 | 2.9 | 2.9 | 3.0 | 3.2 | 0.2 |
| Other | 1.2 | 1.1 | 1.2 | 0.9 | 0.7 | 0.5 | 0.4 | 0.4 | 0.3 | 0.4 | -12.4 |
| Total taxpayer-supported debt | 20.1 | 20.8 | 19.1 | 20.6 | 21.3 | 20.6 | 18.2 | 16.1 | 14.4 | 14.0 | -4.0 |
| Self-supported debt: |  |  |  |  |  |  |  |  |  |  |  |
| Commercial Crown corporations \& agencies | 7.1 | 6.5 | 5.6 | 5.6 | 5.4 | 5.3 | 4.6 | 4.3 | 4.1 | 4.2 | -5.6 |
| Warehouse borrowing program ................ | 0.6 | 1.1 | 1.0 | 0.8 | - | - | - | - | - | - | n/a |
| Total self-supported debt | 7.7 | 7.6 | 6.6 | 6.4 | 5.4 | 5.3 | 4.6 | 4.3 | 4.1 | 4.2 | -6.4 |
| Total provincial debt | 27.8 | 28.5 | 25.7 | 27.0 | 26.7 | 25.9 | 22.8 | 20.3 | 18.5 | 18.2 | -4.6 |
| Growth rates: |  |  |  |  |  |  |  |  |  |  |  |
| Taxpayer-supported debt: |  |  |  |  |  |  |  |  |  |  |  |
| Provincial government direct operating ....... | n/a | 13.4 | -12.2 | 14.8 | 12.1 | 1.6 | -7.5 | -17.8 | -34.5 | -30.7 | -6.8 |
| Education facilities ................................ | n/a | 8.0 | 5.2 | 6.8 | 4.4 | 6.5 | 4.5 | 7.0 | 12.8 | 13.6 | 7.6 |
| Health facilities ................................... | n/a | 12.7 | 21.6 | 7.7 | 3.4 | 3.3 | -4.4 | 16.0 | 36.8 | 36.0 | 14.8 |
| Highways, ferries and public transit ........... | $\mathrm{n} / \mathrm{a}$ | -4.2 | 20.2 | 10.7 | 3.2 | 2.0 | -5.9 | 5.1 | 17.1 | 26.0 | 8.2 |
| Other ............................................... | $\mathrm{n} / \mathrm{a}$ | -4.1 | 19.7 | -21.5 | -23.0 | -22.1 | -7.8 | 13.1 | -17.7 | -10.8 | -8.2 |
| Total taxpayer-supported debt ............ | n/a | 8.5 | -0.4 | 9.6 | 6.8 | 2.0 | -4.4 | -5.1 | -9.4 | -2.3 | 0.6 |
| Self-supported debt: |  |  |  |  |  |  |  |  |  |  |  |
| Commercial Crown corporations \& agencies | n/a | -4.1 | -6.8 | 1.7 | -0.4 | 3.8 | -7.2 | 0.1 | 3.9 | 11.8 | 0.3 |
| Warehouse borrowing program ................ | n/a | 100.6 | -0.6 | -18.7 | -100.0 | - | - | - | - | - | n/a |
| Total self-supported debt .................. | n/a | 3.6 | -5.9 | -1.3 | -12.8 | 3.8 | -7.2 | 0.1 | 3.9 | 11.8 | -0.5 |
| Total provincial debt ...................... | n/a | 7.1 | -1.9 | 6.8 | 2.1 | 2.4 | -5.0 | -4.0 | -6.7 | 0.7 | 0.2 |
| Per capita: ${ }^{2}$ |  |  |  |  |  |  |  |  |  |  |  |
| Taxpayer-supported debt: |  |  |  |  |  |  |  |  |  |  |  |
| Provincial government direct operating ....... | 3,027 | 3,409 | 2,973 | 3,378 | 3,753 | 3,777 | 3,452 | 2,799 | 2,200 | 1,887 | -5.1 |
| Education facilities | 1,205 | 1,292 | 1,350 | 1,428 | 1,478 | 1,558 | 1,610 | 1,699 | 1,767 | 1,877 | 5.0 |
| Health facilities .................................... | 353 | 395 | 477 | 509 | 521 | 534 | 504 | 577 | 671 | 764 | 9.0 |
| Highways, ferries and public transit ........... | 914 | 869 | 1,038 | 1,137 | 1,163 | 1,174 | 1,093 | 1,133 | 1,245 | 1,389 | 4.8 |
| Other ............................................... | 334 | 318 | 378 | 294 | 224 | 173 | 157 | 176 | 126 | 153 | -8.3 |
| Total taxpayer-supported debt | 5,833 | 6,284 | 6,215 | 6,746 | 7,140 | 7,216 | 6,815 | 6,384 | 6,009 | 6,068 | 0.4 |
| Self-supported debt: |  |  |  |  |  |  |  |  |  |  |  |
| Commercial Crown corporations \& agencies | 2,072 | 1,972 | 1,825 | 1,839 | 1,815 | 1,866 | 1,712 | 1,690 | 1,730 | 1,837 | -1.3 |
| Warehouse borrowing program ................ | 165 | 329 | 325 | 262 | - | - | - | - | - | - | n/a |
| Total self-supported debt | 2,237 | 2,301 | 2,150 | 2,101 | 1,815 | 1,866 | 1,712 | 1,690 | 1,730 | 1,837 | -2.2 |
| Total provincial debt ..................... | 8,070 | 8,585 | 8,365 | 8,847 | 8,955 | 9,082 | 8,527 | 8,074 | 7,739 | 7,905 | -0.2 |
| Real Per Capita Provincial Debt (2007 \$ ${ }^{3} \ldots \ldots$ | 9,504 | 10,004 | 9,575 | 9,961 | 9,850 | 9,775 | 9,002 | 8,355 | 7,875 | 7,905 | -2.0 |
| Growth rate (per cent) ............................ | n/a | 5.3 | -4.3 | 4.0 | -1.1 | -0.8 | -7.9 | -7.2 | -12.5 | -5.4 | -3.3 |

${ }^{1}$ Debt as a per cent of GDP is calculated using GDP for the calendar year ending in the fiscal year (e.g. 2007/08 debt divided by GDP for the 2007 calendar year). Totals may not add due to rounding. Per capita debt is calculated using July 1 population (e.g. 2007/08 debt divided by population on July 1, 2007). Totals may not add due to rounding.

[^24]
## Appendix 3

## Consolidated Revenue Fund

\& Other Supplementary Schedules

## Consolidated Revenue Fund Schedules

Chapter 2 and Appendix 2 provided summary financial information of the government of British Columbia according to generally accepted accounting principles. The presentation combined the financial results of all government entities (ministries, service delivery agencies, the SUCH sector and commercial Crown corporations) into one set of financial information.

The following tables provide financial information on the government's consolidated revenue fund (i.e. money over which the legislature has direct power of appropriation).

Table A3.1 Expense by Ministry - Consolidated Revenue Fund

| (\$ millions) | $\begin{aligned} & \text { Budget } \\ & \text { 2007/08 } \end{aligned}$ | Contingencies Allocation ${ }^{1}$ | Restated Budget 2007/08 | $\begin{aligned} & \text { Actual } \\ & \text { 2007/08 } \end{aligned}$ | $\begin{gathered} \text { Actual } \\ 2006 / 07^{2} \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Advanced Education | 2,151 | 7 | 2,158 | 2,156 | 2,027 |
| Education | 5,494 | - | 5,494 | 5,492 | 5,312 |
| Health | 12,967 | - | 12,967 | 12,914 | 12,124 |
| Contingencies - Health Innovation Fund | 100 | - | 100 | 74 | - |
| Subtotal | 20,712 | 7 | 20,719 | 20,636 | 19,463 |
| Office of the Premier | 14 | - | 14 | 13 | 12 |
| Aboriginal Relations and Reconciliation | 55 | 33 | 88 | 87 | 40 |
| Agriculture and Lands | 270 | 4 | 274 | 234 | 238 |
| Attorney General | 520 | 20 | 540 | 509 | 485 |
| Children and Family Development | 1,867 | - | 1,867 | 1,865 | 1,852 |
| Community Services | 274 | 24 | 298 | 284 | 267 |
| Economic Development | 266 | - | 266 | 263 | 282 |
| Employment and Income Assistance | 1,480 | - | 1,480 | 1,472 | 1,358 |
| Energy, Mines and Petroleum Resources | 77 | 8 | 85 | 67 | 75 |
| Environment | 223 | 8 | 231 | 230 | 193 |
| Finance | 91 | - | 91 | 82 | 75 |
| Forests and Range | 1,078 | 48 | 1,126 | 1,278 | 1,008 |
| Labour and Citizens' Services | 97 | - | 97 | 87 | 210 |
| Public Safety and Solicitor General | 603 | 48 | 651 | 716 | 594 |
| Small Business and Revenue | 60 | - | 60 | 59 | 45 |
| Tourism, Sport and the Arts | 130 |  | 130 | 107 | 184 |
| Transportation | 882 | 1 | 883 | 882 | 842 |
| Total ministries and Office of the Premier | 28,699 | 201 | 28,900 | 28,871 | 27,223 |
| Legislation | 58 | - | 58 | 54 | 49 |
| Officers of the Legislature | 34 | - | 34 | 32 | 24 |
| BC Family Bonus | 17 | - | 17 | 16 | 23 |
| Management of public funds and debt | 558 | - | 558 | 333 | 544 |
| Contingencies - New programs | 360 | (190) | 170 | 87 | 53 |
| Contingencies - Negotiating Framework | 39 | (11) | 28 | 4 | - |
| Other appropriations | 10 | - | 10 | 10 | 4 |
| Total CRF before unusual expenses | 29,775 | - | 29,775 | 29,407 | 27,920 |
| Supplementary Estimates ${ }^{3}$ |  |  |  |  |  |
| Priority initiatives | - | - | - | 445 | - |
| Climate Action Dividend | - |  |  | 440 |  |
| Negotiating Framework incentive payments | - | - | - | - | 264 |
| Total consolidated revenue fund expense | 29,775 | - | 29,775 | 30,292 | 28,184 |

[^25]Table A3.2 Consolidated Revenue Fund Expense - Changes from Budget 2007

| (\$ millions) | Changes | Updated Forecast |
| :---: | :---: | :---: |
| Budget 2007 CRF expense (February 20, 2007) |  | 29,775 |
| Expense increases (decreases): |  |  |
| Supplementary Estimates spending: |  |  |
| Priority initiatives - |  |  |
| Climate action | 252 |  |
| Arts and culture | 78 |  |
| Health and children | 43 |  |
| Research and education | 72 |  |
| Climate Action Dividend | 440 |  |
| Health - lower Pharmecare costs and unallocated Health Innovation funding partially offset by higher MSP and other costs | (79) |  |
| Agriculture and Lands - primarily fewer Crown land grants .............................. | (40) |  |
| Attorney General - mainly unused Crown Proceeding Act allocation .................. | (31) |  |
| Energy, Mines and Petroleum Resources - reflects a reduction in Vancouver Island Natural Gas Pipeline Agreement costs | (18) |  |
| Forests and Range - higher forest fire and BC Timber Sales costs, partially offset by other ministry savings | 152 |  |
| Public Safety and Solicitor General - higher flood costs and disaster assistance ..... | 65 |  |
| Tourism, Sport and the Arts - mainly impact of reporting grants provided to VCCEP on behalf of Tourism Vancouver as a loan instead of an expense | (23) |  |
| Management of public funds and debt - mainly reduced operating debt levels | (225) |  |
| Contingencies (All Ministries) and New Programs - unused contingencies ............ | (107) |  |
| Other ministry savings .......................................................................... | (62) | 517 |
| 2007I08 CRF expense - Public Accounts |  | 30,292 |

