

Ministry of Energy, Mines and Low Carbon Innovation

Site C Technical Briefing

February 26, 2021



Ministry of Energy, Mines and Low Carbon Innovation

Site C Clean Energy Project

Transmission Lines

Substation

Auxiliary Spillway Generating Station

Earthfill Dam

DAM

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Type: Length:

Height:

Capacity:

Energy:

RESERVOIR

Length:

Width:

Earthfill Dam

- 1,050 metres
- 60 metres
- 1,100 MW
 - 5,100 GWh/yr.

83 km 2-3 times current river (on average)

Spillway

Access Roads





Today's Briefing

- Update on Special Advisor Peter Milburn's Report
- Update on geotechnical issues and safety
- Update on current Site C cost and schedule





Future of Site C

- Cabinet has made the decision to continue with Site C
- Independent experts have confirmed Site C is safe
- Peter Milburn has advised process improvements are needed to enhance Project oversight and risk and commercial management
- Current Project cost estimate is now \$16 billion, with a oneyear delay to the in-service date
- Cost increases are largely the result of COVID-19, geotechnical issues, and other related cost and schedule pressures.



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Path to Today's Decision

5ite C approved at \$8.775 billion budget

> Site C exempted from BCUC review by *Clean Energy Act*

Left bank tension cracks and contractor claims

> Incoming government refers project to BCUC

Cabinet decision to continue project with \$10.7 billion budget 2020/2021

January-March 2020 – right bank foundations require additional mitigation March 2020 – COVID requires scaling back work force and construction July 2020 – BCH submits reports to BCUC

August 2020 - Milburn engaged

Fall 2020 – Engineering review for safety and reliability





Continuing Site C Better for Ratepayers and Taxpayers

- Stopping Site C now has severe impacts to ratepayers and taxpayers
- Ratepayers and taxpayers are better off completing the Project at this stage, even with higher costs





External Reviews Considered in Decision-making

Independent Consultant – Peter Milburn

- Reviewed Project governance and management of risks, construction, contracts and claims handling
- Recommendations will strengthen Project oversight, management and expertise
- Engineering Experts John France and Dr. Kaare Hoeg
- Examined design of right bank foundation enhancements and earthfill dam
- Concluded that once completed, dam will be safe and reliable
- Will meet guidelines set by the Canadian Dam Association





Safety and Reliability Confirmed Through Expert Review

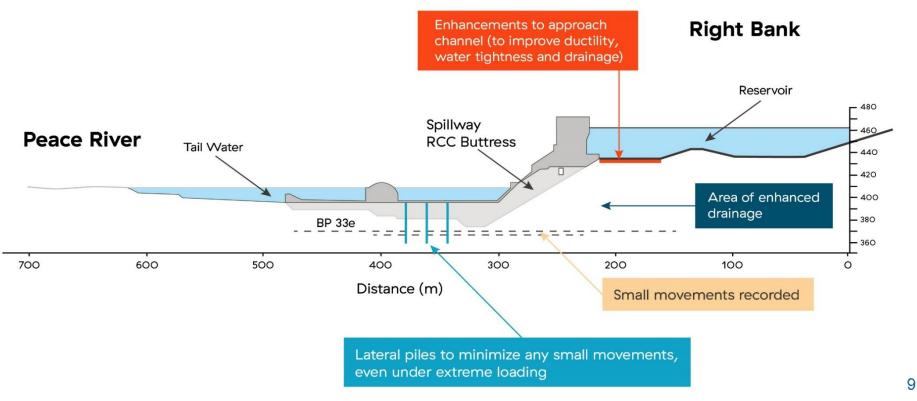
- Solution to foundation issues includes piles to anchor the foundation, approach channel enhancements and additional drainage
- Foundation enhancements follow best engineering practices and have been reviewed by the Technical Advisory Board
- External dam experts provided a second opinion and all reviews concluded that the right bank foundation solution will result in a safe and reliable dam
- Instrumentation and monitoring throughout the life of Site C as a continued precaution will help ensure safety





