

# Compliance and Enforcement Branch

**2018 - 2019 Annual Report** 

FOR FISCAL YEAR ENDING MARCH 31, 2019



THIS REPORT INCLUDES STATISTICS FOR COMPLIANCE AND ENFORCEMENT BRANCH ACTIVITIES
AS RECORDED BY THE MINISTRY OF FORESTS, LANDS, NATURAL RESOURCE OPERATIONS AND RURAL DEVELOPMENT
FROM APRIL 1, 2018 THROUGH MARCH 31, 2019.



Ministry of Forests, Lands, Natural Resource Operations and Rural Development

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#### Introduction

THE 2018-19 COMPLIANCE AND ENFORCEMENT BRANCH ANNUAL REPORT was produced by the Ministry of Forests, Lands, Natural Resource Operations and Rural Development.¹ It covers compliance² and enforcement activities related to forest management, land management, water management, wildfire management, resource road activities, and heritage and archaeological activities carried out by individuals and licence holders that make up what's commonly referred to as the regulated community.

This report summarizes the Compliance and Enforcement Branch's activities from April 1, 2018 to March 31, 2019 and serves as a follow-up to its previous annual reports.

Natural resource activities in British Columbia are regulated by a wide range of legislation. This report provides information related to the following acts: Forest Act, Range Act, Wildfire Act, Forest and Range Practices Act, Forest Practices Code of British Columbia Act, Land Act, Water Sustainability Act, Heritage Conservation Act and Wildlife Act, plus all the regulations associated with those acts.

TABLE 1: KEY STATISTICS April 1, 2018 to March 31, 2019	
INSPECTIONS/PATROLS RECORDED*	7,206
COMPLIANCE ACTIONS TAKEN*	2,666
ENFORCEMENT ACTIONS TAKEN*	641

<sup>\*</sup>Data sourced from the Compliance and Enforcement Branch's data information systems.



1. Electronic copies of this report are available from the ministry's Compliance and Enforcement Branch or on the government website at: https://www2.gov.bc.ca/gov/content/environment/natural-resource-stewardship/natural-resource-law-enforcement/natural-resource-officers/compliance-reports. If there are discrepancies between the printed copy of the annual report and the copy posted on the website, the website version is considered to be correct.

<sup>2.</sup> Many of the technical terms used in this report are defined in the glossary that can be found online at: https://www2.gov.bc.ca/gov/content/environment/natural-resource-stewardship/natural-resource-law-enforcement/natural-resource-officers

## **Service Plan Report: Final Statistics**

AS B.C.'S NATURAL RESOURCE MINISTRIES WORK TOGETHER to streamline natural resource policies, regulations and legislation, the Ministry of Forests, Lands, Natural Resource Operations and Rural Development enforces compliance with applicable legislation.

The Compliance and Enforcement Branch's responsibilities have expanded in recent years to enhance natural resource stewardship in B.C. Areas that fall within the branch's mandate include: unauthorized land use and occupation; dam safety; water sustainability; forestry and range practices; fish and wildlife habitat; species at risk; and actions that support effective wildlife management.

Ongoing collaboration between government ministries and agencies and the continuing refinement of their mandates help ensure the efficient delivery of services. This approach supports a clear and consistent compliance and enforcement framework. The development and use of natural resources are guided by standards set out in the ministry's legislative and regulatory framework.<sup>3</sup>

The Compliance and Enforcement Branch not only seeks to promote the effective stewardship of British Columbia's natural resources, but also ensure that compliance and enforcement priorities can be modified quickly to respond to changing conditions.

#### **GOAL:**

the co-ordinated and sustainable management, use and stewardship of B.C.'s natural resources

#### **PERFORMANCE MEASURE:**

the monitoring of statutory requirements within the natural resource sector

PERFORMANCE MEASURE	2017-18 FORECAST <sup>2</sup>	2018-19 TARGET		
COMPLIANCE & ENFORCEMENT (C&E) PRESENCE 1				
Percentage of C&E field staff time spent in the field (actual time divided by operational capacity, in hours)	80%	80%		

Data source: Ministry of Forests, Lands, Natural Resource Operations and Rural Development information systems.