Table A3.3 Historical Revenue by Source - Consolidated Revenue Fund ${ }^{1}$

| Year | Taxation |  | Natural Resources |  | Fees and Licences |  | Other Revenue |  | Contributions from Crown Corporations |  | Contributions from the Federal Government |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | (\$ millions) | \% of Total <br> Revenue | (\$ millions) | \% of Total Revenue | (\$ millions) | \% of Total Revenue | (\$ millions) | \% of Total Revenue | (\$ millions) | \% of Total Revenue | (\$ millions) | \% of Total <br> Revenue | (\$ millions) |
| 1984/85 | 5,015 | 56.9 | 721 | 8.2 | 617 | 7.0 | 185 | 2.1 | 444 | 5.0 | 1,825 | 20.7 | 8,807 |
| 1985/86 ........ | 5,237 | 57.2 | 704 | 7.7 | 638 | 7.0 | 222 | 2.4 | 503 | 5.5 | 1,856 | 20.3 | 9,160 |
| 1986/87 | 5,354 | 56.6 | 658 | 7.0 | 685 | 7.2 | 133 | 1.4 | 609 | 6.4 | 2,024 | 21.4 | 9,463 |
| 1987/88 ........ | 6,200 | 56.3 | 1,223 | 11.1 | 728 | 6.6 | 167 | 1.5 | 635 | 5.8 | 2,054 | 18.7 | 11,007 |
| 1988/89 ........ | 6,973 | 55.5 | 1,272 | 10.1 | 984 | 7.8 | 556 | 4.4 | 636 | 5.1 | 2,149 | 17.1 | 12,570 |
| 1989/90 ........ | 8,095 | 59.3 | 1,249 | 9.1 | 1,096 | 8.0 | 368 | 2.7 | 727 | 5.3 | 2,121 | 15.5 | 13,656 |
| 1990/91 ........ | 8,702 | 61.1 | 1,171 | 8.2 | 1,109 | 7.8 | 324 | 2.3 | 834 | 5.9 | 2,096 | 14.7 | 14,236 |
| 1991/92 ........ | 8,997 | 61.8 | 1,101 | 7.6 | 1,247 | 8.6 | 326 | 2.2 | 701 | 4.8 | 2,198 | 15.1 | 14,570 |
| 1992/93 ........ | 9,897 | 61.2 | 1,264 | 7.8 | 1,317 | 8.1 | 263 | 1.6 | 1,016 | 6.3 | 2,415 | 14.9 | 16,172 |
| 1993/94 ........ | 11,101 | 61.9 | 1,772 | 9.9 | 1,382 | 7.7 | 351 | 2.0 | 1,048 | 5.8 | 2,269 | 12.7 | 17,923 |
| 1994/95 ........ | 11,937 | 61.2 | 2,244 | 11.5 | 1,464 | 7.5 | 371 | 1.9 | 1,028 | 5.3 | 2,462 | 12.6 | 19,506 |
| 1995/96 ........ | 12,509 | 63.5 | 2,026 | 10.3 | 1,450 | 7.4 | 351 | 1.8 | 968 | 4.9 | 2,394 | 12.2 | 19,698 |
| 1996/97 ........ | 13,094 | 65.1 | 2,186 | 10.9 | 1,481 | 7.4 | 262 | 1.3 | 1,148 | 5.7 | 1,955 | 9.7 | 20,126 |
| 1997/98 ........ | 13,103 | 64.8 | 2,197 | 10.9 | 1,500 | 7.4 | 299 | 1.5 | 1,280 | 6.3 | 1,837 | 9.1 | 20,216 |
| 1998/99 ........ | 13,133 | 64.7 | 1,889 | 9.3 | 1,484 | 7.3 | 347 | 1.7 | 1,362 | 6.7 | 2,097 | 10.3 | 20,312 |
| 1999/2000 .... | 13,363 | 61.2 | 2,455 | 11.2 | 1,542 | 7.1 | 348 | 1.6 | 1,454 | 6.7 | 2,687 | 12.3 | 21,849 |
| 2000/01 ........ | 13,881 | 58.5 | 3,750 | 15.8 | 1,526 | 6.4 | 337 | 1.4 | 1,500 | 6.3 | 2,751 | 11.6 | 23,745 |
| 2001/02 ........ | 13,652 | 60.1 | 3,004 | 13.2 | 1,548 | 6.8 | 328 | 1.4 | 1,437 | 6.3 | 2,735 | 12.0 | 22,704 |
| 2002/03 ........ | 11,846 | 53.8 | 3,196 | 14.5 | 1,945 | 8.8 | 219 | 1.0 | 1,517 | 6.9 | 3,276 | 14.9 | 21,999 |
| 2003/04 ........ | 13,241 | 57.1 | 3,273 | 14.1 | 2,031 | 8.8 | 288 | 1.2 | 1,371 | 5.9 | 2,987 | 12.9 | 23,191 |
| 2004/05 ........ | 14,284 | 52.3 | 3,938 | 14.4 | 2,170 | 7.9 | 256 | 0.9 | 2,099 | 7.7 | 4,562 | 16.7 | 27,309 |
| 2005/06 ........ | 15,812 | 53.6 | 4,527 | 15.4 | 2,121 | 7.2 | 271 | 0.9 | 1,732 | 5.9 | 5,018 | 17.0 | 29,481 |
| 2006/07 ........ | 17,373 | 55.6 | 3,941 | 12.6 | 2,248 | 7.2 | 360 | 1.2 | 1,941 | 6.2 | 5,383 | 17.2 | 31,246 |
| 2007/08 ........ | 18,758 | 58.5 | 3,736 | 11.7 | 2,298 | 7.2 | 335 | 1.0 | 1,972 | 6.2 | 4,950 | 15.4 | 32,049 |


Table A3.4 Historical Revenue by Source - Consolidated Revenue Fund Supplementary Information ${ }^{1}$

| Year | Taxation |  | Natural Resources |  | Fees and Licences |  | Other Revenue |  | Contributions from Crown Corporations |  | Contributions from the Federal Government |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} \% \\ \text { of GDP } \end{gathered}$ | $\begin{gathered} \text { Per Capita } \\ (\$)^{2} \\ \hline \end{gathered}$ | $\begin{gathered} \% \\ \text { of GDP } \end{gathered}$ | $\begin{gathered} \text { Per Capita } \\ (\$)^{2} \\ \hline \end{gathered}$ | $\begin{gathered} \% \\ \text { of GDP } \end{gathered}$ | $\begin{gathered} \text { Per Capita } \\ (\$)^{2} \\ \hline \end{gathered}$ | $\begin{gathered} \% \\ \text { of GDP } \end{gathered}$ | $\begin{gathered} \text { Per Capita } \\ (\$)^{2} \\ \hline \end{gathered}$ | $\begin{gathered} \% \\ \text { of GDP } \end{gathered}$ | $\begin{gathered} \text { Per Capita } \\ (\$)^{2} \\ \hline \end{gathered}$ | $\begin{gathered} \% \\ \text { of GDP } \end{gathered}$ | $\begin{gathered} \text { Per Capita } \\ (\$)^{2} \\ \hline \end{gathered}$ | $\begin{gathered} \% \\ \text { of GDP } \end{gathered}$ | $\begin{gathered} \text { Per Capita } \\ (\$)^{2} \\ \hline \end{gathered}$ |
| 1984/85 | 10.1 | 2,981.8 | 1.4 | 428.7 | 1.2 | 366.8 | 0.4 | 110.0 | 0.9 | 264.0 | 3.7 | 1,085.1 | 17.7 | 5,236.3 |
| 1985/86 ......... | 9.8 | 2,989.2 | 1.3 | 401.8 | 1.2 | 364.2 | 0.4 | 126.7 | 0.9 | 287.1 | 3.5 | 1,059.4 | 17.1 | 5,228.4 |
| 1986/87 | 9.5 | 2,939.3 | 1.2 | 361.2 | 1.2 | 376.1 | 0.2 | 73.0 | 1.1 | 334.3 | 3.6 | 1,111.2 | 16.7 | 5,195.1 |
| 1987/88 ....... | 9.9 | 3,254.8 | 2.0 | 642.0 | 1.2 | 382.2 | 0.3 | 87.7 | 1.0 | 333.4 | 3.3 | 1,078.3 | 17.6 | 5,778.4 |
| 1988/89 | 10.0 | 3,458.4 | 1.8 | 630.9 | 1.4 | 488.0 | 0.8 | 275.8 | 0.9 | 315.4 | 3.1 | 1,065.8 | 18.1 | 6,234.3 |
| 1989/90 | 10.7 | 3,742.5 | 1.7 | 577.4 | 1.5 | 506.7 | 0.5 | 170.1 | 1.0 | 336.1 | 2.8 | 980.6 | 18.1 | 6,313.4 |
| 1990/91 | 11.0 | 3,709.9 | 1.5 | 499.2 | 1.4 | 472.8 | 0.4 | 138.1 | 1.1 | 355.6 | 2.6 | 893.6 | 17.9 | 6,069.3 |
| 1991/92 | 11.0 | 3,552.2 | 1.3 | 434.7 | 1.5 | 492.3 | 0.4 | 128.7 | 0.9 | 276.8 | 2.7 | 867.8 | 17.8 | 5,752.5 |
| 1992/93 ........ | 11.3 | 3,701.9 | 1.4 | 472.8 | 1.5 | 492.6 | 0.3 | 98.4 | 1.2 | 380.0 | 2.8 | 903.3 | 18.5 | 6,049.0 |
| 1993/94 | 11.8 | 3,899.0 | 1.9 | 622.4 | 1.5 | 485.4 | 0.4 | 123.3 | 1.1 | 368.1 | 2.4 | 796.9 | 19.1 | 6,295.1 |
| 1994/95 ....... | 11.9 | 3,991.1 | 2.2 | 750.3 | 1.5 | 489.5 | 0.4 | 124.0 | 1.0 | 343.7 | 2.4 | 823.2 | 19.4 | 6,521.7 |
| 1995/96 | 11.8 | 3,977.2 | 1.9 | 644.2 | 1.4 | 461.0 | 0.3 | 111.6 | 0.9 | 307.8 | 2.3 | 761.2 | 18.6 | 6,262.9 |
| 1996/97 | 12.0 | 4,023.8 | 2.0 | 671.8 | 1.4 | 455.1 | 0.2 | 80.5 | 1.1 | 352.8 | 1.8 | 600.8 | 18.5 | 6,184.7 |
| 1997/98 | 11.5 | 3,920.4 | 1.9 | 657.3 | 1.3 | 448.8 | 0.3 | 89.5 | 1.1 | 383.0 | 1.6 | 549.6 | 17.7 | 6,048.5 |
| 1998/99 | 11.4 | 3,883.3 | 1.6 | 558.6 | 1.3 | 438.8 | 0.3 | 102.6 | 1.2 | 402.7 | 1.8 | 620.1 | 17.6 | 6,006.0 |
| 1999/2000 .... | 11.1 | 3,882.1 | 2.0 | 713.2 | 1.3 | 448.0 | 0.3 | 101.1 | 1.2 | 422.4 | 2.2 | 780.6 | 18.1 | 6,347.5 |
| 2000/01 ........ | 10.6 | 3,933.8 | 2.9 | 1,062.7 | 1.2 | 432.5 | 0.3 | 95.5 | 1.1 | 425.1 | 2.1 | 779.6 | 18.1 | 6,729.3 |
| 2001/02 ........ | 10.2 | 3,769.2 | 2.2 | 829.4 | 1.2 | 427.4 | 0.2 | 90.6 | 1.1 | 396.7 | 2.0 | 755.1 | 17.0 | 6,268.4 |
| 2002/03 | 8.6 | 3,166.6 | 2.3 | 854.3 | 1.4 | 519.9 | 0.2 | 58.5 | 1.1 | 405.5 | 2.4 | 875.7 | 15.9 | 5,880.7 |
| 2003/04 ........ | 9.1 | 3,430.0 | 2.2 | 847.8 | 1.4 | 526.1 | 0.2 | 74.6 | 0.9 | 355.1 | 2.1 | 773.8 | 15.9 | 6,007.5 |
| 2004/05 | 9.1 | 3,586.8 | 2.5 | 988.9 | 1.4 | 544.9 | 0.2 | 64.3 | 1.3 | 527.1 | 2.9 | 1,145.6 | 17.4 | 6,857.5 |
| 2005/06 ........ | 9.3 | 3,840.9 | 2.7 | 1,099.7 | 1.3 | 515.2 | 0.2 | 65.8 | 1.0 | 420.7 | 3.0 | 1,218.9 | 17.4 | 7,161.3 |
| 2006/07 ........ | 9.6 | 4,092.2 | 2.2 | 928.3 | 1.2 | 529.5 | 0.2 | 84.8 | 1.1 | 457.2 | 3.0 | 1,268.0 | 17.3 | 7,360.0 |
| 2007/08 ........ | 9.9 | 4,282.6 | 2.0 | 853.0 | 1.2 | 527.6 | 0.2 | 73.5 | 1.0 | 450.9 | 2.6 | 1,130.1 | 16.8 | 7,317.8 |

