# Yale Forest Agreement (the "Agreement")

### Between: Yale First Nation

As represented by Chief Robert Hope (the "Yale ")

#### And

Her Majesty the Queen in Right of the Province of British Columbia

As represented by the Minister of Forests

(the "Government of British Columbia")

(collectively the "Parties")

#### Whereas:

- Yale has Aboriginal Interests within its Traditional Territory.
- The Parties wish to enter into an interim measures agreement in relation to forest resource development activities and related economic benefits arising from this development within the Traditional Territory.
- The Government of British Columbia intends to fulfil any responsibility it
  has to consult and to seek workable accommodation with the Yale on
  forest resource development activities proposed within the Traditional
  Territory that may lead to the infringement of the Yale's Aboriginal
  Interests.
- Yale agrees to participate in any consultation initiated by the Government of British Columbia or a Licensee, in relation to forest resource development activities proposed within the Traditional Territory, that may lead to an infringement of Yale's Aboriginal Interests.
- The Parties have an interest in seeking workable interim accommodation
  of Yale's Aboriginal Interests where forest resource development activities
  are proposed within the Traditional Territory that may to lead to the
  infringement of Yale's Aboriginal Interests.

- The Government of British Columbia and the Yale wish to resolve issues relating to forest resource development activities where possible through negotiation as opposed to litigation.
- The Parties desire to create a new relationship based on mutual respect.
- Yale is negotiating a treaty, and wishes to develop capacity in forest management.

Therefore the Parties agree as follows:

## 1.0 **Definitions**

For the purposes of this Agreement, the following definitions apply:

- 1.1 "Aboriginal Interests" means asserted aboriginal rights and/or aboriginal title.
- 1.2 "Administrative Decision" means one or more of the following decisions made by a person under forestry legislation:
  - the decision setting or varying the Allowable Annual Cut (AAC) for a Timber Supply Area or a Forest Tenure;
  - the issuance, consolidation, subdivision or amendment of a Forest Tenure;
  - the replacement or extension of a Forest Tenure;
  - the disposition of volumes of timber arising from undercut decisions on a Forest Tenure;
  - the conversion of a Timber Sale Licence to another form of Forest Tenure;
  - the issuance of a Special Use Permit;
  - the establishment of a interpretative forest site, recreation site and/or recreation trail;
  - the reallocating of harvesting rights as a result of the implementation of the Forestry Revitalization Act; and,
  - The decisions regarding Tree Farm Licence Management Plans, Community Forest Management Plans and/or Woodlot Licence Management Plans.
- 1.3 "Forest Development Plan" means an operational plan guided by the principles of integrated resource management (the consideration of timber and non-timber values) which details the logistics of timber development over a period of usually five years. Methods, schedules and responsibilities for accessing, harvesting, renewing and

- protecting the resource are set out to enable site-specific operations to proceed.
- 1.4 "Forest Stewardship Plan" means a Forest Stewardship Plan as defined under the Forest and Range Practices Act
- **1.5** "Forest Tenure" means an agreement granting rights to harvest Crown timber as defined in the Forest Act
- 1.6 "Licensee" means a holder of a Forest Tenure.
- 1.7 "Operational Decision" means a decision that is made by a person with respect to the statutory approval of a Forest Development Plan, a Forest Stewardship Plan, or a Woodlot Licence Plan, that has an effect in the Traditional Territory.
- 1.8 "Operational Plan" means a Forest Development Plan, Forest Stewardship Plan, or a Woodlot Licence Plan that has an effect in the Traditional Territory.
- \*Response Period" means a period of up to 60 days from initiation of the processes set out in Sections 4 and 5 of this Agreement, where the initiation date is the date on which Yale is notified of an Administrative Decision or Timber Supply Review process, or in the case of Operation Plan reviews, the date on which Yale receives the plan to be reviewed. Where an emergency operation arises and/or expedited salvage has to occur, the Response Period will be shortened accordingly, but will not be less than the time period for advertising Operational Plans for those operations.
- **1.10** "Timber Supply Review" means a Timber Supply review as defined under the *Forest Act*.
- 1.11 "Traditional Territory" means the Yale asserted traditional territory as shown on bold black on the map attached in Appendix A.

