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# Cheslatta Carrier Nation Forest and Range Agreement (the "Agreement")

### Between: Cheslatta Carrier Nation

As represented by Chief Corrina Leween and Council (the "Cheslatta Carrier Nation")

#### And

Her Majesty the Queen in Right of the Province of British Columbia

As represented by the Minister of Forests

(the "Government of British Columbia")

(collectively the "Parties")

#### Whereas:

- The Cheslatta Carrier Nation has Aboriginal Interests within its Traditional Territory.
- The Parties wish to enter into an interim measures agreement in relation to forest and/or range resource development activities and related economic benefits arising from this development within the Traditional Territory.
- The Government of British Columbia Intends to fulfil any responsibility it
  has to consult and to seek workable accommodation with the Cheslatta
  Carrier Nation on forest and/or range resource development activities
  proposed within the Traditional Territory that may lead to the infringement
  of the Cheslatta Carrier Nation's Aboriginal Interests.
- Cheslatta Carrier Nation has a responsibility to participate in any
  consultation initiated by the Government of British Columbia or a Licensee,
  in relation to forest and/or range resource development activities proposed
  within the Traditional Territory, that may lead to an infringement of
  Cheslatta Carrier Nation's Aboriginal Interests.
- The Parties have an interest in seeking workable interim accommodation of Cheslatta Carrier Nation's Aboriginal Interests where forest and/or range resource development activities are proposed within the Traditional Territory that may lead to the Infringement of Cheslatta Carrier Nation's Aborlginal Interests.
- The Government of British Columbia and the Cheslatta Carrier Nation wish to resolve issues relating to forest and/or range resource development activities where possible through negotiation as opposed to litigation.

Therefore the Partles agree as follows:

## 1.0 Definitions

For the purposes of this Agreement, the following definitions apply:

"Aboriginal Interests" means asserted and/or proven aboriginal rights 1.1 and/or aboriginal title.

- "Administrative Decision" means one or more of the following decisions made by a person under forestry legislation: 1.2
  - the decision setting or varying the Allowable Annual Cut (AAC) for a Timber Supply Area or a Forest Tenure;
  - the issuance, consolidation, subdivision or amendment of a Forest Tenure or a Range Tenure;
  - the adjustment of Animal Unit Month to a Range Tenure;
  - the replacement or extension of a Forest Tenure or a Range Tenure:
  - the transfer or change of control of a Forest Tenure or a Range Tenure, including any associated reductions to Forest Tenure AAC and exchange of rights between or among tenure holders;
  - the disposition of volumes of timber arising from undercut decisions on a Forest Tenure;
  - the conversion of a Timber Sale Licence or Timber Licence to another form of Forest Tenure;
  - the issuance of a Special Use Permit; and,
  - the establishment of a interpretative forest site, recreation site and/or recreation trail.
  - "Forest Tenure" means an agreement granting rights to harvest Crown 1.3 timber as defined in the Forest Act.
  - "Licensee" means a holder of a Forest Tenure or a Range Tenure. 1.4
  - "Operational Decision" means a decision that is made by a person with respect to the statutory approval of a Forest Development Plan, a 1.5 Forest Stewardship Plan, a Woodlot Licence Plan, a Range Use Plan or a Range Stewardship Plan that has an effect in the Traditional Territory.
  - "Operational Plan" means a Forest Development Plan, Forest Stewardship Plan, a Woodlot Licence Plan, a Range Use Plan, or a 1.6 Range Stewardship Plan that has an effect in the Traditional Territory.
  - "Range Tenure" means an agreement granting rights over Crown 1.7 range as defined in the Range Act.
  - "Response Period" means a period of up to 60 days from Initiation of the processes set out In Sections 4 and 5 of this Agreement, where 1.8 the initiation date is the date on which the Cheslatta Carrier Nation is notified of an Administrative Decision or Timber Supply Review

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process, or in the case of Operational Plan reviews, the date on which Cheslatta Carrier Nation receives the plan to be reviewed. Where an emergency operation arises and/or expedited salvage has to occur, the Response Period will be shortened accordingly, but will not be less than the time period for advertising Operational Plans for those operations.

"Traditional Territory" means the Cheslatta Carrier Nation's asserted 1.9 traditional territory as shown on bold black on the map attached in Appendix A.