${ }^{1}$ Revenue has been restated to reflect the government's accounting policy at March 31, 2008. Figures exclude dedicated revenue collected on behalf of, and transferred to, Crown corporations and agencies. These revenues are included as part of the operations of the Crown corporations and agencies. Figures are based on Public Accounts information. Figures also exclude liquidation dividends.
2 Per capita revenue is converted to real (inflation adjusted) terms using the BC consumer price index (CPI) for the corresponding calendar year (e.g. 2007 CPI for 2007/08 revenue).
Table A3.5 Historical Expense by Function - Consolidated Revenue Fund ${ }^{1}$

| Year | Health |  | Social Services |  | Education |  | Transportation |  | Interest |  | Other ${ }^{2}$ |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | (\$ millions) | \% of Total <br> Expense | (\$ millions) | \% of Total <br> Expense | (\$ millions) | \% of Total <br> Expense | (\$ millions) | \% of Total <br> Expense | (\$ millions) | \% of Total <br> Expense | \% of Total |  |  |
|  |  |  |  |  |  |  |  |  |  |  | (\$ millions) | Expense | (\$ millions) |
| 1984/85 ........ | 2,963 | 30.2 | 1,266 | 12.9 | 2,379 | 24.3 | 1,263 | 12.9 | 430 | 4.4 | 1,500 | 15.3 | 9,801 |
| 1985/86 ......... | 3,084 | 30.5 | 1,298 | 12.8 | 2,328 | 23.0 | 1,157 | 11.4 | 476 | 4.7 | 1,784 | 17.6 | 10,127 |
| 1986/87 ........ | 3,368 | 31.7 | 1,298 | 12.2 | 2,353 | 22.1 | 861 | 8.1 | 648 | 6.1 | 2,096 | 19.7 | 10,624 |
| 1987/88 ......... | 3,603 | 32.6 | 1,349 | 12.2 | 2,501 | 22.6 | 886 | 8.0 | 810 | 7.3 | 1,906 | 17.2 | 11,055 |
| 1988/89 ......... | 3,924 | 33.2 | 1,440 | 12.2 | 2,686 | 22.7 | 805 | 6.8 | 891 | 7.5 | 2,088 | 17.6 | 11,834 |
| 1989/90 ......... | 4,405 | 33.4 | 1,496 | 11.3 | 2,962 | 22.4 | 1,160 | 8.8 | 859 | 6.5 | 2,318 | 17.6 | 13,200 |
| 1990/91 ........ | 4,920 | 32.8 | 1,669 | 11.1 | 3,812 | 25.4 | 1,148 | 7.6 | 927 | 6.2 | 2,534 | 16.9 | 15,010 |
| 1991/92 ........ | 5,503 | 32.2 | 1,994 | 11.7 | 4,171 | 24.4 | 1,223 | 7.2 | 1,093 | 6.4 | 3,117 | 18.2 | 17,101 |
| 1992/93 ........ | 5,884 | 32.9 | 2,366 | 13.2 | 4,399 | 24.6 | 1,043 | 5.8 | 1,295 | 7.3 | 2,871 | 16.1 | 17,858 |
| 1993/94 ......... | 6,164 | 32.7 | 2,704 | 14.4 | 4,550 | 24.2 | 989 | 5.3 | 1,436 | 7.6 | 2,990 | 15.9 | 18,833 |
| 1994/95 .. | 6,432 | 32.2 | 2,890 | 14.5 | 4,783 | 24.0 | 872 | 4.4 | 1,587 | 8.0 | 3,389 | 17.0 | 19,953 |
| 1995/96 ......... | 6,614 | 33.0 | 3,033 | 15.1 | 4,951 | 24.7 | 817 | 4.1 | 1,627 | 8.1 | 3,012 | 15.0 | 20,054 |
| 1996/97 .... | 6,864 | 33.9 | 2,969 | 14.7 | 5,122 | 25.3 | 809 | 4.0 | 1,704 | 8.4 | 2,773 | 13.7 | 20,241 |
| 1997/98 ......... | 7,050 | 35.0 | 3,048 | 15.1 | 5,125 | 25.5 | 735 | 3.7 | 1,684 | 8.4 | 2,493 | 12.4 | 20,135 |
| 1998/99 ......... | 7,304 | 35.6 | 3,113 | 15.2 | 5,367 | 26.1 | 755 | 3.7 | 1,474 | 7.2 | 2,515 | 12.3 | 20,528 |
| 1999/2000 ..... | 7,888 | 35.6 | 3,093 | 14.0 | 5,469 | 24.7 | 1,608 | 7.3 | 1,508 | 6.8 | 2,595 | 11.7 | 22,161 |
| 2000/01 ......... | 8,597 | 38.3 | 3,212 | 14.3 | 5,840 | 26.0 | 521 | 2.3 | 1,608 | 7.2 | 2,666 | 11.9 | 22,444 |
| 2001/02 ........ | 9,733 | 39.5 | 3,318 | 13.5 | 6,336 | 25.7 | 592 | 2.4 | 1,487 | 6.0 | 3,203 | 13.0 | 24,669 |
| 2002/03 ......... | 10,258 | 41.1 | 3,018 | 12.1 | 6,370 | 25.5 | 612 | 2.5 | 1,442 | 5.8 | 3,241 | 13.0 | 24,941 |
| 2003/04 ......... | 10,535 | 41.7 | 2,715 | 10.8 | 6,356 | 25.2 | 682 | 2.7 | 1,453 | 5.8 | 3,505 | 13.9 | 25,246 |
| 2004/05 ........ | 10,685 | 41.0 | 2,570 | 9.9 | 6,447 | 24.8 | 1,574 | 6.0 | 1,414 | 5.4 | 3,350 | 12.9 | 26,040 |
| 2005/06 ${ }^{3}$ | 11,583 | 42.3 | 2,670 | 9.8 | 6,710 | 24.5 | 687 | 2.5 | 1,319 | 4.8 | 4,401 | 16.1 | 27,370 |
| 2006/07 ${ }^{3}$ | 12,329 | 43.7 | 2,862 | 10.2 | 7,010 | 24.9 | 690 | 2.4 | 1,318 | 4.7 | 3,975 | 14.1 | 28,184 |
| 2007/08 ......... | 13,303 | 43.9 | 2,975 | 9.8 | 7,309 | 24.1 | 716 | 2.4 | 1,177 | 3.9 | 4,812 | 15.9 | 30,292 |

${ }^{1}$ Expense has been restated to reflect the government's accounting policy at March 31, 2008. Figures are based onPublic Accounts information.
${ }^{2}$ Other includes: protection of persons and property, natural resources and economic development, general government and other expenses. ${ }^{3}$ Excludes wage settlement incentive payments ( $\$ 710$ million in $2005 / 06$ and $\$ 264$ million in 2006/07).
Table A3.6 Historical Expense by Function - Consolidated Revenue Fund Supplementary Information ${ }^{1}$

|  | Health |  | Social Services |  | Education |  | Transportation |  | Interest |  | Other ${ }^{2}$ |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Year | $\begin{gathered} \% \\ \text { of GDP } \end{gathered}$ | Per Capita $(\$)^{3}$ | $\begin{gathered} \% \\ \text { of GDP } \end{gathered}$ | Per Capita $(\$)^{3}$ | $\begin{gathered} \hline \% \\ \text { of GDP } \end{gathered}$ | Per Capita $(\$)^{3}$ | $\begin{gathered} \hline \% \\ \text { of GDP } \end{gathered}$ | Per Capita $(\$)^{3}$ | $\begin{gathered} \% \\ \text { of GDP } \end{gathered}$ | Per Capita $(\$)^{3}$ | $\begin{gathered} \% \\ \text { of GDP } \end{gathered}$ | Per Capita <br> $(\$)^{3}$ | $\begin{gathered} \% \\ \text { of GDP } \end{gathered}$ | Per Capita $(\$)^{3}$ |
| 1984/85 | 5.9 | 1,731.3 | 2.5 | 739.7 | 4.8 | 1,390.0 | 2.5 | 738.0 | 0.9 | 251.2 | 3.0 | 876.4 | 19.7 | 5,726.7 |
| 1985/86 ........ | 5.8 | 1,729.9 | 2.4 | 728.1 | 4.3 | 1,305.8 | 2.2 | 649.0 | 0.9 | 267.0 | 3.3 | 1,000.7 | 18.9 | 5,680.6 |
| 1986/87 | 6.0 | 1,817.1 | 2.3 | 700.3 | 4.2 | 1,269.5 | 1.5 | 464.5 | 1.1 | 349.6 | 3.7 | 1,130.8 | 18.8 | 5,731.8 |
| 1987/88 | 5.8 | 1,858.8 | 2.2 | 696.0 | 4.0 | 1,290.3 | 1.4 | 457.1 | 1.3 | 417.9 | 3.0 | 983.3 | 17.7 | 5,703.3 |
| 1988/89 ........ | 5.7 | 1,912.6 | 2.1 | 701.9 | 3.9 | 1,309.2 | 1.2 | 392.4 | 1.3 | 434.3 | 3.0 | 1,017.7 | 17.0 | 5,767.9 |
| 1989/90 ......... | 5.8 | 2,001.3 | 2.0 | 679.7 | 3.9 | 1,345.7 | 1.5 | 527.0 | 1.1 | 390.3 | 3.1 | 1,053.1 | 17.5 | 5,997.2 |
| 1990/91 ........ | 6.2 | 2,061.3 | 2.1 | 699.3 | 4.8 | 1,597.1 | 1.4 | 481.0 | 1.2 | 388.4 | 3.2 | 1,061.7 | 18.9 | 6,288.7 |
| 1991/92 | 6.7 | 2,135.2 | 2.4 | 773.7 | 5.1 | 1,618.3 | 1.5 | 474.5 | 1.3 | 424.1 | 3.8 | 1,209.4 | 20.9 | 6,635.2 |
| 1992/93 ........ | 6.7 | 2,162.8 | 2.7 | 869.7 | 5.0 | 1,617.0 | 1.2 | 383.4 | 1.5 | 476.0 | 3.3 | 1,055.3 | 20.5 | 6,564.2 |
| 1993/94 ........ | 6.6 | 2,127.6 | 2.9 | 933.3 | 4.8 | 1,570.5 | 1.1 | 341.4 | 1.5 | 495.7 | 3.2 | 1,032.0 | 20.0 | 6,500.5 |
| 1994/95 ........ | 6.4 | 2,113.4 | 2.9 | 949.6 | 4.8 | 1,571.5 | 0.9 | 286.5 | 1.6 | 521.4 | 3.4 | 1,113.5 | 19.9 | 6,555.9 |
| 1995/96 ........ | 6.3 | 2,066.6 | 2.9 | 947.7 | 4.7 | 1,546.9 | 0.8 | 255.3 | 1.5 | 508.4 | 2.9 | 941.1 | 19.0 | 6,265.9 |
| 1996/97 | 6.3 | 2,072.9 | 2.7 | 896.6 | 4.7 | 1,546.8 | 0.7 | 244.3 | 1.6 | 514.6 | 2.5 | 837.4 | 18.6 | 6,112.6 |
| 1997/98 ........ | 6.2 | 2,072.9 | 2.7 | 896.2 | 4.5 | 1,506.9 | 0.6 | 216.1 | 1.5 | 495.1 | 2.2 | 733.0 | 17.6 | 5,920.3 |
| 1998/99 ........ | 6.3 | 2,122.4 | 2.7 | 904.6 | 4.6 | 1,559.6 | 0.7 | 219.4 | 1.3 | 428.3 | 2.2 | 730.8 | 17.8 | 5,965.1 |
| 1999/2000 | 6.5 | 2,252.0 | 2.6 | 883.0 | 4.5 | 1,561.4 | 1.3 | 459.1 | 1.2 | 430.5 | 2.1 | 740.9 | 18.3 | 6,326.9 |
| 2000/01 ........ | 6.5 | 2,394.3 | 2.4 | 894.5 | 4.4 | 1,626.5 | 0.4 | 145.1 | 1.2 | 447.8 | 2.0 | 742.5 | 17.1 | 6,250.7 |
| 2001/02 ........ | 7.3 | 2,640.8 | 2.5 | 900.2 | 4.7 | 1,719.1 | 0.4 | 160.6 | 1.1 | 403.5 | 2.4 | 869.0 | 18.5 | 6,693.2 |
| 2002/03 ........ | 7.4 | 2,694.8 | 2.2 | 792.8 | 4.6 | 1,673.4 | 0.4 | 160.8 | 1.0 | 378.8 | 2.3 | 851.4 | 18.0 | 6,551.9 |
| 2003/04 ........ | 7.2 | 2,681.9 | 1.9 | 691.2 | 4.4 | 1,618.0 | 0.5 | 173.6 | 1.0 | 369.9 | 2.4 | 892.5 | 17.3 | 6,427.1 |
| 2004/05 ........ | 6.8 | 2,636.8 | 1.6 | 634.2 | 4.1 | 1,590.9 | 1.0 | 388.4 | 0.9 | 348.9 | 2.1 | 830.9 | 16.6 | 6,430.1 |
| 2005/06 ${ }^{4} \ldots . .$. | 6.8 | 2,765.1 | 1.6 | 637.4 | 4.0 | 1,601.8 | 0.4 | 164.0 | 0.8 | 314.9 | 2.6 | 1,055.4 | 16.2 | 6,538.5 |
| 2006/07 ${ }^{4} \ldots . .$. | 6.8 | 2,853.9 | 1.6 | 662.5 | 3.9 | 1,622.7 | 0.4 | 159.7 | 0.7 | 305.1 | 2.2 | 925.9 | 15.6 | 6,529.9 |
| 2007/08 ......... | 7.0 | 2,984.8 | 1.6 | 667.5 | 3.8 | 1,639.9 | 0.4 | 160.6 | 0.6 | 264.1 | 2.5 | 1,062.2 | 15.9 | 6,779.0 |

