Second Quarterly Report

on the Economy, Fiscal Situation and Outlook

Six Months
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Message from the Honourable Gary Collins

Minister of Finance

I am pleased to present the second *Quarterly Report* for the 2001/02 fiscal year. This report includes a new economic forecast for 2001 and 2002. The combined effects of the recession in the United States and the preliminary countervailing duty on lumber exports to the U.S. have had a significant effect on the British Columbia economy. As a result, we have lowered the British Columbia economic growth forecast to 0.9 per cent for 2001 and 0.6 per cent for 2002.

This report includes financial results for the April-to-September period of the 2001/02 fiscal year. These show a deterioration in government revenues and in the financial position of certain major Crown corporations. This has been partly offset by expenditure control in most ministries. In total, the six-month surplus was \$789 million, or \$76 million below budget. Without a one-time pension gain, the summary accounts would show a \$617 million deficit.

The *Quarterly Report* concludes with a revised financial forecast. The full-year deficit is now expected to be \$2,036 million, or \$55 million higher than forecast in September. After removing a one-time \$1,406 million pension gain, the forecast deficit stands at \$3,442 million. Changes in the forecast since September reflect a deterioration in natural resource revenues as energy prices have fallen faster than expected, and some setbacks in BC Rail and BC Hydro, partially offset by the effects of higher income tax returns for the 2000 taxation year. I have been monitoring spending pressures in various ministries, and I am pleased to report that the spending situation has improved. We continue to face challenges in this area, in particular with health care pressures, and I acknowledge the significant effort of ministries in keeping spending under control.

This is my second *Quarterly Report* as Minister of Finance. I have made some changes to the layout of the report in order to increase the focus on the most material changes and risks. I believe this enhances the transparency of our reporting in keeping with the intent of the *Budget Transparency and Accountability Act*.

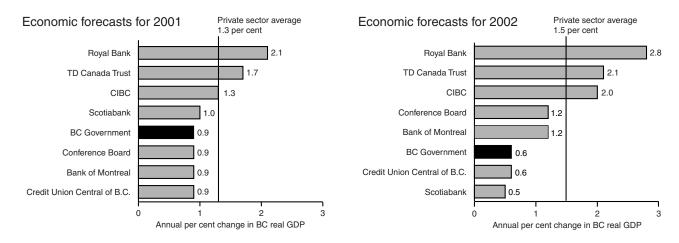
Gary Collins Minister

Lary Collins

HIGHLIGHTS — ECONOMIC REVIEW AND OUTLOOK

SECOND QUARTERLY REPORT 2001/02

- The economic outlook has continued to deteriorate since the first *Quarterly Report*. The U.S. economy fell into negative growth territory in the July-to-September quarter as a rapidly slowing economy was further impacted by the September 11 terrorist attacks.
- In British Columbia, most economic indicators were weak in the July-to-September quarter, reflecting the North American economic slowdown and the effect of the preliminary countervailing duty on lumber exports to the U.S.
- Since the summer, private sector forecasters have progressively lowered their growth projections for the U.S., Canada and British Columbia.
- Growth forecasts for British Columbia averaged 2.3 per cent for 2001 and 3.2 per cent for 2002 in the summer. Private sector forecasts have subsequently eroded and now average 1.3 per cent for 2001 and 1.5 per cent for 2002.



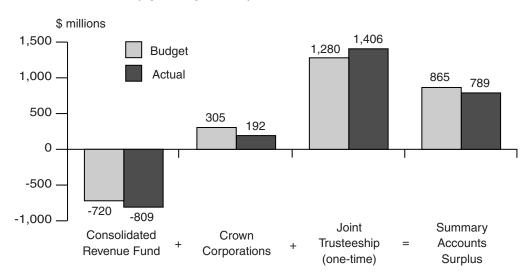
- The British Columbia government has also lowered its forecast of British Columbia economic growth. Growth is now forecast to be 0.9 per cent for 2001 and 0.6 per cent for 2002.
- The revised forecast incorporates the unexpectedly rapid downturn in global economic activity, reduced consumer confidence in the U.S. and Canada, and the preliminary U.S. lumber countervailing and antidumping duty rulings on softwood lumber.
- Due to the high degree of uncertainty encompassing the global economic outlook, the economic forecast is provided for two years only.
- The government will be developing a five-year economic forecast for inclusion in the February 19 budget. It is expected that the length and extent of the global and in particular the North American economic slowdown will become clearer, allowing for greater certainty as to the medium term outlook.

HIGHLIGHTS — FISCAL YEAR-TO-DATE REPORT

SECOND QUARTERLY REPORT 2001/02

- The summary accounts showed a \$789 million surplus for the first six months of 2001/02, \$76 million below budget. After removing a one-time pension gain of \$1,406 million for joint trusteeship, the summary accounts would show a \$617-million deficit.
- The consolidated revenue fund shortfall was \$89 million higher than planned.
 Revenues were \$117 million below forecast primarily due to rapidly falling energy prices, while spending was \$28 million below budget.

Six-month Results (April-September)



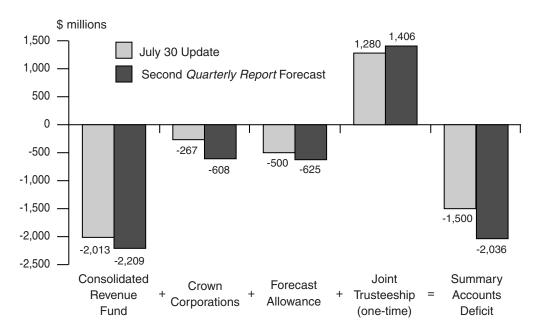
- Crown corporations and agency results were \$113 million below plan, mainly due to unfavourable developments for BC Hydro and ICBC.
- The estimated one-time pension accounting gain resulting from joint trusteeship increased by \$126 million due to updated actuarial valuation information.
- In total, provincial debt increased \$1,645 million during the first six months of the year:
- Taxpayer-supported debt increased \$246 million.
- Commercial Crown corporation debt increased \$65 million.
- Warehouse debt increased \$1,334 million in anticipation of the province's cash requirements for the remainder of the year.

HIGHLIGHTS — REVISED FINANCIAL FORECAST

SECOND QUARTERLY REPORT 2001/02

- The summary accounts are projected to show a \$2,036-million deficit for the 2001/02 fiscal year.
- The forecast deficit is \$55 million higher than the forecast in the first *Quarterly Report* and \$536 million higher than the July 30 Update.
- After removing a one-time pension gain of \$1,406 million for joint trusteeship, the forecast deficit is \$3,442 million.

Full-year Forecast



- The projected consolidated revenue fund (CRF) shortfall increased \$31 million since the first *Quarterly Report*. It is now \$196 million higher than the July 30 Update, primarily due to lower natural resource revenue.
- The spending plan remains on track. Most ministries are forecast to be on or below budget. However, risks exist in a number of areas, with the most significant being in Health Services. Health authorities are managing pressures in the range of \$150 to \$200 million.
- Crown corporations and agency forecasts have deteriorated \$150 million from the first *Quarterly Report*, and are now \$341 million lower than the July 30 Update. The revised forecast mainly reflects weaker-than-expected results for ICBC, BC Hydro and BC Rail.
- At \$625 million, the forecast allowance remains unchanged from the first *Quarterly Report* because significant risks and uncertainties still exist.

HIGHLIGHTS — REVISED FINANCIAL FORECAST

Continued

- The estimated one-time pension accounting gain resulting from joint trusteeship increased by \$126 million due to updated actuarial valuation information.
- The provincial debt forecast has increased by \$180 million since the first *Quarterly Report* and is up \$428 million from the July 30 Update. Debt is forecast to total \$37.2 billion by year-end, up \$3.4 billion since the start of the year.
 - Taxpayer-supported debt will increase by \$3.2 billion to finance the forecast deficit, as well as capital spending of government and its taxpayer-supported agencies.
 - Self-supported debt will fall by \$429 million, mainly due to a \$712-million reduction in warehouse program debt.

Developments Since the July 30 Update — Summary Accounts

	(\$ r	millions)
Summary accounts deficit — July 30 Update		(1,500)
First quarter developments:		
CRF revenue changes — mainly lower energy revenuesCRF spending changes — forest fire-fighting savings	(190) 25	(165)
Crown corporations — larger losses primarily for ICBCForecast allowance — increased allowance for forecast		(191)
uncertainties		<u>(125</u>)
Summary accounts deficit — first Quarterly Report forecast		(1,981)
Second quarter developments: CRF revenue changes		
 higher prior-year income tax assessments partially offset 		
by lower social service tax collections	365	
— lower energy and other natural resource revenue — other changes	(383) (44)	
	(62)	
CRF spending changes — forest fire-fighting and other savings	31	(31)
Crown corporations		
— BC Hydro — lower net income	(175)	
— BC Rail — change from net income to net loss	(119)	
— effect of provincial loan guarantee payments for Skeena Cellulose Inc. and other changes	144	(150)
Joint trusteeship — increased one-time benefit due to updated		,
actuarial valuation		_126
Summary accounts deficit — second Quarterly Report		
revised forecast ¹		(<u>2,036</u>)

 $^{^{\}rm 1}$ Excluding the one-time joint trusteeship gain, the forecast deficit would be \$3,442 million.

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PART ONE — ECONOMIC REVIEW AND OUTLOOK¹

NOVEMBER 2001

Overview

The economic outlook has continued to deteriorate since the first *Quarterly Report*. The U.S. economy fell into negative growth territory in the July-to-September quarter as a rapidly slowing economy was further impacted by the September 11 terrorist attacks.

The U.S. economy is now expected to be in recession through the first quarter of 2002 . . .

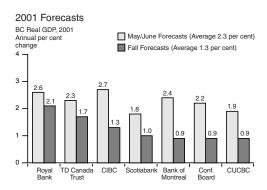
... the Canadian economy is expected to follow a similar pattern The U.S. economy is now expected to be in recession through the first quarter of 2002, with the Canadian economy following a similar pattern. Continued weakening in business and consumer confidence has tempered hopes for an early North American recovery. Growth forecasts have continued to fall in recent weeks.

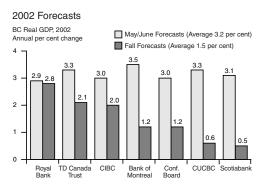
In British Columbia, most economic indicators were down in the third quarter as the combined effects of the slowing North American economy and the preliminary countervailing duty on softwood lumber took hold.

The following charts compare recent private sector forecasts for British Columbia economic growth with those made in the summer. Growth forecasts averaged 2.3 per cent for 2001 and 3.2 per cent for 2002 in the summer. Since that time forecasts have eroded, and growth now averages 1.3 per cent for 2001 and 1.5 per cent for 2002. As with national projections, more recently developed forecasts have tended to be lower than those prepared in September or early October.

Chart 1.1 Evolution of Private Sector Growth Forecasts for British Columbia

Private sector forecasters have revised their British Columbia growth projections downward since the summer





British Columbia economic growth is now forecast to be 0.9 per cent for 2001 and 0.6 per cent for 2002 The government has also reduced its forecast of British Columbia economic growth to 0.9 per cent for 2001 and 0.6 per cent for 2002.

The revised forecast incorporates the unexpectedly rapid downturn in global economic activity, reduced consumer confidence in the U.S. and Canada, and the preliminary U.S. lumber countervailing and anti-dumping duty rulings on softwood lumber.

¹ The *Economic Review and Outlook* and accompanying charts and tables incorporate information available as of November 19, 2001.

British Columbia Economic Developments — July 1 to September 30

The provincial economy weakened in the July to September quarter

Employment slowed rapidly, falling below previous year levels in August. Weakness was widespread across both goods and services sectors, with declines occurring in industries such as manufacturing, and accommodation and food. Falling wage rates, shorter work weeks and declining employment are expected to result in weak labour income figures when they are released on November 30.

Manufacturing shipments continued to decline in the quarter as the impacts of the preliminary countervailing duty were felt in the forest sector. Data through to September shows a decline of 8.2 per cent over the same period last year. Sectors such as wood products, machinery, computer and electronics, as well as transportation equipment have all shown weakness through 2001.

Exports slowed as energy prices continued their retreat and forest product exports dropped.

But housing and retail sales continued to outperform earlier expectations

However, some key areas of the economy — notably housing and retail sales — continued to outperform earlier expectations. Retail sales remained strong through August, but may experience a setback in September which could reduce growth for the quarter. Housing starts paused overall in the third quarter due to a relatively weak August, but remain up from last year's levels.

Non-residential building permits cooled after a strong showing earlier this year as commercial construction weakened.

Table 1.1 British Columbia Third Quarter Economic Indicators

	chanç	tember 2001 ge from June 2001	January to September 2 change from January to September 2		
	Direction Percentage Change Direction				
Employment	\downarrow	-1.2	\uparrow	+0.5	
Manufacturing shipments	\downarrow	-4.3	\downarrow	-8.2	
Exports*	\downarrow	-10.7	\uparrow	+5.8	
Retail sales*	\uparrow	+1.1	\uparrow	+6.3	
Housing Starts	\downarrow	-8.1	\uparrow	+21.9	
Non-residential building permits	\downarrow	-12.7	\uparrow	+10.5	

All data seasonally adjusted *data to August only.

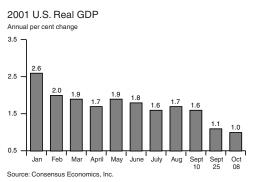
The Outlook for the External Environment

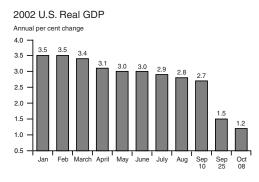
Over the last year, global growth estimates have been continually downgraded. Evidence on the outlook now suggests that the global slowdown may be deeper and longer than many previously thought. The World Bank recently suggested the global economy would grow only 1.3 per cent this year.

U.S. real GDP fell 0.4 per cent at annualized rates in the third quarter of 2001. While this was not as severe as many analysts had expected, the numbers revealed an economy in a very fragile state.

The consensus forecast for the United States is currently for growth of 1.0 per cent in 2001 and 1.2 per cent in 2002. Chart 1.2 below shows how the consensus forecast for U.S. real GDP growth has deteriorated since January.

Chart 1.2 Average U.S. Economic Growth Forecasts, 2001 and 2002





The charts above represent forecasts for real GDP growth in 2001 and 2002 respectively, as polled on specific dates. For example, forecasters surveyed on September 10 had an average U.S. growth forecast of 1.6 per cent for 2001 and 2.7 per cent for 2002.

Growth forecasts have fallen, reflecting the rapid deterioration in the U.S. economy

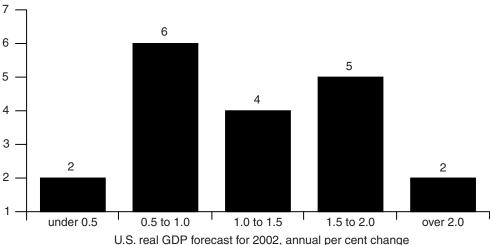
Economic growth forecasts have fallen markedly since the start of the year, reflecting the rapid deterioration that has occurred in the U.S. economy. The collapse of the high tech sector earlier this year, the manufacturing slowdown now spreading to the service sector and the problems in the airline industry exposed since September 11 have all plagued North American economies this year.