### 2.0 Purpose

The purposes of this Agreement are to:

- Increase the Cheslatta Carrier Nation's opportunity for participation in 2.1 the forest sector.
- Provide economic benefits to the Cheslatta Carrier Nation through a 2.2 forest tenure opportunity and/or the sharing of revenues received by the Government of British Columbia from forest resource development activitles.
- Address consultation and to provide an Interim workable 2.3 accommodation as set out in this Agreement, with regard to any infringements of Cheslatta Carrier Nation's Aboriginal Interests that result from Administrative Decisions and/or Operational Decisions relating to forest and/or range resource development activities within the Traditional Territory, during the term of this Agreement.
- Provide a period of stability to forest and/or range resource development activities on Crown lands within the Traditional Territory 2.4 during the term of this Agreement, while longer-term interests are addressed through other agreements or processes.

## 3.0 Economic Benefits to Cheslatta Carrier Nation

During the term of this Agreement, the Government of British Columbia will adopt the consultation processes set out in Sections 4.0 and 5.0 of this Agreement and will provide one or more of the following economic benefits to Cheslatta Carrier Nation to address consultation and to provide an interim workable accommodation, as set out in this Agreement, in respect of any infringements of Cheslatta Carrler Nation's Aboriginal Interests that result from Administrative Decisions and/or Operational Decisions relating to forest and/or range resource development activities within the Traditional Territory.

#### **Forest Tenure** 3.1

After the execution of this Agreement by the Parties, the Minister of Forests will invite the Chesiatta Carrier Nation to 3.1.1 apply for a non-replaceable forest licence in accordance with Section 47.3 of the Forest Act for available volume of 25 000

- For greater certainty, the maximum volume that may be available under the licence referred to in Section 3.1.1 will be 3.1.2 125,000 cubic metres over 5 years.
- If the intended holder of the licence(s) is a legal entity other 3.1.3 than the Cheslatta Carrier Nation, this Agreement must include supporting documentation stating that the intended holder has been validly appointed by the Chesiatta Carrier Nation as its representative and that the Cheslatta Carrier Nation holds the controlling interest in that legal entity.
- An invitation to apply for a licence (an"Invitation") and any licence entered into as a result of the invitation to apply 3.1.4 under this Agreement will be subject to the policies, regulations and statutes of British Columbia as amended from time to time.
- An invitation will be subject to a condition that prior to Cheslatta Carrier Nation making an application for the 3.1.5 licence, the Ministry of Forests will identify potential operating areas for the Ilcence, and the Parties will work together to identify the operating area for the licence from the potential areas identified. If possible, the operating area will be within the Traditional Territory.
- A licence entered into as a result of an invitation to apply 3.1.6 under Section 3.1 of this Agreement will:
  - be for a term of no longer than 5 years, as 3.1.6.1 determined by the Minister;
  - contain other terms and conditions required by 3.1.6.2 law, including the condition that Cheslatta Carrier Nation must comply with this Agreement; and,
  - include other terms and conditions as may be 3.1.6.3 required by the regional manager including a term that Cheslatta Carrier Nation may not divide, subdivide, transfer, or otherwise dispose of the Ilcence or an interest in the licence.
  - 3.1.7 If the term of the licence entered into as a result of an invitation to apply under this Agreement exceeds the term of this Agreement, then that licence may be referenced in and considered to be an economic benefit that addresses consultation and provides an Interim workable accommodation in respect of any infringement of Cheslatta Carrier Nation's Aboriginal Interests, in any subsequent

Forest and Range Agreement between Cheslatta Carrier Nation and the Government of British Columbia, for the purposes described in Section 3.0.

## 3.1.8 Subject to:

- 3.1.8.1 the Government of British Columbia and Cheslatta Carrier Nation entering into another interim measures agreement providing for an invitation to apply for a licence; and,
- 3.1.8.2 the Minister determining that there is sufficient volume of timber available for disposition to Chesiatta Carrier Nation,

the Minister may invite Cheslatta Carrier Nation to apply for a subsequent licence under the Forest Act for a term that would commence after the explry of this Agreement.

## 3.2 Revenue Sharing

- 3.2.1 During the term of this Agreement, the Government of British Columbia will pay to Cheslatta Carrier Nation approximately \$142,350 annually for purposes described in Section 3.0.
- 3.2.2 The funding commitment set out in Section 3.2.1 is subject to the availability of annual appropriations for that purpose by the Government of British Columbia.
- 3.2.3 For the purposes of determining amounts for partial years, one-fourth (i.e. 1/4) of the annual amount will be used for each fiscal quarter or part thereof that the Agreement is in effect. Payments will be made quarterly.
- 3.2.4 Upon signing of this Agreement, the Cheslatta Carrier Nation will be paid the full revenues for the quarter in which the Agreement is signed with subsequent payments being made at the end of each quarter.
- 3.2.5 Chesiatta Carrier Nation will maintain financial records and prepare financial statements in accordance with generally accepted accounting principles for each year of this Agreement.
- 3.2.6 Upon request, Cheslatta Carrier Nation will conduct an audit of the revenue sharing expenditures and will provide a copy of the audit to the Government of British Columbia.

