Natural Resource Damage Assessment

Process and U.S Federal Perspective

Land Based Spill Preparedness and Response in British Columbia, Symposium

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Outline

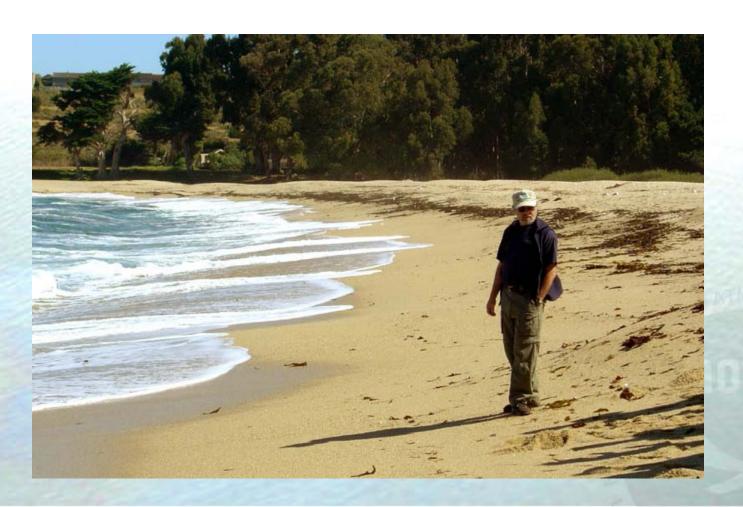
- NRDA overview
- NRDA funding
- Cooperative Assessment
- Federal Concerns / Challenges



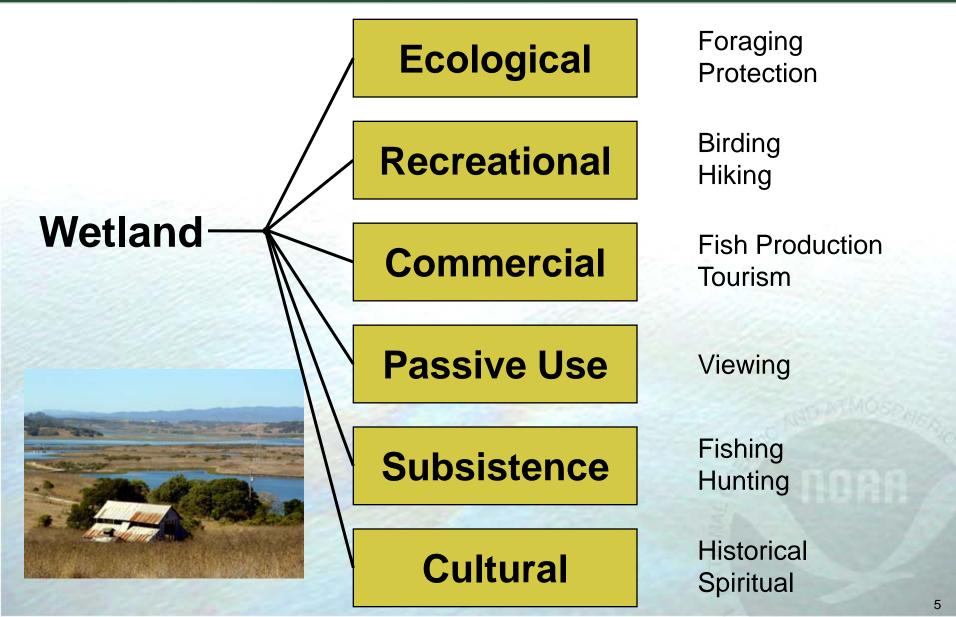
- Legal Process
 - OPA 90, CERCLA
 - Specific steps to follow and things to prove
- Based in Science
- Goal: Public Compensation
 - Determine public loss
 - Recover loss through restoration

What's a natural resource?

