

## ORDER OF THE PROVINCIAL HEALTH OFFICER

(Pursuant to Sections 30, 31, 32,39 (3) and (6), and 54 (1) (h) and 2, Public Health Act, S.B.C. 2008)

# VARIANCE OF EXISTING ORDERS TO SUSPEND RECONSIDERATION – April 21, 2021

The *Public Health Act* is at: <u>http://www.bclaws.ca/civix/content/complete/statreg/08028/?xsl=/templates/browse.xsl</u> (excerpts enclosed)

## WHEREAS:

- A. On March 17, 2020, I provided notice under section 52 (2) of the *Public Health Act* (the "*Act*") that the transmission of the infectious agent SARS-CoV-2, which has caused cases and outbreaks of a serious communicable disease known as COVID-19 among the population of the Province of British Columbia, constitutes a regional event as defined in section 51 of the *Public Health Act*;
- B. A regional event is an emergency under section 51 of the Act;
- C. The Province is experiencing a substantial increase in the transmission of COVID-19, resulting in persisting high levels of cases and increased clusters and outbreaks which, in turn, is producing increasing incidences of serious disease leading to elevations in hospitalizations, intensive care admissions and deaths;
- D. Both the public health and health care systems are strained by this increase;
- E. The increase in cases of infection, and the resulting strain on the public health and health care systems, is due in part to the increasingly widespread transmission of virus variants of concern, which are more transmissible, leading to more rapid spread of disease, and which have the potential to cause more serious illness;
- F. In order to stop the spread of infection and the attendant consequences, it is imperative that the prohibitions, restrictions and conditions in my Orders remain in place and are complied with;
- G. The volume of requests for reconsideration of my Orders, and the time and expertise which considering them entails, has become beyond my capacity to manage and is using resources which are better directed at assessing and responding to the protection of the public as a whole;

- H. For all these reasons, it is my reasonable belief that it is necessary, in the interest of protecting the public health, that I not accept requests to reconsider my Orders, directed at stopping and reducing the transmission of COVID-19, until the level of transmission of infection, the incidence of serious disease, the number of hospitalizations, admissions to intensive care units and deaths, and the strain on the public health and health care systems, are significantly reduced;
- I. Accordingly, pursuant to the authority vested in me by sections 54 (1) (h) and section 36 (6), of the *Act*, **I hereby Vary my Orders to** 
  - 1. Suspend the reconsideration of my Orders (which are posted at <a href="https://www2.gov.bc.ca/gov/content/health/about-bc-s-health-care-system/office-of-the-provincial-health-officer/current-health-topics/covid-19-novel-coronavirus">https://www2.gov.bc.ca/gov/content/health/about-bc-s-health-care-system/office-of-the-provincial-health-officer/current-health-topics/covid-19-novel-coronavirus</a>) including the reconsideration of requests for reconsideration which I have received, but have not as yet considered.
  - 2. Despite section 1, and subject to section 3, this suspension does not apply to a request in which an affected person can establish an infringement of a right or freedom protected by the *Charter of Rights and Freedoms* and sets out reasons why the application of the order to the circumstances of that affected person is not necessary for the protection of public health, either based on additional relevant information that was not reasonably available to me at this time or based on a proposal that, if implemented, would proportionately balance the protection of public health with the protection of the right or freedom.
  - 3. The exception in section 2 does not apply to a request to reconsider the prohibition of indoor worship services, since the prohibition, and applications to vary it, have been fully considered and are now before the courts.

This Variance does not have an expiration date.

Pursuant to section 54 (1) (h) of the *Public Health Act*, and in accordance with the emergency powers set out in Part 5 of the *Public Health Act*, I will not be accepting requests for reconsideration of this Variance.

Dr. Bonnie Henry, Provincial Health Officer 4th Floor, 1515 Blanshard Street PO Box 9648 STN PROV GOVT, Victoria BC V8W 9P4 Fax: (250) 952-1570 Email: <u>ProvHlthOffice@gov.bc.ca</u> DATED THIS: 21st day of April 2021

Bonnie Henry

SIGNED:

Bonnie Henry MD, MPH, FRCPC Provincial Health Officer

DELIVERY BY: Posting to the BC Government the BC Centre for Disease Control websites.