## 4.0 Consultation and Accommodation Regarding Operational Plans

4.1 The Government of British Columbia agrees to consult with Cheslatta Carrier Nation on Operational Plans that may potentially infringe

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Cheslatta Carrier Nation's Aboriginal Interests within the Traditional Territory, except for any economic component of those interests that the Parties agree are addressed by the economic benefits provided for under Section 3.0 of this Agreement.

- During the term of this Agreement, Cheslatta Carrier Nation agrees that the Government of British Columbia has fulfilled its duties to 4.2 consult and to seek Interim workable accommodation with respect to the economic component of potential Infringements of Cheslatta Carrier Nation's Aboriginal Interests in the context of Operational Decisions that the Government of British Columbia will make and any forest practices or range practices that may be carried out under an Operational Plan In the Traditional Territory.
- Cheslatta Carrier Nation agrees to fully participate, as set out in this section, In the review of all Operational Plans dealing with forest 4.3 development within the Traditional Territory provided to them by the Government of British Columbia, and by Licensees.
- In reviewing and responding to an Operational Plan submitted to them, Cheslatta Carrier Nation will, within the Response Period, 4.4 provide the Party that supplied the plan to them with all reasonably available information that will Identify any potential impacts to their Aboriginal Interests that may occur as a result of proposed forest and/or range resource development activities within the Traditional Territory, other than the economic component of those interests that the Parties agree are addressed by the economic benefits provided for under Section 3.0.
- Upon receiving the response from Cheslatta Carrier Nation as specified In Section 4.4, the Government of British Columbia and/or 4.5 the Licensee will discuss and attempt to resolve with Cheslatta Carrier Nation any site specific operational Impacts on Cheslatta Carrier Nation's Aboriginal Interests that may occur as a result of proposed forest and/or range resource development activities within the Traditional Territory, other than the economic component of those Aboriginal Interests that the Parties agree are addressed by the economic benefits provided for under Section 3.0.
- If no response is received from Cheslatta Carrier Nation within the Response Period, then the Government of British Columbia may 4.6 assume that Cheslatta Carrler Nation does not intend to respond or participate in the consultation process in respect of the Operational Plan and that a decision on the Operational Plan may proceed.
- In making a final decision on an Operational Plan, the Government of British Columbia will fully consider information it receives from 4.7 Cheslatta Carrier Nation, whether received directly or through a Licensee, and will consider whether concerns identified by Cheslatta Carrier Nation have been addressed.

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## 5.0 Consultation and Accommodation Respecting Administrative Decisions

- The Government of British Columbia will provide to Cheslatta Carrier Nation on an annual basis a list of all proposed Administrative 5.1 Decisions anticipated within the year that will have an effect in the Traditional Territory, and either upon the request of Cheslatta Carrier Nation or when the Government of British Columbia becomes aware of other proposed Administrative Decisions, will provide to Cheslatta Carrier Nation an updated list.
- The Government of British Columbia will meet with Cheslatta Carrier Nation at mutually agreed times throughout the year to provide an 5.2 opportunity for Cheslatta Carrier Nation to make known to representatives of the Government of British Columbia their concerns and comments relative to the effect of the Administrative Decision(s) on their Aboriginal Interests within the Traditional Territory.
- The Government of British Columbia will include Chesiatta Carrier Nation In public Timber Supply Review processes that will lead to 5.3 AAC determinations made pursuant to Section 8 of the Forest Act for the Lakes and Prince George Timber Supply Areas.
- Cheslatta Carrier Nation agrees to fully participate, within the Response Period, in public Timber Supply Review processes by 5.4 providing all reasonably available information about their Aboriginal Interests within the Traditional Territory potentially affected by AAC determinations to be made pursuant to Section 8 of the Forest Act.
- The Parties acknowledge that the public Timber Supply Review processes will be consistent with approved land use plans when 5.5 higher-level objectives have been established.
- If after considering the concerns and comments of Cheslatta Carrier Nation, the statutory decision maker is of the opinion that an 5.6 Administrative Decision creates a potential infringement of Cheslatta Carrier Nation's Aboriginal Interests that is not adequately addressed by the economic benefits provided by the Government of British Columbia in Section 3.0, the statutory decision maker will seek to address the concerns and comments in the Administrative Decision or through the process in Section 4.0 of this Agreement.
- The Government of British Columbia will provide a response to Cheslatta Carrier Nation as to how their concerns raised in Section 5.2 5.7 have been addressed.
- Cheslatta Carrier Nation agrees that in consideration of the economic benefits provided by the Government of British Columbia in Section 5.8 3.0 and adherence to the consultation processes in Sections 4.0 and 5.0 of this Agreement, the Government of British Columbia has fulfilled its duties to consult and to seek an Interim workable accommodation with respect to the economic component of potential infringements of Cheslatta Carrier Nation's Aboriginal Interests

