# Nak'azdli Band Interim Agreement on Forest & Range Opportunities (the "Agreement")

#### Between: The Nak'azdli Band

As represented by Chief and Council (the "Nak'azdli Band")

and

Her Majesty the Queen in Right of the Province of British Columbia

As represented by the Minister of Forests and Range
("British Columbia")

(collectively the "Parties")

#### Whereas:

- A. British Columbia and Bands Leadership Council, representing the Assembly of Bands-BC Region, Bands Summit, and Union of BC Indian Chiefs ("Leadership Council") has entered into a New Relationship in which they are committed to reconciliation of Aboriginal and Crown titles and jurisdiction, and have agreed to implement a government-to-government relationship based on respect, recognition and accommodation of Aboriginal title and rights.
- B. This Agreement is in the spirit and vision of the "New Relationship".
- C. Work is underway regarding the implementation of the New Relationship and that this Agreement may need to be amended in the future to reflect the outcomes of that work.
- D. The Nak'azdli Band has a relationship to the land that is important to its culture and the maintenance of its community, governance and economy.
- E. The Nak'azdli Band has Aboriginal Interests within its Traditional Territory.
- F. The Parties wish to enter into an interim measures agreement in relation to forest and/or range resource development within the Traditional Territory.

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- G. References in this Agreement to Crown Lands are without prejudice to the Nak'azdli Band's Aboriginal title and/or rights claims over those lands.
- H. British Columbia intends to consult and to seek an Interim Accommodation with the Nak'azdli Band on forest and/or range resource development activities proposed within the Nak'azdli Band Traditional Territory that may lead to the infringement of the Nak'azdli Band's Aboriginal Interests.
- I. The Nak'azdli Band intends to participate in any consultation with British Columbia or a Licensee, in relation to forest and/or range resource development activities proposed within the Nak'azdli Band's Traditional Territory, that may lead to an infringement of the Nak'azdli Band's Aboriginal Interests.
- J. British Columbia and the Nak'azdli Band wish to resolve issues relating to forest and/or range resource development where possible through negotiation as opposed to litigation.

Therefore the Parties agree as follows:

#### 1.0 Definitions

For the purposes of this Agreement, the following definitions apply:

- 1.1 "Aboriginal Interests" means aboriginal rights and/or aboriginal title.
- 1.2 "Administrative Decision" means one or more of the following decisions made by a person under forestry legislation. (also see section 4.1)
  - The making, varying or postponing of Allowable Annual Cut (AAC) determinations for a Timber Supply Area or a Forest Tenure;
  - The issuance, consolidation, subdivision, amendment or boundary adjustment of a Forest Tenure or a Range Tenure;
  - The adjustment of Animal Unit Months in a Range Tenure;
  - The extension to the term of, or replacement of a Forest and/or Range Tenure;
  - The disposition of volumes of timber arising from undercut decisions on a Forest Tenure;
  - The conversion of a Forest Tenure to a different form of Forest Tenure;
  - The reallocation of harvesting rights as a result of the implementation of the Forestry Revitalization Act;
  - The issuance of a Special Use Permit;

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- The decision regarding approval or extension of a Tree Farm Licence Management Plan, Community Forest Management Plan and/or Woodlot Licence Management Plan;
- The deletion or addition of provincial forest;
- The transfer of AAC between Timber Supply Areas;
- The removal of private land from a Woodlot Licence and/or a Tree Farm Licence; and,
- The deletion or establishment of an interpretive forest site, recreation site and/or recreation trail.
- 1.3 "Forest Tenure" means an agreement granting rights to harvest Crown timber as defined in the *Forest Act*.
- 1.4 "Interim Accommodation" means the accommodation provided in this Agreement, of the potential infringements of the economic component of the Nak'azdli Band's Aboriginal Interests arising from or as a result of forest and range development, prior to the full reconciliation of these Interests. The interim payment reflects the present budget limitations of the Minister of Forests and Range. It is acknowledged that other accommodations, including economic accommodations, may be jointly developed by the Parties during the term of this Agreement.
- 1.5 "Licensee" means a holder of a Forest Tenure or a Range Tenure.
- 1.6 "Operational Decision" means a decision that is made by a person with respect to the statutory approval of an Operational Plan that has potential effect in the Nak'azdli Band's Traditional Territory. (also see section 4.1)
- 1.7 "Operational Plan" means a Forest Development Plan, Forest Stewardship Plan, Woodlot Licence Plan, a Range Use Plan, or Range Stewardship Plan that has a potential effect in the Nak'azdli Band's Traditional Territory.
- 1.8 "Range Tenure" means an agreement granting rights over Crown range as defined in the *Range Act*.
- 1.9 "Traditional Territory" means the Nak'azdli Band's Traditional Territory as shown on bold black on the map attached in Appendix A.

