

#### MINISTRY OF TRANSPORTATION AND INFRASTRUCTURE AVALANCHE PROGRAMS

### BACKCOUNTRY AVALANCHE RISK ASSESSMENT PROTOCOL

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#### Ministry of Transportation and Infrastructure Avalanche Programs

#### **Backcountry Avalanche Risk Assessment Protocol**

#### 1.0 Introduction

The rising popularity of winter recreational activities has resulted with an increase in backcountry winter rescue call outs. Ministry of Transportation and Infrastructure, (MoTI), Avalanche and Weather Programs (AWP) staff have been contacted by various authorities (Emergency Management British Columbia, RCMP, BC Coroner) to assist in backcountry winter rescue/recoveries and to conduct avalanche risk assessments in those efforts.

With the increasing frequency of these requests it has become necessary to define conditions for MoTI AWP staff to participate in these types of events. It is necessary to define levels of responsibilities between MoTI, EMBC, RCMP and the BC Coroners Service. This document identifies the conditions for MoTI involvement and the responsibilities with those agencies.

This document follows the British Columbia Emergency Management System's (EMBC) Incident Command System and ISO 31000 Risk Management practices.

#### 2.0 Conditions of MoTI Involvement

If Ministry AWP staff receives a request to become involved in a backcountry winter rescue, the first consideration must be whether or not their absence will adversely affect avalanche safety to their highway segments.

Every backcountry winter rescue will have unique considerations, including rescue teams access to and from the rescue site. The winter rescue is not the responsibility of the AWP staff. It will be up to the discretion of the Avalanche Technician to ensure the rescue efforts are congruent with their professional and personal risk criteria, or defer a response to the Canada Avalanche Association professional membership resource list.

If the Ministry AWP staff accept this task, they will act in accordance to the Canadian Avalanche Association's Standards of Conduct working within their Scope of Practice following the EMBC Incident Command System as:

- Avalanche Safety Officer under ICS Command Staff
- Strike Team Leader under ICS Operations Section
- Task Force Leader under ICS Operations Section

Depending on circumstances of the rescue or recovery, involved participants may also be called upon to give statements and/or be a witness in criminal or social legal proceedings. The BC Coroner may request MOTI AWP to assist with a site investigation.

#### 3.0 Avalanche Risk Assessment Protocol

If a member of the MoTI AWP accepts responsibility to participate in a backcountry winter rescue effort, their roles may include one or more of the following duties:

- Avalanche Safety Officer will identify the avalanche hazard, assess the avalanche risks, delineate safety and avalanche risk zones, and offer treatments to reduce threats during the entire rescue mission
- Strike Team Leader will strive to reduce the avalanche risk to rescuers using helicopter deployment of explosives following the WorkSafeBC approved MOTI Explosives Use Operational Plan found in the MOTI Avalanche Safety Plan, (appendix X)
- Task Force Leader will instruct agencies in safe, effective and efficient search and rescue techniques

The Avalanche Safety Officer will utilize the EMBC Active Avalanche Safety Program ICS 305-A form and the Canadian Avalanche Association, Avalanche Incident Report form found in the appendix of this document.

An EMBC task number must be confirmed prior to MOTI involvement in a backcountry winter rescue effort. The task number confirms that participants involved in the rescue are covered by the Emergency Program Act and liability provisions. The ASE number is necessary if any aircraft are used for the rescue effort. If necessary call the Emergency Management British Columbia phone number for these assigned numbers:

- 888.344.5888 (agency use only)
- 800.663.3456 (24 hour -7 days/week)

Expenses incurred by the AWP through the involvement of Ministry staff and resources will be reimbursed by EMBC, referencing the task number assigned to the rescue effort.

Incidents involving fatalities may escalate to supervision by the BC Coroner Service. MOTI AWP staff involved in these rescue may be requested to write a formal report of their observations and involvement.

#### 4.0 Responsibilities

Responsibilities of agencies likely to become involved in a backcountry winter rescue include the following:

#### **4.1 RCMP**

- Is the agency responsible for the overall coordination of the rescue effort
- Likely to be the first agency to receive request for assistance
- Contacts EMBC with preliminary incident particulars
- Contacts BC Coroners Service if fatalities involved and may be authorized by the coroner to take charge of
  the avalanche scene.