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resulting from Administrative Decisions made by statutory decision makers from time to time during the term of this Agreement.

Cheslatta Carrier Nation further agrees that, in consideration of Sections 5.1 to 5.7 of this Agreement, the Government of British Columbia has, for the purposes of this Agreement, developed an adequate consultation and Interim workable accommodation process with respect to potential infringements of their Aboriginal Interests resulting from Administrative Decisions made by statutory decision makers from time to time during the term of this Agreement that may go beyond the economic component of Cheslatta Carrier Nation's Aboriginal Interests

## 6.0 Stability for Land and Resource Use

6.1 Cheslatta Carrier Nation will respond Immediately to any discussions initiated by the Government of British Columbia and will work cooperatively to assist in resolving any issues that may arise where acts of Intentional interference by Cheslatta Carrier Nation members with provincially authorized activities related to forest and/or range resource development activities including timber harvesting or other forestry economic activities occur.

## 7.0 Dispute Resolution

- 7.1 If a dispute arises between the Government of British Columbia and Cheslatta Carrier Nation regarding the interpretation of a provision of this Agreement, the Parties or their duly appointed representatives will meet as soon as is practicable to attempt to resolve the dispute.
- 7.2 If the Parties are unable to resolve differences at the appropriate level, the interpretation issue will be raised to more senior levels of the Government of British Columbia and Cheslatta Carrier Nation.
- 7.3 The Parties may choose other appropriate approaches to assist in reaching resolution of the Interpretation issue.

#### 8.0 Term

- 8.1 This Agreement will take effect on the date on which the last Party has executed it.
- 8.2 This Agreement will terminate on the occurrence of the earliest of any of the following events:
  - 8.2.1 five years from the date this Agreement is executed; or,
  - 8.2.2 the coming into effect of a treaty between the Parties; or,
  - 8.2.3 the mutual agreement of the Parties; or,

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- 8.2.4 the date on which the Government of British Columbia cancels the economic benefit(s) under this Agreement pursuant to Section 9.0.
- If this Agreement is terminated in accordance with Section 8.2.2 or 8.2.3, then the Minister may terminate the economic benefits under 8.3 this Agreement.

## 9.0 Suspension or Cancellation of Economic Benefits by the Minister

- Without limiting the actions that may be taken by the Minister of Forests or by the Government of British Columbia, the Minister or a 9.1 person authorized by the Minister may suspend or cancel revenue sharing payments and the licence(s) entered into as a result of the invitation under this Agreement, if the Minister or a person authorized by the Minister determines that Cheslatta Carrier Nation is not in compliance with this Agreement.
- Prior to taking any action referred to in Section 9.1, the Government of British Columbia will provide notice to Cheslatta Carrier Nation of any 9,2 alleged contravention of this Agreement that may lead Cheslatta Carrier Nation being determined to not be in compliance with this Agreement.
- If, during the term of this Agreement, Cheslatta Carrier Nation challenges or supports a challenge to, an Administrative Decision 9.3 and/or Operational Decision or an Operational Plan or activities carried out pursuant to those decisions/plans, by way of legal proceedings or otherwise, on the basis that the economic benefits set out in Section 3.0, and the consultation processes set out in Sections 4.0 and 5.0 of this Agreement are not adequate or sufficient to:
  - provide adequate consultation, to substantially address Cheslatta Carrier Nation's concerns and to provide an interim 9,3.1 workable accommodation in respect of any potential Infringements of Cheslatta Carrier Nation's Aboriginal Interests with regard to Administrative Decisions relating to forest and/or range resource development activities within the Traditional Territory, or
  - substantially address the economic component of Cheslatta 9.3.2 Carrier Nation's Aboriginal Interests with regard to Operational Decisions relating to forest and/or range resource development activities within the Traditional Territory,

then, without limiting any other remedies that may be available to the Government of British Columbia, the Government of British Columbia may suspend or cancel the economic benefits set out in Section 3.0.