Forecasts of U.S. economic activity for 2002 now generally divide into two groups:

• those who expect a quicker rebound in early 2002 and who forecast annual growth of 1.5 per cent or more. These forecasters generally assume that the significant monetary stimulus now in place, combined with federal fiscal measures, will motivate consumer spending and business investment; and

Chart 1.3 2002 U.S. Economic Growth Forecasts



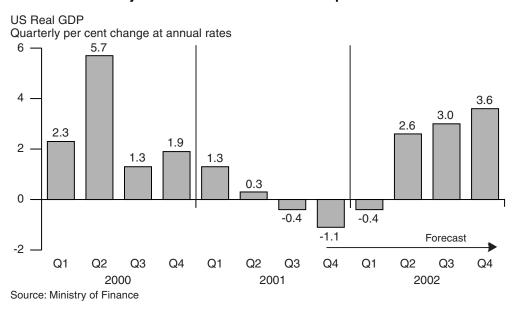


Source: Consensus Economics, Inc., October 8, 2001

• those who predict a longer recession with annual growth for 2002 of 1.0 per cent or less. These forecasters assume that the cyclical correction will take longer, as airline and technology industries restructure, and that consumer spending will be dampened as employment declines.

The British Columbia government forecast assumes that the U.S. economy will be in recession through the first quarter of 2002, with the Canadian economy following a similar pattern. This is consistent with the views of economists who see diminished probability of a quick recovery, and who have lowered their forecasts in recent weeks.¹

Chart 1.4 Quarterly U.S. Economic Growth Assumptions



The forecast assumes that the U.S. recession will last through the first quarter of 2002 **Outlook:** The forecast assumes that the U.S. recession will last through the first quarter of next year, consistent with the more conservative group of forecasters. As a result, the U.S. economy is assumed to grow 1.1 per cent for 2001 and 0.7 per cent for 2002.

For Canada, two scenarios are also plausible:

- A milder contraction, followed by recovery early in 2002 supported by monetary easing and federal and provincial tax cuts announced earlier this year. This view is consistent with the Bank of Canada's recent forecast.
- A longer slowdown as the U.S. economic recovery is prolonged, and business and consumer spending in Canada falters.

The government assumes a conservative scenario in which the Canadian economy will grow on average 1.0 per cent in both 2001 and 2002. While 2001 growth is lower than the Bank of Canada forecast of 1.5 per cent this year, the 2002 outlook is consistent with the Bank's weak confidence scenario depicting sluggish growth next year.

Japan's GDP is expected to contract 0.5 per cent in both 2001 and 2002.

¹ The November 2001 issue of *Consensus Forecasts* was published as this report was going to press. The consensus for U.S. real GDP growth is now 1.1 per cent in 2001, and 0.7 per cent in 2002. This revision is a result of many forecasters lowering their 2002 predictions to below 1.0 per cent.

Table 1.2 November 2001 Economic Forecast: Key Assumptions

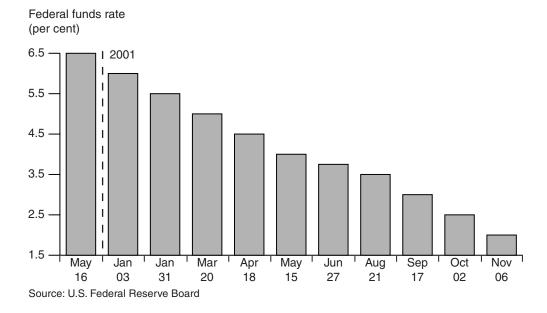
	20	001	20	002	
	July 30 Update	,		November Forecast	
	Percentage change unless otherwise noted				
Canada real GDP	2.0	1.0	2.5	1.0	
U.S. real GDP	1.5 1.1		2.5	0.7	
Japan real GDP	-0.5 -0.5		1.0	-0.5	
Europe real GDP	2.5 1.7		2.7	1.8	
Short term interest rates ¹	4.4%	3.9%	4.5%	2.9%	
Long term interest rates ²	N/A	5.8%	N/A	5.7%	
U.S. cents/Cdn. \$	65.5	64.5	67.1	63.5	

¹ Canada 3-month treasury bills.

Financial Markets

The U.S. Federal Reserve Board and the Bank of Canada have both reacted to the slowing international environment by pursuing an aggressive policy of monetary easing. The Federal Reserve Board has cut their key interest rate by 4.5 percentage points in ten separate actions this year. The Bank of Canada has cut overnight lending rates eight times, for a total reduction of 3.0 percentage points over the same period.

Chart 1.5 U.S. Federal Reserve Board Interest Rate Changes, 2001



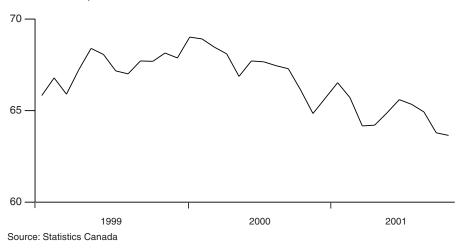
² Government of Canada Long-term bond.

Falling commodity prices have pulled down the Canadian dollar Although it has cut lending rates 50 basis points in early November in line with the Federal Reserve Board and Bank of England, the European Central Bank has resisted pressure to pursue more aggressive easing, citing weaker government fiscal balances and higher inflationary pressures in Europe.

Falling commodity prices have pulled down the Canadian dollar, which has depreciated over the year. Recently the dollar fell below 63 U.S. cents for the first time. While most currency analysts believe the Canadian dollar is undervalued at its current level, some are forecasting further depreciation, to as low as 60 U.S. cents.

Chart 1.6 Canada/U.S. Exchange Rate





Further monetary easing by the U.S. Federal Reserve Board and the Bank of Canada is assumed

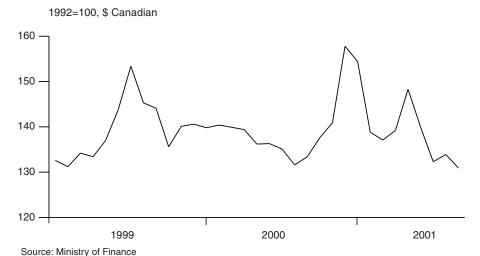
Outlook: Given the sentiments expressed recently by the U.S. Federal Reserve Board and the Bank of Canada, further monetary easing is assumed. As a result, the Canadian dollar is expected to average 63 U.S. cents in the fourth quarter and 64.5 U.S. cents for 2001 as a whole. It is then forecast to appreciate gradually during the recovery to average 63.5 U.S. cents in 2002.

Commodity Markets

British Columbia export commodity prices have been mixed this year. Energy prices started the year on a high note and have fallen rapidly since. Lumber prices started low, rose during the spring and early summer on stronger than expected U.S. housing, and have fallen off since. Metals and mineral prices have been on a downward trend throughout the year.

The preliminary duties levied on softwood lumber exports to the U.S. have added uncertainty to the lumber market and created additional volatility for lumber prices. The U.S. Department of Commerce imposed a 19.3 per cent countervailing duty on Canadian imports effective August 17, and a 12.5 per cent anti-dumping duty effective November 6. Both rates will apply to lumber entering the U.S. until December 16. After that, only the anti-dumping duty will apply until the final order is issued in March 2002.

Chart 1.7 B.C. Export Commodity Price Index



Outlook: The average price of British Columbia goods and services exports is expected to rise 0.9 per cent in 2001, largely due to the high energy prices at the start of the year. Commodity markets are assumed to remain weak through the first half of 2002 with increases in mineral prices later in the year as the economic recovery takes hold. Other commodities are expected to be flat or negative for the year resulting in a 1.2 per cent drop in overall export price levels.

British Columbia Economic Forecast

External Trade

British Columbia origin international exports are up 5.8 per cent year-to-date through August, largely as a result of high energy prices. Excluding energy products, provincial exports are down 5.8 per cent year-to-date to August, led by a 9 per cent decline in the value of forestry-related goods.

Table 1.3 November 2001 Economic Forecast: Key Indicators

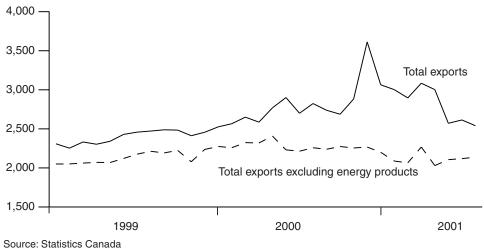
British Columbia real GDP is forecast to grow 0.9 per cent for 2001 and 0.6 per cent for 2002

	20	001	20	002		
	July 30 Update	November Forecast	July 30 Update	November Forecast		
	Percentage change unless otherwise noted					
Real GDP	2.2	0.9	3.8	0.6		
Nominal GDP	3.6	1.0	3.4	0.4		
Employment	1.5	-0.2	3.0	0.3		
Unemployment Rate	7.2%	7.6%	7.2%	8.1%		
Net In-migration (persons)	26,900	29,500	50,700	31,800		
Personal Income	3.2	2.0	3.9	1.9		
Corporate Pre-tax Profits	5.0	-10.0	0.0	-25.0		
Housing Starts (units)	15,600	17,940	16,660	18,063		
Retail Sales	4.0	4.4	4.2	3.3		
Inflation Rate	2.0%	2.0%	1.6%	1.6%		

Exports to Japan are down 13.5 per cent this year, led by declines in solid wood, pulp and paper and metallic mineral products.

Chart 1.8 B.C. Merchandise Exports

\$ millions, seasonally adjusted



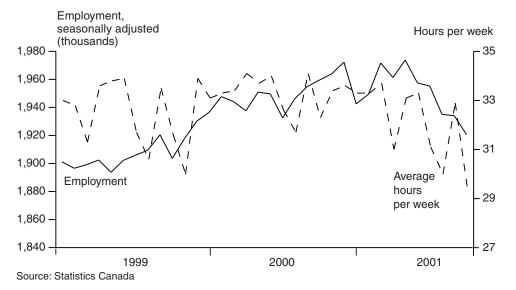
Reduced activity in the lumber sector, as well as falling demand for energy products will lead to reduced international goods exports in 2001

Outlook: Exports of wood products are being hurt by the preliminary countervailing and anti-dumping duties levied on softwood lumber exports. The reduced activity in the lumber sector, as well as falling demand for energy products will lead to reduced international goods exports in 2001. In 2002, continued weakness in the U.S. and Canadian economies in the early months of the year will affect services exports as well as exports to other Canadian provinces, leading to a further decline in exports. Real (inflation adjusted) exports are expected to fall 1.3 per cent in 2001 and 0.8 per cent in 2002.

The Labour Market

Total employment is up only 0.2 per cent year-to-date as of October, with full-time employment down 0.2 per cent. The year-to-date job growth is based on gains early in the year while October employment stood below year-ago levels.

Chart 1.9 B.C. Employment and Average Hours Worked



In the May-to-June period, labour income weakened. Third quarter data are not yet available, but prospects are weak given the decline in employment, reductions in the average work week, and a 1.2 per cent quarter-over-quarter drop in the weekly wage rate.

The unemployment rate averaged 7.3 per cent for the first ten months of this year, reaching 8.2 per cent in October.

Employment is forecast to decline 0.2 per cent for 2001

Outlook: The North American recession, falling commodity prices, reduced tourism activity and the effect of the countervailing and anti-dumping duties provide weak employment prospects for the rest of 2001. Employment is forecast to decline 0.2 per cent for the year, while the unemployment rate averages 7.6 per cent.

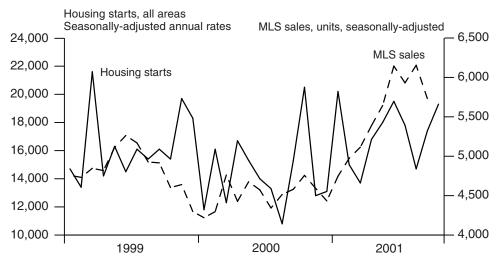
Employment is expected to pick up gradually, in line with the economic recovery next year, growing 0.3 per cent for 2002. The unemployment rate is forecast to increase to 8.1 per cent as the number of people seeking work grows faster than job creation.

Domestic Demand

Retail sales remained high through August **Consumer Spending and Housing:** Retail sales remained high through August, but can be expected to level off over the rest of the year. The declines in consumer confidence in the third calendar quarter may lead to a significant slowdown in consumer demand.

The housing market has bounced back from a poor performance last year with existing home sales up 23.4 per cent through September. Housing starts, up 18 per cent through October, have also recovered well.

Chart 1.10 B.C. Housing Starts and Existing Home Sales



Source: Canada Mortgage and Housing Corp and Canadian Real Estate Association

Lower mortgage rates have already helped the recovery in the housing market. Given the long and variable lags that characterise stimulative monetary policy, the central bank rate reductions should continue to flow through to lower mortgage rates and support continued demand for housing.

However, the October survey shows British Columbia consumer confidence dropped in the third quarter from second quarter levels, reflecting the worsening employment situation and a reaction to the events of September 11.

Seasonally-adjusted, 1991 = 100 110 100 90 80 Q1 Q2 Q3 Q4 Q1 Q2 Q3 Q4 Q1 Q2 Q3

Chart 1.11 British Columbia Consumer Confidence

Source: Conference Board of Canada

1999

Consumption of goods and services is expected to increase by 1.9 per cent in 2001 and 1.8 per cent in 2002 **Outlook:** Consumer spending on goods and services are likely to be affected by declining consumer confidence in the last part of this year. This will be partly offset by low consumer interest rates and signs of recovery in the new year. After adjusting for inflation, consumption of goods and services is expected to increase by 1.9 per cent in 2001 and 1.8 per cent in 2002.

2000

2001

Housing starts are expected to continue at current levels for the rest of the year, in part due to low mortgage rates, and are forecast to total about 18,000 units in 2001 and 2002.

Business and Government Activity: The North American recession has been accompanied by cutbacks in business investment. The year has been marked by numerous profit warnings by corporations that have been continually revising down profit expectations. Total British Columbia building permits are up 12.1 per cent through September over the same time last year, but have trended down in the last several months, led by non-residential permits.

Outlook: The slowing economy will have an effect on businesses bottom lines in British Columbia; corporate pre-tax profits are expected to decrease by 10 per cent in 2001 and by 25 per cent in 2002.

Current expenditures for all levels of government (including federal, provincial and local governments) are forecast to increase by 1.9 per cent in inflation-adjusted terms in 2001, and to fall 2.0 per cent in 2002, reflecting the provincial government's commitment to balance the budget by fiscal year 2004/05.

Inflation: Inflation has averaged 2.0 per cent for the first 9 months of the year, reflecting higher prices for gasoline, heating fuels and fresh food.

Outlook: Inflation is expected to remain at 2.0 per cent for the rest of the year and fall to 1.6 per cent in 2002 due to weak consumer demand and lower energy prices.

Risks to the Forecast

There are higherthan-usual risks to the economic outlook There are higher-than-usual risks to the economic outlook, reflecting uncertainty as to the length and nature of the war against terrorism, and whether business and consumer confidence can be maintained in the U.S. and Canada.

A prolonged recession in the rest of the world could delay recovery in British Columbia. However, the extent of a prolonged slowdown may be mitigated by the substantial monetary and fiscal stimulus already in place in North America. On the other hand, any further terrorist attacks could likely have a negative effect on consumer and business confidence and delay the recovery.

Increased security and tighter border crossings could add substantially to the costs of doing business, which would also adversely affect economic performance.

A prolonged recession in the rest of the world could delay recovery in British Columbia The main risk to the domestic demand forecast is whether consumer confidence will hold up in the face of declines elsewhere in the economy. Of particular concern is the weak employment situation. Recent job losses may result in further declines in consumer confidence.

The softwood lumber dispute with the U.S. creates further uncertainties, particularly if U.S. demand for lumber softens. British Columbia is seeking a durable resolution that addresses the underlying sources of this long-standing issue and provides assured market access for our producers into the future. If a settlement is not reached, the U.S. Department of Commerce will issue a final order for the countervailing duty and anti-dumping cases in March 2002. These duties are subject to annual reviews and retroactive adjustments. Canada also has initiated World Trade Organization challenges in these cases.

On the upside, several commentators recognize that if North American consumer confidence is maintained and the war against terrorism proceeds successfully, then business investment and consumer spending could bounce back earlier.

The forecast accounts for previously announced U.S. and Canadian fiscal stimulus, both at the federal and state/provincial levels, including the British Columbia tax cuts announced on June 6 and July 30. To the extent that consumer and business confidence recovers more quickly than anticipated, the impact of these policies will be greater.