#### 4.2 BC Coroners Service

- Investigates all unnatural and unexpected deaths, including avalanche-related deaths and other accidental deaths
- Has jurisdiction over the human remains. The coroner has to provide authorization before the body can be moved/transported
- Has jurisdiction over the avalanche scene where a death occurred. The coroner may authorize the police to take charge of the avalanche scene
- May request involvement from Ministry Avalanche staff, to act as technical experts in assessing scene safety, analyzing avalanche /snowpack related information and in some cases preparing an incident investigation report.

#### **4.3 EMBC**

- Provide and/or coordinate resources in support to responsible agency
- Confirm Avalanche Safety Officer has Canadian Avalanche Association, Avalanche Operations Level II
- Request assistance from Ministry Avalanche and Weather Programs, or other appropriate agencies
- Issues Task and ASE numbers, as appropriate
- Reports fatalities to Coroner/RCMP via the SAR team on site
- Reimburse authorized cost of the rescue.

#### **4.4 MOTI**

- Ensures EMBC task and ASE numbers are assigned with initial request to assist in rescue
- To provide an avalanche risk assessment in order to ensure safety for all participants and patients during rescue efforts
- To provide technical avalanche expertise of rescue equipment and search techniques to locate victims
- To provide avalanche risk reduction through explosives control if necessary.

#### 5.0 Insurance and Financial Coverage

Ministry AWP employees who become involved in backcountry winter related incidents are protected by existing provincial government coverage and considered working as a Ministry employee, even if the response is made on a scheduled day off.

Wages, WSBC coverage and overtime benefits apply as when working for the Ministry.

#### 6.0 Liability Coverage

Section 18 of the Emergency Program Act, 1996 (appendix A) states that no person is liable for their actions (or lack of actions) which may cause injury, death or damage, provided they were acting in "good faith".

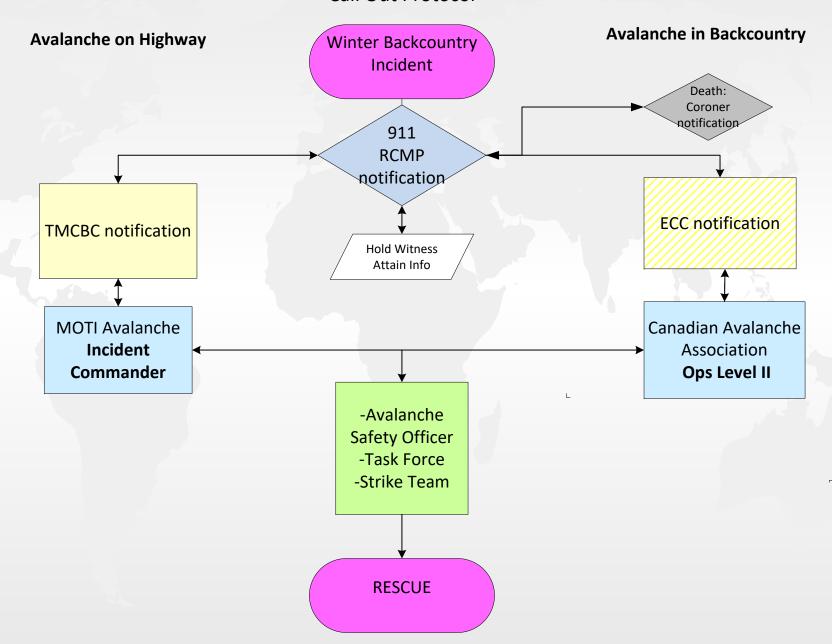
#### 7.0 Documentation

The Canadian Avalanche Association, Avalanche Incident Report form (appendix 8.4) will be used to document pertinent information. In the urgency of the situation, it is important to take time to briefly document details of the rescue as it unfolds.