[^26] ${ }^{4}$ Excludes wage settlement incentive payments (\$710 million in 2005/06 and \$264 million in 2006/07)
Table A3.7 $2007 / 08$ Revenue by Source and Agency

| (\$ millions) | Taxation | Natural Resources | Fees \& Licences | Investment Earnings | Sales of Goods and Services | Other | CRF/ <br> Crown <br> Transfers | Contributions from Government Enterprises | Contributions from Federal Government | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Consolidated revenue fund ...................................... | 18,759 | 3,736 | 2,311 | 95 | - | 226 | - | 1,972 | 4,950 | 32,049 |
| Accounting adjustments | - | - | - | - | - | - | - | (263) | - | (263) |
| Contributions from commercial Crown corporations ........... | - | - | - | - | - | - | - | $(1,972)$ | - | $(1,972)$ |
| Expenses recovered from external entities | 65 | 16 | 184 | 804 | - | 522 | - | 263 | 429 | 2,283 |
| Total consolidated revenue fund | 18,824 | 3,752 | 2,495 | 899 | - | 748 | - | - | 5,379 | 32,097 |
| Service delivery agencies |  |  |  |  |  |  |  |  |  |  |
| School districts ..................................................... | - | - | 152 | 44 | - | 276 | 4,700 | - | 71 | 5,243 |
| Universities ......................................................... | - | - | 627 | 91 | 356 | 217 | 1,151 | - | 320 | 2,762 |
| Colleges, university colleges and institutes ...................... | - | - | 352 | 16 | 81 | 88 | 876 | - | 3 | 1,416 |
| Health authorities and hospital societies ......................... | - | - | 248 | 30 | - | 414 | 8,782 | - | 14 | 9,488 |
| Children and family development agencies/authorities ........ | - | - | - | 2 | - | - | 687 | - | - | 689 |
| BC Transportation Financing Authority ........................... | 438 | - | - | 1 | - | 31 | 181 | - | - | 651 |
| BC Housing Management Commission ........................... | - | - | - | 1 | 35 | - | 363 | - | 141 | 540 |
| BC Transit | 47 | - | 55 | 1 | - | 1 | 84 | - | - | 188 |
| Tourism BC ........................................................... | 31 | - | - | 1 | 8 | - | 20 | - | - | 60 |
| Other | 66 | 26 | 57 | 53 | 158 | 92 | 311 | - | 3 | 766 |
|  | 582 | 26 | 1,491 | 240 | 638 | 1,119 | 17,155 | - | 552 | 21,803 |
| Grants to agencies and other internal transfers ................ | - | - | - | - | - | 112 | $(17,155)$ | - | - | $(17,043)$ |
| Total service delivery agencies .................................. | 582 | 26 | 1,491 | 240 | 638 | 1,231 | - | $\underline{-}$ | 552 | 4,760 |
| Commercial Crown corporations |  |  |  |  |  |  |  |  |  |  |
| BC Hydro ............................................................ | - | - | - | - | - | - | - | 370 | - | 370 |
| Liquor Distribution Branch ......................................... | - | - | - | - | - | - | - | 858 | - | 858 |
| BC Lottery Corporation ............................................ | - | - | - | - | - | - | - | 1,080 | - | 1,080 |
| BCRC ............................................................... | - | - | - | - | - | - | - | 13 | - | 13 |
| Insurance Corporation of British Columbia ...................... | - | - | - | - | - | - | - | 633 | - | 633 |
| Other | - | - | - | - | - | - | - | 20 | - | 20 |
| Net earnings of commercial Crown corporations ............. | - | - | - | - | - | - | - | 2,974 | - | 2,974 |
| Total revenue by source ......................................... | 19,406 | 3,778 | 3,986 | 1,139 | 638 | 1,979 | - | 2,974 | 5,931 | 39,831 |

Table A3.8 2007/08 Expense by Function and Agency

|  |  |  |  |
| :--- | :--- | ---: | :--- |

Table A3.9 Historical Operating Statement Surplus (Deficit)

| (\$ millions) | Consolidated Revenue Fund |  |  | Crown Corporations and Agencies | SUCH <br> Sector \& Regional Authorities | Other Adjustments | $\begin{aligned} & \text { Surplus } \\ & \text { (Deficit) }^{1} \end{aligned}$ | Surplus (Deficit) as a Per Cent of GDP |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Revenue | Expenditure | Balance |  |  |  |  |  |
| 1969/70 | 1,248 | 1,244 | 4 | - | - | - | - | - |
| 1970/71 | 1,373 | 1,274 | 99 | - | - | - | - | 1.0 |
| 1971/72 | 1,558 | 1,474 | 84 | - | - | - | - | 0.8 |
| 1972/73 | 1,772 | 1,675 | 97 | - | - | - | - | 0.8 |
| 1973/74 | 2,217 | 2,071 | 146 | - | - | - | - | 0.9 |
| 1974/75 | 2,769 | 2,779 | (10) | - | - | - | - | (0.1) |
| 1975/76 | 3,124 | 3,534 | (410) | - | - | - | - | (2.1) |
| 1976/77 | 3,785 | 3,691 | 94 | - | - | - | - | 0.4 |
| 1977/78 | 4,372 | 4,168 | 204 | - | - | - | - | 0.8 |
| 1978/79 | 4,853 | 4,582 | 271 | - | - | - | - | 0.9 |
| 1979/80 ${ }^{1}$. | 5,860 | 5,318 | 542 | (88) | - | - | 454 | 1.3 |
| 1980/81 | 5,982 | 6,239 | (257) | 45 | - | - | (212) | (0.5) |
| 1981/82 | 7,139 | 7,323 | (184) | 43 | - | - | (141) | (0.3) |
| 1982/83 | 7,678 | 8,662 | (984) | (257) | - | - | $(1,241)$ | (2.8) |
| 1983/84 | 8,335 | 9,347 | $(1,012)$ | 49 | - | - | (963) | (2.0) |
| 1984/85 | 8,807 | 9,801 | (994) | 172 | - | - | (822) | (1.6) |
| 1985/86 | 9,160 | 10,127 | (967) | 110 | - | - | (857) | (1.6) |
| 1986/87 | 9,463 | 10,624 | $(1,161)$ | 526 | - | - | (635) | (1.1) |
| 1987/88 | 11,007 | 11,055 | (48) | 119 | - | - | 71 | 0.1 |
| 1988/89 | 12,570 | 11,834 | 736 | 194 | - | - | 930 | 1.3 |
| 1989/90 | 13,656 | 13,200 | 456 | 40 | - | - | 496 | 0.7 |
| 1990/91 | 14,236 | 15,010 | (774) | 107 | - | - | (667) | (0.8) |
| 1991/92 | 14,570 | 17,101 | $(2,531)$ | 192 | - | - | $(2,339)$ | (2.9) |
| 1992/93 | 16,172 | 17,858 | $(1,686)$ | 210 | - | - | $(1,476)$ | (1.7) |
| 1993/94 | 17,923 | 18,833 | (910) | 11 | - | - | (899) | (1.0) |
| 1994/95 | 19,506 | 19,953 | (447) | 219 | - | - | (228) | (0.2) |
| 1995/96 | 19,698 | 20,054 | (356) | 38 | - | - | (318) | (0.3) |
| 1996/97 | 20,126 | 20,241 | (115) | (270) | - | - | (385) | (0.4) |
| 1997/98 | 20,216 | 20,135 | 81 | (248) | - | - | (167) | (0.1) |
| 1998/99 | 20,312 | 20,528 | (216) | (689) | (56) | - | (961) | (0.8) |
| 1999/2000 | 21,849 | 22,161 | (312) | 343 | (44) | - | (13) | - |
| 2000/01 | 23,745 | 22,444 | 1,301 | (173) | 134 | $(52)^{3}$ | 1,210 | 0.9 |
| 2001/02 | 22,704 | 24,669 | $(1,965){ }^{2}$ | $(713){ }^{2}$ | 176 | 1,464 ${ }^{3}$ | $(1,038)$ | (0.8) |
| 2002/03 | 21,999 | 24,941 | $(2,942)$ | (218) | 537 | - | $(2,623)$ | (1.9) |
| 2003/04 | 23,191 | 25,246 | $(2,055)$ | 362 | 378 | - | $(1,315)$ | (0.9) |
| 2004/05 | 27,309 | 26,040 | 1,269 | 1,057 | 395 | ${ }^{-}$ | 2,721 | 1.7 |
| 2005/06 | 29,481 | 26,660 | 2,821 | 399 | 603 | $(710){ }^{4}$ | 3,113 | 1.8 |
| 2006/07 | 31,246 | 27,920 | 3,326 | 598 | 419 | (264) ${ }^{4}$ | 4,079 | 2.3 |
| 2007/08 | 32,049 | 29,852 | 2,197 | 655 | 474 | $(440){ }^{5}$ | 2,886 | 1.5 |

[^27]Table A3.10 Historical Provincial Debt Summary ${ }^{1}$


[^28]Table A3.11 Capital Expenditure Projects Greater Than $\$ 50$ million ${ }^{1}$

| (\$ millions) | Projected Completion Date | ```Total Costs to Mar. 31, 2008``` | Projected Costs to Complete | Total Capital Costs | Project Financing |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | Internal/ <br> Debt | Federal Government | Other Contributions |
| Post secondary facilities |  |  |  |  |  |  |  |
| University of Victoria |  |  |  |  |  |  |  |
| - Science building ........................................ | Spring 2009 | 43 | 24 | 67 | 57 | - | 10 |
| University of British Columbia |  |  |  |  |  |  |  |
| - Marine Drive student housing .......................... | Spring 2009 | 69 | 34 | 103 | 83 | - | 20 |
| Vancouver City College |  |  |  |  |  |  |  |
| - Broadway (King Edward) Campus expansion ......... | Winter 2008 | 33 | 24 | 57 | 57 | - | - |
| Total post-secondary facilities ........................... |  | 145 | 82 | 227 | 197 | - | 30 |
| Health facilities |  |  |  |  |  |  |  |
| Vancouver General Hospital redevelopment project ... | Spring 2008 | 158 | 1 | 159 | 159 | - | - |
| Abbotsford Regional Hospital and Cancer Centre |  |  |  |  |  |  |  |
| - Government direct cost | Summer 2008 | 12 | 14 | 26 | 26 | - | - |
| - P3 contract | Summer 2008 | 436 | 13 | 449 | 378 | - | 71 |
| Surrey Outpatient Facility ${ }^{2}$. | Spring 2010 | 4 | 194 | 198 | 198 | - | - |
| Victoria Royal Jubilee Hospital inpatient facility ${ }^{2}$....... | Spring 2010 | 6 | 303 | 309 | 182 | - | 127 |
| Fort St. John Hospital replacement ${ }^{2}$...................... | Winter 2011 | 1 | 267 | 268 | 179 | - | 89 |
| Expansions to Kelowna General and Vernon Jubilee |  |  |  |  |  |  |  |
| Hospitals ${ }^{2}$. | Fall 2010 | 1 | 289 | 290 | 182 | - | 108 |
| Northern Cancer Centre ${ }^{2}$. | Winter 2012 | - | 88 | 88 | 88 | - | - |
| Total health facilities ..................................... |  | 618 | 1,169 | 1,787 | 1,392 | - | 395 |
| Transportation |  |  |  |  |  |  |  |
| Trans Canada Highway - 10 Mile (Park) Bridge |  |  |  |  |  |  |  |
| - Government direct cost | Summer 2007 | 64 | - | 64 | 2 | 62 | - |
| - P3 contract | Summer 2007 | 79 | - | 79 | 79 | - | - |
| Pitt River Bridge | Spring 2010 | 106 | 92 | 198 | 108 | 90 | - |
| Sea-to-Sky Highway |  |  |  |  |  |  |  |
| - Government direct cost | Summer 2009 | 168 | 66 | 234 | 234 | - | - |
| - P3 contract | Summer 2009 | 374 | 187 | 561 | 561 | - | - |
| William R. Bennett Bridge |  |  |  |  |  |  |  |
| - P3 contract | Summer 2008 | 157 | 28 | 185 | 185 | - | - |
| Total transportation ...................................... |  | 948 | 373 | 1,321 | 1,169 | 152 | - |
| Power generation and transmission |  |  |  |  |  |  |  |
| BC Hydro |  |  |  |  |  |  |  |
| - Mica Dam - generator stator replacement ............ | Spring 2010 | 56 | 41 | 97 | 97 | - | - |
| - Peace Canyon Dam - generator stator replacement and rotor modification | Fall 2009 | 44 | 42 | 86 | 86 | - | - |
| - Coquitlam Dam seismic upgrade ....................... | Fall 2008 | 57 | 9 | 66 | 66 | - | - |
| - Aberfeldie redevelopment | Fall 2008 | 47 | 48 | 95 | 95 | - | - |
| - GM Shrum G2-G4 stator replacement | Summer 2010 | 33 | 42 | 75 | 75 | - | - |
| - Peace Canyon G1-G4 turbine overhaul ............... | Fall 2009 | 20 | 35 | 55 | 55 | - | - |
| - Revelstoke Unit 5 project ${ }^{3}$. | Fall 2011 | 46 | 304 | 350 | 350 | - | - |
| - Vancouver Island Transmission Reinforcement ${ }^{4}$.... | Fall 2008 | 111 | 183 | 294 | 294 |  |  |
| - Mission and Matsqui Area Supply ${ }^{5}$.................... | Spring 2009 | 34 | 23 | 57 | 57 |  |  |
| BC Transmission Corporation |  |  |  |  |  |  |  |
| - System control centre modernization project ......... | Fall 2008 | 110 | 23 | 133 | 133 | - | - |
| Brilliant Expansion Power Corporation |  |  |  |  |  |  |  |
| - Brilliant Dam power expansion ......................... | Fall 2008 | 214 | 21 | 235 | 235 | - | - |
| Total power generation and transmission ............ |  | 772 | 771 | 1,543 | 1,543 | - | - |
| Other |  |  |  |  |  |  |  |
| Vancouver Convention Centre expansion project ....... | Summer 2009 | 551 | 332 | 883 | 541 | 222 | 120 |