Medium Term Outlook

Because of the many unknowns in the current environment, the ministry is not including a medium term forecast

The current geopolitical situation and the rapid onset of recession caught many analysts by surprise. This has lead to greater-than-usual uncertainty as to the future path of the North American economies. Reasonable scenarios range from:

- a return early next year to the rapid growth seen in the late 1990s accompanied by significant progress in the war against terrorism and an improved sense of economic and physical security in consumers; to
- a period of prolonged economic stagnation as business and consumer confidence are eroded by business failures and restructuring, deteriorating employment prospects and continued terrorism threats.

"Because of the unusual nature of the uncertainty we face, the Bank is not presenting a conventional forecast"...
(Bank of Canada, 7 November 2001)

Because of the many unknowns in the current environment, the ministry is not including a medium term forecast at this time. However, with the benefit of more recent information, the Minister of Finance's Economic Forecast Council will meet on December 11 to provide advice on the medium term outlook. Subsequently, a five-year economic forecast will be developed for inclusion in the February 19 budget.

Table 1.4 British Columbia Economic Outlook

				ecast
	1999	2000	2001	2002
Gross Domestic Product (current dollars; percentage				
change)	4.3	5.8	1.0	0.4
Real Gross Domestic Product (1997 dollars;				
percentage change)	2.8	3.9	0.9	0.6
Consumer Expenditure	2.5	3.5	1.9	1.8
Capital Investment	4.3	5.1	2.1	2.7
Government Expenditure		2.6	1.9	-2.0
Exports of Goods and Services	6.5	7.0	-1.3	-0.8
Imports of Goods and Services	6.1	8.0	1.6	1.3
Inventory Investment (change in billions of 1997				
dollars)	0.2	0.4	0.3	0.5
Population July 1 (percentage change)		0.8	0.9	0.9
Net In-migration		14,549	29,500	31,800
Interprovincial	,	-17,296	-9,000	-2,000
International		31,845	38,500	33,800
_abour Force (thousands)		2,100	2,104	2,12
(percentage change)		1.0	0.2	0.9
Employment (thousands)		1,949	1,944	1,95
(percentage change)		2.2	-0.2	0.3
" "		7.2		
Jnemployment Rate (per cent)			7.6	8.1
Retail Sales (millions of current dollars)		35,821	37,397	38,63
(percentage change)		6.3	4.4	3.0
Personal Income (millions of current dollars)		106,149	108,272	110,329
(percentage change)		5.2	2.0	1.9
Corporate Pre-tax Profits (millions of current dollars)		10,287	9,258	6,944
(percentage change)		12.7	-10.0	-25.0
Housing Starts (units)		14,418	17,940	18,063
(percentage change)		-11.6	24.4	0.7
Consumer Price Index (1992=100)		113.3	115.6	117.4
(percentage change)	1.1	1.8	2.0	1.6
B.C. Goods and Services Export Prices (Cdn \$;				
percentage change)	2.5	4.1	0.9	-1.2
Key Assumptions:				
Economic Growth (per cent)				
Canada		4.6	1.0	1.0
United States		4.1	1.1	0.7
Japan		1.5	-0.5	-0.5
Europe	2.6	3.5	1.7	1.8
Housing Starts (annual percentage change)				
Canada		1.1	3.9	0.0
United States	1.6	-4.4	2.0	-1.8
Japan	1.4	1.3	-4.1	-0.2
Industrial Production (annual percentage change)				
United States	4.1	5.6	-2.7	-0.5
Japan		5.4	-7.3	-4.0
Consumer Prices (annual percentage change)				
Canada	1.7	2.7	2.9	2.0
Ouriaga				

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 Table 1.4
 British Columbia Economic Outlook — Continued

				Forec	ast
	1999	2000	2001	2002	
Canadian Interest Rates (per cent; annual average)					
3-month Treasury Bills	4.7	5.5	3.9	2.9	
Government of Canada Long Term BondBond	5.7	5.7	5.8	5.7	
United States Interest Rates (per cent; annual					
average)					
3-month Treasury Bills	4.6	5.8	3.4	2.3	
U.S. cents/Canadian dollar	67.3	67.3	64.5	63.5	
Commodity Prices					
Spruce-Pine-Fir Lumber (U.S. \$/1,000 board feet)	342	255	250	250	
Pulp (U.S. \$/tonne)	521	681	538	481	
Newsprint (U.S. \$/tonne)	513	564	599	600	
Copper (U.S. \$/lb.)	0.72	0.82	0.71	0.74	
Lead (U.S. \$/lb.)	0.23	0.21	0.21	0.20	
Zinc (U.S. \$/lb.)	0.49	0.51	0.39	0.45	
Gold (U.S. \$/oz.)	279	279	277	300	
Natural Gas (Cdn. \$/gigajoule at WEI inlet)	2.03	4.46	5.27	3.26	
Coal (U.S. \$/tonne)1	40.5	38.9	42.0	42.0	

¹ Weighted average of metallurgical and thermal coal prices

Table 1.5 Current Economic Statistics¹

	Lates	Period	Year-to-Date Average		
			2000	2001	Change
BRITISH COLUMBIA					
LABOUR MARKET					
Employment (s.a., thousands)	Oct-01	1,921	1,946	1,950	0.2%
Unemployment rate (s.a., per cent)		8.2	7.2	7.3	0.1
In-migration		8,987	3,584	8,568	4,984
Interprovincial (persons)		(2,852)	(4,933)	(2,629)	2,304
International (persons)		11,839	8,516	11,197	2,681
Wages, salaries and	Jun-01	5,811	5,619	5,812	3.4%
supplementary labour income (s.a. \$ millions) Average weekly wage rate	Oct-01	643.7	636.22	645.37	1.4%
	Oct-01	040.7	000.22	043.07	1.4/0
CONSUMER SECTOR					
Retail sales (s.a., \$ million)		3,182	2,953	3,138	6.3%
Car and truck sales (s.a., units)		13,459	13,986	14,071	0.6% 18.0%
Housing starts (all areas, s.a., annual rate) Existing home sales (s.a.)		19,300 5,732	14,610 4,488	17,240 5,537	23.4%
Building permits (s.a., \$ thousands)		438	388	435	12.1%
British Columbia consumer price index	Oop 01	400	000	400	12.170
(annual per cent change)	Sep-01	2.1	1.6	2.0	0.4
INDUSTRIAL ACTIVITY	-				
Foreign merchandise exports (s.a., \$ million)	Aug-01	2,540	2,690	2,847	5.8%
Manufacturing shipments (s.a., \$ million)		2,740	3,161	2,901	-8.2%
Lumber production (thousand cubic metres)		2,225	2,796	2,693	-3.7%
Pulp and paper production (thousand tonnes)		530	704	621	-11.8%
Coal production (thousand tonnes)		2,177	2,169	2,277	5.0%
Natural gas production (million cubic metres)		2,251	2,064	2,233	8.2%
Copper production (million kg)	Aug-01	26.2	21.9	22.8	4.1%
TOURISM					
Entries of U.S. and overseas	Aug-01	1,227	760	788	3.7%
residents (thousands)					
B.C. Ferry passengers	Sep-01	986	984	979	-0.5%
to/from Vancouver Island (thousands)					
COMMODITY PRICES					
Lumber (U.S.\$/thousand board feet)		221	267	254	-4.9%
Pulp (U.S. \$/tonne)		460	675	557	-17.5%
Newsprint (U.S.\$/tonne)		565	555	605	9.0%
Copper (U.S.\$/lb.)B.C. export commodity price index	OCI-01	0.62	0.82	0.73	-11.0%
(Cdn. \$ Index:1992 = 100)	Sep-01	130.9	136.9	139.5	1.9%
				. 5515	. 10 ,0
FINANCIAL DATA Canadian dellar (U.S. conte)	Oct 01	62.6	67.7	64.0	2.0
Canadian dollar (U.S. cents) Canadian prime rate (per cent)		63.6 5.06	67.7 7.19	64.9 6.35	-2.8 -0.84
Canadian treasury bills (per cent)		2.83	5.42	4.24	-0.64 -1.18
Treasury bill spread — Canada minus	55001	2.00	J.72	1.47	1.10
U.S. (per cent)	Oct-01	0.64	-0.37	0.53	0.90

s.a. — seasonally adjusted

PART TWO — FISCAL YEAR-TO-DATE REPORT

Summary Accounts Six-month Results

Table 2.1 Summary Accounts Operating Results for the Six Months Ended September 30, 2001 (Unaudited)

		2001/02		Actual ³
	Budget ¹	Actual	Variance ²	2000/01
Consolidated revenue fund (CRF):		(\$ mi	llions) ——	
Revenue	11,376	11,259	(117)	11,238
Expenditure	(12,096)	(12,068)	28	(10,889)
CRF balance	(720)	(809)	<u>(89</u>)	349
Crown corporations and agencies:				
Taxpayer-supportedSelf-supported commercial	(121) 426	37 155	158 (271)	(7) 1,175
Total net contribution (loss) of Crown corporations and agencies	305	192	(<u>113</u>)	1,168
Summary accounts balance before joint				
trusteeship	(415) 1,280	(617) 1,406	(202) 126	1,517 —
Summary accounts surplus	865	789	<u>(76</u>)	1,517

¹ Figures reflect six-month allocations of the full-year budget as presented in the July 30 *Economic and Fiscal Update* based on planned activities and seasonal patterns.

The six-month summary accounts surplus of \$789 million was \$76 million below budget.

- The consolidated revenue fund (CRF) shortfall was \$89 million higher than budget. Lower-than-budgeted revenue, mainly due to weaker energy revenue, was partly offset by below-budget spending.
- The combined net income of Crown corporations and agencies was \$113 million lower-than-budget primarily due to below budget performance of the British Columbia Hydro and Power Authority (BC Hydro) and the Insurance Corporation of British Columbia.
- The estimated one-time benefit resulting from the implementation of joint trusteeship for the Teachers Pension and the Municipal Superannuation plans was \$126 million more than planned due to further revisions resulting from an updated actuarial valuation.
- Excluding the joint trusteeship benefit, the summary accounts showed a \$617 million deficit.

The six-month results are not indicative of final year-end results. For example, all of the one-time benefit of joint trusteeship was recognized in the first half of the year, while the pattern of government and Crown corporation revenue and expenditure will continue to change over the rest of the year. An updated full-year forecast is presented in Part 3 — Revised Financial Forecast.

² 2001/02 actual less 2001/02 budget.

³ Figures for 2000/01 have been restated to reflect an accounting change that resulted in certain capital expenditures being reclassified as CRF operating expenses. The restatement also reflects the reclassification of 552513 British Columbia Ltd. (Skeena Cellulose Inc.) as a taxpayer-supported Crown corporation from a commercial Crown corporation.

Revenue

Table 2.2 Consolidated Revenue Fund Revenue by Source for the Six Months Ended September 30, 2001 (Unaudited)

		2001/02		Actual ³
	Budget ¹	Actual ²	Variance ³	2000/01
Taxation:		(\$ mi	llions) ———	
Personal income	2,420	2,461	41	2,845
Corporation income	634	634	_	517
Social service	1,884	1,836	(48)	1,823
Other	1,669	1,691	_22	1,675
	6,607	6,622	_15	6,860
Natural resources:				
Petroleum, natural gas and minerals	956	824	(132)	601
Forests	483	490	7	506
Columbia River Treaty	335	313	(22)	198
Water resources, Wildlife Act and other	166	157	<u>(9</u>)	156
	_1,940	_1,784	(<u>156</u>)	_1,461
Other revenue:				
Medical Services Plan premiums	463	477	14	463
Other	447	446	_(1)	468
	910	923	_13	931
Transfers/dividends from Crown corporations	524	534	_10	531
Contributions from the Federal government	1,395	1,396	1	1,455
Total Revenue	11,376	11,259	(<u>117</u>)	11,238

¹ Figures reflect six-month allocations of the full-year budget as presented in the July 30 *Economic and Fiscal Update* based on planned activity and seasonal patterns.

Six-month CRF revenue was \$117 million below budget but up slightly from the same period last year. Significant variances include:

3 2001/02 actual less 2001/02 budget.

- *Personal income tax* up \$41 million from budget due to the effect of higher-than-assumed assessments for the 2000 tax year, based on preliminary information received from the federal government.
- Social service tax \$48 million below budget mainly due to lower-than-expected collections in the first six months. The government has also begun to allocate collection costs against revenue during the year rather than at year-end.
- Other taxes \$22 million above budget mainly due to higher revenue from tobacco and corporation capital taxes.
- Petroleum, natural gas and minerals \$132 million below budget mainly due to lower-than-expected natural gas prices in the July-to-September quarter and lower sales of drilling rights.
- *Columbia River Treaty* \$22 million below budget due to the effect of lower-than-assumed electricity prices in the U.S. during the July-to-September quarter.

² Actual figures for 2001/02 exclude \$284 million of dedicated revenue collected on behalf of, and transferred to, Crown corporations and other agencies and jurisdictions. These include Forest Renewal BC, Tourism British Columbia, BC Transportation Financing Authority, British Columbia Transit, British Columbia Ferry Corporation, the Greater Vancouver Transportation Authority (*TransLink*), and the British Columbia Oil and Gas Commission.

Expenditure

Table 2.3 Consolidated Revenue Fund Expenditure by Ministry for the Six Months Ended September 30, 2001 (Unaudited)

		2001/02		Actual ³
	Budget ¹	Actual	Variance ²	2000/01
		(\$ mi	llions)	
Legislation	21	18	(3)	17
Officers of the Legislature	33	30	(3)	13
Office of the Premier	9	9		7
Advanced Education	911	910	(1)	881
Agriculture, Food and Fisheries	49	43	(6)	50
Attorney General	255	256	1	251
Children and Family Development	704	709	5	631
Community, Aboriginal and Women's Services	270	258	(12)	218
Competition, Science and Enterprise	35	35	`—	33
Education	2,481	2,434	(47)	2,371
Energy and Mines	34	28	(6)	17
Finance	23	19	(4)	18
Forests	288	270	(18)	258
Health Planning	2	2	_	2
Health Services	4,720	4,717	(3)	4,182
Human Resources	942	928	(14)	906
Management Services	34	28	(6)	22
Provincial Revenue	25	20	(5)	23
Public Safety and Solicitor General	243	240	(3)	220
Skills Development and Labour	14	14	_	15
Sustainable Resource Management	83	73	(10)	53
Transportation	341	336	(5)	305
Water, Land and Air Protection	115	111	(4)	84
Management of Public Funds and Debt	395	393	(2)	459
Contingencies — Skeena Cellulose Inc. assistance	1	124	124	_
Other Appropriations ⁴	69	63	_(6)	(147)
Total Expenditure	12,096	12,068	(28)	10,889

¹ Figures reflect six-month allocations of the full-year budget as presented in the July 30 *Economic and Fiscal Update* based on planned activities and seasonal patterns. However, the entire contingencies budget is allocated at the end of the fiscal year

Six-month CRF spending was \$28 million below budget. In total, 18 ministries were \$158 million below budget. This was partially offset by above-budget spending in two ministries totalling \$6 million and \$124 million of spending from the contingencies vote for loan guarantee payments relating to Skeena Cellulose Inc. Significant variances include:

- *Ministry of Education* \$47 million below budget mainly due to lower-than-expected costs for debt servicing and slower-than-planned spending for public schools.
- *Ministry of Forests* \$18 million below budget mainly due to lower-than-expected forest fire-fighting costs.
- *Ministry of Health Services* \$3 million below budget. Lower utilization of the Medical Services Plan (down \$27 million) offset higher utilization for Pharmacare (up \$16 million) and acute and continuing care programs (up \$10 million).
- Contingencies contingency funding is normally allocated at the end of the fiscal year. However, in the second quarter the government provided \$124 million towards settlement of a portion of outstanding loan guarantees related to Skeena Cellulose Inc.