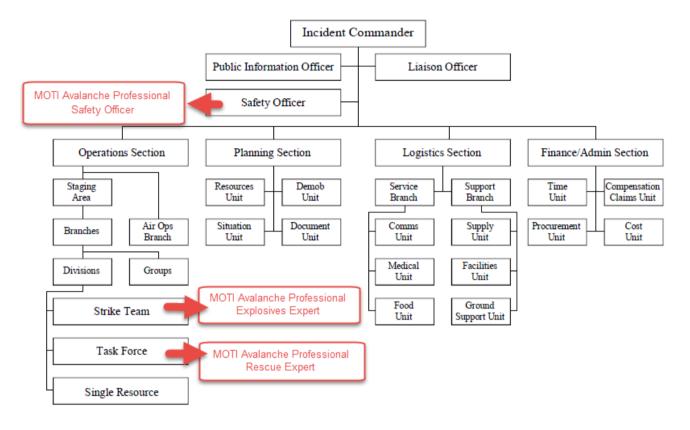
Attached is the EMBC Active Avalanche Safety Program ICS 305-A form (appendix 8.3).

Ministry, Avalanche staff should be aware that any written notes in field books can be used as evidence in a criminal or coroner court case. In consideration of this possibility, it is important to make field notes in accordance with the *CAA*, *Observation Guidelines and Recording Standards for Weather*, *Snowpack and Avalanches*.

## EMBC -MOTI -AWP Winter Backcountry Rescue Call Out Protocol



## Incident Command System Flowchart



ACTIVE AVALANCHE SAFETY PROGRAM	TASK#		DATE & TIME PREPARED:
FOR OP. TASK NAME	<u> </u> ≣:		PREPARED BY:
PERIOD #			
IDENTIFIED HAZARD # HAZA	ARD NAME: <b>AVALAN</b>	NCHE	SAFETY OFFICER:
LOCATION:		DESCRIPTION	ON:
CURRENT DANGER RATING: (Check Highest Level for BTL, TL and/or ALP)  Low Moderate Considerate		SIMPLE CHALLEN COMPLE UNKNOW	X
Low Moderate Considera	or Unknown	□ Avalanche	e Incident Involvement Form Attached
ON-SITE OPERATIONS ACCESS / EGRESS,	WEATHER AND AVALANC	CHE CONDIT	TIONS ADVISORY:
ACTIVE AVALANCHE SAFETY PROGRAM M	EACHDEC:		
ACTIVE AVALANCIIE SAFETTI NOONAWIW	EASURES.		
SPECIAL INSTRUCTIONS:			
AVALANCHE DANGER ID	ENTIFICATION / MITI	IGATION A	AND RISK CONTROL CHECKLISTS
✓ REFFERENCE DESCRIPTION	ASSIGNMEN	NT CHECKLIS	ST SAFETY MEASURES
PUBLIC AVLANCHE BULLETIN	TEAM ASSIGNME	NT	Personnel Protective Equipment (Transceiver, Shovel, Probe)
WEATHER FORECAST	TEAM ASSIGNME	NT BRIEFING	G Explosive Strike Team
CAA InfoEx™	✓ SUPPLIMENTAR	RY REFFERE	Helicopter Based Signal Search - Barryvox External Transceiver
SNOW STABILITY EVALUAITON WORKSHEET	AVAILABLE AVAL	ANCHE ATLA	AS'S Helicopter Based Rescue Effort - Class D Fixed Line Helicopter Supp
SNOW STABILITY FORECAST WORKSHEET	LOCAL AVALANCI	HE PROFESS	SIONAL Rapid Intervention Team
AVALANCHE PATH SUMMARY	Name:		<u> </u>
PAGE # OF			ICS 305