#### 2.0 Purpose

The purposes of this Agreement are to:

- 2.1 Increase Yale's opportunity for participation in the forest sector.
- 2.2 Provide economic benefits to Yale through a forest tenure opportunity and/or the sharing of revenues received by the Government of British Columbia from forest resource development activities.

- 2.3 Address consultation and to provide an interim workable accommodation as set out in this Agreement, with regard to any infringements of Yale's Aboriginal Interests that result from Administrative Decisions and/or Operational Decisions relating to forest resource development activities within the Traditional Territory, during the term of this Agreement.
- 2.4 Provide a period of stability to forest resource development activities on Crown lands within the Traditional Territory during the term of this Agreement, while longer-term interests are addressed through other agreements or processes.

### 3.0 Economic Benefits to Yale

During the term of this Agreement, the Government of British Columbia will adopt the consultation processes set out in Sections 4.0 and 5.0 of this Agreement and will provide one or more of the following economic benefits to Yale to address consultation and to provide an interim workable accommodation, as set out in this Agreement, in respect of any infringements of Yale's Aboriginal Interests that result from Administrative Decisions and/or Operational Decisions relating to forest resource development activities within the Traditional Territory.

#### 3.1 Forest Tenure

- 3.1.1 After the execution of this Agreement by the Parties, and after the Minister has determined that sufficient volume of timber is available for disposition to Yale as a result of the implementation of the Forestry Revitalization Act, the Minister will invite Yale to apply under section 47.3 of the Forest Act for a non-replaceable forest licence (the "licence") for up to 4,180 cubic meters annually in the Fraser Timber Supply Area.
- 3.1.2 For greater certainty, the maximum volume that may be available under the licence referred to in Section 3.1 will be up to 20,900 cubic meters over 5 years.
- 3.1 3 An invitation to apply for a licence (an"invitation") and any licence entered into as a result of the invitation to apply under this Agreement will be subject to the policies, regulations and statutes of British Columbia as amended from time to time.

- An invitation will be subject to a condition that prior to Yale making an application for the licence, Yale must contact and work together with Ministry of Forests personnel to assist in identifying the location of an operating area for the licence, which to the extent that it is operationally feasible will be within the Traditional Territory.
- 3.1.5 A licence entered into as a result of an invitation to apply under Section 3.1 of this Agreement will:
  - 3.1.5.1 be for a term of not longer than five years, as determined by the Minister;
  - 3.1.5.2 contain other terms and conditions required by law, including the condition that Yale must comply with this Agreement;
  - 3.1.5.3 include a term that the Yale may not dispose of the licence other than as specified in Section 54.4 of the *Forest Act*; and,
  - 3.1.5.4 include other terms and conditions as may be required by the Regional Manager.
- 3.1.6 If the term of the licence entered into as a result of an invitation to apply under this Agreement exceeds the term of this Agreement, then that licence may be referenced in and considered to be an economic benefit that addresses consultation and provides an interim workable accommodation in respect of any infringement of Yale's Aboriginal Interests, in any subsequent agreement between Yale and the Government of British Columbia, for the purposes described in Section 3.0.
- 3.1.7 Subject to:
  - 3.1.7.1 the Government of British Columbia and Yale entering into another interim measures agreement providing for an invitation to apply for a licence; and,
  - 3.1.7.2 the Minister determining that there is sufficient volume of timber available for disposition to Yale.

- the Minister may invite Yale to apply for a subsequent licence under the *Forest Act* for a term that would commence after the expiry of this Agreement.
- 3.1.8 The Parties will meet within 6 months of signing this Agreement and from time to time thereafter to review forestry business opportunities that may be available to Yale.