9.4

If the Minister or a person authorized by the Minister cancels any economic benefits as a result of this Agreement, then this Agreement may be terminated.

## 10.0 Renewal of the Agreement

- Prior to this Agreement terminating in accordance with Section 8.2., and subject to Section 10.3, If the terms and conditions of this 10.1 Agreement are being met, the Government of British Columbia and Cheslatta Carrier Nation will seek the necessary authorities and approvals to renew this Agreement.
- Any subsequent forestry agreement between the Government of British Columbia and Cheslatta Carrier Nation may provide for an 10.2 opportunity to acquire a licence, and/or other economic benefits, as well as other terms and conditions that are agreed to by the Parties.
- The revenue sharing set out in this Agreement reflects an amount that the Government of British Columbia is willing to pay, subject to 10.3 available appropriations, as an interim measure and Cheslatta Carrier Nation has agreed to accept as an interIm measure for the term of this Agreement.

## 11.0 Amendment of Agreement

- Any alteration or amendment to the terms and conditions of the Agreement must be in writing and duly executed by the Parties. 11.1
- Either Party may request the participation of the other Party to review the effectiveness of this Agreement annually and consider amendments to this Agreement.

## 12.0 Entire Agreement

This Agreement and any amendment to it constitute the entire Agreement between the Parties with respect to the subject matter of 12.1 this Agreement.

## 13.0 Notice

- Any notice or other communication that is required to be given or that a Party wishes to give to the other Party with respect to this 13.1 Agreement, will be in writing and will be effective if delivered, sent by registered mail, or transmitted by facsimile to the address of the other Party as In this section of the Agreement.
- Any notice or other communications will be deemed to have been given on the date it is actually received, if received before 4:00 p.m. If 13.2 received after 4:00 p.m., it will be deemed to have been received on the next business day.

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The address of either Party may be changed by notice in the manner 13.3 set out in this section of the Agreement.

#### British Columbia

Deputy Minister Ministry of Forests P.O. Box 9525 STN PROV GOVT Victoria B.C. V8W 9C3 Telephone (250) 387-3656 Facsimile (250) 953-3687

### **Cheslatta Carrier Nation**

Chief Corrina Leween and Council Cheslatta Carrier Nation PO Box 909 Burns Lake, British Columbia VOJ 1E0

Telephone: 250-694-3334 Facsimile: 250-694-3632

### 14.0 Miscellaneous

- Nothing in this Agreement shall be interpreted in a manner that requires the Government of British Columbia to act in a manner 14.1 inconsistent with provincial or federal law, or that fetters the statutory discretion of any government decision-maker.
- This Agreement is not a treaty or a lands claims agreement within the meaning of section 25 and 35 of the Constitution Act, 1982 and does 14.2 not recognise, define, amend, affirm, deny or limit any prioritles afforded to aborlginal rights, including aboriginal title, or treaty rights, other than as provided in this Agreement.
- Subject to Section 9.3, this Agreement will not limit the positions that a Party may take in future negotiations or court actions. 14.3
- This Agreement shall not be interpreted as addressing any potential infringements other than potential infringements that may result from 14.4 decisions contemplated by this Agreement during the term of this Agreement. Nothing in this Agreement shall be interpreted to authorize any infringement that may occur following the termination of this Agreement.
- Any reference to a statute in this Agreement includes all regulations made under that statute and any amendments or replacement of that statute and its regulations.
- There will be no presumption that any amblguity in any of the terms of this Agreement should be interpreted in favour of either Party. 14.6

- The applicable laws of British Columbia and Canada shall govern this 14.7 Agreement.
- This Agreement may be entered into by each Party signing a separate copy of this Agreement, including a photocopy or faxed copy, and 14.8 delivering it to the other Party by fax. Each facsimile will be deemed to be an original for all purposes and all counterparts taken together will be deemed to constitute one document.

Signed on behalf of:

**Carrler Nation** 

Witness

Signed on behalf of:

Government of British Columbia Date: Oct-14, 2004

Michael de Jong

Minister of Forests

Witness

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# APPENDIX A CHESLATTA CARRIER NATION TRADITIONAL TERRITORY