${ }^{1}$ Only projects that have been approved by Treasury Board and/or Crown corporation boards are included in this table. Ministry service plans may include projects that still require final approval. Capital costs reflect current government accounting policy.
2 Figures shown for the Surrey Outpatient Facility, Victoria Royal Jubilee Hospital, Fort St. John Hospital, Kelowna General and Vernon Jubilee Hospitals, and Northern Cancer Centre projects are based on preliminary Treasury Board approvals. These amounts will change after P3 contracts are finalized.
${ }^{3}$ Total costs for Revelstoke Unit 5 range from $\$ 280$ million to $\$ 350$ million with forecast completion in 2010/11 or 2011/12, depending on final scope of the project.
4 Total costs for VITR have increased from $\$ 249$ million to $\$ 287$ million primarily as a result of cost escalation related to current market conditions in BC and in the utility industry, and due to higher legal and environmental expenses.
${ }^{5}$ Total costs for the Mission and Matsqui Area Supply project range from $\$ 41$ million to $\$ 57$ million depending on changes in scope and cost escalation.

## Appendix 4

## Provincial Taxes

Table A4.1 Provincial Taxes (as of July 2008)

| Type and Statute Reference | Tax Base | Tax Rate | Characteristics and Exemptions |
| :---: | :---: | :---: | :---: |
| Income Income Tax Act | Taxable Income <br> (1) Corporate. <br> (2) Personal. | 11\% of taxable income (small business rate: 3.5\%). <br> Tax rates of $5.24 \%, 7.98 \%$, $10.5 \%, 12.29 \%$ and $14.7 \%$ corresponding to tax brackets of up to $\$ 35,018, \$ 35,018$ to $\$ 70,033, \$ 70,033$ to $\$ 80,406$, $\$ 80,406$ to $\$ 97,936$ and over \$97,936. | The Canada Revenue Agency administers BC's personal and corporate taxes under an agreement between the province and the federal government. <br> Corporate tax credits include the scientific research and experimental development tax credit, book publishing tax credit and the film tax credit. In addition, the political contributions tax credit, royalty tax credit, mining exploration tax credit, logging tax credit, training tax credits and venture capital tax credits are available to both individuals and corporations. <br> BC provides a set of non-refundable credits similar to most federal non-refundable credits. <br> BC Family Bonus and BC Earned Income Benefit are combined with the federal government's Canada Child Tax Benefit in a single monthly payment to families. Tax credits for claims against personal income taxes include the refundable sales tax credit, BC Low Income Climate Action Tax Credit, the mining flow-through share tax credit and employee venture capital tax credits. |
| Capital Corporation Capital Tax Act | Net BC paid-up capital. | Banks, trust companies and credit unions with net paid-up capital: greater than \$1 billion - 2\%; $\$ 1$ billion or less or headquartered in British Columbia - 2/3\%. | Associated groups of corporations with net paid-up capital of less than $\$ 10$ million are exempt from the tax. The tax rate is phased in for corporations with net British Columbia paid-up capital between $\$ 10$ million and $\$ 10.25$ million. There is a special flat fee for corporations above the exemption threshold but with net paid-up capital allocated to British Columbia below the threshold. |
| Real Property <br> Transfers - <br> Property <br> Transfer Tax Act | Fair market value of property or interest in property transferred; for presold strata units purchased at arm's length, total consideration for the strata unit. | $1 \%$ on the first $\$ 200,000$ of value transferred and $2 \%$ on amounts in excess of \$200,000. | Exemptions include: transfers of principal residences, recreational residences and family farms to related individuals; transfers of property between spouses pursuant to written separation agreements or court orders; transfers of property to local governments, registered charities and educational institutions; transfers of property to veterans under the Veterans' Land Act (Canada); transfers of land to be protected, preserved, conserved or kept in a natural state; and transfers of leases less than 31 years in duration. A number of technical exemptions are also provided. Eligible first time homebuyers are exempt from tax on transfers of eligible properties. |
| $\begin{aligned} & \text { Retail Sales - } \\ & \text { Social Service } \\ & \text { Tax Act } \end{aligned}$ | Purchase and lease price of tangible personal property and certain services (legal services, telecommunications, certain labour services). | General rate is 7\%. Liquor $10 \%$. Passenger vehicles: less than $\$ 55,000-7 \%$; $\$ 55,000$ to $\$ 55,999-8 \%$; $\$ 56,000$ to $\$ 56,999-9 \%$; $\$ 57,000$ and over - $10 \%$. | Paid by purchasers and lessees and collected through vendors and lessors registered under the Act. The exemptions generally fall into four categories: (1) items considered to be basic necessities of life such as food and health related items; (2) specified inputs for certain sectors to enhance competitiveness such as the exemption for machinery and equipment used in manufacturing and the exemption for specified equipment used by bona fide farmers, fishers and aquaculturists; (3) safety equipment such as helmets, life jackets and certain work-related safety equipment and protective clothing; and (4) energy conservation materials and equipment such as insulation material and eligible wind and solar energy system equipment. A number of other exemptions are also provided. |
| Accommodation <br> - Hotel Room <br> Tax Act | Purchase price of accommodation. | 8\%. Local governments may apply to have the province levy an additional tax of up to $2 \%$ on their behalf. | Exemptions include accommodation rented for a period in excess of one month; lodging provided in hospitals and nursing homes; lodging supplied to employees by employers; lodging in industrial camps; lodging on ships or trains; hotel rooms not used for accommodation; charges of $\$ 30$ or less per day; charitable institutions; trailer parks and campsites; cabins without utilities and other amenities; and establishments with accommodation for less than four tenants. |
| Tobacco Tobacco Tax Act | By cigarette, cigar retail price, and weight on other tobacco products. | 17.9 cents per cigarette and tobacco stick; 77\% of retail price on cigars to a maximum tax of $\$ 5$ per cigar; 17.9 cents per gram of loose tobacco. |  |

Table A4.1 Provincial Taxes (as of July 2008) - Continued

| Carbon Dioxide Equivalent Emissions from combustion of fossil fuels - Carbon Tax Act | Purchase, use or, in certain circumstances, transfer or importation of <br> - Aviation Fuel <br> - Gasoline <br> - Heavy Fuel Oil <br> - Jet Fuel <br> - Kerosene <br> - Light Fuel Oil <br> - Methanol (not produced from biomass) <br> - Naphtha <br> - Butane <br> - Coke Oven Gas <br> - Ethane <br> - Marketable Natural Gas <br> - Propane <br> - Raw Natural Gas <br> - Refinery Gas <br> - High Heat Value Coal <br> - Low Heat Value Coal <br> - Coke <br> - Petroleum Coke <br> Combustion to produce energy and heat of <br> - Peat <br> - $\quad$ Shredded Tires <br> - Whole Tires | Tax rates vary by type of fuel or combustible based on carbon dioxide equivalent emitted by each fuel or combustible. <br> Tax rates effective July 1, 2008 based on $\$ 10$ per tonne of carbon dioxide equivalent and increase by $\$ 5$ annually to equal $\$ 30$ per tonne of carbon dioxide equivalent on July 1, 2012. | Tax is payable on fuels by purchasers at the time of retail purchase. Fuels, other than marketable natural gas and propane, are subject to a security scheme similar to the security scheme under the Motor Fuel Tax Act. Security is payable by collectors registered under the Act when fuel is sold in British Columbia for the first time after manufacture or importation. <br> Tax on the purchase of marketable natural gas and propane is collected and remitted at retail level similar to tax under the Social Service Tax Act. <br> Tax on the burning of combustibles is self-assessed. <br> Exemptions include fuels which are exported for use outside of British Columbia, fuel used for certain non-energy purposes, and fuel used for eligible inter-jurisdictional transportation because the resulting emissions are generally not considered as domestic emissions under the federal National Inventory Report. There are also minor exemptions similar to exemptions in other consumption tax Acts for administrative and technical reasons. |
| :---: | :---: | :---: | :---: |
| Motor Fuel Motor Fuel Tax Act | Clear gasoline (unleaded gasoline only). <br> Motive fuel. <br> Alternative motor fuels. <br> Coloured fuel, marine diesel fuel. | 14.5 cents per litre. Includes 6.75 cents per litre collected on behalf of the BC Transportation Financing Authority. Of the tax collected in the South Coast British Columbia transportation service region, 6 cents is collected on behalf of TransLink. 15.0 cents per litre. Includes 6.75 cents per litre collected on behalf of the BC Transportation Financing Authority. Of the tax collected in the South Coast British Columbia transportation service region, 6 cents is collected on behalf of TransLink. Propane 2.7 cents per litre. <br> 3 cents per litre. | Tax generally applies to all fuels used in internal combustion engines. Qualifying persons with disabilities who own or lease a vehicle are entitled to refunds of provincial tax paid up to an annual maximum of $\$ 500$. In the South Coast British Columbia transportation service region, the province collects an additional 6 cents per litre tax on clear gasoline and motive fuel on behalf of Translink to help fund regional public and private transportation system costs. In the Victoria Regional Transit service area the province collects an additional 3.5 cents per litre on behalf of BC Transit to help fund the public transit system. <br> Tax applies to diesel fuel or a combination of fuels including diesel fuels, but does not include alternative motor fuels or coloured fuels. Refunds of 0.5 cents per litre are available for motive fuel used in private passenger vehicles. <br> Natural gas and 85\% methanol blends are exempt from tax. Ethanol is exempt from tax when blended with gasoline or diesel fuel if the ethanol portion is at least $5 \%$ but less than $25 \%$. Biodiesel is exempt from tax when blended with diesel fuel or used as $100 \%$ clear biodiesel. <br> Coloured fuel may be used in all vehicles not licensed to operate on a highway and in specific industrial vehicles. Bona fide farmers are exempt from paying the tax when fuel is used for farming purposes. Farm vehicles with A or G license plates are allowed to use taxexempt coloured fuel for farming purposes on a highway. |