- 1. Compliance and Enforcement "presence" is defined as the amount of C & E field staff capacity that is present with the regulated community, expressed as a percentage of actual time against available operational capacity. This performance measure was redefined in 2014. The former title was "Meeting management and use standards" and measured the "percentage of the regulated community's compliance with statutory requirements."
- 2. The performance measure baseline established in 2013-14 was 70%.
- 3. The government's management framework for the natural resource sector has been restructured in recent years and the ministry's compliance and enforcement responsibilities were expanded significantly beyond forest-related acts and regulations. The Compliance and Enforcement Branch now also enforces statutes such as the Land Act, Water Act, Water Sustainability Act and Wildlife Act.

# **Compliance and Enforcement Branch Priorities for 2018-2019**

PRIORITIES FOR 2018-2019				
WILDFIRE	To ensure accountability for any human-caused wildfires, particularly fires that have threatened safety and infrastructure or caused significant damage to crown resources  To provide information required for cost recovery			
WILDFIRE PREVENTION AND PUBLIC HEALTH AND SAFETY	To protect human health and safety through the prevention of fire starts  Use proactive inspections and enforcement patrols to monitor public and industry during periods of high fire risk			
WATER MANAGEMENT	To educate the public and ensure the accountable, sustainable use of groundwater  To protect fish-bearing streams			
LAND MANAGEMENT	To protect sensitive ecosystems and ensure safety by preventing unauthorized use and occupation of Crown land			
ARCHAEOLOGICAL PROTECTION AND ACCOUNTABILITY	To prevent removal, damage and looting of archaeological sites  To identify previously unknown sites			
FIRST NATIONS	To ensure we are upholding the government's commitment to reconciliation through outreach and relationship-building guided by the principles of the Truth and Reconciliation Commission's Calls to Action			
ROAD USE AND SAFETY	To prevent user conflicts  Eliminate unsafe infrastructure  Ensure construction and maintenance issues do not pose a significant risk to values			
DROUGHT RESPONSE	To fulfill our enforcement role in class 4 and 5 drought conditions  To prevent unauthorized use on drought-sensitive streams outside of dry periods			
PUBLIC EDUCATION AND AWARENESS	To promote compliance with natural resource legislation through maximizing our opportunities for positive media interaction			

#### Presence

One of the Compliance and Enforcement Branch's performance measures is called "presence", which refers to the amount of time that Natural Resource Officers spend working in the field, engaging in priority tasks and publicly representing the branch.

Presence may also include time spent travelling in a fleet vehicle or working directly with the public or members of the regulated community.

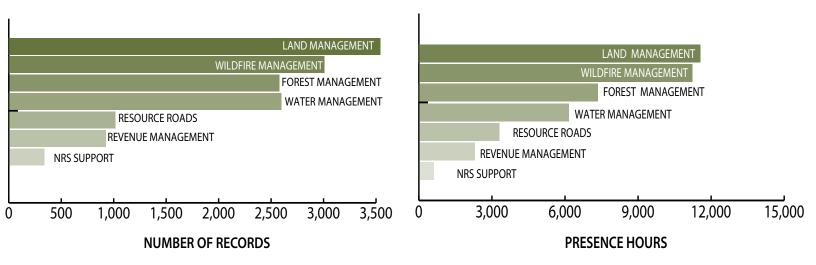
Presence is a proactive measure that allows the government to gauge the effectiveness of its efforts related to community relations, industry engagement, public education and promoting compliance.