² 2001/02 actual less 2001/02 budget.

³ Figures have been restated to reflect the government organization as of September 30, 2001. Expenditure has also been restated primarily to reflect the reclassification of certain capital expenditures as ministry operating maintenance costs. As a result, comparative expenditure in 2000/01 has been increased \$78 million.

⁴ Includes BC Family Bonus, amortization of changes in unfunded pension liabilities, and various boards, commissions and special votes and accounts. The large reduction in 2000/01 reflects the effect of pension accounting changes in 2000/01.

Crown Corporations and Agencies

Table 2.4 **Crown Corporation and Agency Results** for the Six Months Ended September 30, 2001 (Unaudited)

	2001/02			Actual ³
	Budget ¹	Actual	Variance ²	2000/01
Taxpayer-supported:		(\$ millions)		
British Columbia Buildings Corporation	19	21	2	30
British Columbia Ferry Corporation	37	56	19	58
BC Transportation Financing Authority	38	31	(7)	8
Forest Renewal BC	(98)	(85)	13	(56)
552513 British Columbia Ltd. (Skeena	()	()		(/
Cellulose Inc.)	(28)	(23)	5	2
Other	`37 [′]	`85 [°]	48	79
	5	85	80	121
Less: Accounting adjustments ⁴	(126)	(136)	(10)	(128)
Add: Skeena Cellulose Inc. assistance	(· _ /	88	88	(· _
	(121)	37	158	(7)
Total taxpayer-supported	(121)		136	(/)
Self-supported commercial:				
British Columbia Hydro and Power Authority		404	(000)	
(BC Hydro)	396	164	(232)	507
Liquor Distribution Branch	310	320	10	323
British Columbia Lottery Corporation	273	289	16	268
British Columbia Railway Company	(4)	(5)	(1)	19
Insurance Corporation of British Columbia	31	(38)	(69)	312
Other	1	3	2	5
	1,007	733	(274)	1,434
Less: Contributions paid to CRF	(524)	(534)	(10)	(531)
Accounting adjustments:				
 Transfer of BC Hydro earnings to (from) 				
rate stabilization account				457
Other accounting adjustments 5	<u>(57</u>)	<u>(44</u>)	_13	<u>(185</u>)
Total self-supported commercial	426	155	(<u>271</u>)	1,175
Total net contribution (loss) of Crown				
corporations and agencies	305	192	(113)	1,168

¹ Figures reflect six-month allocations of the full-year budget as presented in the July 30 Economic and Fiscal Update based on planned activities and seasonal patterns. ² 2001/02 actual less 2001/02 budget.

Taxpayer-supported Crown Corporations and Agencies

Net contributions of taxpayer-supported Crown corporations were \$158 million better than planned during the first six months. Highlights include:

- British Columbia Ferry Corporation net income was \$19 million better than expected primarily due to increased vehicle traffic and lower fuel costs during the summer.
- Forest Renewal BC net loss was \$13 million lower than planned primarily due to delays in program expenditures.

³ Figures for 2000/01 have been restated to reflect the reclassification of 552513 British Columbia Ltd. (Skeena Cellulose Inc.) as a taxpayer-supported Crown corporation from a commercial Crown corporation.

⁴ Primarily includes adjustments to record the amortization of the cost of highways transferred to the BC Transportation Financing Authority in 1998/99.

⁵ Includes transfers of British Columbia Lottery Corporation revenue to charities and local governments and adjustments to the Insurance Corporation of British Columbia and the British Columbia Railway Company to adjust their reporting results to a six-month period from a nine-month period. The 2000/01 adjustment was high due to the one-time capital gains reported by the Insurance Corporation of British Columbia in the first quarter of the 2000 calendar year.

- Other Crown corporations and agencies combined net incomes were \$48 million above budget mainly due to timing differences between expected and actual revenue and expenditure patterns in various other Crown corporations and agencies.
- Skeena Cellulose Inc. assistance through its Crown corporation 552513 British Columbia Ltd., the government retains an interest in Skeena Cellulose Inc. of approximately 72 per cent. As a result of the government's \$124-million payment to settle a portion of Skeena Cellulose Inc.'s outstanding loans, there was an offsetting gain in the summary accounts of \$88 million due to the government's proportional interest.

Self-supported Commercial Crown Corporations and Agencies

Net contributions from commercial Crown corporations were \$271 million below budget in the first six months. Significant variances included:

- British Columbia Hydro and Power Authority net income was \$232 million below budget due to lower electricity trade revenue resulting from lower prices and export demand, partially offset by lower energy costs.
- *Insurance Corporation of British Columbia* a \$38-million loss resulted instead of planned net income of \$31 million, due to higher claims costs and lower investment earnings.
- British Columbia Railway Company although slightly below budget, the company is undertaking a restructuring that will result in one-time costs later in the year.

Capital Spending

Six-month spending to finance capital projects totalled \$1.1 billion, down \$288 million from budget.

- Taxpayer-supported capital spending was \$143 million below plan mainly due to lower spending for health facilities, ministry minor capital purchases (e.g. equipment and furniture), ferries and *SkyTrain* (Rapid Transit Project 2000).
- Self-supported commercial capital spending was \$145 million below plan, mainly due to lower capital spending by BC Hydro and the Insurance Corporation of British Columbia.

Consistent with the *Budget Transparency and Accountability Act*, significant capital projects with multi-year budgets totalling \$50 million or more are presented in Appendix Table A.5. Significant changes since the first *Quarterly Report* include:

- The budget and revised forecast of spending for the Lion's Gate Bridge project increased to \$125 million, from \$108 million previously. Although the expected completion date has changed to December 2001 from September 2001, final bridge paving may be delayed until warmer weather in the spring of 2002.
- The budget and revised forecast of spending for the Port Mann Bridge/Cape Horn Interchange was lowered to \$61 million from \$74 million previously, due to a reduction in the project scope. The project is now forecast to be completed in March 2002, from March 2003 previously reported.
- Inclusion of critical care beds in the new diagnostic and treatment centre at the Royal Jubilee Hospital has delayed completion of the project to March 2002 from December 2001. Completion of the Prince George Regional Hospital has advanced to March 2004, from April 2004 previously reported.
- Costs of the Burrard Upgrade power generation project are now forecast at \$212 million, down from the previous forecast of \$221 million.

Table 2.5 Government, Crown Corporations and Agencies — Capital Expenditures

for the Six Months Ended September 30, 2001 (Unaudited)

		2001/02		Actual
	Budget ¹	Actual	Variance ²	2000/01 ³
Taranara arma arta d		(\$ mi	llions)	
Taxpayer-supported Capital plan: ⁴				
Education	170	159	(11)	205
Health	109	74	(35)	88
BC Transportation Financing Authority	211	248	37	281
British Columbia Ferry Corporation	45	17	(28)	28
Rapid Transit Project 2000	148	126	(22)	184
Other ⁵	51	40	<u>(11</u>)	20
Net capital plan	734	664	(70)	806
Other taxpayer-supported:				
Government operating (ministries)552513 British Columbia Ltd. (Skeena	82	31	(51)	44
Cellulose Inc.)	16	6	(10)	64
Other ⁶	24	12	(12)	22
Total taxpayer-supported	856	713	(143)	936
Self-supported commercial:				
British Columbia Hydro and Power Authority	311	224	(87)	180
British Columbia Railway Company	37	35	(2)	61
Columbia power projects ⁷	94	87	(7)	62
Insurance Corporation of British Columbia ⁸	74	40	(34)	16
British Columbia Lottery Corporation	13	7	(6)	10
Liquor Distribution Branch	22	13	_(9)	5
Total self-supported commercial	551	406	(<u>145</u>)	334
Total capital expenditures	1,407	1,119	(288)	1,270

¹ Reflects six-month allocation of the full-year budget as presented in the July 30 *Economic and Fiscal Update*, based on planned activities and seasonal patterns.

² 2001/02 actual less 2001/02 budget.

³ Restated to be consistent with the presentation used for 2001/02.

⁵ British Columbia Buildings Corporation, Ministry of Attorney General, Ministry of Public Safety and Solicitor General, Ministry of Children and Family Development, British Columbia Transit and the Pacific National Exhibition.

⁶ Includes British Columbia Housing Management Commission and Provincial Rental Housing Corporation (net of construction costs recoverable from non-profit societies).

⁷ Includes Columbia Power Corporation and Columbia Basin Trust.

8 Includes ICBC Properties Ltd.

- Completion of the Island Generation Project (previously referred to as Port Alberni Power Generation) is delayed one year to November 2004, due to a delay in determining a location for the generating facility. Consequently, forecast project costs have increased to \$182 million, from \$180 million previously forecast.
- Costs of the Georgia Strait Pipeline Crossing are forecast at \$129 million, down from \$131 million previously reported. In addition, completion of the fourth generating unit at Seven Mile Dam has been advanced one year to March 2003 from March 2004.

⁴ Net of expenditures by hospital districts for cost-shared projects and capital spending on behalf of, and recovered from, the Greater Vancouver Transportation Authority (*TransLink*).

Provincial Debt

In the first six months, provincial debt increased \$1.6 billion to total \$35.5 billion at September 30, 2001. This was \$39 million less than planned.

- Provincial government operating debt \$64 million above budget mainly due to \$124 million of borrowing needed to finance the payout of a portion of loan guarantees relating to Skeena Cellulose Inc. This was partially offset by reduced requirements in other areas.
- *Health facilities debt* \$37 million below budget reflecting lower-than-planned capital spending.
- *Transportation-related debt* \$18 million above budget. Higher requirements for the BC Transportation Financing Authority (due to accelerated road construction) and Rapid Transit Project 2000 (due to delays in recovering costs from *TransLink*) were partially offset by reduced requirements for the *SkyTrain* Extension (Millennium Line) and for ferry projects.
- Other taxpayer-supported debt \$197 million below budget primarily due to the effect of the government's payout of loan guarantees for Skeena Cellulose Inc. (now included in provincial government operating debt) and lower-than-expected working capital requirements for the British Columbia Buildings Corporation.
- Self-supported commercial Crown corporation debt \$89 million above budget mainly due to higher borrowing needs of BC Hydro resulting from significantly lower net income.
- Warehouse borrowing program debt increased \$1,334 million from the start of the year in anticipation of increased funding requirements of the government's CRF over the remainder of the fiscal year. Most of this debt will be allocated over the rest of the year.

Table 2.6 Provincial Debt1 Outstanding

for the Six Months Ended September 30, 2001 (Unaudited)

	outstanding per 30, 2001 Budget ³	Variance Above/ (Below) Budget	Debt Outstanding Sept. 30, 2000
(\$ 1	millions) —		
11,894	11,954	(60)	12,614
124	11,954	124	12,014
12,018	11,954	64	12.614
12,010	11,334		12,014
3,980	3,976	4	3.745
,	1,429	(5)	1,381
1,424			
_5,404	_5,405	<u>(1</u>)	5,126
_1,840	_1,877	(37)	1,521
2,336	2,312	24	2,136
20	38	(18)	23
73	78	(5)	64
939	943	(4)	946
965	987	(22)	675
120	77	_43	105
4,453	4,435	_18	3,949
544	600	(56)	548
230	353	(123)	328
267	278	(11)	191
95	76	19	53
118	122	(4)	126
230	252	(22)	124
1,484	1,681	(<u>197</u>)	1,370
25,199	25,352	(153)	24,580
6,846	6,768	78	7,060
622	618	4	665
165	158	7	94
2	2	_	3
7,635	7,546	89	7,822
2,646	2,621	_25	2,402
10,281	10,167	114	10,224
35,480	35,519	(39)	34,804
	10,281	10,281 10,167	<u>10,281</u> <u>10,167</u> <u>114</u>

¹ Debt includes provincial government direct debt, fiscal agency loans, other debt that has been guaranteed by the provincial government, and certain other debt that is not provincially guaranteed.

² Gross new long-term borrowing plus net change in short-term debt outstanding, less sinking fund contributions, sinking fund earnings and net maturities of long-term debt (after deduction of sinking fund balances for maturing issues).

³ Reflects six-month allocation of the full-year budget as presented in the July 30 *Economic and Fiscal Update*, based on planned activities and seasonal patterns.

⁴ In the second quarter, the government provided a \$124-million grant to 632121 British Columbia Ltd. to purchase Skeena Cellulose Inc.'s provincially-guaranteed loans from the Toronto Dominion bank. These loans are shown only as part of provincial government operating debt to prevent double counting.

⁵ Includes the British Columbia Housing Management Commission and the Provincial Rental Housing Corporation.

⁶ Includes student assistance loans.

PART THREE — REVISED FINANCIAL FORECAST

Summary Accounts

Table 3.1 Summary Accounts — Revised Forecast

		2001/02		
	July 30 Update	Revised Forecast	Variance ¹	Actual 2000/01
		(\$ mill	ions) ———	
Consolidated revenue fund (CRF):				
Revenue	22,737	22,485	(252)	24,066
Expenditure	(<u>24,750</u>)	(24,694)	_56	(<u>22,463</u>)
CRF balance	(2,013)	(2,209)	(<u>196</u>)	1,603
Crown corporations and agencies:				
Taxpayer-supported	(333)	(215)	118	(210)
Self-supported commercial	66	(393)	(<u>459</u>)	157
Total net contribution (loss) of Crown				
corporations and agencies	(267)	(608)	(<u>341</u>)	(53)
Subtotal	(2,280)	(2,817)	(537)	1,550
Forecast allowance	(500)	(625)	(<u>125</u>)	
Summary accounts (deficit) surplus				
before joint trusteeship	(2,780)	(3,442)	(662)	1,550
Joint trusteeship (one-time adjustment)	1,280	1,406	126	(52)
Summary accounts (deficit) surplus	(1,500)	(2,036)	(<u>536</u>)	1,498

¹ 2001/02 revised forecast less 2001/02 July 30 Update.

Since the first *Quarterly Report*, the overall fiscal outlook has deteriorated slightly (see Table 3.2).

The CRF revenue forecast has been lowered a further \$62 million due to the effects of declining energy prices, lower-than-expected forest revenue in the second half of the year and a weakening economy. These are partially offset by the effects of higher-than-expected income tax assessments for the previous year.

The spending plan remains on track and incorporates additional savings of \$31 million in forest fire-fighting and other programs. Most ministries are expected to be on or below budget. However, pressures to be managed by ministries range from \$170 to \$220 million, primarily in the Ministry of Health Services.

The forecast for Crown corporation finances was lowered a further \$150 million in the second quarter. This was mainly due to weak electricity trade revenue in BC Hydro and expected restructuring costs in BC Rail, partially offset by developments in other areas including the effect of the government's payment of loan guarantees relating to Skeena Cellulose Inc.

Updated actuarial information resulted in a further \$126-million increase to the estimated one-time benefit of joint trusteeship for the Teachers' Pension and Municipal Superannuation plans.

At \$625 million, the summary accounts forecast allowance remains unchanged from the first *Quarterly Report*. This continues to reflect uncertainty related to:

- The weakening U.S. and global economies and their impact on British Columbia, including the effect of preliminary U.S. decisions to impose countervailing and anti-dumping duties on British Columbia softwood exports.
- Volatility of energy prices.
- Spending pressures in regional health authorities, and other external pressure areas such as the *Crown Proceeding Act* and the British Columbia Medical Association arbitration.
- The Crown corporation sector financial outlook.
- Unforseen accounting changes.

Further details of changes since the July 30 Update are provided in Appendix Table A.1.