Right Bank Foundation Enhancements (RFBE) - Solution

- 1. Install large piles (concrete-filled pipes) beneath buttress to improve stability and limit possible future movements, even under extreme loading conditions
- 2. Enhance drainage within the right bank and additional measures for the approach channel to improve water tightness and drainage







Additional Review of Earthfill Dam

- Technical Advisory Board and External Experts also reviewed the design of the main dam
- All reviews concluded that the main dam design is safe
- Enhancements, if required, would be low cost and non-intrusive (adding fill to the surface of the downstream portion of the dam)





Current Project Cost Estimate and Schedule

- Current Project cost estimate is \$16 billion with a one-year delay in full in-service date
 - Cost increases attributable to COVID-19, unforeseeable geotechnical challenges, and other Project cost and schedule pressures
- Reviews underway
 - Foundation enhancement design optimization
 - New contractor schedules to reflect COVID-19 delay impacts and implementation of foundation enhancements
 - Maintaining a safe work environment, including working with Northern Health Authority
 - Enhanced cost and schedule risk management, including critical timelines





Independent Consultant (Peter Milburn) Review

- Consultant focused on improvements to governance and Project risk, construction and commercial contract management and oversight processes
- Review was not an audit of costs or schedule
- 17 recommendations all accepted by BC Hydro and government, including a restructured and strengthened Project Assurance Board
- Implementation underway with oversight by EY and Milburn
- Result will be stronger Project and commercial contract oversight and management going forward





Government Fiscal Impacts of Terminating Site C

- Immediate write down of about \$10 billion (sunk, contract termination, and recognition of site remediation liability costs)
- Hits bottom lines of both BC Hydro and Province
- Further debt implications could follow
 - Risk that rating agencies may remove BC Hydro's status as "selfsupporting" with \$25 billion in BC Hydro debt becoming "taxpayer supported"
- BC's credit rating could be downgraded resulting in higher costs for all of the Province's borrowing





Who Bears Costs – Taxpayers or Ratepayers?

- If Site C terminated, taxpayers or ratepayers pay off the debt
- If BCUC approved ratepayers to pay, BC Hydro rates would increase today (e.g., by 26% for 10 years)
- If taxpayers take on the debt, reduces the Province's ability to fund COVID recovery and needed capital projects





Rate/Bill Impacts of Continuing Site C at a Higher Project Cost

- The costs of Site C will be recovered through rates over the life of the asset, more than 70 years
- Rate impacts will not occur until the assets go into service
- At the current cost estimate of \$16 billion:
 - By 2028/29 <u>cumulative</u> rates for the average residential ratepayer would be ~3% higher (\$36 per year) higher than the previous forecast based on a \$10.7 billion Project cost
- Forecast rates with this increase are still below the expected rate of inflation for the same period





BC's Electricity Rates Amongst the Lowest in North America

- Annual Hydro Quebec study of electricity rates in 21 major North American cities
- The latest study, completed in April 2020, shows that Vancouver has:
 - Fifth lowest residential rates
 - Third lowest small and medium commercial category rates
 - Fourth lowest large industrial category rates
- BC Hydro's heritage hydroelectric assets are the main factor
- Adjusting for inflation, the average residential monthly BC Hydro bill today is about the same as the average bill in 1978



Site C Benefits

- Major construction project that employs ~4,500 workers
- Provides employment, training and contracting opportunities for Indigenous Nations
- Low cost electricity keeps rates down, which supports electrification to meet GHG reduction targets
 - New forecasts indicate more electrification required
 - Industrial Electrification Rate
- Surplus sales leverage Site C's clean dispatchable power
- Provides energy and capacity both of which are needed to safely and reliably meet BC's electricity demands for generations





Conclusion

- Difficult decision but the right one for ratepayers and taxpayers
- Independent External Experts confirm the project is safe
- Government and BC Hydro are making changes to improve Site C oversight, construction, contract and risk management
- Completing Site C at higher cost is preferable compared to the financial impacts of halting the project and pursuing alternatives