TABLE 2: NUMBER OF RECORDS AND PRESENCE HOURS BY FUNCTIONApril 1, 2018 to March 31, 2019				
FUNCTION	PRESENCE HOURS	NUMBER OF RECORDS*		
FOREST MANAGEMENT	7,411	1,856		
LAND MANAGEMENT	11,905	2,989		
NATURAL RESOURCE SECTOR SUPPORT	633	367		
RESOURCE ROADS	4,302	879		
REVENUE MANAGEMENT	2,970	687		
WATER MANAGEMENT	7,273	2,103		
WILDFIRE MANAGEMENT	11,169	2,452		
GRAND TOTAL	45,664	11,333		

Data sourced from the Compliance and Enforcement Branch's data information systems.

\*The "Number of Records" column heading refers to patrols, inspections and presence records.

CHART 1: COMPLIANCE AND ENFORCEMENT BRANCH PRESENCE HOURS
AND NUMBER OF RECORDS
April 1, 2018 to March 31, 2019



### **Inspections**

**INSPECTIONS AND SITE VISITS** are conducted on a priority basis to determine whether forest, land, water and range activities are being conducted in compliance with legislation that falls within the mandate of the Compliance and Enforcement Branch. Natural Resource Officers evaluate the risks associated with various types of sites and activities, and then they prioritize their inspections to focus on activities with higher social, economic or environmental risks.

**CHART 2: INSPECTIONS AND PATROLS BY REGION** *April 1, 2018 to March 31, 2019* 



REGION	# OF INSPECTIONS AND PATROLS		
THOMPSON-OKANAGAN	1,136		
OMINECA	1,028		
KOOTENAY-BOUNDARY	1,001		
CARIBOO	984		
SKEENA	938		
WEST COAST	906		
SOUTH COAST	843		
NORTHEAST	870		
GRAND TOTAL	7,206		



#### WHAT IS AN INSPECTION?

An inspection is a systematic process to verify compliance with legal requirements. Inspections are done on a priority basis and may be either planned or spontaneous. Compliance and Enforcement Branch inspections cover the legal obligations of licensees, the government and the public.

TABLE 3: INSPECTIONS AND PATROLS BY FUNCTION April 1, 2018 to March 31, 2019					
FUNCTION # OF INSPECTIONS AND PATROLS					
LAND MANAGEMENT	1,828				
WILDFIRE MANAGEMENT	1,606				
FOREST MANAGEMENT	1,258				
WATER MANAGEMENT	1,044				
RESOURCE ROADS	715				
REVENUE MANAGEMENT	660				
NRS SUPPORT	95				
GRAND TOTAL	7,206				

## **Natural Resource Violation Reporting**

The Natural Resource Violation Reporting (NRVR) system was developed to collect and record reports of alleged violations of natural resource legislation. It is intended for public use, but it also allows the ministry's partner agencies and other program areas within the natural resource sector to record issues identified by their staff members. Reports can be submitted online or by telephone.

All submitted reports are managed by FrontCounter BC staff, who administer the intake process. Every Natural Resource Violation Report is then reviewed by a Natural Resource Officer to determine the appropriate response. All reports of non-compliance submitted through the NRVR system are evaluated in light of the branch's identified priorities and action is taken accordingly.

#### Anyone can report Natural Resource Violations:

• by telephone: 1 877 952-7277

online: www.gov.bc.ca/nrv

TABLE 4: COMPLAINTS BY FUNCTION April 1, 2018 to March 31, 2019					
FUNCTION	NUMBER OF RECORDS	PERCENTAGE OF TOTAL			
WILDFIRE MANAGEMENT	975	22.66%			
FOREST MANAGEMENT	641	14.90%			
LAND MANAGEMENT	1,161	26.99%			
NATURAL RESOURCE SECTOR SUPPORT	272	6.32%			
RESOURCE ROADS	164	3.81%			
REVENUE MANAGEMENT	27	0.63%			
WATER MANAGEMENT	1,062	24.69%			
GRAND TOTAL	4,302	100.00%			

### **Compliance**

During a compliance verification visit or site visit, a Natural Resource Officer may find incidents of alleged non-compliance with provincial legislation, where an individual or a company may have acted in a manner that violated the law.