# **Avalanche Incident Report Form**

**Detailed Form** 

General Occurrence date: Time:
Location description:       Mountain range:         Easting:       Map datum: ☐Unknown ☐NAD27 ☐NAD83
Group type: ☐Commercial, operation: ☐Club ☐Family/friends ☐Other, specify:
Group activity (e.g. in-bounds/out-of-bounds/backcountry, skiing/snowboarding, etc.):
Did the group have a clear, identifiable leader? ☐Unknown ☐Paid ☐Volunteer ☐Group member ☐No
# of: Females: Males: Juveniles (< 18 years old): Skiers: Snowboarders: Snowmobilers: Other activity:, specify:
# of people with: Transceivers: Probes: Shovels: Avalungs: Balloon flotation devices: RECCO devices: Other safety equipment:, specify:
People involved with avalanche
# of people who were: Caught but not buried:  Partially buried, not critical:  Partially buried, critical:  Injured:
Person: Gender: Working at time? Leader at time?
(P.)    Name:    Age: M F Education:    Qualification:    Unknown Yes No      1    □    □    □    □    □
$egin{bmatrix} 2 & & \Box & \Box$
Experience in
Avalanche training: avalanche terrain: Travel mode: Skill with equipment:
P.1 2 3 4 5       P.1 2 3 4 5
□□□□□< 2 day course □□□□□≤ 2 years □□□□□□Skiing (binding unknown) □□□□□≤ 2 years □□□□□□2-3 day course □□□□□2-9 years
□□□□□4-5 day course □□□□□≥ 10 years □□□□□□Alpine-touring (heels fixed) □□□□□≥ 10 years
□□□□> 5 day course □□□□□Professional □□□□□Telemark skis □□□□□Professional □□□□□Snowboard
□□□□□CAA Level 2 □□□□□Split-board (ascending) □□□□□□Snowmobile
□□□□□Snowshoes □□□□□□□Other, specify:
Safety equipment:
P. Unknown Transceiver, type: Probe, length: Helmet, type: Shovel Avalung Balloon RECCO Other, specify
$egin{array}{cccccccccccccccccccccccccccccccccccc$
5
Activity just before avalanche: Was victim a trigger? Position in group: Location just before avalanche:
P. Unknown Yes No (e.g. 2 <sup>nd</sup> from front)
2  3
4

People involved with avalanche (continued)									
Travel direction: Rescued by:  P.1 2 3 4 5									
Time when search started:									
# of searchers: Names:									
Search method(s) used: (number in chronological order) P. 1 2 3 4 5									
Hasty/spot probe, specify probe(s) used:									
Snowpack melted away Other, specify:									
P. Further details about finding people: 1									
Degree of burial:  Unknown Caught but Partial - Partial - critical, depth (face), not buried not critical duration before face exposed    Complete, depth (face),   duration before face exposed									
Distance Distance Burial pocket: Carried over cliffs: Hit trees: Hit rocks: Into water:  P. to crown: carried: Unknown Yes No									
Spine-axis orientation:  P.1 2 3 4 5  Unknown  Face-up  Right-side-up  Standing upright  Other, specify:  Hip-axis orientation:  Air pocket present:  P. Unknown Yes No  Unkno									

People involved with avalanche (continued)	
Injuries:  P.  Yes No Unknown Yes, name, affiliation  U U U U,	No
Ski/snowboard/snowshoe: (if applicable)  Binding release:  Left Right  P.1 2 3 4 5 P.1 2 3 4 5  DIDDDDDDDDDDDDDDDDDDDDDDDDDDDDDDDDDD	
Snowmobile: (if applicable)           Track:         Engine:         Type:         Orientation:           P.1 2 3 4 5         P.1 2 3 4 5         P.1 2 3 4 5           □ □ □ □ Unknown         □ □ □ Unknown         □ □ □ Unknown           □ □ □ □ 141"         □ □ □ □ 500-800 cc         □ □ □ Utility/work         □ □ □ □ Cross-slope           □ □ □ □ > 159"         □ □ □ □ 800-1000 cc         □ □ □ □ Mountain         □ □ □ □ Other, specify:           □ □ □ □ High-performance         □ □ □ □ High-performance	
Distance from Skier's left Skier's right  P. rider along flow: Up-flow Down-flow rider across flow: of flow of flow  1m	
Avalanches  Date observed:	
Av. Location description: Easting: Northing: Aspect: Incline: incline: in vicinity: Unknown BTL TL  1	Alp
Type: Distance Remotely triggered: # of people within Av. Time: Size: Unknown Slab Loose Ran: Trigger: Unknown Yes, dist. to trigger No 1 m 2 m of trigger 1	∍r pt.:
Human triggered avalanches: (if applicable)  Av. 1 2 3	
Person who triggered avalanche was #: on the slope.	
Weak layer:           Av. Primary         Size:         Secondary         Size:         Burial date:           form:         Min.         Max.         form:         Min.         Max.           1	
3mmmmmmmm	