Table 3.2 Developments Since the July 30 Update — Summary Accounts

	(\$ n	nillions) ——
Summary accounts deficit — July 30 Update		(1,500)
First quarter developments:		
CRF revenue changes — mainly lower energy revenuesCRF spending changes — forest fire-fighting savings	(190) 25	(165)
Crown corporations — larger losses primarily for ICBC Forecast allowance — increased allowance for forecast		(191)
uncertainties		(125)
Summary accounts deficit — first Quarterly Report forecast		(1,981)
Second quarter developments:		
CRF revenue changes:		
 higher prior-year income tax assessments partially offset 		
by lower social service tax collections	365	
— lower energy and other natural resource revenue	(383)	
— other changes	<u>(44</u>)	
	(62)	
CRF spending changes — additional forest fire-fighting and		
other savings	_31	(31)
Crown corporations:		
— BC Hydro — lower net income	(175)	
— BC Rail — change from net income to net loss	(119)	
 effect of provincial loan guarantee payments for Skeena 	,	
Cellulose Inc. and other changes	144	(150)
Joint trusteeship — increased one-time benefit due to updated		, ,
actuarial valuation		126
Summary accounts deficit — second <i>Quarterly Report</i>		
revised forecast ¹		(2,036)
TO FIGURE TO LOUGE		(<u>z,000</u>)

¹ Excluding the one-time accounting gain for joint trusteeship, the forecast deficit would be \$3,442 million.

Revenue

Table 3.3 Consolidated Revenue Fund — Revised Revenue Forecast

	2001/02				
	July 30	Revised		Actual	
	Update ¹	Forecast ¹	Variance ²	2000/01	
	(\$ millions)				
Taxation:	4.00=	- 40-	050	0.045	
Personal income	4,935	5,185	250	6,015	
Corporation income	1,154	1,419	265	1,054	
Social service	3,664	3,564	(100)	3,617	
Other	3,155	3,155		3,247	
	12,908	13,323	<u>415</u>	13,933	
Natural resources:					
Petroleum, natural gas and					
minerals:	1,866	1,437	(429)	1,900	
Forests	1,150	1,050	(100)	1,153	
Columbia River Treaty	475	360	(115)	632	
Water resources, Wildlife Act					
and other	303	286	(17)	290	
	3,794	3,133	(<u>661</u>)	3,975	
Other revenue:					
Medical Services Plan					
premiums	904	925	21	895	
Other	922	899	(23)	966	
	1,826	1,824	(2)	1,861	
Transfers/dividends from					
Crown corporations	1,411	1,422	<u>11</u>	_1,500	
Contributions from the Federal					
government	2,798	2,783	<u>(15</u>)	2,797	
TOTAL REVENUE	22,737	22,485	(252)	24,066	

¹ Forecasts for 2001/02 exclude dedicated revenue (July 30 Update \$873 million; Revised Forecast \$853 million) collected on behalf of, and transferred to, Crown corporations, agencies, and other jurisdictions. These include Forest Renewal BC; Tourism British Columbia; BC Transportation Financing Authority; British Columbia Transit; British Columbia Ferry Corporation; the Greater Vancouver Transportation Authority (*TransLink*); and the British Columbia Oil and Gas Commission.

Full-year CRF revenue is projected to be \$252 million below the July 30 Update. The lower forecast reflects:

- a \$661-million reduction in natural resource revenue mainly due to lower energy prices and forest harvest volumes;
- a \$221-million reduction in revenue (primarily taxation) mainly due to the expected effect of weaker economic growth over the six-month period from October 2001 to March 2002;

partially offset by

• a \$630-million increase in personal and corporation income tax revenue based on preliminary federal information on income tax assessments for 2000 and prior years.

² 2001/02 revised forecast less 2001/02 July 30 Update.

Significant changes from the July 30 Update:

- Personal income tax up \$250 million due to higher-than-assumed assessments for the 2000 and prior tax years based on preliminary information received from the federal government, partly offset by the effect of a lower provincial forecast of personal income growth for 2001 and 2002.
- Corporation income tax up \$265 million due to higher-than-assumed assessments for the 1999 and 2000 tax years, and larger instalments received as a result of a higher federal forecast of the national tax base in 2001. However, based on the current provincial economic outlook, the province may have to repay some of this increase to the federal government in 2002/03.
- Social service tax down \$100 million assuming that weakness in consumer spending will continue for the remainder of the year.
- Petroleum, natural gas and minerals down \$429 million due to significantly lower-than-assumed natural gas and oil prices.
- Forests down \$100 million mainly due to lower harvest volumes in the second half of the fiscal year.
- Columbia River Treaty down \$115 million due to the effect of lower electricity prices in the U.S. on sales of electricity received through the Columbia River Treaty.

Key assumptions and risks affecting the revised revenue forecast are shown in Appendix Table A.2.

Expenditure

Overall, the government spending forecast is \$56 million below the July 30 Update due to a lower estimate of forest fire-fighting costs and savings identified in other areas (see Table 3.4). Most ministries are expected to be on or below budget. However, spending pressures to be managed range from \$170 to \$220 million, with the Ministry of Health Services accounting for the largest portion.

The July 30 Update identified additional spending pressures totalling \$544 million that would need to be managed by ministries over the year. The largest pressure, estimated at \$400 million, was identified for the Ministry of Health Services. Table 3.5 shows that since the July 30 Update, pressures have been reduced by more than half, in part through ministry actions and in part through funding from the contingencies vote.

Table 3.4 Consolidated Revenue Fund — Revised Expenditure Forecast

		2001/02			
	July 30 Update	Revised Forecast	Variance ¹	Pressures To Be Managed	Actual ² 2000/01
			(\$ millions)		
Legislation	44	44	_	_	36
Officers of the Legislature		51	_	_	26
Office of the Premier	20	20	_	_	15
Advanced Education		1,894	_	_	1,902
Agriculture, Food and Fisheries		82	_	_	82
Attorney General	552	552	_	14	603
Children and Family Development	1,551	1,551	_	_	1,352
Community, Aboriginal and Women's Services		562	_	_	465
Competition, Science and Enterprise		72	_	_	84
Education		4,844	_	_	4,612
Energy and Mines	67	67	_	_	57
Finance	47	47	_	_	43
Forests	539	504	(35)	6	530
Health Planning	5	5	<u> </u>	_	5
Health Services	9,513	9,513	_	150-200	8,798
Human Resources		1,939	_	_	1,871
Management Services	64	64	_	_	57
Provincial Revenue	50	50	_	_	41
Public Safety and Solicitor General		499	_	_	462
Skills Development and Labour	30	30	_	_	30
Sustainable Resource Management	134	131	(3)	_	109
Transportation		669	(3)	_	628
Water, Land and Air Protection	216	216		_	175
Management of Public Funds and Debt	823	823	_	_	889
Contingencies (All Ministries) and New Programs:3					
Skeena Cellulose Inc.	168	168	_	_	_
Other contingencies	192	192	_	_	_
Other Appropriations ⁴	120	105	(15)	_	(409)
TOTAL EXPENDITURE		24,694	(56)	170-220	22,463

 ^{2001/02} revised forecast less 2001/02 July 30 Update.
 Figures have been restated to reflect the government organization as of September 30, 2001.
 Contingencies charges for 2000/01 are reflected in the spending of ministries.
 Includes BC Family Bonus, amortization of changes in unfunded pension liabilities, and various boards, commissions and special votes and accounts. The large reduction in 2000/01 reflects the effect of pension accounting changes in 2000/01.

	July 30 Update	First <i>Quarterly</i> <i>Report</i>	Second Quarterly Report
		(\$ millions)	
Attorney General	30	22	14
Children and Family Development	68	15	_
Forests	26	6	6
Health Services	400	300-400	150-200
Public Safety and Solicitor General	_20	5	
	544	348-448	170-220

Table 3.5 Consolidated Revenue Fund — 2001/02 Pressures to Be Managed

Highlights of the current expenditure forecast and pressures being managed by ministries include:

- Attorney General pressures of \$13 million for legal aid services and judicial compensation will be funded through the contingencies vote (see Table 3.6). In addition, the ministry is managing remaining pressures of \$14 million.
- Forests \$35 million in savings due to lower forest fire-fighting costs is recognized
 in the forecast. In addition, the ministry is managing \$6 million of pressures that
 include legal costs relating to the softwood lumber dispute, partly offset by program
 savings.
- Health Services although the ministry is forecast to be on budget, health authorities are facing pressures in the range of \$150 to \$200 million. The working and subsidiary agreements with the British Columbia Medical Association are subject to binding arbitration with results expected in December. As costs associated with these agreements are unknown at this time, they are not included in the forecast. In addition, the previous government increased the mandate for the nurses' collective agreement negotiations above the amount budgeted; the allocation of \$12 million from the contingencies vote fully funds the nurses' settlement.
- Other Appropriations BC Family Bonus \$15 million in savings is recognized in the forecast due to a more accurate forecast of benefit entitlements as a result of program changes introduced in the March 15th budget.

To date, spending commitments totalling \$301 million have been allocated to the contingencies vote. Table 3.6 shows that \$59 million remains available to offset pressures over the rest of the year.

In addition to the pressures funded for the Ministries of Attorney General and Health Services (noted above), significant allocations of the contingencies vote include:

- Management Services severance and benefits costs severance costs are forecast
 to be \$7 million above the \$12 million budgeted for 2001/02. In addition, pension
 and employee benefits costs are up \$11 million from budget. Contingencies funding
 has been allocated to cover these increases from budget.
- Management Services workforce adjustment programs first-year transition costs resulting from the restructuring of government on a going-forward basis are estimated at \$80 million. Although funding has been allocated from the contingencies vote at this time, costs may ultimately be funded through supplementary estimates.

- Skeena Cellulose Inc. debt guarantee payments \$168 million in debt guarantee payments have been committed for Skeena Cellulose Inc. as a result of agreements signed by the previous government.
- *Transportation TransLink start-up costs* up to \$10 million in funding will be provided to the Ministry of Transportation for start-up costs associated with the Millenium Line under agreement with *TransLink*.

Further details on the spending forecasts, pressures, risks and sensitivities associated with the revised expenditure forecast, are provided in Appendix Table A.3.

Table 3.6 Consolidated Revenue Fund — 2001/02 Pressures Allocated to Contingencies Vote

	(\$ millions)
Contingencies Allocation:	
Attorney General — legal aid services	8
Attorney General — judicial compensation	5
Health Services — nurses' settlement	12
Management Services — severance and benefits costs	18
Management Services — work force adjustment programs	80
Transportation — TransLink start-up costs	10
Skeena Cellulose Inc. — debt guarantee payments	<u>168</u>
Subtotal	301
Unallocated	_59
Total contingencies budget	<u>360</u>

Crown Corporations and Agencies Taxpayer-supported Crown Corporations and Agencies

Taxpayer-supported Crown corporation and agency net losses (after adjustments) are projected to be \$118-million lower than the July 30 Update. Significant changes:

- British Columbia Ferry Corporation net income is \$14 million above the July 30 Update due to higher traffic volumes and lower fuel prices.
- Forest Renewal BC net loss is \$24 million above the July 30 Update due to reduced stumpage revenues.
- 552513 British Columbia Ltd. (Skeena Cellulose Inc.) net loss is \$17 million below the July 30 Update reflecting the effects of shutting down operations.
- Other adjustments Skeena Cellulose Inc. assistance the government retains an interest of approximately 72 per cent in Skeena Cellulose Inc. As a result of the government's commitment to provide loan guarantee payments of \$168 million, there will be an offsetting gain in the summary accounts of \$120 million due to the government's proportional interest.

Self-supported Commercial Crown Corporations and Agencies

Self-supported commercial Crown corporations are projected to show a combined loss of \$393 million compared to net income of \$66 million in the July 30 Update. During the second quarter, the forecast deteriorated \$274 million mainly due to developments in BC Hydro and BC Rail. Significant changes since the July 30 Update:

• BC Hydro — Net income of \$200 million before rate stabilization account transfers is down \$175 million primarily due to significantly lower electricity trade revenue, partly offset by lower energy costs. The lower trade revenue was largely due to the decline in the market price of electricity.

- *Insurance Corporation of British Columbia* a projected \$145-million loss compares to the corporation's net income forecast of \$35 million in the July 30 Update, due to lower investment earnings, increased claims expenses, and one-time restructuring costs.
- BC Rail a \$118 million projected loss compares to the company's net income forecast of \$1 million in the July 30 Update. The forecast change primarily reflects weakening revenue from marine operations and one-time restructuring costs expected in the third quarter.

Main assumptions supporting the Crown corporation forecasts are summarized in Appendix Table A.4, together with a description of risks and sensitivities.

Table 3.7 Crown Corporations and Agencies — Revised Forecast

	July 30	2001/02 - Revised		Actual ²
	Update		Variance ²	
		(\$ mi	llions) ——	
Taxpayer-supported:				
British Columbia Buildings Corporation	40	41	1	51
British Columbia Ferry Corporation	3	17	14	11
BC Transportation Financing Authority	_	_	_	1
Forest Renewal BC	(107)	(131)	(24)	(64)
552513 British Columbia Ltd. (Skeena Cellulose Inc.).	(53)	(36)	17	_
Other	(7)	(7)		49
	(124)	(116)	8	48
Less: Contributions paid to CRF	`(18)	(27)	(9)	(69)
Other accounting adjustments ³	(191)	(192)	(1)	(189)
Add: Skeena Cellulose Inc. assistance	` —	120	120	`
Total taxpayer-supported	(333)	(215)	118	(210)
Self-supported commercial:				
British Columbia Hydro and Power Authority				
(BC Hydro)	420	398	(22)	446
Liquor Distribution Branch	616	625	` 9 [′]	642
British Columbia Lottery Corporation	585	595	10	562
British Columbia Railway Company	1	(118)	(119)	(7)
Insurance Corporation of British Columbia	35	(145)	(180)	139
Other	3	1	(2)	4
	1,660	1,356	(304)	1,786
Less: Contributions paid to CRF	,	(1,395)	(2)	(1,431)
Accounting adjustments:	(, ,	, ,	()	(, ,
 Transfer of BC Hydro earnings to (from) 				
rate stabilization account	(45)	(198)	(153)	103
Other accounting adjustments ⁴	(156)	(156)	` —	(301)5
Total self-supported commercial	66	(393)	(<u>459</u>)	157
Total net (loss) contribution of Crown corporations	_			_
and agencies	(267)	(608)	(341)	<u>(53</u>)

¹ Based on information provided by Crown corporations and agencies. These forecasts may be revised as a result of operating developments over the rest of the year, as well as decisions made by the government and the Boards of Directors of the various Crown corporations and agencies.

² 2001/02 revised forecast less 2001/02 July 30 Update.

³ Primarily includes adjustments to record the amortization of the cost of highways transferred to the BC Transportation Financing Authority in 1998/99.

⁴ Includes transfers of British Columbia Lottery Corporation revenue to charities and local governments, and adjustments to the Insurance Corporation of British Columbia and the British Columbia Railway Company to adjust their reporting results from a calendar year basis to government's fiscal reporting period ending March 31.

⁵ The higher 2000/01 adjustment was primarily due to one-time capital gains reported by the Insurance Corporation of British Columbia in the first quarter of the 2000 calendar year.

Capital Spending

Table 3.8 Capital Expenditures — Revised Forecast

		2001/02 —		
	July 30 Update	Revised Forecast	Variance ¹	Actual 2000/01
		(\$ mil	lions) ———	
axpayer-supported				
Capital plan ²				
Education	428	399	(29)	388
Health	274	231	(43)	365
BC Transportation Financing Authority	331	331	_	474
British Columbia Ferry Corporation	89	70	(19)	59
Rapid Transit Project 2000	309	285	(24)	348
Other ³	93	78	(15)	69
Net capital plan	1,524	1,394	(130)	1,703
Other taxpayer-supported	.,	.,	(100)	.,
Government operating (ministries)	293	230	(63)	183
552513 British Columbia Ltd. (Skeena			()	
Cellulose Inc.)	17	7	(10)	81
Other ⁴	48	44	(4)	61
Total taxpayer-supported	1,882	1,675	(207)	2,028
elf-supported commercial		<u> </u>		
British Columbia Hydro and Power				
Authority	600	600	_	412
British Columbia Railway Company	72	73	1	122
Columbia power projects ⁵	141	142	1	126
Insurance Corporation of British				0
Columbia ⁶	151	108	(43)	78
British Columbia Lottery Corporation	26	26		13
Liquor Distribution Branch	31	29	(2)	20
Total self-supported commercial	1,021	978	(43)	771
				-
Total capital expenditures	2,903	2,653	(<u>250</u>)	2,799

¹ 2001/02 revised forecast less 2001/02 July 30 Update.