Compliance verification refers to the inspection of a site or activity, and it is part of a routine process to verify compliance with statutory obligations. These inspections are done on a priority basis and may either be planned ahead of time or conducted on the spot as needed.

 
 TABLE 5: COMPIANCE ACTIONS BY FUNCTION April 1, 2018 to March 31, 2019
 **NO FURTHER** COMPLIANCE WARNING GRAND **FUNCTION** ACTION NOTICE TICKET TOTAL WARRANTED FOREST MANAGEMENT 235 137 414 507 152 41 700 LAND MANAGEMENT NRS SUPPORT 10 79 68 1 **RESOURCE ROADS** 62 125 13 200 **REVENUE MANAGEMENT** 42 69 128 17 WATER MANAGEMENT 319 60 34 413 WILDFIRE MANAGEMENT 547 97 88 732 **GRAND TOTAL** 614 297 1,755 2,666

**CHART 3: COMPLIANCE ACTIONS BY REGION** April 1, 2018 to March 31, 2019



REGION	# OF COMPLIANCE ACTIONS		
WEST COAST	555		
SOUTH COAST	522		
THOMPSON- OKANAGAN	476		
CARIBOO	325		
KOOTENAY- BOUNDARY	293		
SKEENA	201		
OMINECA	168		
NORTHEAST	126		

Data sourced from the Compliance and Enforcement Branch's data information systems.

#### **Enforcement**

VIOLATION TICKETS AND ADMINISTRATIVE PENALTIES			
TOTAL VIOLATION TICKETS ISSUED	518		
MONETARY AMOUNT OF TICKETS	\$154,336		
ADMINISTRATIVE PENALTIES LEVIED	25		
MONETARY AMOUNT OF PENALTIES	\$397,788		

THERE WERE 543 ENFORCEMENT ACTIONS TAKEN IN 2018-19.

Enforcement actions are used when a Natural Resource Officer determines that legislation has been contravened and a formal sanction is warranted.

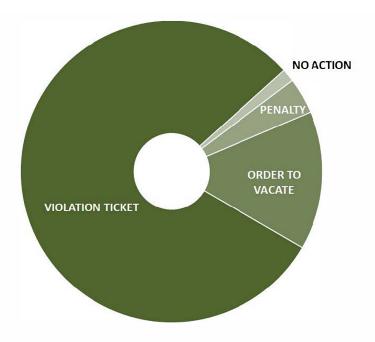
For example, an enforcement action may address contraventions that have damaged environmental, social or economic values. Individuals and companies that are subject to enforcement actions may appeal these actions.

Enforcement actions include:

- Violation Ticket
- Trespass Notice
- Licence Suspension
- Stop Work Order
- Order to Vacate
- Monetary Penalty
- Remediation Order
- Licence Cancellation
- Seizure/Forfeiture
- Prosecution

There were 543 enforcement actions taken throughout B.C. in 2018-19. (This figure includes actions involving penalties, but does not include compliance notices or warning tickets.)