## Table A4.1 Provincial Taxes (as of July 2008) - Continued

|  | Locomotive fuel. <br> Jet and aviation fuel. <br> Natural gas used in stationary engines. <br> Natural gas used in pipeline compressors to transmit marketable gas. <br> Natural gas used in pipeline compressors to extract and transmit raw gas from wells to processing plants. <br> Natural gas used in compressors to re-inject sour gas into depleted wells. <br> Marine bunker. <br> Marine gas oil. | 3 cents per litre. <br> 2 cents per litre. <br> 7\% of price if purchased. 1.1 cents per 810.32 litres if used but not purchased. 1.9 cents per 810.32 litres. <br> Exempt <br> Exempt. <br> Exempt <br> Exempt | Tax applies to fuel specifically for use in locomotives. Jet fuel tax applies to fuel produced specifically for use in a turbine aircraft engine. <br> Aviation fuel tax applies to fuel produced specifically for use in a non-turbine aircraft engine. <br> Tax applies to natural gas used in stationary engines other than pipeline compressors. <br> Tax applies to natural gas used in a stationary engine at a pipeline compressor station. <br> Exemption applies to bunker fuel, or a combination of bunker and other fuels used as fuel in a ship. <br> Exemption applies to marine gas oil when used in primary gas turbine engines to propel passenger and cargo vessels. |
| :---: | :---: | :---: | :---: |
| Natural resources <br> - Logging Tax <br> Act | Net income from logging in BC. | 10\% (fully recoverable against federal and provincial corporation and personal income tax). | Net income from logging after deducting non-forestry income and a processing allowance. |
| - Mineral Land <br> Tax Act | Assessed value of freehold mineral land and production areas. | Undesignated mineral land - \$1.25 to \$4.94 per hectare. Designated production areas - \$4.94 per hectare. | Rates of tax set on sliding scale, dependent on size and designation of land. |
| $\begin{aligned} & \text {-Mineral Tax } \\ & \text { Act } \end{aligned}$ | Cash flow from individual metal and coal mines (other than placer gold mines). <br> Volume of production of limestone, dolomite, marble, shale, clay, volcanic ash, diatomaceous earth, sandstone, quartzite and dimension stone. <br> Value of minerals sold by placer gold mines. | $2 \%$ of net current proceeds (NCP). 13\% of net revenue (NR). <br> \$0.15 per tonne removed from all quarries operated. <br> $0.5 \%$ of value of minerals sold. | Tax calculated on a mine-by-mine basis. NCP tax paid on current operating cash flow until all current and capital costs, plus any investment allowance, are recovered. NR tax paid thereafter on cumulative cash flow. NCP tax creditable against NR tax. <br> An operator may deduct 25,000 tonnes from the total number of tonnes removed from all quarries operated by that operator. However the amount deducted from any one quarry by all operators of that quarry must not exceed 25,000 tonnes. |

Table A4.1 Provincial Taxes (as of July 2008) - Continued

| Insurance - <br> Insurance <br> Premium Tax Act | Direct premiums written. | $4.4 \%$ for vehicle and property insurance; 2\% for life, sickness, personal accident and loss of salary and wages insurance and 4 percent for other insurance. | Exemptions - benefit societies; mutual corporations with 50\% of income from farm or $100 \%$ from religious, educational or charitable institutions; marine, except pleasure craft; approved medical or hospitalization plans. |
| :---: | :---: | :---: | :---: |
| Real property Taxation (Rural Area) Act | Assessed value of land and improvements in rural areas (outside municipalities). Assessment determined under the Assessment Act. | Rates are set annually as a percentage of assessed value. For residential properties the rates are set to increase average residential rural taxes by the rate of inflation. For 2008, the rates are set so that total non-residential rural tax revenues increase by inflation plus new construction. For 2008, the rates are $0.05 \%$ for farms; $0.044 \%$ for managed forest lands; $0.05 \%$ for residential; $0.1 \%$ for recreational property/nonprofit organizations; $0.285 \%$ for light industry, business and other property not contained in any other class; $0.406 \%$ for utilities; $0.437 \%$ for major industry. | Some exemptions apply under various statutes. |
| Residential school tax School Act | Assessed value of residential land and improvements. Assessment determined under the Assessment Act. | Rates are set annually to increase average gross residential taxes by the rate of inflation. The rates vary by school district. For 2008 rates range from about $0.126 \%$ to $0.699 \%$; weighted average $0.189 \%$. | Basic rates are calculated using a formula to moderate effects of varying average assessments on school district taxes. School districts may levy additional tax if authorized by local referendum. Amendments to the School Act in 2002 allow the Minister of Finance to apply different tax rates within a school district. Tofino is the only municipality with a rate that differs from the rest of the school district. |
| Non-residential school tax School Act | Assessed value of nonresidential land and improvements. Assessment determined under the Assessment Act. | Rates are set annually. For 2008, except for the Major Industry property class, the rates are set so that total nonresidential school tax revenues increase by inflation plus new construction. The Major Industry property class rate will be reduced to be the same as the business property class rates over two years. The 2008 rate reflects half of the reduction. The balance of the reduction will be provided in 2009. For 2008 the rates are $0.36 \%$ for recreational property/nonprofit organizations; $0.2 \%$ for managed forest land; $0.68 \%$ for farms; $0.68 \%$ for light industry, business and other property not contained in any other class; $0.93 \%$ for major industry; $1.42 \%$ for utilities. | Some exemptions apply under various statutes. |
| Police Tax Police Act | Assessed value of land and improvements in municipalities under 5,000 population and in rural areas. Assessment determined under the Assessment Act. | Rates are set annually to raise up to $50 \%$ of the cost of rural policing. Rates are set for each of the eight property classes in each municipality under 5,000 population, in each electoral area of the province and in the area of the province outside a regional district. | Basic rates are calculated using a formula that moderates the effect of variations in assessed value in the province by adjusting for population. Adjustments are made to the rates to reflect the contribution taxpayers in the rural areas make to policing costs through the rural area property tax. Adjustments are also made to account for traffic fine revenue sharing and for payments in lieu of taxes from the federal government. |

Table A4.2 Interprovincial Comparisons of Tax Rates - 2008
(Rates known as of July 1, 2008) ${ }^{1}$

| Tax | British Columbia $^{2}$ | Alberta | Saskatchewan | Manitoba | Ontario | Quebec | New Brunswick | Nova Scotia | Prince <br> Edward Island | Newfoundland |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Corporation income tax (per cent of taxable income) |  |  |  |  |  |  |  |  |  |  |
| General Rate. | 11 | 10 | 12 | 13 | 14 | 11.4 | 13 | 16 | 16 | 14 |
| Manufacturing Rate.. | 11 | 10 | 10 | 13 | 12 | 9.9 | 13 | 16 | 16 | 5 |
| Small Business Rate..... | 3.5 | 3 | 4.5 | 2 | 5.5 | 8.0 | 5 | 5 | 3.2 | 5 |
| Small Business Threshold (\$000s). | 400 | 460 | 500 | 400 | 500 | 400 | 500 | 400 | 400 | 400 |
| Corporation Capital Tax ${ }^{3}$ |  |  |  |  |  |  |  |  |  |  |
| Non-financial.. | Nil | Nil | 0 | .3/.5 | . 285 | . 49 | . 20 | .225/.45 | Nil | Nil |
| Financial. | .67/2 | Nil | .7/3.25 | 3.0 | .54/.675 | . 72 | 3.0 | 4.0 | 5.0 | 4.0 |
| Health Care Premiums ${ }^{4}$ |  |  |  |  |  |  |  |  |  |  |
| Payroll tax ${ }^{5}$ (per cent)............. | Nil | Nil | Nil | 2.15 | 1.95 | 4.26 | Nil | Nil | Nil | 2.0 |
| Insurance premium tax (per cent) ${ }^{6}$ | 2-4.4 | 2-3 | 3-4 | 2-3 | 2-3.5 | 2-3 | 2-3 | 3-4 | 3.5 | 4 |
| Fuel tax (cents per litre) ${ }^{7}$ |  |  |  |  |  |  |  |  |  |  |
| Gasoline | 14.5 | 9.0 | 15.0 | 11.5 | 14.7 | 24.8 | 20.3 | 25.4 | 15.8 | 26.6 |
| Diesel. | 15.0 | 9.0 | 15.0 | 11.5 | 14.3 | 26.6 | 27.8 | 26.2 | 20.2 | 27.9 |
| Sales tax (per cent) ${ }^{8}$ |  |  |  |  |  |  |  |  |  |  |
| General rate... | 7 | Nil | 5 | 7 | 8 | 7.5 | 8 | 8 | 10 | 8 |
| Liquor ${ }^{9}$. | 10 | Nil | 10 | 7 | 10, 12 | 7.5 | 8 | 8 | 37.5 | 8 |
| Meals. | Nil | Nil | Nil | 7 | 8 | 7.5 | 8 | 8 | 10 | 8 |
| Accommodation. | 8 | 4 | 5 | 7 | 5 | 7.5 | 8 | 8 | 10 | 8 |
| Tobacco tax (dollars per carton of 200 cigarettes) ${ }^{10}$ | 35.80 | 37.00 | 40.00 | 39.90 | 24.70 | 20.60 | 28.30 | 38.60 | 39.90 | 41.80 |

${ }^{1}$ Rates shown are those known as of July 1, 2008 and that are in effect for 2008.
${ }^{2}$ British Columbia rates are those announced in the February 19, 2008 Budget.
${ }^{3}$ Provinces planning to eliminate their general corporation capital taxes include Saskatchewan on July 1, 2008, Manitoba by 2011, Ontario by July 2010, Quebec by 2011 and Nova Scotia by 2012. Ontario and Quebec plan to eliminate their tax on financial institutions at the same time as their taxes on general corporations are eliminated.
Ontario has a deduction of $\$ 10$ million for all corporations; Manitoba has a $\$ 5$ million deduction and the higher rate applies to corporations with taxable capital in excess of $\$ 12.5$ million; Saskatchewan has a $\$ 10$ million deduction with up to an additional $\$ 10$ million proportional to wages and salaries paid in the province; Quebec has a $\$ 600,000$ deduction. Large Saskatchewan resource corporations are assessed a surcharge on the value of Saskatchewan resource sales. Ontario and Quebec have an additional surcharge or compensation tax on financial institutions.
${ }^{4}$ British Columbia has a two-person rate of $\$ 96$. British Columbia and Alberta offer premium assistance in the form of lower rates or an exemption from premiums for lower income individuals and families. Ontario and Quebec levy health care contributions as additions to provincial personal income taxes payable. Alberta has announced that it will eliminate its premium in 2009.
${ }^{5}$ Provinces with payroll taxes provide payroll tax relief for small businesses.
${ }^{6}$ The lower rate applies to premiums for life, sickness and accident insurance; the higher rate applies to premiums for property insurance including automobile insurance. In Ontario, Quebec and Newfoundland specific sales taxes also apply to insurance premiums, except those related to individual life and health.
${ }^{7}$ Tax rate is for regular fuel used on highways. The British Columbia rate includes 6.75 cents per litre dedicated to the BC Transportation Financing Authority. The rates do not include regional taxes. The tax rates for Quebec, New Brunswick, Nova Scotia and Newfoundland include provincial sales tax based on current pump prices. The PEI rate consists of an ad valorem tax rate capped at 8.7 cents per litre and a volume-based motor fuel tax rate set at 7.1 cents per litre for gasoline and 11.5 cents per litre for diesel fuel.
${ }^{8}$ The rates shown are statutory rates. Quebec and PEI impose tax on the purchase price including GST.
${ }^{9}$ In Ontario, sellers of liquor at licensed establishments are generally required to charge sales tax at the rate of 10 per cent; however, a rate of 12 per cent applies to liquor purchased at beer manufacturers' outlets, Brewers Retail stores, government liquor stores and wine stores.
${ }^{10}$ Includes estimated provincial sales tax where applicable.

## Table A4.3 Summary of Tax Changes Announced in 2008

## Carbon Tax Act

- Effective July 1, 2008, tax is imposed on the purchase, use, or, in certain circumstances, the transfer or importation of fossil fuels and is imposed on the burning of certain combustibles based on the amount of carbon dioxide equivalent emitted from the combustion of the fuel or combustible.
- Tax rates are based on $\$ 10$ per tonne of carbon dioxide equivalent emissions and will increase to equal $\$ 30$ per tonne of carbon dioxide equivalent emissions by 2012.
- As the tax targets carbon dioxide equivalent emissions within British Columbia, there are exemptions for fuels which are exported for use outside of British Columbia, fuel used for certain non-energy purposes, and for fuel used for eligible inter-jurisdictional transportation because the resulting emissions are generally not domestic emissions under the federal National Inventory Report. There are also minor exemptions similar to exemptions in other consumption tax acts for administrative and technical reasons.
- The tax is administered similar to motor fuel taxes under the Motor Fuel Tax Act for fuels other than marketable natural gas and propane. The tax on marketable natural gas and propane is administered similar to retail sales taxes under the Social Service Tax Act. The tax on combustibles is self-assessed.