At \$2.7 billion, capital spending for the full year is forecast to be \$250 million below budget.

- Net taxpayer-supported capital spending of \$1.7 billion is expected to be \$207 million below the July 30 Update, mainly due to slower-than-planned spending for education and health facilities, ministry minor capital purchases, and *SkyTrain* (Rapid Transit Project 2000).
- Self-supported commercial Crown corporation capital spending of \$978 million is forecast to be \$43 million below the July 30 Update, due to reduced expenditures by the Insurance Corporation of British Columbia. Most of this spending will be financed internally by these corporations.

Details on revised forecasts for major capital projects (those with multi-year budgets totalling \$50 million or more) are provided in Appendix Table A.5 and discussed in Part 2 — Fiscal Year-to-Date Report.

² Net of expenditures by hospital districts for cost-shared projects and capital spending on behalf of, and recovered from, the Greater Vancouver Transportation Authority (*TransLink*).

³ British Columbia Buildings Corporation, Ministry of Attorney General, Minister of Public Safety and Solicitor General, Ministry of Children and Family Development, British Columbia Transit and the Pacific National Exhibition.

⁴ Includes British Columbia Housing Management Commission and Provincial Rental Housing Corporation (net of construction costs recoverable from non-profit societies).

⁵ Columbia Power Corporation and Columbia Basin Trust.

⁶ Includes ICBC Properties Ltd.

Provincial Debt

Table 3.9 Developments Since the July 30 Update — Debt

	Change	Projected Final Results
Provincial debt at March 31, 2002 — July 30 Update First Quarterly Report changes: Taxpayer-supported debt Provincial government operating (mainly due to higher projected		36,778
CRF shortfalls)	(35)	
Total taxpayer-supported Forecast debt allowance — mirrors increase in summary accounts forecast allowance		123 125
Provincial debt at March 31, 2002 — first Quarterly Report forecast	(135) 168 (39)	37,026
Total taxpayer-supported	. 360	(215)
Total self-supported commercial Provincial debt at March 31, 2002 — second <i>Quarterly Report</i> revised forecast	. —	395 37,206

Provincial debt is forecast to increase \$3.4 billion from the start of the year, to total \$37.2 billion at March 31, 2002. The forecast is \$428 million higher than the July 30 Update mainly due to a lower capital expenditure forecast, a lower net income forecast for BC Hydro and an increased borrowing allowance (see Table 3.9).

- *Taxpayer-supported debt* is forecast to increase \$3.2 billion to total \$28.1 billion at year-end. This is down \$92 million from the July 30 Update mainly due to lower debt requirements for health facilities, *SkyTrain*, the British Columbia Ferry Corporation and the British Columbia Buildings Corporation.
- Commercial Crown corporation debt is forecast to increase \$283 million from the start of the year, to total \$7.9 billion. This compares to a \$112 million reduction in the July 30 Update forecast. The change from plan reflects a projected deterioration in BC Hydro and BC Rail finances, and the effect of a lower \$US/Cdn exchange rate forecast.

• Borrowed funds held under the warehouse borrowing program will be drawn down by \$712 million to provide financing for the government and its Crown corporations and agencies. The forecast assumes that \$600 million will remain in the program at year-end, unchanged from the July 30 Update.

Although the government's summary accounts are forecast to have a deficit of \$2 billion for 2001/02, total debt will increase by a larger amount because the government and its Crown corporations and agencies still require borrowing to help finance capital spending projects and for other working capital cash needs.

Further information on forecast changes in the province's financial position (changes in assets and liabilities) is presented in Appendix Table A.6.

The ratio of a province's taxpayer-supported debt relative to its GDP, is a measure of a province's ability to manage its debt load. British Columbia's taxpayer-supported debt-to-GDP ratio is one of the lowest in Canada, and this translates into a strong credit rating and lower debt service costs. Total provincial debt is forecast at 28.9 per cent of GDP at March 31, 2002, while taxpayer-supported debt is forecast at 21.8 per cent of GDP. These ratios are higher than the July 30 Update due to the lower economic growth forecast for 2001 and the increase in total provincial debt.

Table 3.10 Provincial Debt¹ — Revised Forecast

				utstanding 31, 2002	Variance
	Debt Outstanding March 31, 2001	Net + Change ² =	Revised Forecast	July 30 Update	Above/(Below) July 30 Update
			_ (\$ millions)		
Taxpayer-supported debt					
Provincial government operating					
Government operating purposes		2,066	14,135	14,142	(7)
Skeena Cellulose Inc. assistance ³	. <u> </u>	168	168		<u>168</u>
	12,069	2,234	14,303	14,142	161
Education facilities					
Schools	. 3,880	272	4,152	4,130	22
Post-secondary institutions		68	1,451	1,475	(24)
•	5,263	340	5,603	5,605	(2)
Health facilities					
Health facilities	. <u>1,780</u>	_200	1,980	2,021	<u>(41</u>)
Highways, ferries and public transit	0.40=		0.500	0.550	
BC Transportation Financing Authority		363	2,560	2,559	1
British Columbia Ferry Corporation		18	39	58	(19)
British Columbia Transit		7	82	82	- (2)
Public transit		(10) 288	938	941	(3)
SkyTrain extension Rapid Transit Project 2000		200 (114)	1,124	1,144	(20)
Hapid Harisit Floject 2000		<u> </u>			
	4,191	_552	4,743	_4,784	<u>(41</u>)
Other					
British Columbia Buildings Corporation	. 610	(14)	596	614	(18)
552513 and 632121 British Columbia Ltd.		()			()
(Skeena Cellulose Inc.)3		(150)	187	356	(169)
Social housing ⁴		16	281	281	_
Homeowner Protection OfficeUniversities and colleges — fiscal agency loans		46 (8)	117 116	82 121	35 (5)
OthersOthers		(8) (41)	202	214	(5) (12)
Otilei-					
	1,650	<u>(151</u>)	1,499	_1,668	(<u>169</u>)
Total taxpayer-supported debt	24,953	3,175	28,128	28,220	(92)
Self-supported debt					
Commercial Crown corporations and agencies		400	= 0.1.1	0.054	222
British Columbia Hydro and Power Authority		162	7,014	6,654	360
British Columbia Railway CompanyColumbia Power Corporation and Columbia Basin	. 603	27	630	597	33
Power Company	. 113	94	207	205	2
Liquor Distribution Branch		94 —	207	203	_
Elquor Distribution Branch					
Warehouse housewing program	7,570	283	7,853	7,458	395
Warehouse borrowing program		<u>(712)</u>	600	600	
Total self-supported debt		<u>(429</u>)	8,453	8,058	<u>395</u>
Forecast allowance	. <u> </u>	625	625	500	125
Total provincial debt	. 33,835	3,371	37,206	36,778	428

¹ Debt includes provincial government direct debt, fiscal agency loans, other debt that has been guaranteed by the provincial government, and certain other debt that is not provincially guaranteed.

² Gross new long-term borrowing plus net change in short-term debt outstanding, less sinking fund contributions, sinking fund earnings and net maturities of long-term debt (after deduction of sinking fund balances for maturing issues).

³ By the end of November 2001, the government has committed \$168 million for the purchase of provincially-guaranteed loans related to Skeena Cellulose Inc. from the Toronto Dominion Bank. These loans are shown only as part of provincial government operating debt to prevent double counting.

⁴ Includes the British Columbia Housing Management Commission and the Provincial Rental Housing Corporation.

⁵ Includes student assistance loans.

APPENDIX

Table A.1	Summary of Changes from the July 30 Update
Table A.2	Main Revenue Forecast Assumptions and Risks — Consolidated Revenue Fund
Table A.3	Main Expenditure Forecast Risks and Sensitivities — Consolidated Revenue Fund
Table A.4	Main Crown Corporation Forecast Assumptions and Risks
Table A.5	Capital Expenditure Projects Greater than \$50 Million
Table A.6	Summary Accounts Balance Sheet and Changes in Financial Position
Table A.7	Summary Accounts Staff Utilization — Revised Forecast

Table A.1 Summary of Changes from the July 30 Update

	Cha	unge	Projected Final Results
		(\$ millions)	
Summary accounts deficit — July 30 Update		· ,	(1,500)
Personal and corporation income taxes — effect of prior-year assessments and revised economic forecast. Lower social services tax collections. Lower natural gas and petroleum royalties, partly offset by higher	515 (100)		
minerals revenue — Lower revenue from electricity sales under the Columbia River Treaty — Lower forests and other natural resouce revenue	(429) (115) (117)	(3-5)	
Other	(6) 35 21	(252) 56	(196)
			(190)
Crown corporation changes: Taxpayer-supported: — British Columbia Ferry Corporation — improved operating results — Forest Renewal BC — reduced stumpage revenue — Effect of provincial loan guarantee payments for Skeena Cellulose Inc — Other Crown corporation changes and adjustments	14 (24) 120 8	118	
Self-supported commercial: — British Columbia Hydro and Power Authority — lower net income — Insurance Corporation of British Columbia — change from net income to net loss	(175) (180)		
British Columbia Railway Company — change from net income to net loss Other Crown corporation changes and adjustments	(119) 15	(459)	(341)
Forecast allowance — increased allowance to address forecast uncertainties		(33)	(125)
Joint trusteeship arrangement — increase in one-time benefit from updated actuarial valuation information			126
Summary accounts deficit — second <i>Quarterly Report</i> revised forecast			(2,036)
Provincial debt at March 31, 2002 — July 30 Update			36,778
Taxpayer-supported debt changes:			
Provincial government operating: payout of loan guarantees related to Skeena Cellulose Inc. reduced working capital requirements partially offset by higher		168	
projected CRF shortfall		(7) (43) (39)	
— 552513 and 632121 British Columbia Ltd. (Skeena Cellulose Inc.) — payout of loan guarantees (\$168 million) and reduced working capital requirements (\$1 million)		(169)	
— Other taxpayer-supported debt changes		<u>(2</u>)	(92)
Self-supported commercial — British Columbia Hydro and Power Authority — lower net income and \$Cdn/US exchange rate		360	
British Columbia Řailway Company — net loss and other Crown corporation debt changes		35	395
Forecast debt allowance — mirrors increase in summary accounts forecast allowance			125
Provincial debt at March 31, 2002 — second <i>Quarterly Report</i> revised forecast			37,206

Table A.2 — Main Revenue Forecast Assumptions and Risks — Consolidated Revenue Fund

	2001/02	Forecast Assumptions	
Revenue Source (\$ million)	July 30 Update	Revised Forecast	Risks and Sensitivities
Personal Income Tax	\$4,935	\$5,185	
2001 BC personal income growth 2002 BC personal income growth 2000 BC tax base growth 2001 BC tax base growth	3.2% 3.9% 2.9% 3.3%	2.0% 1.9% 7.1% 2.0% Up \$250 million reflecting higher-than-assumed assessments for 2000 (based on preliminary tax assessment information), partially offset by an assumed lower tax base growth due to a lower forecast of personal income growth in 2001/02.	±1% change in 2001 personal income growth equals ±\$50 to \$100 million (full year). Final 2000 tax assessments (as of December 31, 2001) could affect the tax base forecast. The distribution of taxable income among various income levels may be different than assumed and affect the average tax yield.
Corporation Income Tax	\$1,154	\$1,419	
National 2001 tax base growth BC 2000 corporate profits growth Prior-year adjustment for 2000 tax-year	-1.0% 3.9% -\$50M	-0.7% 12.7% +\$179M Up \$265 million reflecting a higher forecast of 2000-tax year assessments for BC and higher instalment payments from the federal government.	Changes to the federal government's outlook for national corporate profits in 2001 could affect payments. ±1% change in 2001 national tax base growth equals ±\$10 to \$15 million (full year). ±1% change in 2000 BC tax base growth equals ±\$10 to \$15 million (full year). Changes to the 2001 BC corporate profits forecast do not affect revenue until 2002/03.
Social Services Tax	\$3,664	\$3,564	
2001 retail sales growth 2002 retail sales growth	4.0% 4.2%	4.4% 3.3% Down \$100 million reflecting lower revenue in the first six months and an outlook for weaker consumer spending over the remaining six months.	±1% change in retail sales growth affects revenue by ±\$10 to \$20 million over the remainder of the year. Revenue growth could be higher or lower depending on the level of consumer confidence.
Petroleum, Natural Gas and Minerals	\$1,866	\$1,437	
Natural gas price (\$Cdn/gigajoule) Natural gas volumes (annual per cent change) Average price/hectare Hectares sold Oil price (\$US/bbl, West Texas Intermediate)	\$6.00 7.9% \$305 1,000,000 \$30	\$3.85 21.0% \$432 669,000 \$25 Down \$429 million due to the effect of lower natural gas and oil prices on royalties and sales of oil and gas drilling rights. Revenue from these sales is down \$16 million due to a lower estimate of land sales volumes, partially offset by a higher average price forecast.	Market demand and price could change significantly due to weather or events affecting the energy situation in California. ±\$0.50 change in natural gas price equals ±\$50 to \$75 million over the remainder of the year. ±\$US5 change in oil price equals ±\$10 to \$15 million over the remainder of the year.

Table A.2 - Main Revenue Forecast Assumptions and Risks - Consolidated Revenue Fund - Continued

	2001/02	Forecast Assumptions	
Revenue Source (\$ million)	July 30 Update	Revised Forecast	Risks and Sensitivities
Forests	\$1,150	\$1,050	
Average SPF 2x4 price in 2001 (\$US/1000 bd ft)	\$259	\$249	Full effects of the imposition of preliminary countervailing and anti-
Average hemlock price in 2001 (\$US/1000 bd ft)	\$582	\$584	dumping duties on softwood lumber exports to the U.S. are
Average pulp price in 2001 (\$US/tonne) Interior harvest volumes (million cubic	\$564	\$539	uncertain. ±10% change in interior harvest volumes over the rest of the year
metres) Coastal harvest volumes (million cubic metres)	46.5	44.3	equals ± \$40 to \$70 million. Due to price lags in setting stumpage
Average exchange rate in 2001(US cents/ Cdn dollar)	65.5¢	64.8¢	rates, changes in forest product prices over the rest of the year do
	33.07	Down \$100 million mainly due to the effects of a lower forecast of harvest volumes and the recent decision to reduce the stumpage rate applied to beetle-infested timber in the fourth quarter.	not affect stumpage rates until 2002/03. However, price changes could affect harvest volumes in 2001/02.
Columbia River Treaty	\$475	\$360	
Price forecast based on BC Hydro's outlook	June 20 outlook	October 18 outlook Revenue down \$115 million reflecting weaker average price outlook for 2001/02. Average prices (including forward sales prices) about 31% lower than the July 30 Update.	While BC Hydro can manage the timing of its production/purchase costs to mitigate impacts of changes in selling prices, Columbia River Treaty revenue is directly affected by changes in current and forward market electricity prices. Weather can affect the forecast through price and demand factors, as well as market and regulatory changes in the U.S. ±10% change in average selling prices over the rest of the year equals ±\$5 to \$15 million.
Transfers/dividends from Crown Corporations	\$1,411	\$1,422	
See Appendix Table A.4 for assumptions, risks and sensitivities for the Crown corporations			
Canada health and social transfer (CHST)	\$2,620	\$2,620	
National cash (\$ millions) National tax points (\$ millions) BC entitlement share (population based) BC tax point offset (\$ millions)	\$17,300 \$15,726 13.22% -\$1,725	\$17,300 \$15,894 13.18% -\$1,755	±1% change in British Columbia population with no change in national population is equivalent to ±\$40 to \$50 million (full year). ±1% increase (decrease) in the British Columbia income tax base reduces (increases) revenue by \$15 to \$20 million (full year). ±1% change in the national base (cash and tax), equals ±\$40 to \$50 million (full year), assuming no change to the British Columbia income tax base.