## 3.1 Revenue Sharing

- 3.2.1 During the term of this Agreement, the Government of British Columbia will pay to Yale approximately \$69,671 annually for purposes described in Section 3.0.
- 3.2.2 The funding commitment set out in Section 3.2.1 is subject to the availability of annual appropriations for that purpose by the Government of British Columbia.
- 3.2.3 For the purposes of determining amounts for partial years, one-fourth (i.e. ¼) of the annual amount will be used for each fiscal quarter or part thereof that the Agreement is in effect. Payments will be made quarterly.
- 3.2.4 Upon signing of this Agreement, Yale will be paid the full revenues for the quarter in which the Agreement is signed with subsequent payments being made at the end of each quarter.
- 3.2.5 Yale will maintain financial records and prepare financial statements in accordance with generally accepted accounting principles for each year of this Agreement
- 3.2.6 Upon request, Yale will conduct an audit of the revenue sharing expenditures and will provide a copy of the audit to the Government of British Columbia.

## 4.0 Consultation and Accommodation Regarding Operational Plans

4.1 The Government of British Columbia agrees to consult with Yale on Operational Plans that may potentially infringe Yale's Aboriginal Interests within the Traditional Territory, except for any economic component of those interests that the Parties agree are addressed by the economic benefits provided for under Section 3.0 of this Agreement.

- 4.2 During the term of this Agreement, Yale agrees that the Government of British Columbia has fulfilled its duties to consult and to seek interim workable accommodation with respect to the economic component of potential infringements of Yale's Aboriginal Interests in the context of Operational Decisions that the Government of British Columbia will make and any forest practices that may be carried out under an Operational Plan in the Traditional Territory.
- 4.3 Yale agrees to fully participate, as set out in this section, in the review of all Operational Plans dealing with forest development within the Traditional Territory provided to them by the Government of British Columbia, and by Licensees.
- 4.4 In reviewing and responding to an Operational Plan submitted to them, Yale will, within the Response Period, provide the Party that supplied the plan to them with all reasonably available information that will identify any potential impacts to their Aboriginal Interests that may occur as a result of proposed forest resource development activities within the Traditional Territory, other than the economic component of those Interests that the Parties agree are addressed by the economic benefits provided for under Section 3.0.
- 4.5 Upon receiving the response from Yale as specified in Section 4.4, the Government of British Columbia and/or the Licensee will discuss and attempt to resolve with Yale any site specific operational impacts on Yale's Aboriginal Interests that may occur as a result of proposed forest resource development activities within the Traditional Territory, other than the economic component of those Aboriginal Interests that the Parties agree are addressed by the economic benefits provided for under Section 3.0.
- 4.6 If no response is received from Yale within the Response Period, then the Government of British Columbia may conclude that Yale does not intend to respond or participate in the consultation process in respect of the Operational Plan and that a decision on the Operational Plan may proceed.
- 4.7 In making a final decision on an Operational Plan, the Government of British Columbia will fully consider information it receives from Yaie, whether received directly or through a Licensee, and will consider whether concerns identified by Yale have been addressed.

# 5.0 Consultation and Accommodation Respecting Administrative Decisions

- The Government of British Columbia will provide to Yale on an annual basis a list of all proposed Administrative Decisions anticipated within the year that will have an effect in the Traditional Territory, and either upon the request of Yale or when the Government of British Columbia becomes aware of other proposed Administrative Decisions, will provide to Yale an updated list.
- The Government of British Columbia will meet with Yale at mutually agreed times throughout the year to provide an opportunity for Yale to make known to representatives of the Government of British Columbia their concerns and comments relative to the effect of the Administrative Decision(s) on their Aboriginal Interests within the Traditional Territory.
- 5.3 The Government of British Columbia will include Yale in public Timber Supply Review processes that will lead to AAC determinations made pursuant to Section 8 of the *Forest Act* for the Fraser Timber Supply Area.
- Yale agrees to fully participate, within the Response Period, in public Timber Supply Review processes by providing all reasonably available information about their Aboriginal Interests within the Traditional Territory potentially affected by AAC determinations to be made pursuant to Section 8 of the *Forest Act*.
- 5.5 The Parties acknowledge that the public Timber Supply Review processes will be consistent with approved land use plans when higher-level objectives have been established.
- If after considering the concerns and comments of Yale, the statutory decision maker is of the opinion that an Administrative Decision creates a potential infringement of Yale's Aboriginal Interests that is not adequately addressed by the economic benefits provided by the Government of British Columbia in Section 3.0, the statutory decision maker will seek to address the concerns and comments in the Administrative Decision or through the process in Section 4.0 of this Agreement.
- 5.7 The Government of British Columbia will provide a response to Yale as to how their concerns raised in Section 5.2 have been addressed.