# 2.0 Purpose and Objectives

The purposes and objectives of this Agreement are to:

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- 2.1 Stimulate economic opportunities for Nak'azdli Band through economic diversification.
- 2.2 Provide interim payment and other economic benefits to the Nak'azdli Band through a forest tenure opportunity and/or economic benefits related to forestry received by British Columbia from forest resource development.
- 2.3 Address consultation and provide Interim Accommodation, as set out in this Agreement.
- 2.4 Provide a period of stability to forest and/or range resource development on Crown lands within the Traditional Territory of the Nak'azdli Band during the term of this Agreement, while longer term interests are addressed through other agreements or processes.

#### 3.0 Economic Opportunities to the Nak'azdli Band

During the term of this Agreement, British Columbia will provide one or more of the following economic opportunities to the Nak'azdli Band:

#### 3.1 Forest Tenure

- 3.1.1 After the execution of this Agreement and, if applicable, once volume becomes available through the timber reallocation process, the Minister will invite the Nak'azdli Band, as a result of the implementation of the Forestry Revitalization Act, or such legal entity as the Nak'azdli Band has appointed as its representative to hold the licence to apply under the Forest Act for a non-replaceable forest license (the "Licence") on a non-competitive basis for up to 48 359 cubic meters annually in the Prince George (43 523 cubic meters annually) and Mackenzie (4 836 cubic meters annually) Timber Supply Areas.
- 3.1.2 After execution of this Agreement by the Parties, the Minister of Forests and Range, upon determining that additional economic opportunities exist, may invite the Nak'azdli Band to apply under section 47.3 of the Forest Act for a non-replaceable forest license for up to 68,600 cubic meters annually in the Prince George Timber Supply Area. It is recognised that this additional economic opportunity, determined on the basis of temporary mountain pine beetle volume uplifts, may not be available in subsequent Agreements.

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- 3.1.3 For greater certainty, the maximum volume that may be available under the Licences referred to in Section 3.1.1 and 3.1.2 will be up to 584,795 cubic meters over 5 years.
- 3.1.4 The Minister may consider providing additional volume of timber under section 3.1 of this Agreement should additional volumes become available during the term of this agreement.
- 3.1.5 The Parties will strive to ensure that the assigned operating area for the Licence in the Prince George and Mackenzie Timber Supply Areas has a representative timber profile and logging chance relative to other licensees and BC Timber Sales, taking into account the quality of timber, access and commercial viability. Prior to the Nak'azdli Band making an application for the Licences, the Parties will work together to identify the location of an operating area for the Licences, which to the extent that it is operationally feasible will be within the Traditional Territory; and
- 3.1.6 Licences entered into as a result of an invitation under section 3.1 will be for a term of 5 years.
- 3.1.7 If the Licences remain in effect beyond the term of this Agreement, the Licences will continue to be considered by the Parties to be Interim Accommodation until the Licences expire or are terminated.
- 3.1.8 The Minister may invite the Nak'azdli Band to apply for subsequent Licences under the *Forest Act* for a term that would commence after the expiry of this Agreement.
- 3.1.9 The Ministry and Nak'azdli Band agree to discuss the process for seeking approval to export timber. Nak'azdli Band may choose to make application to export following their review of this process.