 ${\it Table A.3-Main Expenditure Forecast Risks and Sensitivities-- Consolidated Revenue Fund}\\$

Expenditure Area and Revised Forecast	Risks, Sensitivities and Forecast Details
Special Offices Elections B.C.	If a referendum on aboriginal treaty negotiations occurs this year it will be funded either from the contingencies vote or under statutory appropriation.
Estimate — \$34 million Forecast — unchanged	
Ministry of Advanced Education	Not all collective agreement negotiations with university and college instructors have been concluded.
Estimate — \$1,894 million Forecast — unchanged	
Student Financial Assistance	Loans are driven by demand. A 1% change in demand affects costs by \$1.5 million.
Estimate — \$154 million Authorized student loans: \$115 million Forecast — unchanged	A one percentage point change in interest rates affects program budget by \$3.4 million.
Ministry of Agriculture, Food and Fisheries	An extraordinary agricultural disaster could result in requests for the government to cover costs not eligible under existing risk management programs.
Estimate — \$82 million Forecast — unchanged	Current funding for risk management programs is dependant on continued federal/provincial agricultural cost-sharing arrangements.
Ministry of Attorney General Estimate — \$552 million Forecast — unchanged	Although the ministry is continuing to manage expenditure pressures, some costs are expected to be funded under statutory authority and from the contingencies vote. Judicial compensation and legal aid services will be funded from the contingencies vote. Other pressures include costs relating to the Air India trial and expected settlements under the <i>Crown Proceeding Act</i> .
	Court costs are affected by large court cases, number of cases pending and number of appearances per case.
	Treaty negotiations expenditures are affected by the pace of interim agreements and treaty settlements
	Higher than assumed Crown Proceeding Act settlement volumes and amounts are risks to the forecast.
Ministry of Children and	The ministry is implementing a financial plan to manage within its 2001/02 budget.
Family Development Estimate — \$1,551 million Forecast — unchanged	Risks include the ability to manage provincially funded children-in-care caseload at an average of 10,300 children, within available ministry resources. Average residential cost per child-in-care is approximately \$26,300 per year.
	Additional residential beds in the Community Living Services program cost approximately \$66,000 each and day programs cost an average of approximately \$16,000 per client.
	Costs could vary depending on the rate of unionization, the demand for labour adjustment, increases in compensation for agency employees in excess of amounts budgeted, and the impact of cost reduction initiatives.
Ministry of Community, Aboriginal and Women's Services	The province is working with the federal government to develop a fair process for relief to homeowners repairing damage from premature building envelope failure ("leaky condos"). There is no funding in the 2001/02 budget for this initiative.
Estimate — \$562 million Forecast — unchanged	
Ministry of Competition, Science and Enterprise Estimate — \$72 million Forecast — unchanged	The ministry is reviewing the recommendations of the Nechako Environmental Enhancement Fund Management Committee Report on the restoration of the Nechako River. Up to \$50 million, over five years, would be required to fund all of the recommendations of the committee report. There is no funding in the 2001/02 budget for this initiative.
	Skeena Cellulose Inc. (Skeena) sought protection under the <i>Companies Creditors' Arrangement Act</i> after the Toronto Dominion Bank sought payment of all outstanding loans. With this court protection, Skeena can remain in operation and the province can continue efforts to return the company to the private sector. The disposition of the company could result in an expenditure pressure that would be funded from the contingencies vote or a statutory appropriation. To date the province has committed \$168 million in loan guarantee payments.
Ministry of Education Estimate — \$4,844 million	Higher or lower enrolment growth, changes in student composition and changes in space capacity may affect expenditures. A 1% change in enrolment would affect costs by \$25 million.
Forecast — unchanged	Collective agreement negotiations with teachers and some non-CUPE support staff have not been concluded.
Ministry of Energy and Mines Estimate — \$67 million Forecast — unchanged	Each Cdn\$1 per gigajoule (GJ) increase (or decrease) in the average natural gas price from the budgeted Cdn\$6 per GJ could create an estimated \$6 million budget expenditure (savings).
Vancouver Island gas pipeline and the Squamish Rate Stabilization Facility — \$33 million	

Table A.3 - Main Expenditure Forecast Risks and Sensitivities - Consolidated Revenue Fund - Continued

Expenditure Area and Revised Forecast	Risks, Sensitivities and Forecast Details
Ministry of Forests	Forecast is down \$35 million due to lower-than-expected forest fire-fighting costs.
Estimate — \$539 million Forecast — \$504 million	The ministry is managing spending pressures in the range of \$6 million net of program savings elsewhere in the ministry. Pressures to be managed are down \$20 million from the July 30 Update.
Ministry of Health Services Estimate — \$9,513 million Forecast — unchanged	The estimate of pressures to be managed has been revised to \$150 to \$200 million, down \$200 to \$250 million from the July 30 Update. The pressures relate to Health Authorities and are due primarily to increased volume in demand-driven programs and the cost of surgical transfers. Costs associated with the nurses' settlement will be partially funded by the contingencies vote. The ministry will continue to work with Health Authorities, Treasury Board, and Cabinet to identify fiscal management strategies to deal with these pressures. Management strategies may include reducing/ restructuring some services and delayed implementation of new services.
	The working agreement and subsidiary agreements with the British Columbia Medical Association are subject to binding arbitration, with the results expected in December. Costs associated with these agreements are not included as potential cost pressures, as they are unknown at this time.
Acute and Continuing Care	A 1% increase in population could affect program expenditure by approximately \$51 million.
Estimate — \$5,183 million Forecast — unchanged	With one exception, all major union collective agreements have been finalized.
Forecast — unchanged	Potential pressures from severe seasonal illness or the adoption of new, more costly treatment may exceed the enhanced capacity provided for in the budget.
	Ability to deliver services was affected by job action earlier in the year. This will result in increased costs for out of province services and increased wait times for surgery.
Adult Mental Health	A 1% increase in the adult population could affect expenditures by approximately \$4 million.
Estimate — \$406 million Forecast — unchanged	
Public and Preventive Health	A 1% increase in population could affect expenditures by approximately \$4 million.
Estimate — \$356 million Forecast — unchanged	
Medical Services Plan Estimate — \$2,262 million	Total estimated expenditure growth for fee-for-service physician services is 1.7% for population and 1.5% for utilization (\$53.6 million)
Forecast — unchanged	A 1% change in utilization of physician services affects costs by \$17 million.
	The Working Agreement and Subsidiary Agreements with the British Columbia Medical Association are subject to binding arbitration. Reallocations may be required in health spending or overall government spending in order to accommodate the cost of an arbitrated settlement.
Pharmacare	A 1% increase in utilization or drug costs affects expenditures by \$7.2 million.
Estimate — \$719 million Forecast — unchanged	The ministry may be unable to manage growth to the budgeted 9% over the 2000/01 base. Total growth is projected to be 16.0%, based on population growth (3.5%), utilization (4.8%) and price increases (7.7%).
Ministry of Human Resources	No provision has been made for unanticipated growth in caseload.
Estimate — \$1,939 million Forecast — unchanged	A 1% change in the total income assistance/Youth Works and disability benefits caseload affects expenditures by approximately \$14.5 million.
	Income assistance/Youth Works caseload is sensitive to changes in the unemployment rate and in- migration levels.
	Disability Benefits caseload is sensitive to changes in life expectancy, improvements in medical technology and changes in the health status of the population.
	The child care subsidy program is sensitive to changes in provincial child population, family income levels and in family circumstances for which subsidy is allowed, most notably employment and training/education. A 1% change in demand affects subsidies expenditures by \$1.26 million.

Table A.3 - Main Expenditure Forecast Risks and Sensitivities - Consolidated Revenue Fund - Continued

Expenditure Area and Revised Forecast	Risks, Sensitivities and Forecast Details
Management Services Estimate — \$64 million	Severance costs are currently estimated at \$7 million above the \$12 million budgeted for 2001/02. Severance costs could increase as more severance settlements are negotiated.
Forecast — unchanged	Pension and employee benefits costs are up \$11 million. Costs are affected by salary increases, changes to collective agreements and increased utilization of extended health and dental benefits.
	Sources of funding will be either the contingencies vote or statutory authority.
	The first-year cost of the workforce adjustment program is estimated at \$80 million and will be funded from the contingencies vote or supplementary estimates. However, the accounting treatment for this program is currently under review.
Ministry of Provincial Revenue	Higher than assumed volumes of applications for home owner grants, with respect to the previous property tax year, could increase costs beyond the \$4 million budget.
Estimate — \$50 million Forecast — unchanged	
Ministry of Public Safety and Solicitor General	The ministry has implemented a financial management plan and expects to manage expenditures within its 2001/02 budget.
Estimate — \$499 million Forecast — unchanged	Corrections costs are affected by the number of prisoners and immigration and refugee claimants held in provincial correctional facilities. A 1% change in the prison population may affect costs by up to \$1.1 million.
	Policing is a provincial responsibility, with the federal government funding 30% of the provincial force. Each additional provincial officer costs the province \$96,000.
	Costs could be affected by higher-than-assumed volumes for <i>Criminal Injuries Compensation Act</i> , and, for the <i>Emergency Program Act</i> , depending on the number or severity of natural disasters, such as forest fires or floods.
Ministry of Sustainable Resource Management	Forecast is \$3 million below budget due to delayed expenditures for the Coast Land and Resource Management Plan.
Estimate — \$134 million Forecast — \$131 million	
Ministry of Transportation Estimate — \$672 million Forecast — \$669 million	Forecast is \$3 million below budget due to expected lower costs for amortization of transit assets.
Ministry of Water, Land and Air Protection	Actual Britannia mine site clean-up and remediation expenditures could be higher than the province's \$45-million estimated share of costs.
Estimate — \$216 million Forecast — unchanged	
Management of Public Funds and Debt Estimate — \$823 million Forecast — unchanged	A one percentage point change in interest rates would result in a \$27-million change in direct operating debt interest expense for the remainder of the fiscal year; and up to a \$40 million change when other taxpayer-supported debt is included.
BC Family Bonus (administered by the Ministry of	A more accurate forecast of benefit entitlements as a result of the program changes introduced in the March 15 budget by the previous government will reduce costs below the budgeted amount.
Finance) Estimate — \$120 million Forecast — \$105 million	A 1% decrease in family incomes, without any change in caseload, results in a \$2 million increase in provincial costs.
Contingencies (All Ministries) and New Programs	It is expected that this appropriation will be fully utilized for unforeseen issues arising over the year for which no other budget provision exists.
Estimate — \$360 million Forecast — unchanged	Items that may be funded from the contingencies vote include: legal aid services, judicial compensation, certain health costs, aboriginal treaty referendum, employee severance settlements, higher pension and employee benefits, workplace adjustment programs, <i>TransLink</i> startup costs, and Skeena Cellulose Inc. assistance. Ministries that have approval or are expected to access the contingencies vote include Attorney General, Health Services, Management Services, and Transportation. (See Table 3.6).
	Unforeseen pressures in ministry and office programs may exceed available appropriations.
Government-Wide Issues — Compensation	The 2001/02 budget includes funding for anticipated settlements for contracts expiring during the year. Actual settlements are subject to the outcome of the negotiation process between employers' associations and employee representatives. As of October 20, 2001 contracts covering 39,500 public sector FTEs including school teachers and some school support staff had expired.
Public Sector Pensions — Joint Trusteeship	The forecast of the one-time accounting benefit of joint trusteeship for the Teachers' Pension and Municipal Superannuation plans is up \$126-million from the July 30 Update.
Estimate: (\$1,280 million) Forecast: (\$1,406 million)	The forecast reflects the results of updated actuarial valuation information relating to the Teachers' Pension Plan (valuation completed in September 2001).

Table A.4 — Main Crown Corporation Forecast Assumptions and Risks

	Crown Corporation 2001/02 Assumptions July 30 Update Second Quarterly Report		
Crown Corporation			Risks and Sensitivities
British Columbia Buildings Corporation July 30 Update: Net income: \$40 million	Gains on disposal of properties at \$7 million. Revenue assumes a \$2-million increase in occupancy charges subject to Treasury Board approval.	Gains on property disposals: \$5.6 million.	Value and timing of property sales depend on market. Capital spending dependent on timing of projects and approval limits for ministry clients. Changes in interest rates and energy
Second Quarterly Report: Net income: \$41 million	Up to \$85 million in capital spending. This includes capital spending of approved client projects and capital spending for recoverable commercial projects. Assumes energy costs of \$26 million. Average short/long-term borrowing rate assumed at 5.4%. Dividend to CRF of \$16 million.	Up to \$59 million in capital spending (including approved client projects and recoverable commercial projects). Assumes energy costs: \$24 million. Average short/long-term borrowing rate assumed at about 3% for remainder of year. Other assumptions unchanged.	costs over remainder of year are not considered material.
British Columbia Ferry Corporation July 30 Update: Net income: \$2.5 million Second <i>Quarterly Report:</i> Net income: \$17 million	Toll projections based on current traffic volume trends and the corporation's business initiatives. Incorporates toll increase introduced in February 2001. Assumes fuel costs of \$54 million. \$74 million of dedicated motor fuel tax received from provincial government. Major capital expenditures of \$89 million. Does not assume sale of PacifiCats in 2001/02.	Fuel costs: \$49 million. Major capital expenditures: \$70 million. Remaining assumptions unchanged.	1% change in volumes affects revenues by about \$4 million (full year). 1% change in fuel prices affects costs by \$0.5 million (full year). Sale of <i>PacifiCats</i> in 2001/02 may affect net income depending on sale proceeds. Changes in interest rates do not have material affect on expenses due to low level of debt.
BC Transportation Financing Authority July 30 Update: Net income: Balanced Second Quarterly Report: Net income: Balanced	\$204 million of dedicated provincial taxes received from provincial government. Capital spending of \$331 million. Average floating/new fixed-rate borrowing rate assumed at 6.0%.	Unchanged.	1% change in provincial fuel consumption volumes affects revenue by up to \$2 million. Weather patterns can delay projects. Construction costs sensitive to inflation. 1% change in floating/new fixed-rate interest rates equals a \$3-million change in interest costs.
Forest Renewal BC July 30 Update: Net loss: \$107 million Second Quarterly Report: Net loss: \$131 million	Revised assumptions as per forest revenue assumptions in Table A.2. Expenditures occur as per published business plan. Assumes \$35 million deposited to trust fund to help mitigate the impact of land decisions on the Central Coast.	Increase in net loss due to deteriorating revenue. Price changes, as shown in Table A.2. Other assumptions generally unchanged.	±10% in interior harvest volumes = ± \$12M. See Table A.2 for other forests risks. A government review of programs could affect operations and financial projections.
552513 British Columbia Ltd. (Skeena Cellulose Inc.) July 30 Update: Net loss: \$53 million Second <i>Quarterly Report</i> : Net loss: \$36 million	Pulp mill list price averages U\$\$564 per tonne in 2001. Sawmill net price averages U\$\$231 per 1,000 bd. ft. in 2001. Assumes one-line operations for 2001. B mill to re-commence operations in 2002. Proportion of provincial government ownership at about 72%. Major capital expenditures of \$17 million.	Pulp mill list price averages U\$\$539 per tonne. Assumes operations shut down indefinitely. Future sales from existing inventory. Major capital expenditures of \$7 million. Remaining assumptions unchanged.	±US\$50/tonne in pulp prices = ±\$18M (full year). ±US\$50/1,000 bd. ft in SPF prices = ±\$17M (full year). Skeena's protection under the Companies Creditors' Arrangement Act has been extended to February 2002. During this time, the government will continue to explore options for returning the company to the private sector. The potential disposition of the company could affect the current financial forecast.