Enclosure: Excerpts of the Public Health

### **ENCLOSURE**

### Excerpts of the Public Health Act [SBC 2008] c. 28

#### Definitions

#### 1 In this Act:

#### "health hazard" means

(a) a condition, a thing or an activity that

(i) endangers, or is likely to endanger, public health, or

(ii) interferes, or is likely to interfere, with the suppression of infectious agents or hazardous agents, or

(b) a prescribed condition, thing or activity, including a prescribed condition, thing or activity that

(i) is associated with injury or illness, or

(ii) fails to meet a prescribed standard in relation to health, injury or illness;

#### When orders respecting health hazards and contraventions may be made

**30** (1) A health officer may issue an order under this Division only if the health officer reasonably believes that

(a) a health hazard exists,

(b) a condition, a thing or an activity presents a significant risk of causing a health hazard,

(c) a person has contravened a provision of the Act or a regulation made under it, or

(d) a person has contravened a term or condition of a licence or permit held by the person under this Act.

(2) For greater certainty, subsection (1) (a) to (c) applies even if the person subject to the order is complying with all terms and conditions of a licence, a permit, an approval or another authorization issued under this or any other enactment.

#### General powers respecting health hazards and contraventions

**31** (1) If the circumstances described in section 30 *[when orders respecting health hazards and contraventions may be made]* apply, a health officer may order a person to do anything that the health officer reasonably believes is necessary for any of the following purposes:

(a) to determine whether a health hazard exists;

(b) to prevent or stop a health hazard, or mitigate the harm or prevent further harm from a health hazard;

(c) to bring the person into compliance with the Act or a regulation made under it;

(d) to bring the person into compliance with a term or condition of a licence or permit held by that person under this Act.

- (a) a person whose action or omission
  - (i) is causing or has caused a health hazard, or
  - (ii) is not in compliance with the Act or a regulation made under it, or a term or condition

of the person's licence or permit;

- (b) a person who has custody or control of a thing, or control of a condition, that
  - (i) is a health hazard or is causing or has caused a health hazard, or
  - (ii) is not in compliance with the Act or a regulation made under it, or a term or condition of the person's licence or permit;
- (c) the owner or occupier of a place where
  - (i) a health hazard is located, or

(ii) an activity is occurring that is not in compliance with the Act or a regulation made under it, or a term or condition of the licence or permit of the person doing the activity.

#### Specific powers respecting health hazards and contraventions

- **32** (1) An order may be made under this section only
  - (a) if the circumstances described in section 30 [when orders respecting health hazards and contraventions may be made] apply, and

(b) for the purposes set out in section 31 (1) [general powers respecting health hazards and contraventions].

- (2) Without limiting section 31, a health officer may order a person to do one or more of the following:(a) have a thing examined, disinfected, decontaminated, altered or destroyed, including
  - (i) by a specified person, or under the supervision or instructions of a specified person,
  - (ii) moving the thing to a specified place, and
  - (iii) taking samples of the thing, or permitting samples of the thing to be taken;
  - (b) in respect of a place,
    - (i) leave the place,
    - (ii) not enter the place,
    - (iii) do specific work, including removing or altering things found in the place, and altering or locking the place to restrict or prevent entry to the place,
    - (iv) neither deal with a thing in or on the place nor dispose of a thing from the place, or deal with or dispose of the thing only in accordance with a specified procedure, and
    - (v) if the person has control of the place, assist in evacuating the place or examining persons found in the place, or taking preventive measures in respect of the place or persons found in the place;
  - (c) stop operating, or not operate, a thing;
  - (d) keep a thing in a specified place or in accordance with a specified procedure;

(e) prevent persons from accessing a thing;

(f) not dispose of, alter or destroy a thing, or dispose of, alter or destroy a thing only in accordance with a specified procedure;

(g) provide to the health officer or a specified person information, records, samples or other matters relevant to a thing's possible infection with an infectious agent or contamination with a hazardous agent, including information respecting persons who may have been exposed to an infectious agent or hazardous agent by the thing;

(h) wear a type of clothing or personal protective equipment, or change, remove or alter clothing or personal protective equipment, to protect the health and safety of persons;

(i) use a type of equipment or implement a process, or remove equipment or alter equipment or processes, to protect the health and safety of persons;

(j) provide evidence of complying with the order, including

(i) getting a certificate of compliance from a medical practitioner, nurse practitioner or specified person, and

(ii) providing to a health officer any relevant record;

(k) take a prescribed action.