## 3.2 Range Tenure

3.2.1 If Crown range is available for disposition to Nak'azdli Band, then subject to the Range Act, the District Manager may be directed to enter into a Range Permit, within Nak'azdli Band's Traditional Territory to the Nak'azdli Band for up to 350 Animal Unit Months (AUMs).

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### 3.3 Interim Payment

- 3.3.1 During the term of this Agreement, British Columbia will make an interim payment to the Nak'azdli Band of approximately \$805 983 annually. Payments will be made quarterly.
- 3.3.2 The funding commitment set out in section 3.3.1 is subject to the availability of annual appropriations for that purpose by British Columbia.
- 3.3.3 For the purposes of determining amounts for partial years, one-fourth (i.e. 1/4) of the annual amount will be used for each fiscal quarter or part thereof that the Agreement is in effect.
- 3.3.4 Upon signing of this Agreement, the Nak'azdli Band will be paid the full revenues for the quarter in which the Agreement is signed (e.g. if this Agreement is signed at the end of the quarter, the FN would receive payment for that entire quarter), with subsequent payments being made at the end of each quarter.
- 3.3.5 British Columbia will not seek to direct or influence the expenditure of the funds provided to the Band.

# 4.0 Consultation and Accommodation Regarding Operational and Administrative Decisions and Plans

- 4.1 The Nak'azdli Band is entitled to full consultation with respect to all potential infringements of their Aboriginal Interests arising from any Operational or Administrative Decisions or Plans affecting the Nak'azdli Band's Aboriginal Interests, regardless of benefits provided under this Agreement.
- 4.2 During the term of this Agreement, and subject to the terms and the intent of this Agreement being met and adherence by British Columbia, the Nak'azdli Band agrees that British Columbia will have provided Interim Accommodation with respect to the economic component of potential infringements of the Nak'azdli Band's Aboriginal Interests as an interim measure as a result of forest activities occurring within their Traditional Territory..
- 4.3 The interim payment set out in this Agreement reflects an amount that British Columbia, through the Minister of Forests and Range is able to pay as an interim measure, which the Nak'azdli Band has agreed to accept.

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- 4.4 The Province acknowledges that the timber opportunities and funding provided through this Agreement are an interim accommodation only and that broader processes are underway that will assist in determining the appropriate accommodation in respect of impacts on the Nak'azdli Bands Aboriginal Interests as a result of forest activities occurring within their Traditional Territory.
- 4.5 Nothing in this Agreement restricts the ability of Nak'azdli Band to seek additional accommodation for impacts on its Aboriginal Interests from forest resource development within its Traditional Territory.
- 4.6 The Parties agree to develop consultation processes to address both Operational and Administrative Decisions or Plans which may affect the Nak'azdli Band's Aboriginal Interests within their Traditional Territory.
- 4.7 In developing such consultation processes, the Parties further agree to address consultation on Administrative Decisions, Operational Decisions and Operational Plans through participation of the Nak'azdli Band in strategic level planning and policy development processes.
- 4.8 Unless agreed top otherwise, the Parties will use every reasonable effort to agree upon a consultation process within 3 months of signing this Agreement and, in helping to achieve this, will endeavour to develop draft processes to govern consultation under this Agreement within 45 days after signing this Agreement.
- 4.9 Where Nak'azdli Band is a member of a larger Tribal Nation, this Agreement does not limit the obligation of British Columbia to fulfil its consultation obligations with the Tribal Nation.

#### 5.0 Dispute Resolution

- 5.1 If a dispute arises between British Columbia and the Nak'azdli Band regarding the interpretation of a provision of this Agreement, the Parties or their duly appointed representatives will meet as soon as is practicable to attempt to resolve the dispute.
- 5.2 If the Parties are unable to resolve differences at the appropriate level, the interpretation issue will be raised to more senior levels of British Columbia and the Nak'azdli Band.
- 5.3 If the interpretation dispute cannot be resolved by the Parties directly, they may appoint an independent and mutually agreeable mediator to resolve that dispute within 60 days, or such period as agreed upon, or

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the Parties may choose other appropriate approaches to assist in reaching resolution of the interpretation issue.