## Income Tax Act - Revenue Neutral Measures for Climate Action Initiatives

- For the 2008 taxation year, revenues from the carbon tax will be offset by the following personal income tax measures:
- A low income climate action tax credit of $\$ 100$ per adult plus $\$ 30$ per child with single parent families receiving the adult amount for the first child in the family. The maximum annual credit is reduced by two percent of family income in excess of a threshold of $\$ 30,000$ for single individuals and net family income of $\$ 35,000$ for families. The reduction thresholds will be indexed to provincial inflation in future years and in 2009, the
maximum credit amounts will be increased by 5 per cent. The credit is administered by the federal government and paid with the Goods and Services Tax Credit.
- A reduction in personal income tax rates of 2 per cent for the bottom two provincial income tax brackets. For 2009, the rate reduction will be 5 per cent in these two income brackets.
- For the 2008 taxation year, revenues from the carbon tax will be offset by the following corporate income tax measures:
- A reduction in the general corporation income tax rate to 11 per cent from 12 per cent effective July 1, 2008. The rate will be reduced to 10.5 per cent effective January 1, 2010 and to 10 per cent January 1, 2011.
- A reduction in the small business corporate income tax rate to 3.5 per cent from 4 per cent July 1, 2008. The rate will be reduced to 3 per cent January 1, 2010 and to 2.5 per cent January 1, 2011.


## Income Tax Act - Other Measures

- A one-time climate action dividend payment of $\$ 100$ per person is made in respect of each person who was resident in the province on December 31, 2007. Parents receive the payment in respect of each child who was under the age of 18 years at the end of 2007 . Some of those who were incarcerated on January 21, 2008 are not eligible.
- The personal income tax dividend tax credit rates are reduced to reflect the one percentage point reduction in the general and small business corporate income tax rates, effective January 1, 2009.
- Several changes are made to the film tax credits:
- The film tax credits are extended for five years;
- The basic film tax credit rates are increased to 35 per cent from 30 per cent for Film Incentive BC productions and to 25 per cent from 18 per cent for productions qualifying for the Production Service Tax Credit.

Table A4.3 Summary of Tax Changes Announced in 2008 - Continued

- The regional film tax credit rate is increased by 6 per cent for productions in the "distant" region of the province. The distant region is the area of the province outside the Capital Regional District, the Greater Vancouver Regional District, the area north of Vancouver to Whistler and the area east of Vancouver to Hope. Productions in those areas of the province that received the regional film tax credit before creation of the distant region will continue to receive the regional credit at the same rates as before (12.5 per cent for Film Incentive BC and 6 per cent for the Production Services Tax Credit).


## Social Service Tax Act

- A number of provincial sales tax (PST) measures are introduced, including exemptions for:
- insulation for hot water tanks, hot and cold water pipes and ductwork;
- biodiesel fuel when used for heating or other non-motive purposes;
- aerodynamic devices purchased for use on commercial motor vehicles;
- diesel emission control devices;
- production machinery and equipment used by local governments for power production and cogeneration purposes;
- qualifying all terrain vehicles purchased by bona fide farmers and acquaculturists;
- Energy Star qualified residential refrigerators, clothes washers and freezers, and energy efficient gas-fired water heaters; and
- electric power-assisted bicycles and tricycles and adult-sized non-motorized tricycles.
- PST reductions are introduced for new conventional fuel efficient vehicles, electric motorcycles, and hydrogen fuel cell passenger buses.
- The PST exemption for catalysts and direct agents is expanded to include
chemical substances that produce or modify a reaction that is essential for the processing or manufacture of a product for sale or lease.
- The PST exemption for coal and coke is repealed except when purchased for use in a residential dwelling unit.
- Effective April 1, 2008, the $\$ 1.50$ per day passenger vehicle rental tax no longer applies to passenger vehicles leased for a period of 8 consecutive hours or less.


## Motor Fuel Tax Act

- Effective February 20, 2008, authorized coloured fuel use in farm vehicles is expanded to allow all vehicles licensed as farm vehicles under the Commercial Transport Act to use coloured fuel when traveling for farm purposes on a highway. Since the family farm truck emblem program is no longer required as a result of this change, it is eliminated.
- Effective February 20, 2008, the biodiesel and ethanol alternative fuel classification and tax exemptions are expanded to include all uses of those fuels.
- Effective February 20, 2008, the refund for persons with disabilities is expanded to include persons with permanent mental disabilities who on the certification of a medical practitioner cannot safely use public transit.
- Effective April 1, 2008, the Victoria transit tax, levied on behalf of the Victoria Regional Transit Commission, is increased by 1 cent per litre to 3.5 cents per litre.


## Taxation (Rural Area) Act

- Effective for the 2009 tax year, an exemption is provided for eligible camps that are owned, held in trust for, or occupied by a charity registered under the Income Tax Act (Canada). Camps that are exempt in the 2008 tax year but do not qualify under the new exemption for 2009 are grandfathered for the 2009 and 2010 tax years. The two year grace period will provide owners of those properties time to either consult with government regarding eligibility criteria or to seek registered charity status.

Table A4.3 Summary of Tax Changes Announced in 2008 - Continued

## Property Transfer Tax Act

- Effective February 20, 2008, the maximum fair market value of properties eligible for the exemption under the First Time Home Buyers' Program is increased to $\$ 425,000$ from \$375,000.
- Effective February 20, 2008, first time buyers are no longer required to have registered financing of 70 per cent or more to be eligible for the exemption.


## Homeowner Grant Act

- Effective for the 2008 tax year, the threshold for the phase-out of the homeowner grant is increased to $\$ 1,050,000$ from $\$ 950,000$. This change ensures that in excess of 95 per cent of homeowners are eligible for the full grant. For properties valued above the threshold of $\$ 1,050,000$, the grant is reduced by $\$ 5$ for every $\$ 1,000$ of assessed value in excess of the threshold.
- Effective for the 2008 tax year, the homeowner grant is provided to for up to two years to eligible homeowners who cease to occupy their residence during an extended absence. The person must meet various eligibility criteria including those that establish that the home was the person's principal residence before the absence, that
the home is not rented during the absence and that the person intends to reoccupy the home as their principal residence following the extended absence.


## School Act

- The school property tax rate for major industrial properties is reduced over two years to the school property tax rate for business properties, with half the reduction occurring in 2008 and the rest in 2009.


## Corporation Capital Tax Act

- The tax is phased out over the next three years and is replaced with a financial institutions minimum tax.


## Small Business Venture Capital Act

- The annual tax credit budget is increased by $\$ 5$ million to $\$ 30$ million from $\$ 25$ million and $\$ 7.5$ million of the total budget is targeted to clean technology businesses.


## International Financial Activity Act

- Changes are made to allow the trading in short term financial instruments and allow management and control activities to qualify as international financial activities.


## Appendix 5

## General Description of the Province

## Constitutional Framework

Financial Cycle

## General Description of the Province

British Columbia is located on Canada's Pacific coast, and has a land and freshwater area of 95 million hectares. It is Canada's third largest province and comprises 9.5 per cent of the country's total land area.

## Geography

The province is nearly four times the size of Great Britain, 2.5 times larger than Japan and larger than any American state except Alaska. BC's 7,022-kilometre coastline supports a large shipping industry through ice-free, deep-water ports. The province has about 8.5 million hectares of grazing land, 1.8 million hectares of lakes and rivers, and 950,000 hectares of agricultural land that is capable of supporting a wide range of crops.

## Physiography

BC is characterized by mountainous topography, but also has substantial areas of lowland and plateau country. The province has four basic regions, a northwesterly trending mountain system on the coast, a similar mountain system on the east, and an extensive area of plateau country between the two. The northeastern corner of the province is lowland, a segment of the continent's Great Plains.

The western system of mountains averages about 300 kilometres in width and extends along the entire BC coast and the Alaska panhandle. The Coast Mountains contain some of the tallest peaks in the province. The western system includes the Insular Mountains that form the basis of Vancouver Island and the Queen Charlotte Islands. These islands help to shelter the waters off the mainland coast of BC, which form an important transportation route for people and products.

The interior of the province is a plateau of rolling forest and grassland, 600 to 1,200 metres in average elevation. North of Prince George the interior becomes mountainous, but plateau terrain returns just south of the Yukon boundary in the area drained by the Liard River. The southern interior's water system is dominated by the Fraser River, which has a drainage area covering about one-quarter of the province. The Rocky Mountains, in the eastern mountain system, rise abruptly on the southern BC-Alberta boundary and are cut by passes that provide dramatic overland transportation routes into the province. The Rocky Mountain Trench lies immediately to the west of the Rockies. This extensive valley, the longest in North America, is a geological fault zone separating different earth plates. It is the source of many of BC's major rivers, including the Peace, Columbia and Fraser.

## Climate and Vegetation

Coastal BC has abundant rainfall and mild temperatures associated with a maritime climate. The Pacific coast has an average annual rainfall of between 155 and 440 centimetres, while the more sheltered coasts of eastern Vancouver Island and the mainland along the Strait of Georgia average between 65 and 150 centimetres. Canada's longest frost-free periods of over 180 days per year are enjoyed along the edges of the coastal zone and far inland along the Fraser River valley. Temperatures fall quickly up the steep slopes of the Coast Mountains. The predominant trees in this coastal region are the western hemlock, western red cedar and balsam (amabilis fir) in the wetter parts, and Douglas fir and grand fir in the drier areas.

BC's interior region has a mainly continental type of climate, although not as severe as that of the Canadian prairies. Considerable variation in climate occurs, especially in winter, as mild Pacific storms bring relief from cold spells. The southern interior has the driest and warmest climate of the province. In the valleys, annual precipitation ranges from less than 30 centimetres to 50 centimetres, while daily temperatures can average over 20 degrees Celsius in July and just under freezing in January. The climate becomes more extreme further north and precipitation increases. The frost-free period in the north is short and variable. Lodgepole pine is the dominant tree of commercial value in the interior.

The northeast region of the province is an extension of the western prairie region of Alberta. It has a continental climate that is more extreme than that of the northern interior region. However, it does have long hot summers and a frost-free period long enough to grow grain, forage and other crops.

## Population

BC is the third largest Canadian province in terms of population, which was estimated at 4.4 million persons or about 13.3 per cent of Canadians on July 1, 2007. BC's population grew at an average annual compound rate of 1.0 per cent between 1998 and 2007, in line with the 1.0 per cent average annual growth rate of the Canadian population as a whole.

Vancouver, a principal Canadian shipping, manufacturing and services centre, has the largest urban population in BC and was the third largest metropolitan area in Canada with a population of $2,249,725$ persons in 2007. Victoria, the province's capital, is located on Vancouver Island and its regional district had a population of 366,162 persons in 2007.

## Constitutional Framework

The structure of the British Columbia government is based on British parliamentary tradition and precedent. Prior to 1866, BC was composed of two British-controlled colonies - the Colony of Vancouver Island was established in 1849, and the Colony of British Columbia was established in 1858 on the mainland. In the Union Proclamation of 1866 , the two colonies were joined to form the single united Crown Colony of British Columbia. On July 20, 1871, BC entered into Confederation with Canada. Although the Colony of Vancouver Island had a parliamentary form of government as far back as 1856, the first fully elected government was not instituted in BC until the autumn after Confederation with Canada. Responsible government was achieved in late 1872, when the Lieutenant Governor acquiesced to an executive council that was responsible to the legislative assembly.

Upon entering Confederation, BC came under the authority of the British North America Act, 1867 (BNA Act), a statute of the British parliament. Until 1982, the BNA Act defined the major national institutions and established the division of authority between the federal and provincial governments. In 1982, the BNA Act was renamed the Constitution Act, 1867 and its amendments were incorporated into the Constitution Act, 1982. The Constitution Act, 1982, which also includes the Canadian Charter of Rights and Freedoms, is companion legislation to the Canada Act, 1982. With the passage of the Canada Act, 1982, the British Parliament ended its legal right to legislate for Canada. Canada, as a federal state, divides legislative powers between the federal and provincial governments.

## Provincial Government

BC's government is modeled after the British system. Functionally there are three main branches: the legislature, the executive and the judiciary.

## Legislature

Legislative powers in British Columbia are exercised by a single legislative chamber, which is elected for a term of four years. BC, the first province in Canada to legislate fixed election dates, requires an election on the second Tuesday in May every four years. An election may also be called if the government loses a vote of confidence in the legislative assembly.

The legislature consists of the Lieutenant Governor and 79 elected members of the legislative assembly. The legislative assembly represents the people of BC in the conduct of the province's affairs. The assembly is required by law to meet at least once a year with a normal session lasting several months. However, special sessions can last just a few days or many months, depending on the nature of the government's business.

The legislature operates on a fixed schedule - the second Tuesday in February each year is reserved for the Throne Speech and the third Tuesday in February each year is reserved for the Budget Speech.

## Executive

The executive is composed of the Lieutenant Governor and the executive council. The Lieutenant Governor, the Queen's representative in British Columbia, holds a largely ceremonial place in the modern provincial government. By constitutional custom, the Lieutenant Governor is appointed by the Governor General of Canada for a term usually lasting five years.