(3) If a health officer orders a thing to be destroyed, the health officer must give the person having custody or control of the thing reasonable time to request reconsideration and review of the order under sections 43 and 44 unless

(a) the person consents in writing to the destruction of the thing, or

(b) Part 5 [Emergency Powers] applies.

#### May make written agreements

**38** (1) If the health officer reasonably believes that it would be sufficient for the protection of public health and, if applicable, would bring a person into compliance with this Act or the regulations made under it, or a term or condition of a licence or permit held by the person under this Act, a health officer may do one or both of the following:

(a) instead of making an order under Division 1, 3 or 4, enter into a written agreement with a person, under which the person agrees to do one or more things;

(b) order a person to do one or more things that a person has agreed under paragraph (a) to do, regardless of whether those things could otherwise have been the subject of an order under Division 1, 3 or 4.

(2) If, under the terms of an agreement under subsection (1), a health officer conducts one or more inspections, the health officer may use information resulting from the inspection as the basis of an order under this Act, but must not use the information as the basis on which to

(a) levy an administrative penalty under this Act, or

(b) charge a person with an offence under this Act.

#### **Contents of orders**

**39** (3) An order may be made in respect of a class of persons.

#### Duty to comply with orders

42 (1) A person named or described in an order made under this Part must comply with the order.(2) Subsection (1) applies regardless of whether the person leaves the geographic area for which the health officer who made the order is designated.

#### **Reconsideration of orders**

**43** (1) A person affected by an order, or the variance of an order, may request the health officer who issued the order or made the variance to reconsider the order or variance if the person

(a) has additional relevant information that was not reasonably available to the health officer when the order was issued or varied,

(b) has a proposal that was not presented to the health officer when the order was issued or varied but, if implemented, would

(i) meet the objective of the order, and

(ii) be suitable as the basis of a written agreement under section 38 [may make written agreements], or

(c) requires more time to comply with the order.

- (2) A request for reconsideration must be made in the form required by the health officer.
- (3) After considering a request for reconsideration, a health officer may do one or more of the following:
  - (a) reject the request on the basis that the information submitted in support of the request

(i) is not relevant, or

- (ii) was reasonably available at the time the order was issued;
- (b) delay the date the order is to take effect or suspend the order, if satisfied that doing so would not be detrimental to public health;
- (c) confirm, rescind or vary the order.

(4) A health officer must provide written reasons for a decision to reject the request under subsection (3)

(a) or to confirm or vary the order under subsection (3) (c).

(5) Following a decision made under subsection (3) (a) or (c), no further request for reconsideration may be made.

(6) An order is not suspended during the period of reconsideration unless the health officer agrees, in writing, to suspend it.

(7) For the purposes of this section,

(a) if an order is made that affects a class of persons, a request for reconsideration may be made by one person on behalf of the class, and (b) if multiple orders are made that affect a class of persons, or address related matters or issues, a health officer may reconsider the orders separately or together.

(8) If a health officer is unable or unavailable to reconsider an order he or she made, a similarly designated health officer may act under this section in respect of the order as if the similarly designated health officer were reconsidering an order that he or she made.

#### **Review of orders**

**44** (1) A person affected by an order may request a review of the order under this section only after a reconsideration has been made under section 43 *[reconsideration of orders]*.

(2) A request for a review may be made,

(a) in the case of an order made by a medical health officer, to the provincial health officer, or

(b) in the case of an order made by an environmental health officer, to a medical health officer

having authority in the geographic area for which the environmental health officer is designated.

(3) If a review is requested, the review is to be based on the record.

(4) If a review is requested, the reviewer may do one or more of the following:

(a) delay the date the order is to take effect or suspend the order, if satisfied that doing so would not be detrimental to public health;

(b) confirm, vary or rescind the order;

(c) refer the matter back to the person who made the order, with or without directions.

(5) A reviewer must provide written reasons for an action taken under subsection (4) (b) or (c), and a person may not request further review of an order.

#### **General emergency powers**

**54** (1) A health officer may, in an emergency, do one or more of the following:

(h) not reconsider an order under section 43 [reconsideration of orders], not review an order under section 44 [review of orders] or not reassess an order under section 45 [mandatory reassessment of orders];

(2) An order that may be made under this Part may be made in respect of a class of persons or things, and may make different requirements for different persons or things or classes of persons or things or for different geographic areas.