#### 6.0 Term and Termination

- 6.1 The term of this Agreement is 5 years.
- 6.2 This Agreement will take effect on the date on which the last Party has executed it.
- 6.3 This Agreement will terminate on the occurrence of the earliest of:
  - 6.3.1 The expiry of its term;
  - 6.3.2 90 days notice by one Party to the other Party; or,
  - 6.3.3 The mutual agreement of the Parties.
- 6.4 Neither Party shall terminate this Agreement on the grounds that the other Party has challenged an Administrative or Operational Decision by way of legal proceedings.
- 6.5 Prior to the expiry of the 90 days when 90 day notice of termination has been given under Section 6.3, the Parties agree to meet and endeavour to resolve the issue that has given rise to the 90 day notice of termination.

# 7.0 Renewal of the Agreement

- 7.1 Prior to this Agreement terminating in accordance with Section 6.3.1, if the terms and conditions of this Agreement are being met, British Columbia and the Nak'azdli Band will seek the necessary authorities and approvals to enter into negotiations to renew this Agreement, or to conclude a new forestry agreement, consistent with the New Relationship.
- 7.2 Any subsequent forestry agreement between British Columbia and the Nak'azdli Band may provide for an opportunity to acquire a licence, other forest tenures, and/or other economic benefits, as well as other terms and conditions that are agreed to by the Parties.

# 8.0 Amendment of Agreement

8.1 Any alteration or amendment to the terms and conditions of the Agreement must be in writing and duly executed by the Parties.

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- 8.2 Either Party may request the participation of the other Party to review the effectiveness of this Agreement annually and consider amendments to this Agreement.
- 8.3 The Parties agree that new approaches for consultation and accommodation, including benefit and revenue sharing, will be developed as a priority under the New Relationship by British Columbia and the Leadership Council. The Nak'azdli Band may choose to opt into such approaches as they become available, through amendment of this Agreement or other mutually agreeable methods.

#### 9.0 Entire Agreement

9.1 This Agreement and any amendment to it constitute the entire Agreement between the Parties with respect to the subject matter of this Agreement.

#### 10.0 Notice

- 10.1 Any notice or other communication that is required to be given or that a Party wishes to give to the other Party with respect to this Agreement, will be in writing and will be effective if delivered, sent by registered mail, or transmitted by facsimile to the address of the other Party as in this section of the Agreement.
- 10.2 Any notice or other communications will be deemed to have been given on the date it is actually received, if received before 4:00 p.m. If received after 4:00 p.m., it will be deemed to have been received on the next business day.

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10.3 The address of either Party may be changed by notice in the manner set out in this section of the Agreement.

#### **British Columbia**

Deputy Minister Ministry of Forests and Range P.O. Box 9525 STN PROV GOVT Victoria B.C. V8W 9C3 Telephone (250) 356-5012 Facsimile (250) 953-3687

#### Nak'azdli Band

Chief and Council
Nak'azdli Band
P.O. Box 1239
Fort St James, British Columbia
V0J 1P0

Telephone:1(250) 996-7171 Facsimile: 1(250) 996-8010

#### 11.0 Miscellaneous

- 11.1 This Agreement shall be interpreted in a manner consistent with provincial, federal and constitutional law.
- 11.2 This Agreement is not a treaty or a lands claims agreement within the meaning of sections 25 and 35 of the *Constitution Act, 1982* and does not define or amend aboriginal rights, or limit any priorities afforded to aboriginal rights, including aboriginal title.
- 11.3 This Agreement does not address or prejudice conflicting interests or competing claims between Bands.
- 11.4 This Agreement will not limit the positions that a Party may take in future negotiations or court actions.
- 11.5 The Province acknowledges and enters into this Agreement on the basis that the Nak'azdli Band has Aboriginal Interests within their Traditional Territory and further that the specific nature, scope or geographic extent of Aboriginal Interests of the Nak'azdli Band have not yet been determined. Broader processes engaged in to bring about reconciliation will result in a common understanding of the