The Lieutenant Governor, on the advice of the premier, appoints members of the executive council and is guided by the executive council's advice as long as it holds the confidence of the legislative assembly. Following a general election, the Lieutenant Governor calls upon the leader of the political party with the largest number of elected members to serve as premier and to form the provincial government.

The Lieutenant Governor, on recommendation of the premier, convenes, prorogues and dissolves the legislative assembly and gives Royal Assent to all measures and bills passed by the assembly before they become law.

The executive council, or cabinet, is headed by the premier and is composed of selected members of the ruling party. Ministers are the head of government ministries, and are usually members of cabinet.

Cabinet determines government policy and is held responsible by the legislative assembly for the operation of the provincial government. Deputy ministers are the chief operating officers of ministries and are appointed by cabinet. Deputy ministers are responsible for carrying out government policies and for managing the work of their ministries.

## Judiciary

The judiciary performs functions that are central to the orderly operation of society. Judges hear and give judgment in criminal prosecutions and in actions arising from disputes between private citizens or between the government and private citizens. Judges apply both judge-made law, known as "common law," and laws made by the Parliament of Canada and provincial legislatures. The judiciary is increasingly called on to determine whether laws passed by governments conform to the values expressed in the Canadian Charter of Rights and Freedoms.

BC's judicial system is made up of the Provincial Court of British Columbia, the Supreme Court of British Columbia and the Court of Appeal of British Columbia. The Provincial Court includes Small Claims, Adult Criminal, Youth and Family divisions. The provincial government appoints Provincial Court judges, and the federal government appoints Court of Appeal and Supreme Court judges.

The federal judicial system includes the Tax Court of Canada, the Federal Court of Canada (Appeals division and Trial division) and the Supreme Court of Canada. The Federal Court of Canada hears cases in limited areas of exclusively federal jurisdiction, for example, reviewing decisions made by federal tribunals such as the Canada Labour Relations Board. The Supreme Court of Canada is the court of final resort and hears selected appeals from the Federal Court of Appeal and provincial Courts of Appeal.

## Provincial Government Jurisdiction

Under Canada's constitutional framework, BC has ownership and jurisdiction over natural resources and is responsible for education, health and social services, municipal institutions, property and civil rights, the administration of justice and other matters of purely provincial or local concern.

## The Annual Financial Cycle ${ }^{1}$

British Columbia's Budget Transparency and Accountability Act (BTAA) outlines the province's reporting requirements during the financial cycle and imposes specific reporting deadlines or release dates for these publications. In particular, fixed dates for presentation of the Throne Speech and budget, as well as dates for quarterly and annual reports, are set by law.

Under the BTAA, the provincial government focuses its budgeting and reporting on a summary accounts basis. The BTAA requirements include reporting on the advice of the Economic Forecast Council; presentation of the annual Estimates, Budget and Fiscal Plan, Quarterly Reports, and Public Accounts in accordance with GAAP by 2004/05; publication of Quarterly Reports with revised forecasts; annual three-year service plans and service plan reports for each ministry and government organization; and an annual three-year government strategic plan and report.

Chart A5.1 summarizes the annual financial process of the province. This process consists of four main stages.

- Planning and Budget Preparation - Treasury Board reviews longer-term estimates of revenue, expense, capital and debt, and establishes a preliminary fiscal plan within the framework of the government's overall strategic plan. Ministries, service

Chart A5.1 Financial Planning and Reporting Cycle Overview


[^29]delivery agencies and Crown corporations prepare three-year service plans, including performance measures and targets, and operating and capital budgets, for review by Treasury Board and/or government Caucus committees. Treasury Board makes decisions on budget allocations for ministries and agencies, and assesses commercial Crown corporation net income benchmarks, within the context of the fiscal plan. Included as inputs into this process are a consultation paper published by September $15^{\text {th }}$ that invites public comment on issues for consideration as government develops its fiscal and service plans, and province-wide public hearings held by a committee of the legislature. A report outlining the results of the budget consultation process is made public by November $15^{\text {th }}$ of each year.

- Implementation and Reporting - The government's revenue, expense and capital plans for the next three fiscal years, as well as other information on the government's finances, are presented to the Legislative Assembly by the Minister of Finance in a budget document called the Budget and Fiscal Plan. The financial plan for the next fiscal year is also included in the document called the Estimates, which describes the individual appropriations to be voted on by the Legislative Assembly. Government's strategic plan, service plans and a report on major capital projects (those where government contribution exceeds $\$ 50$ million) must also be tabled. Throughout the year, the authorized funding as specified in the Estimates and ministry service plans is spent on programs and services. Crown corporations follow approved service plans under the direction of their own Boards of Directors. Quarterly Reports, including full-year forecasts, are published by legislated dates, thereby providing regular updates to the public on the government's finances.
- Evaluation - At the end of the fiscal year, the Public Accounts are prepared by the Comptroller General and examined by the Auditor General to ensure that the financial statements fairly present the government's financial position. The Public Accounts are augmented by the British Columbia Financial and Economic Review, which provides an overview of annual and historical financial and economic results. In addition, annual service plan reports are made public that compare actual results with ministry and Crown corporation performance targets.
- Accountability - The Public Accounts are presented to the Legislative Assembly and are reviewed by two committees of the Legislative Assembly (the Select Standing Committee on the Public Accounts and the Select Standing Committee on Crown corporations). At the same time, the Ministerial Accountability Report is published detailing the individual and collective financial performance of cabinet ministers, and the performance and revenue results achieved by the Ministers of State and the Minister of Provincial Revenue. In addition, when the Public Accounts are tabled, ministries and most Crown corporations release their service plan reports detailing results for the previous fiscal year. A report on the government's strategic plan is also presented.


[^0]:    ${ }^{1}$ Reflects information available as of July 7, 2008.

[^1]:    ${ }^{2}$ The Commonwealth of Independent States includes Azerbaijan, Armenia, Belarus, Georgia, Kazakhstan, Kyrgyzstan, Moldova, Russia, Tajikistan, Turkmenistan, Uzbekistan and Ukraine.

[^2]:    ${ }^{3}$ GDP estimates are based on Statistics Canada's preliminary Provincial Accounts for 2007, released in April 2008. Further information on British Columbia's economic performance will be released in November 2008, when Statistics Canada releases revised GDP data for 2007 and previous years.

[^3]:    ${ }^{1}$ As of April 2008 Provincial Economic Accounts
    Source: Statistics Canada

[^4]:    ${ }^{1}$ Reflects 2007/08 Public Accounts released on July 17, 2008.

[^5]:    ${ }^{1}$ Columbia River Treaty, other energy and minerals, water and other resources
    ${ }^{2}$ Post-secondary, healthcare-related, motor vehicle, and other fees.

[^6]:    ${ }^{1}$ Includes allocations of the negotiating framework budget for ongoing wage settlement costs and one-time funding for cost pressures.
    ${ }^{2}$ Prior year comparative figures have been restated to reflect government's accounting policies as of March 31, 2008.
    ${ }^{3}$ Payments for healthcare services by MEIA and MCFD made on behalf of their clients are reported in the Health function.
    ${ }^{4}$ Payments for training costs by MEIA made on behalf of their clients are reported in the Education function.

[^7]:    ${ }^{1}$ Amount includes debt to finance deficits, ministry minor capital spending and operating activities. It also includes ferry infrastructure debt and a portion of roads infrastructure debt incurred up to 1994/95.

[^8]:    ${ }^{1}$ Other jurisdictions refer to this as the "net debt" basis. In British Columbia, the term "net liabilities" is used to avoid confusion with provincial borrowing in financial markets, which is referred to as "debt".

[^9]:    ${ }^{1}$ Represents other defined benefit plans, outside of the four main pension plans, which are funded by entities within the government reporting entity. Includes the Retirement Plan for Non-Teaching Employees of the Board of School Trustees of School District No. 43 (Coquitlam), the University of Victoria's pension plan for employees other than faculty and professional staff, and Simon Fraser University's Academic Pension Plan and Administrative/Union Pension Plan.

[^10]:    ${ }^{1}$ The CICA, and other jurisdictions, refer to this measure as net debt to GDP. In BC, the term "net debt" has been applied to borrowing from financial markets.

[^11]:    ${ }^{2}$ Further details on trends in provincial government revenue, expense, and financial position are provided in Appendices 2 and 3.

[^12]:    Commencing in 2003/04, the funding for these programs was provided from general revenue.

[^13]:    ${ }^{1}$ Prior years include Greenways and Beautification projects. 2008 expenses are for BC 150 Celebrations.

[^14]:    ${ }^{1}$ As at July 1. Data take into account adjustments made for net census undercount in 1996, 2001 and 2006, and non-permanent residents.
    Sources: Statistics Canada and BC Stats, Ministry of Finance, based on federal, provincial and industry data.

[^15]:    ${ }^{1}$ Data prior to 1997 are not available.
    Sources: Statistics Canada and BC Stats, Ministry of Finance, based on federal, provincial and industry data.

[^16]:    ${ }^{1}$ Retail sales data have been revised from 1991 to 2006 and are now classified under the North American Industry Classification System (NAICS 2002).
    ${ }^{2}$ Data prior to 1997 are not available.
    Sources: Statistics Canada and BC Stats, Ministry of Finance, based on federal, provincial and industry data.

[^17]:    Source: Statistics Canada

[^18]:    Source: Statistics Canada

[^19]:    ${ }^{1}$ As of January 1, 2007, Austria, Belgium, Bulgaria, Cyprus, Czech Republic, Denmark, Estonia, Finland, France, Germany, Greece, Hungary, Ireland, Italy, Latvia, Lithuania, Luxembourg, Malta, Netherlands, Poland, Portugal, Romania, Slovakia, Slovenia, Spain, Sweden, United Kingdom.

[^20]:    ${ }^{1}$ Not including gas retrieved from storage. During 2006, 0.81 billion cubic metres were produced from storage wells.
    2 Includes Crown royalties, Crown reserve disposition bonuses, fees and rentals.
    Source: Ministry of Energy, Mines and Petroleum Resources

[^21]:    ${ }^{1}$ Crown corporations are considered commercial if the majority of their operating revenue comes from non-government sources, and their operating revenue is sufficient to cover operating and debt service costs without the need for government grants or other forms of assistance. Otherwise they are included with the service delivery agencies.

[^22]:    ${ }^{1}$ Net liabilities as a per cent of GDP is calculated using GDP for the calendar year ending in the fiscal year (e.g. 2006/07 amount divided by GDP for the 2006 calendar year)

[^23]:    ${ }^{1}$ Excludes unusual items.

[^24]:    ${ }^{3}$ Debt is converted to real (inflation-adjusted) terms using the consumer price index (CPI) for the corresponding calendar year (e.g. 2007 CPI for 2007/08 debt).

[^25]:    1 Includes allocations of the negotiating framework budget for ongoing wage settlement costs and one-time funding for cost pressures.
    2 Prior year comparative figures have been restated to reflect government's organization and accounting policies as of March $31,2008$.
    ${ }^{3}$ Does not include the $\$ 150$ million appropriation for the BC150 Cultural Fund as this was authorization for creation of the special account within the CRF.

[^26]:    ${ }^{3}$ Per capita expense is converted to real (inflation adjusted) terms using the BC consumer price index (CPI) for the corresponding calendar year (e.g. 2007 CPI for 2007/08 expense).

[^27]:    ${ }^{1}$ The provincial government began publishing summary financial statements in 1979/80. Figures for prior years are unavailable. For 1969/70 to 1978/79, the CRF balance is used in place of the summary accounts surplus/(deficit).
    ${ }^{2}$ Does not include the $\$ 256$ million transfer to the CRF for the wind-up of Forest Renewal BC and Fisheries Renewal BC.
    ${ }^{3}$ Impact of move to joint trusteeship for public service pension plans.
    ${ }^{4}$ Negotiating framework incentive payments.
    ${ }^{5}$ Climate Action Dividend

[^28]:    ${ }^{1}$ Debt is after deduction of sinking funds, unamortized discounts and unrealized foreign exchange gains/(losses), and excludes accrued interest.
    Government direct and fiscal agency debt accrued interest is reported in the government's accounts as an accounts payable. Figures for 1998/99 onwards have been restated to conform with the presentation used for 2006 and to reflect changes in underlying data.
    ${ }^{2}$ Includes BC Buildings, BC Housing Management Commission, Provincial Rental Housing Corporation, other taxpayer-supported Crown agencies, and loan guarantee provisions.
    ${ }^{3}$ Includes commercial Crown corporations and agencies and funds held under the province's warehouse borrowing program.

[^29]:    ${ }^{1}$ Reflects the financial cycle for normal years.