#### **CHART 4: ENFORCEMENT ACTIONS** *April 1, 2018 to March 31, 2019*



VIOLATION TICKET	518
ORDER TO VACATE	96
PENALTY	25
NO ACTION	9
GRAND TOTAL	648

TABLE 6: ENFORCEMENT ACTIONS BY LEGISLATION April 1, 2018 to March 31, 2019					
LEGISLATION	NO ACTION	ORDER TO VACATE	PENALTY	VIOLATION TICKET	GRAND TOTALS
FOREST AND RANGE PRACTICES ACT	3		9	97	109
WATER SUSTAINABILITY ACT				106	107
WILDFIRE ACT	1		6	93	100
FOREST ACT	4		1	92	97
LAND ACT		70			70
OFF-ROAD VEHICLE ACT				62	62
FOREST RECREATION REGULATION (FRPA)		19		4	23
FOREST SERVICE ROAD USE REGULATION (FRPA)				22	22
WILDFIRE REGULATION (WFA)	1		6	9	16
FOREST RECREATION REGULATION (FPC)		7		1	8
TIMBER MARKING & TRANSPORTATION REGULATION (FA)				8	8
FOREST SERVICE ROAD USE REGULATION				7	7
ENVIRONMENTAL MANAGEMENT ACT				6	6
FOREST PLANNING & PRACTICES REGULATION (FRPA)			3	1	4
OPEN BURNING SMOKE CONTROL REGULATION (EMA)				4	4
SCALING REGULATION (FA)				2	2
MOTOR VEHICLE PROHIBITION REGULATION (196/99) (WLA)				1	1
OPEN BURNING SMOKE CONTROL CODE OF PRACTICE (SCHEDULE B IN OPEN BURNING SMOKE CONTROL REGULATION (145/93) (EMA))				1	1
RANGE PLANNING AND PRACTICES REGULATION (FRPA)				1	1
GRAND TOTAL	9	96	25	518	648

## **Reviews and Appeals**

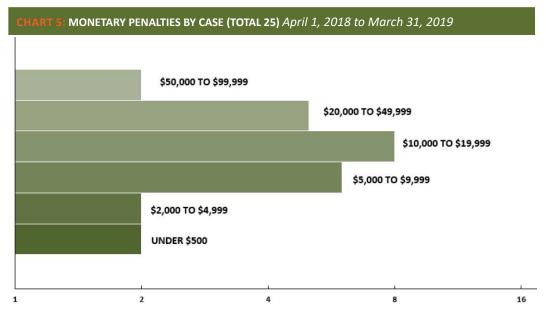
If a person is dissatisfied with an administrative determination made by a statutory decision-maker, they may ask for the decision to be reviewed by that government official if there is new evidence to consider. Alternatively, the person may challenge the decision by submitting a notice of appeal to the Forest Appeals Commission or to the Environmental Appeal Board.

For more information about the Forest Appeals Commission, visit <a href="http://www.fac.gov.bc.ca">http://www.fac.gov.bc.ca</a>

For more information about the Environmental Appeal Board, visit <a href="http://www.eab.gov.bc.ca">http://www.eab.gov.bc.ca</a>

## **Monetary Penalties**

Monetary penalties may be applied by a statutory decision-maker if they have determined that an individual or licensee has contravened legislation. Monetary penalties should not be confused with fines, which may be imposed by the courts if an individual or licensee is convicted of an offence.



NUMBER OF CASES

PENALTY AMOUNT (GROUPS)	PENALTY AMOUNT	NUMBER OF CASES
UNDER \$500	\$450.00	2
\$500 TO \$999	\$-	0
\$1,000 TO \$1,999	<b>\$</b> -	0
\$2,000 TO \$4,999	\$6,301.30	2
\$5,000 TO \$9,999	\$37,076.20	6
\$10,000 TO \$19,999	\$90,533.04	8
\$20,000 TO \$49,999	\$113,427.60	5
\$50,000 TO \$99,999	\$150,000.00	2
GRAND TOTALS	\$397,788.14	25

# **Government Non-Compliance Statistics**

In keeping with ministry policy, this section of the 2018-19 annual report lists any incidents of significant government non-compliance (as determined by a senior official) and the nature of any such contraventions. Significant government non-compliance is defined as "not being trivial or inconsequential in nature."

There were no incidents of significant government non-compliance identified during the 2018-19 reporting period.

#### **Learn More**

For more information about the Compliance and Enforcement Branch and the role of Natural Resource Officers, please visit:

https://www2.gov.bc.ca/gov/content/environment/natural-resource-stewardship/natural-resource-law-enforcement/natural-resource-officers