Aval	anches	(contir	nued)										
	urface:			Socondor	y Siz	0.	Lov	ol in anown	ook:		Sto	nnod:	
Av.	Primary form:	Siz Min.	e. Max.	Secondar form:	y Sizi	e. Max.		el in snowp Storm sno	w Old snow	Ground	Unknow	pped: n Yes	No
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2 3		mm	mm		mm	mı	=	H	H	H	H	H	
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Av.	_	Trigger pt			lab hardne	ess:							
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3		cm											
Liquid	d water c			_									
Av L	Star Inknown	t zone: Dry Moi:	st Wet	Unknown	eposit: Dry Mois	st Wet							
1													
2 3			]			]							
Start :	zone.		J LJ										
	exposure	<b>e</b> :		Vind expos	sure:		ability:	Rela	ative location	:			
Av. 1			F	v. 1 2 3	مريده مريده	Av. 1		Av. 1 2					
		nown ir aspect(	s)	===	Unknown Windward	<u> </u>	]∐∐Unkno ]∏∏No		Within sł □□Adiacent	to ski are	а		
	Sha	ded solar	aspect(s)		Lee	📮	□□Yes		∐Ski run				
	Non	-solar as <sub>l</sub>	pect(s)		Cross-load Sheltered	ded _	]□□No-ye	s LL H	Not on s Climbing				
	la la dia anno				Down-flow				□□Other, sp				
Usage Av. 1	history: 2 3				Wind pillo	w (obsol	ete)						
	Unk	nown											
		previousl viously sk	y skied/sle	dded									
		iously sk											
	Hea	vily skied											
		vily sledd viously co	ea Introlled wi	th results									
	Pre√	iously co	ntrolled wi	thout resul	ts								
		iously sli			4:		-4- \						
Comm				haracterist	_								
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Additio	 onal avala												
	_												
	3												
	vpack												
	<b>/pack tes</b> Type:	ts (T.): Locati	on:	Test depth:	Incline:	Test	Fracture character:	Fracture depth:	Depth in profile:	Comm	ents/laye	· ID·	
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2				cm				cm	cm				
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			Unkno		<del></del>								
Comn	nents on s	snowpacl	C										

Weather											
Weather Date:	obs. (Wx	.):	1		2		3				
Time:											
Location:											
Easting											
Northing											
Elevation				m		m	m				
Sky cond		1\									
	g: (top lev	eı)				m	m				
Precip. ty Surface f	/pe/rate. form/size:										
Tempera		∐Manu		utomatic							
Min			Interval:	Wx.2	Interval:	Wx.3	Interval:				
Min.: Max.:		°C °C	hrs	°C							
Present:		°C		°C ℃	hrs		Chrs				
3 hr chan		°C		°C							
1 day cha	-	°C		°C							
	_	_	a	tomotic							
Snow he	eignt:	∐Manu Water	aı <u>∟</u> ⊿ Clear	utomatic		Water	Cleared		Water	Cleared	
	Wx.1	equiv.:	date,		Wx.2	equiv.:	date, time:	Wx.3	equiv.:	date, time:	
HINT:	cm	mm	,			mm .			mm		
HST:	cm	mm		,		mm .			mm	,	
H2D:	cm	mm			cm	mm		cm	mm		
HN24:	cm	mm			cm	mm		cm	mm		
HS:	cm	mm			cm	mm		cm	mm		
Amount o	of new sn	ow at acc	ident site	e within 24 ho	ours prior	to accident	cm				
Wind: Wx. Speed: Direction: Transpor Transpor	t ext:	ual	Automation 2	3 							
Precipita		∐Manu	ıal ∏A Wx.1	Automatic Interval:	Wx.2	Interva	l: Wx.3 Ir	nterval:			
Rain gau Precip. g	ige: auge: (ac		mm	nhrs		nm		hrs			
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Commen	ils on wea	au iei					•••••				
Assess	ment b	v arour	nem	her(s)							
				our trip previ	ous to the	avalanche	2		Unkno	wn Yes N	No
							e of time or other	constraints	? ⊣		╡
				oath when the					· H	i ii	f
							oute when the aval	lanche occ	urred? 🔲		Ī
							spaced apart)?				
Were you	ı aware o	f any whu	umpfs or	cracking on	your route	within 24 h	rs previous to ava	lanche?			⊒
							previous to avalar		,,,	H ļ	=
							nin 24 hrs previous	to avaland	ne? ∐		
				ivity:			ble in the avalanch	na hullatin?			<del></del>
How wou	ıld you rat	te your gr	oup's tei	rrain selectio	n with resp	pect to con	ditions when the av	/alanche o	ccurred?	□unknown	_
							pecify: travelling in? □			Somewhat	t
	How familiar was your group or decision maker with the area you were travelling in?										