- Yale agrees that in consideration of the economic benefits provided by the Government of British Columbia in Section 3.0 and adherence to the consultation processes in Sections 4.0 and 5.0 of this Agreement, the Government of British Columbia has fulfilled its duties to consult and to seek an interim workable accommodation with respect to the economic component of potential infringements of Yale's Aboriginal Interests resulting from Administrative Decisions made by statutory decision makers from time to time during the term of this Agreement.
- Yale further agrees that, in consideration of Sections 5.1 to 5.7 of this Agreement, the Government of British Columbia has, for the purposes of this Agreement, developed an adequate consultation and interim workable accommodation process with respect to potential infringements of their Aboriginal Interests resulting from Administrative Decisions made by statutory decision makers from time to time during the term of this Agreement that may go beyond the economic component of Yale's Aboriginal Interests

## 6.0 Stability for Land and Resource Use

6.1 Yale will respond immediately to any discussions initiated by the Government of British Columbia and will work co-operatively to assist in resolving any issues that may arise where acts of intentional interference by Yale members with provincially authorized activities related to forest resource development activities including timber harvesting or other forestry economic activities occur.

## 7.0 Dispute Resolution

- 7.1 If a dispute arises between the Government of British Columbia and Yale regarding the interpretation of a provision of this Agreement, the Parties or their duly appointed representatives will meet as soon as is practicable to attempt to resolve the dispute.
- 7.2 If the Parties are unable to resolve differences at the appropriate level, the interpretation issue will be raised to more senior levels of the Government of British Columbia and Yale.
- 7.3 The Parties may choose other appropriate approaches to assist in reaching resolution of the interpretation issue.

### 8.0 <u>Term</u>

- This Agreement will take effect on the date on which the last Party has executed it.
- 8.2 This Agreement will terminate on the occurrence of the earliest of any of the following events:
  - 8.2.1 five years from the date this Agreement is executed; or,
  - 8.2.2 the coming into effect of a treaty between the Parties; or,
  - 8.2.3 the mutual agreement of the Parties; or,
  - 8.2.4 the date on which the Government of British Columbia cancels the economic benefit(s) under this Agreement pursuant to Section 9.0; or
  - 8.2.5 upon written notice of withdrawal from this Agreement by either Party, which will take effect 90 days following receipt of the notice by the other Party.
- 8.3 If this Agreement is terminated in accordance with Section 8.2.2, 8.2.3, or, 8.2.5, then the Minister may terminate the economic benefits under this Agreement.

## 9.0 Suspension or Cancellation of Economic Benefits by the Minister

- 9.1 Without limiting the actions that may be taken by the Minister of Forests or by the Government of British Columbia, the Minister or a person authorized by the Minister may suspend or cancel revenue sharing payments and the licence(s) entered into as a result of the invitation under this Agreement, if the Minister or a person authorized by the Minister determines that Yale is not in compliance with this Agreement.
- 9.2 Prior to taking any action referred to in Section 9.1, the Government of British Columbia will provide notice to Yale of any alleged contravention of this Agreement that may lead Yale being determined to not be in compliance with this Agreement.
- 9.3 If, during the term of this Agreement, Yale challenges or supports a challenge to, an Administrative Decision and/or Operational Decision or an Operational Plan or activities carried out pursuant to those decisions/plans, by way of legal proceedings or otherwise, on the basis that the economic benefits set out in Section 3.0, and the

consultation processes set out in Sections 4.0 and 5.0 of this Agreement are not adequate or sufficient to:

- 9.3.1 provide adequate consultation, to substantially address Yale's concerns and to provide an interim workable accommodation in respect of any potential infringements of Yale's Aboriginal Interests with regard to Administrative Decisions relating to forest resource development activities within the Traditional Territory, or
- 9.3.2 substantially address the economic component of Yale's Aboriginal Interests with regard to Operational Decisions relating to forest resource development activities within the Traditional Territory,

then, without limiting any other remedies that may be available to the Government of British Columbia, the Government of British Columbia may suspend or cancel the economic benefits set out in Section 3.0.