 $\textbf{Table A.4} \color{red} \textbf{-- Main Crown Corporation Forecast Assumptions and Risks} \color{red} \color{red} -- \textit{Continued}$

	2001/02 Assumptions		
Crown Corporation	July 30 Update	Second Quarterly Report	Risks and Sensitivities
British Columbia Hydro and Power Authority Budget: Net income: \$375 million (before transfer from rate stabilization account of \$45 million) Second Quarterly Report: Net income: \$200 million (before transfer from rate stabilization account of \$198 million)	Forecast based on estimated June 1, 2001 snowpack levels, water inflow levels at 81% of normal and normal weather patterns for the rest of the year. Domestic customer growth of 1.2%. Export revenue and short-term energy purchase costs based on estimated forward market prices as of June 20, 2001. Assumes no change in domestic tariff rates. Assumes average long-term interest rates of CDN 6.0% and US 6.3%, and an average exchange rate of approximately 65 cents US/ Cdn\$. Capital spending of \$600 million. Dividend to CRF of \$346 million.	Water inflows forecast at 88% of normal based on 2001 water year. Domestic customer growth: 1.1%. Export revenue and shortterm energy purchase costs based on estimated forward market prices as of October 18, 2001. Cdn short-term interest rates: 3.2% for remainder of year. Average long-term interest rates: CDN 6.0% and US 6.3%, and an average exchange rate of approximately 64 cents US/ Cdn\$. Dividend to CRF of \$329 million. Remaining assumptions unchanged.	Over most of year: 10% change in average temperatures equals \$5-million change in income. 1% change in hydro generation equals a \$15-million change in income. \$5/MWh change in electricity trade margins equals \$50-million change in operating income. 10% change in natural gas prices equals \$5-million change in operating income. 100 basis points change in borrowing rates equals \$10-million change in finance costs. 1-cent change in exchange rates affects financing costs by \$5 million. Regulatory developments in the U.S. market could affect the forecast. Snowpack information in January to March period could significantly impact operating decisions and market prices for electricity. Electricity Policy Review and Core Review decisions could affect the forecast.
British Columbia Liquor Distribution Branch July 30 Update: Net income: \$616 million Second <i>Quarterly Report</i> : Net income: \$625 million	Net sales increase of 0.4% incorporates current and expected consumption trends and markup modifications for craft brewers. Includes amortization cost of new retail management system. Capital spending of \$31 million.	Net sales increase of 1.9% incorporates current and expected consumption trends and markup modifications for craft brewers. Capital spending of \$29 million. Remaining assumptions unchanged.	Price competition and economic conditions affect sales. Manufacturer price changes can be unpredictable. Weather patterns and timing of statutory holidays affect consumption. 1% change in sales volume affects net income by up to \$3 million over rest of year. Higher-than-assumed credit card use could increase collection costs.
British Columbia Lottery Corporation July 30 Update: Net income: \$585 million Second Quarterly Report: Net income: \$595 million	Sales projections based on current trends. Prize payout rates based on historical and current trends. Lottery retail network growth of 140 accounts. Relocation of two casinos — one in October 2001 and one in January 2002. No changes to approved gaming policy (e.g. expanded gaming). Does not include impact of a re-introduction of WCB smoke-free regulations. Capital spending of \$26 million.	No expansion of gambling (beyond approved gaming policy). Lottery retail network growth of 70-80 accounts. Relocation of two casinos — one in October 2001 and one in December 2001. Remaining assumptions unchanged.	1% change in gaming activity could affect net income by \$5 million. One-month delay in a relocation of a facility would reduce net income by up to \$2 million. Labour disruptions at casino service providers could reduce net income. Changes in disposable income, tourism, competitive markets in other jurisdictions, and volumes of jackpot rollovers also affect sales.

Table A.4 - Main Crown Corporation Forecast Assumptions and Risks - Continued

	2001/02 Assumptions		
Crown Corporation	July 30 Update	Second Quarterly Report	Risks and Sensitivities
British Columbia Railway Company July 30 Update: Net income: \$1 million Second Quarterly Report: Net loss: \$118 million	Freight traffic volumes based on low lumber prices and no significant work disruptions at major customer groups (e.g. pulp mills) or connecting carriers. No significant disruptions from labour disputes or protest groups. Fuel costs to remain at current futures contract prices for the rest of the year. Foreign exchange rates to	Incorporates volume impact of US countervail and antidumping duties. Marine traffic volumes reflect reduction in customer base. No further rationalization in the forest industry. \$100 million provision to recognize restructuring plan approved by board.	Traffic revenue from lumber, pulp and other commodities could be affected by further changes in commodity prices (e.g. lower lumber/pulp prices leading to reduced production in lumber/pulp mills). Total traffic disruption could reduce net income by \$4 million per week. Further action against the lumber industry by the US could negatively affect lumber and wood chip traffic.
	remain at current levels for the remainder of the year. Capital spending of \$72 million. No dividend paid to provincial government. No negative impact from further rationalization in the forest industry.	Capital spending of \$73 million. Remaining assumptions unchanged.	Reduced volume in container traffic due to further loss of accounts, commodity prices and the general economy could negatively impact revenue.
Insurance Corporation of British Columbia July 30 Update: Net income: \$35 million Second Quarterly Report: Net loss: \$145 million	Revenue earned from policy premiums to grow 2% due to increased customers and policy coverage. Loss of optional coverage market share at 1%. No change in overall premium rates assumed in 2001. Claims-incurred costs will not increase from the previous year. 2000 results included a \$266-million positive adjustment due to lower estimates of the costs of settling previous-year claims. A smaller adjustment is expected in 2001. Continuation of existing road safety and loss mitigation programs. Capital spending at \$43 million for main operations and property investment (through ICBC Properties Ltd.) at \$108 million.	Assumes average 7.4% increase in overall premium rates on new policies written after November 7, 2001. Increase to affect renewals beginning in 2002. Annual claims-incurred costs: +4%. No positive adjustment for costs of settling previous-year claims. One-time streamlining transition costs: \$45 million. Capital spending: — main operations \$22 million — ICBC Properties Ltd. \$86 million. Remaining assumptions unchanged.	Over remainder of year: 1% change in volume: \$6 million. 1% change in market share/optional premium rates: \$2.5 million. 1% deviation from assumed claims trend: \$20 million. 1% change in prior year unpaid claims estimate: \$40 million. 0.25% fluctuation in investment returns: \$3.5 million. 1% change in investment balance: \$1 million. Adverse judgments on outstanding litigation, such as those relating to claims cost control, may affect the 2001 forecast. ICBC is currently reviewing the valuation of properties including Surrey Place. This could result in a valuation writedown of \$80–100 million.

Table A.5 Capital Expenditure Projects Greater than \$50 Million

Note: Information in bold type denotes changes from the first Quarterly Report. Part 2 — Fiscal Year-to-Date Report provides a discussion of these changes.

Project	Start Date	Forecast Completion Date	Cumulative Spending at Mar. 31, 2001 ¹ +	Estimated Spending April 1 to Sept. 30, 2001	Estimated Cumulative Spending at = Sept. 30, 2001	Total Project Budget ²	Total Project Forecast ²
				(\$ millions)		
Transportation							
Vancouver Island Highway		Dec. 2002	1,214	28	1,242	1,3083	1,308 ³
Lion's Gate Bridge	May 1998	Dec. 2001	99	7	106	125	125
Port Mann Bridge/Cape Horn Interchange	Aug. 1998	March 2002	46	11	57	61	61
SkyTrain Extension — Phase 1	•	Dec. 2002	811*	117	928	1,167	1,167
SkyTrain Fleet Expansion		Oct. 2001	63*	1	64	68	68
Nisga'a Highway	Aug. 1998	Fall 2005	14	3	17	52	52
Total transportation			2,247	167	2,414	2,781	2,781
Health Facilities							
Vancouver General Hospital	Sept. 2000	20044	12	8	20	156	156
Royal Jubilee Hospital (Victoria)	Aug. 1999	March 2002	64*	19	83	116	116
Surrey Memorial Hospital	July 1998	Nov. 2001	69	5	74	77	77
Prince George Regional Hospital	Spring 2001	March 2004	6	5	11	50	50
Fraser Valley Health Centre	April 2001	March 2006	_	_	_	178	178
Nelson Health Campus	April 2001	June 2006	_	_	_	63	63
Total health facilities			151	37	188	640	640
Power Generation							
British Columbia Hydro and Power Authority							
Stave Falls Replacement	Feb. 1995	20035	137	1	138	181	144
 Burrard Upgrade (including 6 SCRs)⁶ 	June 1993	March 2003	151	8	159	222	212
— Island Generation Project ⁷	April 2000 ⁸	Nov. 2004	5	9	14	180	182
— Georgia Strait Pipeline Crossing7	April 2000 ⁸	Fall 2003	9	4	13	131	129
 Addition of fourth generating unit at 							
Seven Mile Dam	Feb. 1995 ⁸	March 2003	9	5	14	97	97
Arrow Lakes Power Company ⁹							
Arrow Lakes Generating Station	Feb. 1999	Dec. 2002	164	_77	241	270	270
Total power generation			475	104	579	1,081	1,034
Other							
ICBC Properties Ltd.							
— Surrey City Centre (includes Technical							
University of British Columbia)	Sept. 1999	Jan. 2003	85	33	118	253	253

^{*} March 31, 2001 balances in the July 30 Update were based on forecast amounts. The balances have been restated to reflect actual cumulative expenditures.

enditures.

1 Total expenditures since commencement of each project.

2 Represents sum of annual budgeted expenditures to complete each project.

3 Adjusted for inflation. Budget in 1993 dollars is \$1.2 billion.

4 Project components were completed starting in December 2000 and will continue over the next four years.

5 In service as of December 1999. Additional costs will be incurred, but the project is substantially completed.

6 Burrard generating station upgrade includes installation of Selective Catalytic Reduction (SCRs) systems on all 6 generating units. SCRs reduce emissions from the units and are required to meet the air quality standards for the Greater Vancouver Regional District.

⁷ Joint ventures with private sector partners. Amounts shown represent BC Hydro's 50 per cent share of the costs; however, only partial funding has

been approved to date.

⁸ Initial planning, preliminary field work and engineering design costs. Physical construction will begin at a later date.

⁹ A joint venture of the Columbia Power Corporation and the Columbia Basin Trust.

Table A.6 Summary Accounts Balance Sheet (unaudited)

	Actual	Year-t	o-Date		Revised	Forecast
(\$ millions)	March 31 2001 ¹	Sept. 30 2001	Increase/ (Decrease)	2 M	larch 31 2002	Increase/ (Decrease) ²
Assets						
Cash and temporary investments	554	1,116	562		443	(111)
Other working capital assets ³	4,923	3,567	(1,356)		5,008	85
Capital assets and investments (net of amortization)						
 Net investment in self-supported Crown corporations⁴ 	3,001	3,206	205		2,608	(393)
 Loans for purchases of assets recoverable from agencies 	7,437	7,523	86		7,734	297
— Prepaid capital advances	6,905	6,970	65		7,134	229
— Tangible capital assets	11,073	11,284	_211	_	11,551	<u>478</u>
	28,416	28,983	567	2	29,027	611
Warehouse borrowing program assets	1,312	2,646	1,334	_	600	<u>(712</u>)
	35,205	36,312	1,107	3	35,078	(127)
Liabilities				=		
Current liabilities ⁵	3,874	3,917	43		3,801	(73)
Unfunded pension liabilities	1,477	41	(1,436)		13	(1,464)
— Taxpayer-supported debt	24,953	25,199	246	2	28,128	<i>3,175</i>
Commercial Crown corporations and agencies	7,570	7,635	65		7,853	283
— Warehouse borrowing program	1,312	2,646	1,334		600	(712)
Forecast allowance					625	625
	33,835	35,480	1.645	3	37,206	3,371
Less: guarantees and non-guaranteed debt6	(597)	(531)	66		(522)	75
	33,238	34,949	1,711	3	36,684	3,446
	38,589	38,907	318	4	10,498	1,909
Net equity (deficiency)7	(3,384)	(2,595)	789		(5,420)	(2,036)
	35,205	36,312	1,107	3	35,078	(127)

Changes in Summary Accounts Financial Position

(\$ millions)	Sept. 30 Year-to-Date ¹		Revised Forecast ¹	
Summary accounts deficit (surplus) for period		(789) 562		2,036 (111)
Changes in capital asset and investments: Increase (decrease) in assets related to taxpayer-supported capital investments Less: depreciation and other accounting changes	713 (437)	276	1,675 (968)	707
Increase (decrease) in investment in, and loans to, commercial Crown corporations for asset purchases	406	86	978 (681)	297
Increase (decrease) in unremitted earnings of Crown corporations		205		(393)
Non-cash and other working capital changes: Reduction in unfunded pension liability Other working capital changes and adjustments	1,436 (<u>1,465</u>)	(29)	1,464 83	1,547
Net debt increase (decrease) for government and its Crown corporations and agencies		311		4,083
Increase (decrease) in warehouse borrowing program		1,334		(712)
Increase (decrease) in total provincial debt		1,645		3,371

¹ Change from March 31, 2001

¹ Restated to reflect an \$88-million prior period adjustment to tangible capital assets for the capitalization of land improvements previously expensed.
2 Change from March 31, 2001.
3 Accounts receivable, loans, inventories and other assets/investments.
4 Includes loans to commercial Crown corporations for the purchase of capital assets.
5 Accounts payable, accrued liabilities and deferred revenue.
6 Third party guarantees, and provincial guarantees and non-guaranteed debt of commercial Crown corporations and agencies.
7 Accumulated deficits of the government and Crown corporations and agencies plus accounting adjustments resulting from changes in accounting policy.

Table A.7 Summary Accounts Staff Utilization¹ — Revised Forecast

		2001/02		
	July 30 Update	Revised Forecast	Variance ²	Actual 2000/01
Consolidated revenue fund (e.g. ministries and special offices)	34,844 9,344 44,188	34,275 ³ 9,368 43,643	(569) ³ 24 (<u>545</u>)	33,269 9,236 42,505

¹ Staff utilization is measured in full-time equivalents (FTEs). FTEs are calculated by dividing the total hours of employment paid for in a given period by the number of hours an individual, full-time person would normally work in that period. This does not equate to the physical number of employees. For example, two half-time employees would equal one FTE, or alternatively, three FTEs may represent two full-time employees who have worked sufficient overtime hours to equal an additional FTE.

³ The 2001/02 revised forecast utilization for ministries and special offices includes both regular-hour and overtime-hour utilization (see table below).

Regular-hour FTE utilization	33,997
FTE utilization due to overtime	278
	34,275

Consequently, the forecast reduction in regular FTEs (or employees) is larger than shown, but is offset by the effect of overtime.

² 2001/02 revised forecast less July 30 Update. The decrease in ministry and special office FTE utilization is primarily due to delayed staffing in the Ministry of Children and Family Development and recruitment lags in the Ministry of Health Services. The increase in FTEs of taxpayer-supported Crown corporations and agencies is due to the net impact of staffing changes in several of the organizations.

⁴ Includes 231 FTEs (75 FTEs in 2000/01) in the Ministry of Forests and 67 FTEs (35 FTEs in 2000/01) in the Ministry of Water, Land and Air Protection that work on behalf of, and are funded by, Forest Renewal BC, and 12 FTEs in the Ministry of Finance that are funded by the British Columbia Assets and Land Corporation. Does not include 1,689 FTEs (2,251 FTEs in 2000/01) for Highway Constructors Ltd. that are not paid directly through salaries (these costs are fully recovered from private-sector contractors).

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