

## Local Government Economic Development Tools

Ministry of Municipal Affairs and Housing Catherine Lee and Brent Mueller

**Small Business Week** 

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## **Presentation Summary**

- Ministry overview
- Local government legislation
- Local government economic development tools
- Local government planning system

## **Ministry Structure**

- Local Government Division, Office of Housing and Construction Standards, Community and Legislative Services
- Governance and Structure Branch
  - □ Governance Relations Unit
    - Local government/First Nations relationships
    - Economic and social development support to local governments
      - Crown Grant Sponsorship
      - Business Improvement Areas
      - Environmental Assessments
      - Resort Development Support

### **Overall context**

- BC provincial system is enabling
- Local governments are independent, accountable and autonomous
- Local governments determine community and regional interests



## Legislation

- Community Charter (CC)
  - ☐ Service establishment municipalities
  - ☐ Partnerships, corporations, commissions
- Local Government Act (LGA)
  - ☐ Provides the framework for local and regional planning, other land use management tools
  - □ Service establishment regional districts
  - □ Corporations, partnerships, commissions

## Key Economic Development Tools

- Broad Powers
- Partnerships
- Revitalization Tax Incentive
- Service Provision
- Business Improvement Area
- Corporations, Commissions and Societies
- Planning Tools



## **Broad Powers (1)**

- Broad service powers cc s. 8(2), LGA s. 332
  - May provide any service considered necessary or desirable
- Partnering agreements:
  - and may do this directly or through another public authority, or another person or organization

## **Broad Powers (2)**

- Corporate powers cc s. 8(1), LGA s. 263
  - □ Enter into agreements
  - □ Create corporations and societies
  - □ Delegate
  - □ Own & dispose of land and other assets
- Cost recovery powers CC s. 194, LGA s. 397
- Regulatory powers *cc s. 8(3-6), LGA ss. 297-331*

#### **Assistance to business**

- Prohibition against assistance to business *CC s. 25(1), LGA s. 273* 
  - a council/board must not provide a grant, benefit, advantage or other form of assistance to a business
- Partnering agreements CC s. 21, LGA s. 274
  - may provide assistance under a partnering agreement for the provision of services



## **Partnerships**

Statute	CC s. 21, LGA s. 274: partnering agreement
	CC s. 175, LGA s. 403: liabilities under agreement
	CC s. 179(1), LGA s. 406(1): borrowing to lend, or guaranteeing debt, under an agreement
	CC s. 225, LGA ss. 392-396: tax exemption agreements
	CC s. 24, LGA s. 272: notice of assistance
Purpose	■ Local governments can enter into agreements with a private partner to provide a service
	Can provide assistance in terms of loans, guarantees or tax exemption
Process	■ Provide notice of assistance
	Need elector approval if liability under agreement or borrowing or guaranteeing
	■ Need prov. approval if borrowing or guaranteeing



## **Revitalization Tax Exemptions**

Statute	■ Community Charter ss. 226 & 227
Purpose	■ Broad range of community purposes
	■ Provide a full/partial tax exemption
Process	■ General scheme laid out in bylaw
	■ Notice to public
	Agreement with property owner
	<ul><li>Certificate issued once conditions met</li></ul>
	■ No provincial or public approval



## Partnerships with First Nations

Statute	CC s. 23, LGA s. 263(1)(b): agreements with public authorities
Purpose	Local governments can enter into agreements with First Nations respecting:
	Services
	<ul><li>Operation and enforcement in relation to regulatory authority</li></ul>
	Management of property or an interest in property
Process	■ Public notice not required
	■ Public approval not required but advisable



#### Pitt Meadows – Katzie First Nation





### **Local Services**

Statute	Community Charter s. 8
Purpose	Provide any service that Council considers necessary or desirable
Process	Bylaw not required, unless in only part of the municipality
	■ Pass a resolution
	■ Include in financial plan
Cost Recovery	Costs can be recovered by property tax, user fees, other means



## **Business Improvement Areas**

Statute	Community Charter s. 215
Purpose	■ Broad power for business promotion
	■ Exception to prohibition against aid
Process	■ Petition or council initiative
	■ No provincial approval
Cost	■ Parcel or property value tax
Recovery	■ Tax on another basis set out in bylaw (e.g. dollar amount per square foot)



## **Business Improvement Areas**











## **Regional District Services**

Statute	Local Government Act s. 332
Purpose	Provide any service the Board considers necessary and desirable for all or part of the regional district
Process	<ul> <li>Created by assent vote, alternative approval process, petition or participating area consent</li> </ul>
	Most services require establishing bylaw
	■ Provincial approval is required
Cost Recovery	Costs can be recovered by property tax or parcel tax and other means

- Service of the Regional District of Central Okanagan
- Provides economic development services to all areas within the regional district
- Programs for business enhancement, investment attraction, technology expansion, arts/culture/tourism, agriculture support





## Commissions

Statute	Community Charter ss. 143 & 154 Local Government Act ss. 229 & 263
Purpose	■ Local governments can establish and appoint commissions to:
	<ul><li>Operate services</li></ul>
	Undertake operation and enforcement in relation to regulatory authority
	Manage property or an interest in property
Process	■ Commission establishment bylaw
	■ Delegate power by bylaw
	■ No provincial or public approval