9.4 If the Minister or a person authorized by the Minister cancels any economic benefits as a result of this Agreement, then this Agreement may be terminated.

## 10.0 Renewal of the Agreement

- 10.1 Prior to this Agreement terminating in accordance with Section 8.2, and subject to Section 10.3, if the terms and conditions of this Agreement are being met, the Government of British Columbia and Yale will seek the necessary authorities and approvals to renew this Agreement.
- Any subsequent forestry agreement between the Government of British Columbia and Yale may provide for an opportunity to acquire a licence, and/or other economic benefits, as well as other terms and conditions that are agreed to by the Parties.
- 10.3 The revenue sharing set out in this Agreement reflects an amount that the Government of British Columbia is willing to pay, subject to available appropriations, as an interim measure and Yale has agreed to accept as an interim measure for the term of this Agreement.

## 11.0 Amendment of Agreement

- Any alteration or amendment to the terms and conditions of the Agreement must be in writing and duly executed by the Parties.
- 11.2 Either Party may request the participation of the other Party to review the effectiveness of this Agreement annually and consider amendments to this Agreement.

## 12.0 Entire Agreement

12.1 This Agreement and any amendment to it constitute the entire Agreement between the Parties with respect to the subject matter of this Agreement.

### 13.0 Notice

- Any notice or other communication that is required to be given or that a Party wishes to give to the other Party with respect to this Agreement, will be in writing and will be effective if delivered, sent by registered mail, or transmitted by facsimile to the address of the other Party as in this section of the Agreement.
- Any notice or other communications will be deemed to have been given on the date it is actually received, if received before 4:00 p.m. If received after 4:00 p.m., it will be deemed to have been received on the next business day.
- 13.3 The address of either Party may be changed by notice in the manner set out in this section of the Agreement.

#### British Columbia

Deputy Minister
Ministry of Forests
P.O. Box 9525 STN PROV GOVT
Victoria B.C. V8W 9C3
Telephone (250) 387-3656
Facsimile (250) 953-3687

#### Yale First Nation

Chief Robert Hope Yale First Nation PO Box 1869 Hope, British Columbia V0X 1L0

Telephone: (604) 863-2443 Facsimile: (604) 863-2467

## 14.0 Miscellaneous

- 14.1 Nothing in this Agreement shall be interpreted in a manner that requires the Government of British Columbia to act in a manner inconsistent with provincial or federal law, or that fetters the statutory discretion of any government decision-maker.
- 14.2 This Agreement is not a treaty or a lands claims agreement within the meaning of section 25 and 35 of the *Constitution Act, 1982* and does not recognise, define, amend, affirm, deny or limit any priorities afforded to aboriginal rights, including aboriginal title, or treaty rights, other than as provided in this Agreement.
- Subject to Section 9.3, this Agreement will not limit the positions that a Party may take in future negotiations or court actions.
- Nothing in this Agreement shall be construed so as to abrogate or derogate any aboriginal right or treaty right of Yale.
- This Agreement shall not be interpreted as addressing any potential infringements other than potential infringements that may result from decisions contemplated by this Agreement during the term of this Agreement. Nothing in this Agreement shall be interpreted to authorize any infringement that may occur following the termination of this Agreement.
- 14.6 Any reference to a statute in this Agreement includes all regulations made under that statute and any amendments or replacement of that statute and its regulations.
- 14.7 There will be no presumption that any ambiguity in any of the terms of this Agreement should be interpreted in favour of either Party.

- 14.8 The applicable laws of British Columbia and Canada shall govern this Agreement.
- This Agreement may be entered into by each Party signing a separate copy of this Agreement, including a photocopy or faxed copy, and delivering it to the other Party by fax. Each facsimile will be deemed to be an original for all purposes and all counterparts taken together will be deemed to constitute one document.

Signed on behalf of:

Yale First Nation

Date: 24th March 2005

Chief Robert Hope

Signed on behalf of:

Government of British Columbia

Date: March 31/05

Michael de Jong Dp. Minist

Minister of Forests

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Final Agreement March 23, 2005

# APPENDIX A YALE TRADITIONAL TERRITORY



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