Anything that occurs naturally that has value to people or other resources



Natural Resource "Services"

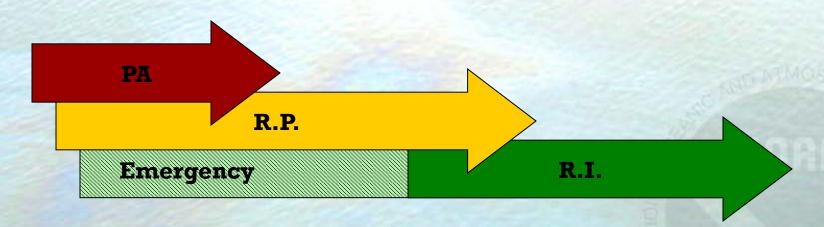


Balance Injury with Restoration

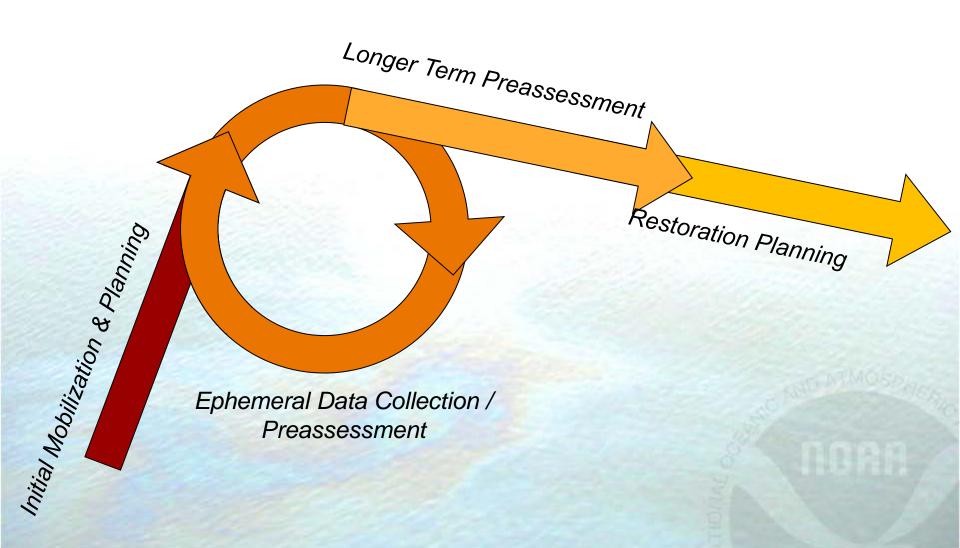


NRDA Process

- Preassessment Phase
- Restoration Planning phase
 - Injury Assessment
 - Restoration Selection
- Restoration Implementation Phase



NRDA Planning Cycle



Who conducts NRDA?

- Multiple trustee agencies share responsibility
- Multiple statutes provide mandates
- Natural resource trustee agencies
 - NOAA
 - US Department of Interior (USFWS, BLM)
 - State agencies
 - Tribal governments















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Responsible Party

Who Is in Charge?

- Consensus decision-making process
- Federal lead
 - More of an administrative role



Source:

The Responsible Party and/or the OSLTF

Mechanism

- Funding and participation agreement
- Settlement
- NRDA claim to the USCG National Pollution Fund Center



NRDA Funding - Interim

Upfront money to get working immediately

- Agency Sources
 - NOAA's Damage Assessment Revolving Fund
- USCG Initiate Funding
 - Line of credit from the Trust Fund to get the assessment started

Cooperative Assessment Overview

- Oil spill occurs.
- Trustees invite RP participation. RP agrees.
- Parties conduct cooperative injury assessment.
- Parties conduct cooperative restoration planning.
- Parties agree to settlement in a consent decree.

The OPA NRDA regulations encourage it: 15 CFR 990.14(c)



HOWEVER, degree of RP participation is purely at the discretion of the trustees.

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HOWEVER, degree of RP participation is purely at the discretion of the trustees.

- The alternative to cooperative assessment is usually litigation:
 - Extremely high transaction costs.
 - The process is slow and adversarial.
 - The Trustees must fund the injury assessment.
 - Long time before restoration occurs.



Everyone benefits from cooperative assessment:

- Reduced transaction costs (more agreement up front, reduced negotiation later, no costly litigation)
- Faster process (gets parties to restoration quicker)
- Builds trust for current and future incidents (reduces adversarial positions and behavior)
- Trustees benefit from RPs' ability to fund activities quickly
- RPs benefit by having input into the decision-making process

- Federally listed endangered species
- Liaison to the USCG Fund
- Trustee coordination
- International coordination
- Working effectively with regional partners
- Understanding regional / local issues

Pros

- Bring national experience
- Bring resources
- RP interactions
- Cons
 - Cost
 - Inertia complex process