Assessment by group memb	per(s) (continu	ed)				
What information sources	Overall	Rate the so	urce with respe	ct to inform	ation on:	
did you check before the trip?	importance:	Avalanche	Whumpfs or	Drifting	Unfavourabl	e
Unknown	importanios.	activity	cracking	snow	aspect	
Own observations						0 - N/A
CAA avalanche bulletin						1 – Not important
Local avalanche advisory						2 – Somewhat important
Local backcountry operator						3 – Important
Local ski patrol						4 – Very important 5 – Extremely important
☐InfoEx						3 - Extremely important
Contacted others						
Trip report						
Guide book	•••••					
☐Terrain photo						
☐ Map			•••••		•••••	
	*********		*********			
I □Other, specify: I □None	•••••					
	in:					
Additional sources used during the to	•					
Own observations						
l <u>=</u>						
☐ Other recreationists						
Local backcountry operator						
Local ski patrol						
☐Other, specify: ☐None						
Which human factors contributed to Unknown  Blue sky  Lack of designated leader  Poor communication within grous  Over importance attached to designate trip (e.g. retured the second confliction of the	p stination / goal n to trailhead/hut)		during descent		tance	
Was the aspect on which the avalance Was the group reducing the risk when were any group members in or above Was the group in an obvious avalance Was there evidence of any whumpfs was there drifting snow on the avalation Did the group meet any other people Was the group pressured into active Did 'grouping up' play a significant rows there any relevant avalanche active Comment on avalanche active How familiar was the group or decisi How would you rate the group's terra	en the avalanche of a terrain trap when the path when the or cracking on the nche slope within on the same trip by pursuing a state ple in triggering the citivity in the same wity:	ccurred (e.g. shen the avalanche oce route within 24 hrs previous to the d goal because avalanche?  mtn. range witterrain?	spaced apart)? che occurred? curred? 24 hrs previous us to avalanche? e avalanche? te of timing or of thin 24 hrs prev	to avalanch? ther constratious to aval	ne?	
☐Conservative ☐Approp	nate ∐Aggressi	ve ⊔∪tner,	specify:			

Expert assessment (continue	) (1)					
Expert assessment (continue	<del>,</del> u)					
Sources of information used:	Overall importance:	Rate the so Avalanche	urce with respe Whumpfs or	ct to inform Drifting	ation on: Unfavourabl	e
□Unknown	·	activity	cracking	snow	aspect	0. 11/4
Own observations						0 - N/A 1 – Not important
☐CAA avalanche bulletin						2 – Somewhat important
☐Local avalanche advisory						3 – Important
☐Local backcountry operator						4 – Very important
☐Local ski patrol						5 – Extremely important
□InfoEx						
☐Contacted others						
☐Trip report						
∐Guide book						
Terrain photo						
<u></u> Мар						
☐Other, specify:						
Which human factors contributed to the Unknown Blue sky Lack of designated leader Poor communication within group Over importance attached to destach to complete trip (e.g. return Thrill of descent (only if incident Overconfidence Impulsiveness Invulnerability Macho attitude Resignation Anti-authority None  Additional comments on human factor	o tination / goal to trailhead/hut) occurred immedia		during descent	impo	erall rtance	
Property damage Valu Comments about property lost or dan	-					
Reported by Name:			alification:			e:
Address:Phone #:Avalanche training:	Email:e	rse	 ⁄ course	day cours	e □CAA Le\	
Additional contact person	Name:					
Address:Phone #:						
Enclosures – Include additional information of incident, sketch of avalance now people and/or objects became involved, etc)  Note: This information is interested.	ne showing locat volved with the a	ion of people a valanche, phot	nd objects befo ographs, copy c	re and afte of the repor	r avalanche, n t from any res	arrative describing cue organization
Note: This information is int CAA/CAC. The report						