## Corporations

Statute	Community Charter s. 185
	Local Government Act ss. 263 & 265
Purpose	Local governments can incorporate a corporation or acquire shares in a corporation
Process	Provincial approval required
	Public process – public meetings, referendum, consultation





# Lower Columbia Initiatives Economic Development





## **Societies**

Statute	Community Charter s. 8
	Local Government Act s. 263
	Societies Act s. 3
Purpose	Local governments become member of existing society or incorporate their own
Process	If incorporated, process under the Societies Act



## Gibsons Community Building Society



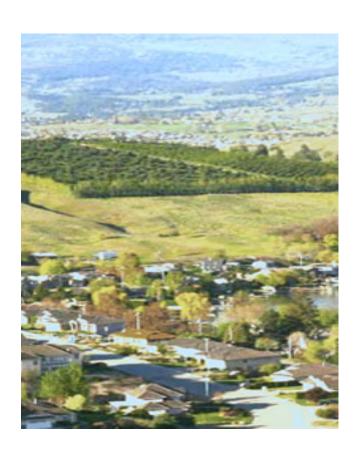


## **Land Use Planning**

- BC's system emphasizes local autonomy
- Framework for growth and development
- Clear direction and certainty for investment
- Attractive communities attract business
- Legislation requires some specific content, e.g. residential, commercial, industrial, agricultural, recreation, public utility and infrastructure



## Regional Growth Strategies

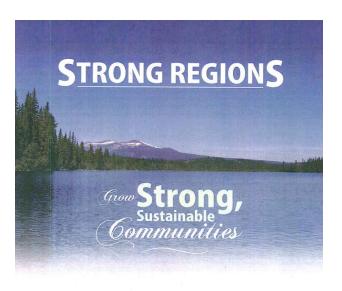


- Collaborative regional planning exercise
- Focus on private land use management to build compact, complete communities
- Mandatory Content: economic development; housing; transportation; parks and natural areas; and climate change



## Other Regional Strategies

- RegionalDevelopment
- Agriculture
- Tourism
- Parks





## **Official Community Plans**

- OCP's and Neighbourhood Plans
- Legislation sets out required and optional content
- Communities use these plans/documents to express their longterm vision and interests
- Carried out in municipalities and in unincorporated communities managed by regional districts
- Consultation with First Nations and Provincial Agencies





## Development Approvals Process Review

- Reviewing the current system
- Identifying challenges and opportunities
- Maintain respect for the principles of our system – local autonomy, transparency
- Healthy and safe development decisions that reflect community values

## **Implementation Tools**

- Zoning
- Subdivision standards and approvals
- Service Agreements
- Phased development agreements
- Development cost charges
- Development permits





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#### Local government legislation

https://www2.gov.bc.ca/gov/content/governments/local-governments/factsframework/legislative-framework

#### Local government powers

https://www2.gov.bc.ca/gov/content/governments/localgovernments/governance-powers

#### Partnering agreements

https://www2.gov.bc.ca/gov/content/governments/localgovernments/governance-powers/powers-services/partnering-agreements-forservice-delivery

#### Local government-First Nations partnerships

<u>https://www2.gov.bc.ca/gov/content/governments/local-governments/governance-powers/collaborating-building-relationships/relations</u>

#### Revitalization tax exemptions

https://www2.gov.bc.ca/gov/content/governments/localgovernments/finance/requisition-taxation/tax-exemptions/permissive-taxexemptions/municipal-revitalization-tax-exemptions

#### Local area services

https://www2.gov.bc.ca/gov/content/governments/localgovernments/governance-powers/powers-services/municipal-powersservices/services/local-area-services

#### Regional district services

https://www2.gov.bc.ca/gov/content/governments/localgovernments/governance-powers/powers-services/regional-district-powersservices

#### **Business Improvement Areas**

- https://www2.gov.bc.ca/gov/content/governments/localgovernments/governance-powers/economic-development/municipalbusiness-promotion/business-improvementareas?keyword=Business&keyword=Improvement&keyword=Areas
- http://www.bia.bc.ca/

#### **Corporations**

https://www2.gov.bc.ca/gov/content/governments/localgovernments/governance-powers/economic-development/localgovernment-corporations

#### **Commissions**

- https://www2.gov.bc.ca/gov/content/governments/localgovernments/governance-powers/powers-services/regional-district-powersservices/committees-commissions
- https://www2.gov.bc.ca/gov/content/governments/localgovernments/governance-powers/powers-services/municipal-powersservices/delegation-of-powers-or-duties

#### **Societies**

https://www2.gov.bc.ca/gov/content/employment-business/business/not-for-profit-organizations/societies

#### Land use planning

https://www2.gov.bc.ca/gov/content/governments/local-governments/planningland-use/local-government-planning

#### **OCPs**

https://www2.gov.bc.ca/gov/content/governments/local-governments/planningland-use/local-government-planning/official-community-plans

#### **RGS**

<u>https://www2.gov.bc.ca/gov/content/governments/local-governments/planning-land-use/local-government-planning/regional-growth-strategies</u>