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- nature, scope and geographic extent of Aboriginal Interests or treaty interests of the Nak'azdli Band.
- 11.6 Nothing in this Agreement shall be interpreted to authorize any infringement that may occur following the termination of this Agreement, even if that infringement is caused by a decision that was made during the term of this Agreement.
- 11.7 This Agreement does not address or affect any claims by the Nak'azdli Band regarding infringement of its Aboriginal Interests arising from past Operational or Administrative Decisions made previous to the signing of this Agreement.
- 11.8 This Agreement and any decisions and or Licenses issued during the term of this Agreement do not change or affect the positions either Party has, or may have, regarding jurisdiction and authorities.
- 11.9 Any reference to a statute in this Agreement includes all regulations made under that statute and any amendments or replacement of that statute and its regulations.
- 11.10 There will be no presumption that any ambiguity in any of the terms of this Agreement should be interpreted in favour of either Party.
- 11.11 The applicable laws of British Columbia and Canada shall govern this Agreement.
- 11.12 British Columbia encourages Licensees to enter into mutuallybeneficial arrangements with the Nak'azdli Band.
- 11.13 This Agreement is not intended to limit any obligation of Licensees or other third parties to the Nak'azdli Band.
- 11.14 This Agreement may be entered into by each Party signing a separate copy of this Agreement, including a photocopy or faxed copy, and delivering it to the other Party by fax. Each facsimile will be deemed to be an original for all purposes and all counterparts taken together will be deemed to constitute one document.
- 11.15 This Agreement does not exclude the Nak'azdli Band from accessing forestry economic opportunities and benefits, which may be available, other than those expressly set out in this Agreement.

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## 12.0 Giving Effect to the New Relationship

- 12.1 Notwithstanding this agreement, the Parties will, at the request of the Nak'azdli Band, enter into discussions, and may negotiate interim agreements in relation to forestry, range and related planning that give effect to the New Relationship, which may include, but are not limited to the following components:
  - (a) a process for shared decision making about the land and resources;
  - (b) new mechanisms for land and resource protection;
  - (c) a process for the Nak'azdli Band's land use planning at all spatial scales and for reconciliation of Crown and the Nak'azdli Band's plans;
  - (d) dispute resolution processes which are mutually determined for resolving conflicts rather than adversarial approaches to resolving conflicts;
  - (e) financial capacity for the Nak'azdli Band and resourcing for British Columbia to develop and implement new frameworks for shared land and resource decision making and other components listed above; and
  - (f) on a priority basis, interim protection for landscapes, watersheds and/or sites identified by the Nak'azdli Band to be reserved from resource development pending the outcome of negotiation of agreements referred to in a-e above.
  - (g) Mountain Pine Beetle infestation in Nak'azdli Band's Traditional Territory.

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12.2 The Parties acknowledge that there are broader processes underway with respect to the New Relationship which will benefit and, at time assist, the parties in negotiation with respect to the issues set out in section 12.1.

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Nak'azdli Band Dat	e: June 23, 2006
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Chief Leonard Thomas	
- Sora San	Lon Sam
Councillor Sara Sam	Councillor Ronald Sam
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Councillor Fred Sam	<b>Councillor Marcel Leon</b>
Sec. De	
Councillor Edward Anteine	Councillor Carl Leon
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Secure from	Harold Kuin
Councillor Vincent Prince	Councillor Harold Prince
Witness of Nak'azdli Band's signatures	
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Signed on hehalf of:	
Signed on behalf of:	
Government of British Columbia Date: July 25/04	
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Rich Coleman	
Minister of Forests and Range	
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Witness or Minister's signature	

Signed on behalf of:

# Appendix A NAKAZDLI BAND TRADITIONAL TERRITORY

